



# HOUSE BILL No. 5587

February 14, 1996, Introduced by Reps. Bobier, Middleton, Walberg, Johnson, Gilmer, Dolan, McNutt and Jellema and referred to the Committee on Appropriations.

## EXECUTIVE BUDGET BILL

A bill to make appropriations for the department of natural resources for the fiscal year ending September 30, 1997; to provide for the expenditure of those appropriations; to create funds and accounts; to require reports; to prescribe certain powers and duties of certain state departments and officers, institutions, and agencies; to authorize certain transfers by certain state agencies; and to provide for the disposition of fees and other income received by the various state agencies.

### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 101. There is appropriated for the department of natural resources for the fiscal year ending September 30, 1997, from the following funds:

1	DEPARTMENT OF NATURAL RESOURCES		
2	APPROPRIATIONS SUMMARY:		
3	Full-time equated unclassified positions . . .	6.0	
4	Full-time equated classified positions . . .	2,339.0	
5	GROSS APPROPRIATION . . . . .		\$ 195,822,200
6	Total interdepartmental grants and		
7	intradepartmental transfers . . . . .		7,642,400
8	ADJUSTED GROSS APPROPRIATION . . . . .		\$ 188,179,800
9	Total federal revenues . . . . .		21,427,600
10	Total local revenues . . . . .		0
11	Total private revenues . . . . .		1,115,500
12	Total other state restricted revenues . . . . .		130,824,700
13	State general fund/general purpose . . . . .		\$ 34,812,000
14	EXECUTIVE		
15	Full-time equated unclassified positions . . .	6.0	
16	Full-time equated classified positions . . . .	12.0	
17	Commission (including travel expense—per diem) . .		\$ 66,600
18	Unclassified salaries . . . . .		460,100
19	Executive direction . . . . .		<u>1,289,500</u>
20	GROSS APPROPRIATION . . . . .		\$ 1,816,200
21	Appropriated from:		
22	Interdepartmental grant revenues:		
23	IDG-MacMullan conference center revenue . . . . .		14,700
24	Special revenue funds:		
25	Delinquent property tax . . . . .		3,900
26	Farmland and open space withdrawal fees . . . . .		4,000
27	Forest resource revenue . . . . .		108,500
28	Game and fish protection fund . . . . .		516,400
29	Geographic information system revenue . . . . .		1,000

1	Land exchange facilitation fund . . . . .		-6,200
2	Land sale fund . . . . .		32,300
3	Mackinac Island state park fund . . . . .		17,600
4	Marine safety fund . . . . .		20,600
5	Michigan state waterways fund . . . . .		193,700
6	Park improvement fund . . . . .		343,700
7	Off road vehicle trail improvement fund . . . . .		2,300
8	Other restricted revenues . . . . .		2,500
9	Snowmobile registration fee revenue . . . . .		2,300
10	Snowmobile trail improvement fund . . . . .		4,400
11	State general fund/general purpose . . . . .	\$	542,100
12	<b>ADMINISTRATIVE SERVICES</b>		
13	Full-time equated classified positions . . . . .	204.0	
14	Administrative services . . . . .	\$	6,304,500
15	Internal audit . . . . .		180,400
16	Field programs administrative and		
17	clerical support . . . . .		5,360,400
18	Automated data processing . . . . .		3,659,700
19	Personnel . . . . .		927,900
20	Litigation and program services . . . . .		<u>629,900</u>
21	<b>GROSS APPROPRIATION . . . . .</b>	<b>\$</b>	<b>17,062,800</b>
22	Appropriated from:		
23	Interdepartmental grant and intradepartmental		
24	transfer revenues:		
25	IDG-MacMullan conference center revenue . . . . .		7,300
26	IDT-interdivisional charges . . . . .		3,910,200
27	Federal revenues:		
28	DOI-federal . . . . .		57,800
29	EPA-federal . . . . .		21,700

1	EPA-federal, superfund . . . . .		37,700
2	Special revenue funds:		
3	Aircraft fees . . . . .		50,800
4	Automated license system revenue . . . . .		549,500
5	Delinquent property tax administration . . . . .		1,600
6	Environmental revenue . . . . .		148,500
7	Farmland and open space withdrawal fees . . . . .		1,900
8	Forest resource revenue . . . . .		342,200
9	Game and fish protection fund . . . . .		2,699,100
10	Land exchange facilitation fund . . . . .		2,500
11	Land sale revenue . . . . .		13,500
12	Mackinac Island state park fund . . . . .		8,400
13	Michigan natural resources trust fund . . . . .		463,900
14	Marine safety fund . . . . .		280,800
15	Michigan state waterways fund . . . . .		509,500
16	Natural resources magazine fund . . . . .		51,600
17	Off road vehicle trail improvement fund . . . . .		47,300
18	Oil and gas privilege fee revenue . . . . .		126,300
19	Other restricted revenues . . . . .		2,100
20	Park improvement fund . . . . .		216,500
21	Publications revenue . . . . .		100,000
22	Snowmobile registration fee revenue . . . . .		16,300
23	Snowmobile trail improvement fund . . . . .		2,000
24	State general fund/general purpose . . . . .	\$	7,393,800
25	DEPARTMENTAL OPERATION SUPPORT		
26	Building occupancy charges . . . . .	\$	1,853,400
27	Rent-privately owned property . . . . .		665,300
28	Gifts and bequests . . . . .		<u>500,000</u>
29	GROSS APPROPRIATION . . . . .	\$	3,018,700

1	Appropriated from:		
2	Special revenue funds:		
3	Private-gift revenues . . . . .		500,000
4	Forest resource revenue . . . . .		168,000
5	Game and fish protection fund . . . . .		541,000
6	Land sale revenue . . . . .		36,700
7	Mackinac Island state park fund . . . . .		24,500
8	Marine safety fund . . . . .		34,500
9	Michigan natural resources trust fund . . . . .		8,900
10	Michigan state waterways fund . . . . .		190,900
11	Park improvement fund . . . . .		84,500
12	Snowmobile trail improvement fund . . . . .		14,900
13	State general fund/general purpose . . . . .	\$	1,414,800
14	WILDLIFE MANAGEMENT		
15	Full-time equated classified positions . . . . .	199.0	
16	Administration . . . . .	\$	1,644,900
17	Camp Grayling study grant . . . . .		101,000
18	Natural resources heritage . . . . .		1,509,300
19	State game and wildlife area maintenance . . . . .		525,000
20	Wildlife management . . . . .		<u>14,379,200</u>
21	GROSS APPROPRIATION . . . . .	\$	18,159,400
22	Appropriated from:		
23	Federal revenues:		
24	DOD-federal . . . . .		101,000
25	DOI-federal . . . . .		7,921,900
26	Special revenue funds:		
27	Private funds . . . . .		100,800
28	Game and fish protection fund . . . . .		6,420,500
29	Game and fish protection fund--deer habitat reserve		1,653,100

1	Game and fish protection fund--land leasing . . .		311,300
2	Game and fish protection fund--turkey permit fees		622,900
3	Game and fish protection fund--waterfowl fees . .		110,600
4	Living resources service revenue . . . . .		47,500
5	Non-game wildlife fund . . . . .		494,800
6	State general fund/general purpose . . . . .	\$	375,000
7	FISHERIES MANAGEMENT		
8	Full-time equated classified positions . . .	245.0	
9	Administration . . . . .	\$	1,230,400
10	Commercial fisheries . . . . .		183,900
11	Recreational fisheries . . . . .		1,643,500
12	Fish production . . . . .		6,744,200
13	Fisheries resource management . . . . .		10,082,200
14	Treaty waters management fund work project . . . .		138,200
15	Stream habitat improvement . . . . .		<u>1,395,300</u>
16	GROSS APPROPRIATION . . . . .	\$	21,417,700
17	Appropriated from:		
18	Federal revenues:		
19	DOC-federal . . . . .		42,000
20	DOE-federal . . . . .		314,000
21	DOI-federal . . . . .		5,909,300
22	EPA-federal . . . . .		189,000
23	Special revenue funds:		
24	Private funds . . . . .		210,400
25	Game and fish protection fund . . . . .		14,614,800
26	State general fund/general purpose . . . . .	\$	138,200
27	PARKS AND RECREATION		
28	Full-time equated classified positions . . .	898.0	
29	State parks . . . . .	\$	35,063,300

1	MacMullan conference center . . . . .	1,290,700
2	Non-motorized trails . . . . .	184,300
3	Docks and harbor development . . . . .	2,136,500
4	Public access sites . . . . .	8,396,700
5	Michigan civilian conservation corps . . . . .	2,215,000
6	Engineering . . . . .	1,788,600
7	Cost of marine fuel purchase for resale . . . . .	<u>600,000</u>
8	GROSS APPROPRIATION . . . . .	\$ 51,675,100
9	Appropriated from:	
10	Interdepartmental grant revenues:	
11	IDG-engineering services to work orders . . . . .	1,585,800
12	IDG-MacMullan conference center revenue . . . . .	1,290,700
13	Federal revenues:	
14	DOI-federal . . . . .	49,800
15	Special revenue funds:	
16	Private funds . . . . .	254,300
17	Harbor development fund . . . . .	218,700
18	Michigan civilian conservation corps	
19	endowment fund . . . . .	1,001,300
20	Michigan state parks endowment fund . . . . .	4,207,800
21	Michigan state waterways fund . . . . .	10,300,800
22	Motor fuel sales . . . . .	600,000
23	Park improvement fund . . . . .	23,004,200
24	State general fund/general purpose . . . . .	\$ 9,161,700
25	MACKINAC ISLAND STATE PARK	
26	Full-time equated classified positions . . . . .	55.0
27	Mackinac Island park operation . . . . .	\$ 1,631,600
28	Historical facilities system . . . . .	<u>1,743,800</u>
29	GROSS APPROPRIATION . . . . .	\$ 3,375,400

1	Appropriated from:	
2	Interdepartmental grant revenues:	
3	IDG-state trunkline fund . . . . .	25,700
4	Special revenue funds:	
5	Airport fees . . . . .	40,300
6	Mackinac Island state park fund . . . . .	1,461,100
7	State general fund/general purpose . . . . . \$	1,848,300
8	FOREST RESOURCE MANAGEMENT	
9	Full-time equated classified positions . . . . .	357.5
10	Timber harvest . . . . . \$	7,837,900
11	Forest cultivation and reforestation . . . . .	3,270,400
12	Forest resource planning and land use . . . . .	2,492,500
13	Private forest development . . . . .	851,800
14	Forest finance authority . . . . .	1,630,500
15	Forest fire protection . . . . .	9,417,300
16	Forest recreation . . . . .	1,644,200
17	Forest management initiative . . . . .	300,000
18	Forest fire equipment . . . . .	500,000
19	Trails . . . . .	<u>2,092,100</u>
20	GROSS APPROPRIATION . . . . . \$	30,036,700
21	Appropriated from:	
22	Federal revenues:	
23	DAG-federal . . . . .	1,137,300
24	DOD-federal . . . . .	10,600
25	EPA-federal . . . . .	41,000
26	SBA-federal . . . . .	152,400
27	Special revenue funds:	
28	Forest resource revenue . . . . .	17,300,200
29	Forest camping fee revenue . . . . .	786,700

1	Game and fish protection fund . . . . .	602,000
2	Michigan state waterways fund . . . . .	339,400
3	Off road vehicle trail improvement fund . . . . .	215,000
4	Oil and gas privilege fee revenue . . . . .	85,000
5	Recreation improvement fund . . . . .	280,900
6	Shop fees . . . . .	12,200
7	Snowmobile trail improvement fund . . . . .	1,596,200
8	State general fund/general purpose . . . . . \$	7,477,800
9	REAL ESTATE	
10	Full-time equated classified positions . . . . . 77.0	
11	Records and services . . . . . \$	2,104,300
12	Minerals lease management . . . . .	1,346,200
13	Land acquisition and exchange . . . . .	2,148,500
14	Michigan resource inventory system . . . . .	4,447,300
15	Farmland and open space preservation . . . . .	514,400
16	Geological mapping . . . . .	<u>323,500</u>
17	GROSS APPROPRIATION . . . . . \$	10,884,200
18	Appropriated from:	
19	Interdepartmental grant revenues:	
20	IDG-land acquisition services to work orders . . .	808,000
21	Special revenue funds:	
22	Air photo fees . . . . .	3,657,500
23	Delinquent property tax administration fund . . .	408,600
24	Farmland and open space withdrawn fees . . . . .	514,400
25	Forest resource revenue . . . . .	40,800
26	Game and fish protection fund . . . . .	165,600
27	Land exchange facilitation fund . . . . .	1,226,500
28	Land sale revenue . . . . .	1,783,900
29	Michigan geographic information system revenue . .	358,500

1	Michigan natural resources trust fund . . . . .	901,800
2	Oil and gas privilege fee revenue . . . . .	12,100
3	State parks endowment fund . . . . .	225,900
4	State general fund/general purpose . . . . . \$	780,600
5	LAW ENFORCEMENT	
6	Full-time equated classified positions . . . . .	289.0
7	Wildlife resource protection . . . . . \$	1,745,100
8	General law enforcement . . . . .	<u>23,841,500</u>
9	GROSS APPROPRIATION . . . . . \$	25,586,600
10	Appropriated from:	
11	Federal revenues:	
12	DOI-federal . . . . .	638,600
13	DOT-federal . . . . .	1,353,500
14	Special revenue funds:	
15	Game and fish protection fund . . . . .	14,307,400
16	Game and fish-wildlife resources protection fund .	1,745,100
17	Marine safety fund . . . . .	1,180,900
18	Off-road vehicle trail improvement fund . . . . .	354,300
19	Snowmobile registration fee revenue . . . . .	327,100
20	State general fund/general purpose . . . . . \$	5,679,700
21	GRANTS	
22	Grant to counties-marine safety . . . . . \$	2,830,000
23	Federal-land and water conservation	
24	fund payments . . . . .	800,000
25	Federal-forest stewardship grants . . . . .	625,000
26	Federal-urban forestry grants . . . . .	400,000
27	Federal-SBA tree planting grants . . . . .	800,000
28	Federal-rural community fire protection . . . . .	100,000
29	Federal-clean vessel act grants . . . . .	175,000

1	Inland fisheries resources grants . . . . .	200,000
2	Recreation improvement fund grants . . . . .	1,100,000
3	Snowmobile local grants program . . . . .	2,880,000
4	Snowmobile law enforcement grants . . . . .	120,000
5	Off-road vehicle trail improvement grants . . . . .	878,000
6	National recreational trails . . . . .	550,000
7	Non-game wildlife fund grants . . . . .	200,000
8	Small range program grants . . . . .	<u>50,000</u>
9	GROSS APPROPRIATION . . . . .	\$ 11,708,000
10	Appropriated from:	
11	Federal revenues:	
12	DAG-federal . . . . .	1,125,000
13	DOI-federal . . . . .	1,025,000
14	DOT-federal . . . . .	500,000
15	SBA-federal . . . . .	800,000
16	Special revenue funds:	
17	Private funds . . . . .	50,000
18	Game and fish protection fund . . . . .	200,000
19	Marine safety fund . . . . .	2,830,000
20	Non-game wildlife fund . . . . .	200,000
21	Off-road vehicle trail improvement fund . . . . .	878,000
22	Recreation improvement fund . . . . .	1,100,000
23	Snowmobile trail improvement fund . . . . .	2,880,000
24	Snowmobile registration fees . . . . .	120,000
25	State general fund/general purpose . . . . .	\$ 0
26	INTERFUND TRANSFERS	
27	Department of civil service . . . . .	\$ 353,300
28	Legislative auditor general. . . . .	32,700
29	Attorney general's office . . . . .	350,200

1	Department of management and budget . . . . .		181,800
2	Department of treasury . . . . .		<u>1,600</u>
3	GROSS APPROPRIATION . . . . .	\$	929,600
4	Appropriated from:		
5	Special revenue funds:		
6	Game and fish protection fund . . . . .		929,600
7	State general fund/general purpose . . . . .	\$	0
8	<b>RECREATION BOND STAFFING</b>		
9	Full-time equated classified positions . . . . .	2.5	
10	Recreation bond grants administration . . . . .	\$	66,300
11	Internal audit staff . . . . .		52,000
12	Administrative services bond staff . . . . .		<u>33,500</u>
13	GROSS APPROPRIATION . . . . .	\$	151,800
14	Appropriated from:		
15	Special revenue funds:		
16	Environmental protection bond fund . . . . .		16,800
17	Recreation bond revenue . . . . .		135,000
18	State general fund/general purpose . . . . .	\$	0
19	<b>GENERAL SECTIONS</b>		
20	Sec. 201. (1) Pursuant to section 30 of article IX of the state		
21	constitution of 1963, total state spending from state sources for		
22	fiscal year 1996-97 is estimated at \$165,636,700.00 in this bill and		
23	state spending from state sources paid to local units of government for		
24	fiscal year 1996-97 is estimated at \$4,380,000.00. The itemized		
25	statement below identifies appropriations from which spending to units		
26	of local government will occur:		
27	<b>DEPARTMENT OF NATURAL RESOURCES</b>		
28	<b>GRANTS</b>		
29	Grants to counties--marine safety . . . . .	\$	2,830,000

1	Inland fisheries resources grants . . . . .	200,000
2	Nongame wildlife fund grants . . . . .	200,000
3	Recreation improvement fund grants . . . . .	1,100,000
4	Small range grants program . . . . .	50,000
5	TOTAL . . . . .	\$ 4,380,000

6 (2) If it appears to the principal executive officer of a  
7 department or branch that state spending to local units of government  
8 will be less than the amount that was projected to be expended under  
9 subsection (1), the principal executive officer shall immediately give  
10 notice of the approximate shortfall to the department of management and  
11 budget.

12 Sec. 202. The expenditures and funding sources authorized under  
13 this bill are subject to the management and budget act, Act No. 431 of  
14 the Public Acts of 1984, being sections 18.1101 to 18.1594 of the  
15 Michigan Compiled Laws.

16 Sec. 203. (1) In addition to the funds appropriated in section 101,  
17 there is appropriated an amount not to exceed \$1,000,000.00 for federal  
18 contingency funds. These funds are not available for expenditure until  
19 they have been transferred to another line item in this act pursuant to  
20 section 393(2) of the management and budget act, Act No. 431 of the  
21 Public Acts of 1984, being section 18.1393 of the Michigan Compiled  
22 Laws.

23 (2) In addition to the funds appropriated in section 101, there is  
24 appropriated an amount not to exceed \$2,000,000.00 for state restricted  
25 contingency funds. These funds are not available for expenditure until  
26 they have been transferred to another line item in this act pursuant to  
27 section 393(2) of the management and budget act, Act No. 431 of the  
28 Public Acts of 1984, being section 18.1393 of the Michigan Compiled  
29 Laws.

30 Sec. 204. (1) Beginning October 1, 1996, there is a hiring freeze

1 imposed on the state classified civil service. State departments and  
2 agencies are prohibited from hiring any new full-time state classified  
3 civil service employees or prohibited from filling any vacant state  
4 classified civil service positions. This hiring freeze does not apply  
5 to internal transfers of classified employees from 1 position to  
6 another within a department or to positions that are 80% or more  
7 federal or restricted funds.

8 (2) The director of the department of management and budget shall  
9 grant exceptions to this hiring freeze when the director believes that  
10 the hiring freeze will result in the state department or agency being  
11 unable to deliver basic services. The director of the department of  
12 management and budget shall report by the fifteenth of each month to  
13 the chairpersons of the senate and house appropriations committees the  
14 number of exclusions to the hiring freeze approved during the previous  
15 month and the justification for the exclusion.

16 Sec. 205. The department of civil service shall bill departments  
17 and/or agencies at the end of the first fiscal quarter for the 1%  
18 charges authorized by section 5 of article XI of the state constitution  
19 of 1963. Payments shall be made for the total amount of the billing by  
20 the end of the second fiscal quarter.

21 Sec. 206. (1) Departments and state agencies that receive funds  
22 under this bill may receive and expend federal funds for purposes  
23 allowed by the federal government and these funds are appropriated, if  
24 the funds are provided as block grants or other similar replacements  
25 for or consolidations of prior federal funding sources.

26 (2) Departments and state agencies may use the funds described in  
27 subsection (1) to continue existing programs and shall not establish  
28 new programs utilizing these funds unless the legislature has enacted  
29 modifications to the existing program or enacted a new program.

30 Sec. 207. As used in this act:

1 (a) "Commission" means the commission of natural resources.

2 (b) "DAG-Federal" means the United States department of  
3 agriculture.

4 (c) "Department" means the department of natural resources.

5 (d) "DOC-Federal" means the United States department of commerce.

6 (e) "DOD-Federal" means the United States department of  
7 defense-army and the United States department of defense-navy.

8 (f) "DOE-federal" means the United States department of energy.

9 (g) "DOI-federal" means the United States department of interior.

10 (h) "DOT-federal" means the United States department of  
11 transportation.

12 (i) "EPA-federal" means the United States environmental protection  
13 agency.

14 (j) "FTE" means full-time equated.

15 (k) "IDG" means interdepartmental grant.

16 (l) "IDT" means intradepartment transfer.

17 (m) "SBA-federal" means the United States small business  
18 administration.

19 Sec. 208. The department shall establish and use a cost accounting  
20 process that allocates intra-departmental charges among divisions. This  
21 process shall be acceptable to both the department of management and  
22 budget and the legislative auditor general. The department shall  
23 provide an annual report to the senate and house appropriations  
24 subcommittees on natural resources, and the senate and house fiscal  
25 agencies, on the amount and type of charges for intra-departmental  
26 services including detailed fund sources that comprise the restricted  
27 funds deducts contained in section 101.

28 **EXECUTIVE**

29 Sec. 301. The appropriations in section 101 may be used for per  
30 diem payments to the members of commissions or committees for a full

1 day of commission or committee work at which a quorum is present, for  
2 attending a hearing as authorized by the respective commission or  
3 committee, or for performing official business as authorized by each  
4 respective commission or committee. The per diem payments for members  
5 of the commission of natural resources shall be at a rate of \$75.00 per  
6 day.

7 **ADMINISTRATIVE SERVICES**

8 Sec. 401. The following are the estimated revenues available in the  
9 game and fish protection fund-general purpose for the state fiscal year  
10 beginning October 1, 1996:

11	General purpose licenses . . . . .	\$	34,400,000
12	Interest and earnings . . . . .		3,400,000
13	Federal indirect revenues . . . . .		1,000,000
14	Miscellaneous revenues . . . . .		1,200,000
15	Total game and fish protection fund . . . . .	\$	40,000,000

16 Sec. 402. Of the state general fund/general purpose resources  
17 appropriated in section 101 to administrative services and field  
18 administration, \$2,250,000.00 is to provide reimbursement to the game  
19 and fish protection fund for senior citizen discount.

20 **STATE PARKS**

21 Sec. 501. The department may charge the appropriations contained in  
22 section 101, including all special maintenance and capital projects  
23 appropriated for the fiscal year ending September 30, 1997, for  
24 engineering services provided, a standard percentage fee to be  
25 determined by the director of the department of management and budget,  
26 and may use the revenue derived to support the engineering services  
27 charges provided for in section 101.

28 Sec. 502. The amount appropriated in section 101 from the Michigan  
29 civilian conservation corps revenues shall be used to provide job  
30 training for public assistance recipients and other low-income youth

1 for natural resources and conservation projects.

2 **FOREST RESOURCE MANAGEMENT**

3 Sec. 601. The commission may establish and collect fees for the  
4 processing of applications for the use of state forests that require  
5 extensive review. The fees shall cover the cost to the department of  
6 processing the applications. Any unexpended application fees for the  
7 use of state forests, along with any excess collections from prior  
8 fiscal years, shall be carried over into subsequent fiscal years and  
9 shall be available for appropriation.

10 **REAL ESTATE**

11 Sec. 701. The department may charge land acquisition projects  
12 appropriated for the fiscal year ending September 30, 1997, and for  
13 prior fiscal years, a standard percentage fee to be determined by the  
14 state budget director, and may use the revenue derived to support the  
15 land acquisition service charges provided for in section 101.

16 Sec. 702. The land sale fund is created. An amount equal to the  
17 cost of personal services, printing, postage, advertising, contractual  
18 services, and facility rental associated with tax reverted lands shall  
19 be deducted from the sales and credited to the land sale fund.

20 **GRANTS**

21 Sec. 801. The amount appropriated in section 101 for federal-rural  
22 community fire protection/dry hydrant demonstration projects shall be  
23 awarded as grants to local fire protection departments. To be  
24 eligible, local fire protection departments shall be located in  
25 governmental units or fire protection districts with permanent  
26 populations of less than 10,000 and contain 1,000 or more acres of  
27 state owned forested land. Grants shall be limited to a maximum of  
28 \$500.00 to be used for the purchase of materials.

Final page.