

# **SENATE BILL No. 860**

EXECUTIVE BUDGET BILL

February 15, 1996, Introduced by Senators CISKY and HOFFMAN and referred to the Committee on Appropriations.

A bill to make appropriations for the department of military affairs for the fiscal year ending September 30, 1997; to provide for the expenditure of the appropriations; to provide for certain powers and duties of the department of military affairs, other state agencies, and local units of government related to the appropriations; and to provide for the preparation of certain reports related to the appropriations.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 101. There is appropriated for the department of military
- 2 affairs, for the fiscal year ending September 30, 1997, from the funds
- 3 identified as follows:
- 4 DEPARTMENT OF MILITARY AFFAIRS

1	APPROPRIATIONS SUMMARY:	
2	Full-time equated unclassified positions 7.0	
3	Full-time equated classified positions 1,068.0	
4	GROSS APPROPRIATION	84,995,700
5	Interdepartmental grant revenues:	
6	Total interdepartmental grants and intradepartmental	
7	transfers	0
8	ADJUSTED GROSS APPROPRIATION	84,995,700
9	Federal revenues:	
10	Total federal revenues	28,539,800
11	Special revenue funds:	
12	Total local revenues	0
13	Total private revenues	375,000
14	Total other state restricted revenues	18,802,500
15	State general fund/general purpose \$	37,278,400
16	HEADQUARTERS AND ARMORIES	
17	Full-time equated unclassified positions 7.0	
18	Full-time equated classified positions 109.0	
19	Headquarters and armories109.0 FTE positions \$	7,614,800
20	Unclassified military personnel	544,300
21	Military appeals tribunal	900
22	Michigan emergency volunteers	5,000
23	State active duty	60,000
24	Federal initiatives	200,000
25	GROSS APPROPRIATION	8,425,000
26	Appropriated from:	
27	Federal revenues:	
28	DOD-DOA-NGB	1,581,200
29	Special revenue funds:	
30	Armory rentals	350,000

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1	Mackinac bridge authority	40,000
2	State general fund/general purpose \$	6,453,800
3	MILITARY TRAINING SITES AND SUPPORT FACILITIES	
4	Full-time equated classified positions 242.0	
5	Military training sites and support facilities	
6	242.0 FTE positions	11,264,000
7	Federal initiatives	200,000
8	Military training sites and support facilities test	
9	projects	100,000
10	GROSS APPROPRIATION	11,564,000
11	Appropriated from:	
12	Federal revenues:	
13	DOD-DOA-NGB	10,103,800
14	Special revenue funds:	
15	Test project fees	100,000
16	State general fund/general purpose \$	1,360,200
17	DEPARTMENTWIDE APPROPRIATIONS	
18	Departmentwide accounts\$	6,577,400
19	Special maintenance-state	436,200
20	Special maintenance-federal	2,302,000
21	Equipment safety training	59,800
22	Military contingency fund	100
23	Military retirement	2,034,000
24	Counter narcotic operations	50,000
25	Starbase grant	500,000
26	GROSS APPROPRIATION	11,959,500
27	Appropriated from:	
28	Federal revenues:	
29	DOD-DOA-NGB	6,926,200
30	DOJ-DEA	50,000

State general fund/general purpose \$	4,983,300
VETERANS' SERVICE ORGANIZATIONS	
American legion \$	676,200
Disabled American veterans	614,000
Marine corps veterans	282,000
American veterans of World War II and Korea	389,600
Veterans of foreign wars	742,700
Michigan paralyzed veterans of America	138,900
Purple heart	132,300
Veterans of World War I	100
Polish legion of American veterans	34,700
Jewish veterans of America	34,700
State of Michigan council-Vietnam veterans of	
Michigan	46,400
Catholic war veterans	11,100
GROSS APPROPRIATION	3,102,700
Appropriated from:	
State general fund/general purpose \$	3,102,700
GRAND RAPIDS VETERANS' HOME	
Full-time equated classified positions 549.0	
Grand Rapids veterans' home549.0 FTE	
positions	32,514,900
Board of managers	300,000
GROSS APPROPRIATION	32,814,900
Appropriated from:	
Federal revenues:	
HHS-HCFA, medicare, hospital insurance	200,000
DVA-VHA	7,025,900
Special revenue funds:	
Private-veterans' home post and posthumous funds	300,000
	American legion

1	Income and assessments	10,131,100
2	State general fund/general purpose \$	15,157,900
3	D.J. JACOBETTI VETERANS' HOME	
4	Full-time equated classified positions 155.0	
5	D.J. Jacobetti veterans' home155.0 FTE	
6	positions	11,199,100
7	Board of managers	75,000
8	GROSS APPROPRIATION	11,274,100
9	Appropriated from:	
10	Federal revenues:	
11	HHS-HCFA, medicare, hospital insurance	230,200
12	DVA-VHA	2,422,500
13	Special revenue funds:	
14	Private-veterans' home post and posthumous	
15	funds	75,000
16	Income and assessments	3,492,100
17	State general fund/general purpose	5,054,300
18	MICHIGAN VETERANS' TRUST FUND	
19	Full-time equated classified positions 13.0	
20	Administration13.0 FTE positions \$	942,800
21	Michigan veterans' trust fund	1,166,200
22	Veterans' trust fund grants	3.746.500
23	GROSS APPROPRIATION	5,855,500
24	Appropriated from:	
25	Michigan veterans' trust fund	4,689,300
26	State general fund/general purpose \$	1,166,200
27	GENERAL SECTIONS	
28	Sec. 201. (1) Pursuant to section 30 of article IX of t	the state
29	constitution of 1963, total state spending from state source	es for
30	fiscal year 1996-97 is estimated at \$56,080,900.00 in this b	oill and

- 1 state spending from state sources paid to local units of government for
- 2 fiscal year 1996-97 is estimated at \$67,500.00. The itemized statement
- 3 below identifies appropriations from which spending to units of local
- 4 government will occur:
- 5 Headquarters and armories-payments in lieu of taxes \$ 67,500
- 6 (2) If it appears to the principal executive officer of a
- 7 department or branch that state spending to local units of government
- 8 will be less than the amount that was projected to be expended under
- 9 subsection (1), the principal executive officer shall immediately give
- 10 notice of the approximate shortfall to the department of management and
- 11 budget.
- 12 Sec. 202. The expenditures and funding sources authorized under
- 13 this bill are subject to the management and budget act, Act No. 431 of
- 14 the Public Acts of 1984, being sections 18.1101 to 18.1594 of the
- 15 Michigan Compiled Laws.
- 16 Sec. 203. (1) In addition to the funds appropriated in section 101,
- 17 there is appropriated an amount not to exceed \$1,500,000.00 for federal
- 18 contingency funds. These funds are not available for expenditure until
- 19 they have been transferred to another line item in this bill pursuant
- 20 to section 393(2) of the management and budget act, Act No. 431 of the
- 21 Public Acts of 1984, being section 18.1393 of the Michigan Compiled
- 22 Laws.
- 23 (2) In addition to the funds appropriated in section 101, there is
- 24 appropriated an amount not to exceed \$1,000,000.00 for state restricted
- 25 contingency funds. These funds are not available for expenditure until
- 26 they have been transferred to another line item in this bill pursuant
- 27 to section 393(2) of the management and budget act, Act No. 431 of the
- 28 Public Acts of 1984, being section 18.1393 of the Michigan Compiled
- 29 Laws.
- 30 (3) In addition to the funds appropriated in section 101, there is

- appropriated an amount not to exceed \$200,000.00 for local and private
- 2 contingency funds. These funds are not available for expenditure until
- 3 they have been transferred to another line item in this bill pursuant
- 4 to section 393(2) of the management and budget act, Act No. 431 of the
- 5 Public Acts of 1984, being section 18.1393 of the Michigan Compiled
- 6 Laws.
- 7 Sec. 204. (1) Beginning October 1, 1996, there is a hiring freeze
- 8 imposed on the state classified civil service. State departments and
- 9 agencies are prohibited from hiring any new full-time state classified
- 10 civil service employees or prohibited from filling any vacant state
- 11 classified civil service positions. This hiring freeze does not apply
- 12 to internal transfers of classified employees from 1 position to
- 13 another within a department or to positions that are 80% or more
- 14 federal or restricted funds.
- 15 (2) The director of the department of management and budget shall
- 16 grant exceptions to this hiring freeze when the director believes that
- 17 the hiring freeze will result in the state department or agency being
- 18 unable to deliver basic services. The director of the department of
- 19 management and budget shall report by the fifteenth of each month to
- 20 the chairpersons of the senate and house appropriations committees the
- 21 number of exclusions to the hiring freeze approved during the previous
- 22 month and the justification for the exclusion.
- 23 Sec. 205. The department of civil service shall bill departments
- 24 and/or agencies at the end of the first fiscal quarter for the 1%
- 25 charges authorized by section 5 of article XI of the state constitution
- 26 of 1963. Payments shall be made for the total amount of the billing by
- 27 the end of the second fiscal quarter.
- 28 Sec. 206. (1) Departments and state agencies that receive funds
- 29 under this bill may receive and expend federal funds for purposes
- 30 allowed by the federal government and these funds are appropriated, if

- 1 the funds are provided as block grants or other similar replacements
- 2 for or consolidations of prior federal funding sources.
- 3 (2) Departments and state agencies may use the funds described in
- 4 subsection (1) to continue existing programs and shall not establish
- 5 new programs utilizing these funds unless the legislature has enacted
- 6 modifications to the existing program or enacted a new program.
- 7 Sec. 207. As used in this appropriation bills:
- 8 (a) "Department" means the department of military affairs.
- 9 (b) "Director" means the director of the department of military
- 10 affairs.
- 11 (c) "DOD" means the United States department of defense.
- 12 (d) "DOD-DOA-NGB" means the DOD department of the army, national
- 13 guard bureau.
- (e) "DOJ" means the United States department of justice.
- (f) "DOJ-DEA" means the DOJ drug enforcement agency.
- 16 (g) "DVA" means the United States department of veterans affairs.
- 17 (h) "DVA-VHA" means the DVA veterans health administration.
- 18 (i) "FTE" means full-time equated position.
- 19 (j) "HHS" means the United States department of health and human
- 20 services.
- 21 (k) "HHS-HCFA" means the HHS health care financing administration.

### 22 HEADQUARTERS AND ARMORIES

- 23 Sec. 301. The department may charge a reasonable rental fee for
- 24 renting an armory. The fee shall include the cost of overtime
- 25 compensation, insurance coverage, and any maintenance required.

## 26 DEPARTMENTWIDE APPROPRIATIONS

- Sec. 401. Money appropriated in section 101 for the military duty
- 28 contingency fund shall be used to fund nonfederally supported missions
- 29 of the national guard when called to state duty.
- 30 Sec. 402. The Michigan veterans' memorial park commission may

- 1 receive and expend gifts, contributions, and bequests from any person,
- 2 public or private corporation, organization, foundation, governmental
- 3 entity, or any other source for the purpose of establishing a veterans'
- 4 memorial park as described in Executive Order No. 1992-12. Money
- 5 contributed to the Michigan veterans' memorial park commission shall be
- 6 deposited in the state treasury through the department and shall be
- 7 available for expenditure. Project costs authorized by this bill shall
- 8 not exceed the gifts, contributions, and bequests received. Money
- 9 under this section and any specific work orders or projects adopted by
- 10 the Michigan veterans' memorial park commission in accordance with
- 11 section 451(4) of the management and budget act, Act No. 431 of the
- 12 Public Acts of 1984, being section 18.1451 of the Michigan Compiled
- 13 Laws, shall not lapse at the end of this fiscal year but shall be
- 14 available for expenditure until September 30, 1997. Expenditures shall
- 15 be in accordance with methods and procedures approved by the Michigan
- 16 veterans' memorial park commission, the department, and appropriate
- 17 state agencies.
- 18 Sec. 403. Money available from the Michigan national guard armory
- 19 construction fund created in section 382a of the Michigan military act,
- 20 Act No. 150 of the Public Acts of 1967, being section 32.782a of the
- 21 Michigan Compiled Laws, is appropriated for expenditure for the
- 22 purposes specified in section 382a of Act No. 150 of the Public Acts of
- 23 1967, being section 32.782a of the Michigan Compiled Laws.

#### 24 VETERANS SERVICE ORGANIZATIONS

- Sec. 501. (1) Money appropriated in section 101 for grants to
- 26 veterans service organizations shall be used only for salaries, wages,
- 27 related personnel costs, training, and equipment for accredited veteran
- 28 service advocacy officers and necessary support and managerial staff.
- 29 Training shall be provided for service advocacy officers and shall be
- 30 conducted by accredited advocacy officers.

- 1 (2) To receive a grant from the money appropriated in section 101,
- 2 a veterans service organization shall meet the following eligibility
- 3 requirements:
- 4 (a) Be congressionally chartered by the United States congress.
- 5 (b) Be an active participating member of the Michigan veterans
- 6 organizations' rehabilitation and veterans service committee and abide
- 7 by its rules, guidelines, and programs.
- 8 (c) Demonstrate the receipt of monetary or service support from its
- 9 own organization.
- 10 (d) Comply with the department's and legislature's requirements of
- 11 accounting audits, service work activity, accounting of recoveries,
- 12 listing of volunteer hours, budget requests, and other requirements
- 13 specified in subsection (3).
- (e) For a veterans service organization founded after September 30,
- 15 1989, be in operation and providing service to Michigan veterans for
- 16 not less than 2 years prior to receiving an initial state grant.
- 17 During this 2-year period of time, the organization shall file a
- 18 listing of service work activity and an accounting of recoveries with
- 19 the department, the house and senate fiscal agencies, and the house and
- 20 senate subcommittees on military affairs on forms as described by the
- 21 department.
- 22 (3) A veterans service organization receiving a grant from the
- 23 money appropriated in section 101 shall file with the department a
- 24 certified accounting of its expenditures within 120 days after the
- 25 organization's fiscal year end. Each organization shall provide a
- 26 detailed budget request for the fiscal year ending September 30, 1998,
- 27 to the department by November 15, 1996, within the format as described
- 28 by the department to be used in the development of the budget ending
- 29 September 30, 1998. Each organization shall provide 5 copies of a
- 30 listing of all service activity, an accounting of recoveries, and a

- 1 listing of volunteer hours for the fiscal year ending September 30,
- 2 1996, to the department by January 31,1997. A veterans service
- 3 organization receiving a grant from the money appropriated in section
- 4 101 shall use the forms recommended by the Michigan veterans
- 5 organizations' rehabilitation and veterans service committee for filing
- 6 reports required by this act. The department shall forward information
- 7 required under this section to the house and senate fiscal agencies and
- 8 to the house and senate appropriations subcommittees on military
- 9 affairs.
- 10 Sec. 502. Appropriations in section 101 for veterans' service
- 11 organizations shall include funding to provide services to veterans of
- 12 World War I.
- 13 VETERANS' HOMES
- 14 Sec. 601. Appropriations in section 101 for the veterans' homes
- 15 shall not be used for any purpose other than for veterans and veterans'
- 16 families.
- Sec. 602. The money appropriated in section 101 for the boards of
- 18 managers may be expended for facility improvements, the purchase and
- 19 repair of equipment and furnishings, member services, and other
- 20 purposes that benefit the veterans' homes.
- Sec. 603. The money appropriated in section 101 for the boards of
- 22 managers of veterans' homes shall be considered a work project account
- 23 and unexpended money remaining at the close of the fiscal year shall
- 24 not lapse to the general fund but shall be carried forward to the
- 25 subsequent fiscal year.