

# **SENATE BILL No. 856**

EXECUTIVE BUDGET BILL

February 15, 1996, Introduced by Senators MC MANUS, GAST and HOFFMAN and referred to the Committee on Appropriations.

A bill to make appropriations for the department of natural resources for the fiscal year ending September 30, 1997; to provide for the expenditure of those appropriations; to create funds and accounts; to require reports; to prescribe certain powers and duties of certain state departments and officers, institutions, and agencies; to authorize certain transfers by certain state agencies; and to provide for the disposition of fees and other income received by the various state agencies.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 101. There is appropriated for the department of natural resources for the fiscal year ending September 30, 1997, from the following funds:

1	DEPARTMENT OF NATURAL RESOURCES	
2	APPROPRIATIONS SUMMARY:	
3	Full-time equated unclassified positions 6.0	
4	Full-time equated classified positions 2,339.0	
5	GROSS APPROPRIATION	195,822,200
6	Total interdepartmental grants and	
7	intradepartmental transfers	7,642,400
8	ADJUSTED GROSS APPROPRIATION	188,179,800
9	Total federal revenues	21,427,600
10	Total local revenues	0
11	Total private revenues	1,115,500
12	Total other state restricted revenues	130,824,700
13	State general fund/general purpose \$	34,812,000
14	EXECUTIVE	
15	Full-time equated unclassified positions 6.0	
16	Full-time equated classified positions 12.0	
17	Commission (including travel expense-per diem) \$	66,600
18	Unclassified salaries	460,100
19	Executive direction	1.289.500
20	GROSS APPROPRIATION	1,816,200
21	Appropriated from:	
22	Interdepartmental grant revenues:	
23	IDG-MacMullan conference center revenue	14,700
24	Special revenue funds:	
25	Delinquent property tax	3,900
26	Farmland and open space withdrawal fees	4,000
27	Forest resource revenue	108,500
28	Game and fish protection fund	516,400
29	Geographic information system revenue	1,000

1	Land exchange facilitation fund	-6,200
2	Land sale fund	32,300
3	Mackinac Island state park fund	17,600
4	Marine safety fund	20,600
5	Michigan state waterways fund	193,700
6	Park improvement fund	343,700
7	Off road vehicle trail improvement fund	2,300
8	Other restricted revenues	2,500
9	Snowmobile registration fee revenue	2,300
10	Snowmobile trail improvement fund	4,400
11	State general fund/general purpose \$	542,100
12	ADMINISTRATIVE SERVICES	
13	Full-time equated classified positions 204.0	
14	Administrative services	6,304,500
15	Internal audit	180,400
16	Field programs administrative and	
17	clerical support	5,360,400
18	Automated data processing	3,659,700
19	Personnel	927,900
20	Litigation and program services	629,900
21	GROSS APPROPRIATION	17,062,800
22	Appropriated from:	
23	Interdepartmental grant and intradepartmental	
24	transfer revenues:	
25	IDG-MacMullan conference center revenue	7,300
26	IDT-interdivisional charges	3,910,200
27	Federal revenues:	
28	DOI-federal	57,800
29	EPA-federal	21,700

1	EPA-federal, superfund	37,700
2	Special revenue funds:	
3	Aircraft fees	50,800
4	Automated license system revenue	549,500
5	Delinquent property tax administration	1,600
6	Environmental revenue	148,500
7	Farmland and open space withdrawal fees	1,900
8	Forest resource revenue	342,200
9	Game and fish protection fund	2,699,100
10	Land exchange facilitation fund	2,500
11	Land sale revenue	13,500
12	Mackinac Island state park fund	8,400
13	Michigan natural resources trust fund	463,900
14	Marine safety fund	280,800
15	Michigan state waterways fund	509,500
16	Natural resources magazine fund	51,600
17	Off road vehicle trail improvement fund	47,300
18	Oil and gas privilege fee revenue	126,300
19	Other restricted revenues	2,100
20	Park improvement fund	216,500
21	Publications revenue	100,000
22	Snowmobile registration fee revenue	16,300
23	Snowmobile trail improvement fund	2,000
24	State general fund/general purpose \$	7,393,800
25	DEPARTMENTAL OPERATION SUPPORT	
26	Building occupancy charges \$	1,853,400
27	Rent-privately owned property	665,300
28	Gifts and bequests	500,000
29	GROSS APPROPRIATION	3,018,700

1	Appropriated from:	
2	Special revenue funds:	
3	Private-gift revenues	500,000
4	Forest resource revenue	168,000
5	Game and fish protection fund	541,000
6	Land sale revenue	36,700
7	Mackinac Island state park fund	24,500
8	Marine safety fund	34,500
9	Michigan natural resources trust fund	8,900
10	Michigan state waterways fund	190,900
11	Park improvement fund	84,500
12	Snowmobile trail improvement fund	14,900
13	State general fund/general purpose	1,414,800
14	WILDLIFE MANAGEMENT	
15	Full-time equated classified positions 199.0	
16	Administration	1,644,900
17	Camp Grayling study grant	101,000
18	Natural resources heritage	1,509,300
19	State game and wildlife area maintenance	525,000
20	Wildlife management	14.379,200
21	GROSS APPROPRIATION	18,159,400
22	Appropriated from:	
23	Federal revenues:	
24	DOD-federal	101,000
25	DOI-federal	7,921,900
26	Special revenue funds:	
27	Private funds	100,800
28	Game and fish protection fund	6,420,500
29	Game and fish protection funddeer habitat reserve	1,653,100

1	Game and fish protection fundland leasing	311,300
2	Game and fish protection fundturkey permit fees	622,900
3	Game and fish protection fundwaterfowl fees	110,600
4	Living resources service revenue	47,500
5	Non-game wildlife fund	494,800
6	State general fund/general purpose \$	375,000
7	FISHERIES MANAGEMENT	
8	Full-time equated classified positions 245.0	
9	Administration	1,230,400
10	Commercial fisheries	183,900
11	Recreational fisheries	1,643,500
12	Fish production	6,744,200
13	Fisheries resource management	10,082,200
14	Treaty waters management fund work project	138,200
15	Stream habitat improvement	1,395,300
16	GROSS APPROPRIATION	21,417,700
17	Appropriated from:	
18	Federal revenues:	
19	DOC-federal	42,000
20	DOE-federal	314,000
21	DOI-federal	5,909,300
22	EPA-federal	189,000
23	Special revenue funds:	
24	Private funds	210,400
25	Game and fish protection fund	14,614,800
26	State general fund/general purpose \$	138,200
27	PARKS AND RECREATION	
28	Full-time equated classified positions 898.0	
29	State parks	35,063,300

1	MacMullan conference center	1,290,700
2	Non-motorized trails	184,300
3	Docks and harbor development	2,136,500
4	Public access sites	8,396,700
5	Michigan civilian conservation corps	2,215,000
6	Engineering	1,788,600
7	Cost of marine fuel purchase for resale	600,000
8	GROSS APPROPRIATION	51,675,100
9	Appropriated from:	
10	Interdepartmental grant revenues:	
11	IDG-engineering services to work orders	1,585,800
12	IDG-MacMullan conference center revenue	1,290,700
13	Federal revenues:	
14	DOI-federal	49,800
15	Special revenue funds:	
16	Private funds	254,300
17	Harbor development fund	218,700
18	Michigan civilian conservation corps	
19	endowment fund	1,001,300
20	Michigan state parks endowment fund	4,207,800
21	Michigan state waterways fund	10,300,800
22	Motor fuel sales	600,000
23	Park improvement fund	23,004,200
24	State general fund/general purpose \$	9,161,700
25	MACKINAC ISLAND STATE PARK	
26	Full-time equated classified positions 55.0	
27	Mackinac Island park operation \$	1,631,600
28	Historical facilities system	1.743.800
29	GROSS APPROPRIATION	3,375,400

1	Appropriated from:	
2	Interdepartmental grant revenues:	
3	IDG-state trunkline fund	25,700
4	Special revenue funds:	
5	Airport fees	40,300
6	Mackinac Island state park fund	1,461,100
7	State general fund/general purpose \$	1,848,300
8	FOREST RESOURCE MANAGEMENT	
9	Full-time equated classified positions 357.5	
10	Timber harvest	7,837,900
11	Forest cultivation and reforestation	3,270,400
12	Forest resource planning and land use	2,492,500
13	Private forest development	851,800
14	Forest finance authority	1,630,500
15	Forest fire protection	9,417,300
16	Forest recreation	1,644,200
17	Forest management initiative	300,000
18	Forest fire equipment	500,000
19	Trails	2,092,100
20	GROSS APPROPRIATION	30,036,700
21	Appropriated from:	
22	Federal revenues:	
23	DAG-federal	1,137,300
24	DOD-federal	10,600
25	EPA-federal	41,000
26	SBA-federal	152,400
27	Special revenue funds:	
28	Forest resource revenue	17,300,200
29	Forest camping fee revenue	786,700

1	Game and fish protection fund	602,000
2	Michigan state waterways fund	339,400
3	Off road vehicle trail improvement fund	215,000
4	Oil and gas privilege fee revenue	85,000
5	Recreation improvement fund	280,900
6	Shop fees	12,200
7	Snowmobile trail improvement fund	1,596,200
8	State general fund/general purpose \$	7,477,800
9	REAL ESTATE	
10	Full-time equated classified positions 77.0	
11	Records and services	2,104,300
12	Minerals lease management	1,346,200
13	Land acquisition and exchange	2,148,500
14	Michigan resource inventory system	4,447,300
15	Farmland and open space preservation	514,400
16	Geological mapping	323,500
17	GROSS APPROPRIATION	10,884,200
18	Appropriated from:	
19	Interdepartmental grant revenues:	
20	IDG-land acquisition services to work orders	808,000
21	Special revenue funds:	
22	Air photo fees	3,657,500
23	Delinquent property tax administration fund	408,600
24	Farmland and open space withdrawn fees	514,400
25	Forest resource revenue	40,800
26	Game and fish protection fund	165,600
27	Land exchange facilitation fund	1,226,500
28	Land sale revenue	1,783,900
29	Michigan geographic information system revenue	358,500

1	Michigan natural resources trust fund	901,800
2	Oil and gas privilege fee revenue	12,100
3	State parks endowment fund	225,900
4	State general fund/general purpose \$	780,600
5	LAW ENFORCEMENT	
6	Full-time equated classified positions 289.0	
7	Wildlife resource protection \$	1,745,100
8	General law enforcement	23,841,500
9	GROSS APPROPRIATION	25,586,600
10	Appropriated from:	
11	Federal revenues:	
12	DOI-federal	638,600
13	DOT-federal	1,353,500
14	Special revenue funds:	
15	Game and fish protection fund	14,307,400
16	Game and fish-wildlife resources protection fund .	1,745,100
17	Marine safety fund	1,180,900
18	Off-road vehicle trail improvement fund	354,300
19	Snowmobile registration fee revenue	327,100
20	State general fund/general purpose \$	5,679,700
21	GRANTS	
22	Grant to counties-marine safety \$	2,830,000
23	Federal-land and water conservation	
24	fund payments	800,000
25	Federal-forest stewardship grants	625,000
26	Federal-urban forestry grants	400,000
27	Federal-SBA tree planting grants	800,000
28	Federal-rural community fire protection	100,000
29	Federal-clean vessel act grants	175,000

1	Inland fisheries resources grants	200,000
2	Recreation improvement fund grants	1,100,000
3	Snowmobile local grants program	2,880,000
4	Snowmobile law enforcement grants	120,000
5	Off-road vehicle trail improvement grants	878,000
$\epsilon$	National recreational trails	550,000
7	Non-game wildlife fund grants	200,000
8	Small range program grants	50.000
9	GROSS APPROPRIATION	11,708,000
10	Appropriated from:	
11	Federal revenues:	
12	DAG-federal	1,125,000
13	DOI-federal	1,025,000
14	DOT-federal	500,000
15	SBA-federal	800,000
16	Special revenue funds:	
17	Private funds	50,000
18	Game and fish protection fund	200,000
19	Marine safety fund	2,830,000
20	Non-game wildlife fund	200,000
21	Off-road vehicle trail improvement fund	878,000
22	Recreation improvement fund	1,100,000
23	Snowmobile trail improvement fund	2,880,000
24	Snowmobile registration fees	120,000
25	State general fund/general purpose \$	0
26	INTERFUND TRANSFERS	
27	Department of civil service \$	353,300
28	Legislative auditor general	32,700
29	Attorney general's office	360,200

1	Department of management and budget
2	Department of treasury
3	GROSS APPROPRIATION
4	Appropriated from:
5	Special revenue funds:
6	Game and fish protection fund
7	State general fund/general purpose
8	RECREATION BOND STAFFING
9	Full-time equated classified positions 2.5
10	Recreation bond grants administration \$ 66,300
11	Internal audit staff
12	Administrative services bond staff
13	GROSS APPROPRIATION
14	Appropriated from:
15	Special revenue funds:
16	Environmental protection bond fund
17	Recreation bond revenue
18	State general fund/general purpose
19	GENERAL SECTIONS
20	Sec. 201. (1) Pursuant to section 30 of article IX of the state
21	constitution of 1963, total state spending from state sources for
22	fiscal year 1996-97 is estimated at \$165,636,700.00 in this bill and
23	state spending from state sources paid to local units of government for
24	fiscal year 1996-97 is estimated at \$4,380,000.00. The itemized
25	statement below identifies appropriations from which spending to units
26	of local government will occur:
27	DEPARTMENT OF NATURAL RESOURCES
28	GRANTS
29	Grants to countiesmarine safety \$ 2,830,000

1	Inland fisheries resources grants
2	Nongame wildlife fund grants
3	Recreation improvement fund grants 1,100,000
4	Small range grants program
5	TOTAL
6	(2) If it appears to the principal executive officer of a
7	department or branch that state spending to local units of government
8	will be less than the amount that was projected to be expended under
9	subsection (1), the principal executive officer shall immediately give
10	notice of the approximate shortfall to the department of management and
11	budget.
12	Sec. 202. The expenditures and funding sources authorized under
13	this bill are subject to the management and budget act, Act No. 431 of
14	the Public Acts of 1984, being sections 18.1101 to 18.1594 of the
15	Michigan Compiled Laws.
16	Sec. 203. (1) In addition to the funds appropriated in section 101,
17	there is appropriated an amount not to exceed \$1,000,000.00 for federal
18	contingency funds. These funds are not available for expenditure until
19	they have been transferred to another line item in this act pursuant to
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20	section 393(2) of the management and budget act, Act No. 431 of the
20 21	

- 23 (2) In addition to the funds appropriated in section 101, there is 24 appropriated an amount not to exceed \$2,000,000.00 for state restricted 25 contingency funds. These funds are not available for expenditure until 26 they have been transferred to another line item in this act pursuant to 27 section 393(2) of the management and budget act, Act No. 431 of the 28 Public Acts of 1984, being section 18.1393 of the Michigan Compiled 29 Laws.
- 30 Sec. 204. (1) Beginning October 1, 1996, there is a hiring freeze

- 1 imposed on the state classified civil service. State departments and
- 2 agencies are prohibited from hiring any new full-time state classified
- 3 civil service employees or prohibited from filling any vacant state
- 4 classified civil service positions. This hiring freeze does not apply
- 5 to internal transfers of classified employees from 1 position to
- 6 another within a department or to positions that are 80% or more
- 7 federal or restricted funds.
- 8 (2) The director of the department of management and budget shall
- 9 grant exceptions to this hiring freeze when the director believes that
- 10 the hiring freeze will result in the state department or agency being
- 11 unable to deliver basic services. The director of the department of
- 12 management and budget shall report by the fifteenth of each month to
- 13 the chairpersons of the senate and house appropriations committees the
- 14 number of exclusions to the hiring freeze approved during the previous
- 15 month and the justification for the exclusion.
- 16 Sec. 205. The department of civil service shall bill departments
- 17 and/or agencies at the end of the first fiscal quarter for the 1%
- 18 charges authorized by section 5 of article XI of the state constitution
- 19 of 1963. Payments shall be made for the total amount of the billing by
- 20 the end of the second fiscal quarter.
- 21 Sec. 206. (1) Departments and state agencies that receive funds
- 22 under this bill may receive and expend federal funds for purposes
- 23 allowed by the federal government and these funds are appropriated, if
- 24 the funds are provided as block grants or other similar replacements
- 25 for or consolidations of prior federal funding sources.
- 26 (2) Departments and state agencies may use the funds described in
- 27 subsection (1) to continue existing programs and shall not establish
- 28 new programs utilizing these funds unless the legislature has enacted
- 29 modifications to the existing program or enacted a new program.
- 30 Sec. 207. As used in this act:

- 1 (a) "Commission" means the commission of natural resources.
- 2 (b) "DAG-Federal" means the United States department of
- 3 agriculture.
- 4 (c) "Department" means the department of natural resources.
- 5 (d) "DOC-Federal" means the United States department of commerce.
- 6 (e) "DOD-Federal" means the United States department of
- 7 defense-army and the United States department of defense-navy.
- 8 (f) "DOE-federal" means the United States department of energy.
- 9 (g) "DOI-federal" means the United States department of interior.
- 10 (h) "DOT-federal" means the United States department of
- 11 transportation.
- 12 (i) "EPA-federal" means the United States environmental protection
- 13 agency.
- 14 (j) "FTE" means full-time equated.
- 15 (k) "IDG" means interdepartmental grant.
- 16 (1) "IDT" means intradepartment transfer.
- 17 (m) "SBA-federal" means the United States small business
- 18 administration.
- 19 Sec. 208. The department shall establish and use a cost accounting
- 20 process that allocates intra-departmental charges among divisions. This
- 21 process shall be acceptable to both the department of management and
- 22 budget and the legislative auditor general. The department shall
- 23 provide an annual report to the senate and house appropriations
- 24 subcommittees on natural resources, and the senate and house fiscal
- 25 agencies, on the amount and type of charges for intra-departmental
- 26 services including detailed fund sources that comprise the restricted
- 27 funds deducts contained in section 101.

## 28 **EXECUTIVE**

- 29 Sec. 301. The appropriations in section 101 may be used for per
- 30 diem payments to the members of commissions or committees for a full

- 1 day of commission or committee work at which a quorum is present, for
- 2 attending a hearing as authorized by the respective commission or
- 3 committee, or for performing official business as authorized by each
- 4 respective commission or committee. The per diem payments for members
- of the commission of natural resources shall be at a rate of \$75.00 per
- 6 day.

# 7 ADMINISTRATIVE SERVICES

- 8 Sec. 401. The following are the estimated revenues available in the
- 9 game and fish protection fund-general purpose for the state fiscal year
- 10 beginning October 1, 1996:

11 General purpose licen	5	. \$ 34,400,000
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- 12 Interest and earnings . . . . . . . . . . . . . . . . . . 3,400,000

- Total game and fish protection fund . . . . . \$ 40,000,000
- Sec. 402. Of the state general fund/general purpose resources
- 17 appropriated in section 101 to administrative services and field
- administration, \$2,250,000.00 is to provide reimbursement to the game
- 19 and fish protection fund for senior citizen discount.

#### 20 STATE PARKS

- Sec. 501. The department may charge the appropriations contained in
- 22 section 101, including all special maintenance and capital projects
- 23 appropriated for the fiscal year ending September 30, 1997, for
- 24 engineering services provided, a standard percentage fee to be
- 25 determined by the director of the department of management and budget,
- 26 and may use the revenue derived to support the engineering services
- 27 charges provided for in section 101.
- 28 Sec. 502. The amount appropriated in section 101 from the Michigan
- 29 civilian conservation corps revenues shall be used to provide job
- 30 training for public assistance recipients and other low-income youth

1 for natural resources and conservation projects.

## FOREST RESOURCE MANAGEMENT

- 3 Sec. 601. The commission may establish and collect fees for the
- 4 processing of applications for the use of state forests that require
- 5 extensive review. The fees shall cover the cost to the department of
- 6 processing the applications. Any unexpended application fees for the
- 7 use of state forests, along with any excess collections from prior
- 8 fiscal years, shall be carried over into subsequent fiscal years and
- 9 shall be available for appropriation.

#### 10 REAL ESTATE

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- 11 Sec. 701. The department may charge land acquisition projects
- 12 appropriated for the fiscal year ending September 30, 1997, and for
- 13 prior fiscal years, a standard percentage fee to be determined by the
- 14 state budget director, and may use the revenue derived to support the
- 15 land acquisition service charges provided for in section 101.
- 16 Sec. 702. The land sale fund is created. An amount equal to the
- 17 cost of personal services, printing, postage, advertising, contractual
- 18 services, and facility rental associated with tax reverted lands shall
- 19 be deducted from the sales and credited to the land sale fund.

### 20 **GRANTS**

- 21 Sec. 801. The amount appropriated in section 101 for federal-rural
- 22 community fire protection/dry hydrant demonstration projects shall be
- 23 awarded as grants to local fire protection departments. To be
- 24 eligible, local fire protection departments shall be located in
- 25 governmental units or fire protection districts with permanent
- 26 populations of less than 10,000 and contain 1,000 or more acres of
- 27 state owned forested land. Grants shall be limited to a maximum of
- 28 \$500.00 to be used for the purchase of materials.