## **HOUSE BILL No. 4857**

May 30, 2001, Introduced by Reps. Richner, Lemmons, McConico, Meyer, Stewart, Adamini, Hager, Van Woerkom, Kolb, DeVuyst, Bovin and Richardville and referred to the Committee on Commerce.

A bill to regulate and license certain individuals conducting certain transactions and acting as athlete agents in this state; to regulate certain student-athletes; to regulate certain contracts and agreements; to impose certain fees; to provide for certain powers and duties for certain state departments and agencies; to provide for adoption of rules; to create certain causes of action; and to provide for remedies and penalties.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "athlete agents licensure act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Agency contract" means an agreement in which a
- 5 student-athlete authorizes a person to negotiate or solicit on
- 6 behalf of the student-athlete a professional sports-services
- 7 contract or an endorsement contract.

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- 1 (b) "Athlete agent" means an individual who enters into an
- 2 agency contract with a student-athlete or, directly or indirect-
- 3 ly, recruits or solicits a student-athlete to enter into an
- 4 agency contract. Athlete agent does not include a spouse,
- 5 parent, sibling, grandparent, or guardian of the student-athlete
- 6 or an individual acting solely on behalf of a professional sports
- 7 team or professional sports organization.
- 8 (c) "Athletic director" means an individual responsible for
- 9 administering the overall athletic program of an educational
- 10 institution or, if an educational institution has separately
- 11 administered athletic programs for male students and female stu-
- 12 dents, the athletic program for males or the athletic program for
- 13 females, as appropriate.
- 14 (d) "Contact" means a communication, direct or indirect,
- 15 between an athlete agent and a student-athlete, intended to
- 16 recruit or solicit the student-athlete to enter into an agency
- 17 contract.
- 18 (e) "Department" means the department of consumer and indus-
- 19 try services.
- 20 (f) "Endorsement contract" means an agreement under which a
- 21 student-athlete is employed or receives consideration to use on
- 22 behalf of the other party any value that the student-athlete may
- 23 have because of publicity, reputation, following, or fame
- 24 obtained resulting from athletic ability or performance.
- 25 (g) "Intercollegiate sport" means a sport played at the col-
- 26 legiate level for which eligibility requirements for
- 27 participation by a student-athlete are established by a national

- 1 association for the promotion or regulation of collegiate
- 2 athletics.
- 3 (h) "Person" means an individual, corporation, business
- 4 trust, estate, trust, partnership, limited liability company,
- 5 association, joint venture, government, governmental subdivision,
- 6 or any other legal or commercial entity.
- 7 (i) "Professional sports-services contract" means an agree-
- 8 ment under which an individual is employed, or agrees to render
- 9 services, as a player on a professional sports team, with a pro-
- 10 fessional sports organization or as a professional athlete.
- 11 (j) "Record" means information that is inscribed on a tangi-
- 12 ble medium or that is stored in an electronic or other medium and
- 13 is retrievable in perceivable form.
- 14 (k) "Student-athlete" means an individual who engages in, is
- 15 eligible to engage in, or may be eligible in the future to engage
- 16 in, any intercollegiate sport. An individual permanently ineli-
- 17 gible to participate in a particular intercollegiate sport is not
- 18 a student-athlete for purposes of that sport.
- 19 Sec. 5. (1) By acting as an athlete agent in this state, a
- 20 nonresident individual appoints the secretary of state as the
- 21 individual's agent for service of process in any civil action in
- 22 this state related to the individual's acting as an athlete agent
- 23 in this state.
- 24 (2) The department may issue subpoenas for any material that
- 25 is relevant to the administration of this act.
- 26 Sec. 7. (1) Except as otherwise provided in subsection (2),
- 27 an individual may not act as, offer to act as, or hold himself or

- 1 herself out as being an athlete agent in this state without being
- 2 licensed as an athlete agent under this act.
- 3 (2) Before being issued a license, an individual may act as
- 4 an athlete agent in this state for all purposes except signing an
- 5 agency contract, if a student-athlete or another person acting on
- 6 behalf of the student-athlete initiates communication with the
- 7 individual and, within 7 days after an initial act as an athlete
- 8 agent, the individual submits an application for licensure as an
- 9 athlete agent under this act.
- 10 (3) An agency contract resulting from conduct in violation
- 11 of this section is void, and the athlete agent shall return any
- 12 consideration received under the contract.
- 13 (4) The department may promulgate rules under the adminis-
- 14 trative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 15 24.328, to enforce and administer this act.
- 16 Sec. 9. (1) An applicant for licensure shall submit an
- 17 application for licensure to the department in a form prescribed
- 18 by the department. The application must be in the name of an
- 19 individual and, except as otherwise provided in subsection (2),
- 20 signed or otherwise authenticated by the applicant under penalty
- 21 of perjury and state or contain the following:
- 22 (a) The name of the applicant and the address of the
- 23 applicant's principal place of business.
- 24 (b) The name of the applicant's business or employer, if
- 25 applicable.

- 1 (c) Any business or occupation engaged in by the applicant
- 2 for the 5 years preceding the date of submission of the
- 3 application.
- 4 (d) A description of the applicant's formal training as an
- 5 athlete agent, practical experience as an athlete agent, and edu-
- 6 cational background relating to the applicant's activities as an
- 7 athlete agent.
- 8 (e) The names and addresses of 3 individuals not related to
- 9 the applicant who are willing to serve as references.
- 10 (f) The name, sport, and last known team for each individual
- 11 for whom the applicant acted as an athlete agent during the 5
- 12 years preceding the date of submission of the application.
- 13 (q) The names and addresses of all persons who are, with
- 14 respect to the athlete agent's business if it is not a corpora-
- 15 tion, the partners, members, officers, managers, associates, or
- 16 profit-sharers of the business and, with respect to a corporation
- 17 employing the athlete agent, the officers, directors, and any
- 18 shareholder of the corporation having an interest of 5% or
- 19 greater.
- 20 (h) Whether the applicant or any person named under subdivi-
- 21 sion (g) has been convicted of a crime that, if committed in this
- 22 state, would be a crime involving moral turpitude or a felony,
- 23 and identify the crime.
- 24 (i) Whether there has been any administrative or judicial
- 25 determination that the applicant or any person named under subdi-
- 26 vision (g) has made a false, misleading, deceptive, or fraudulent
- 27 representation.

- 1 (j) Any instance in which the conduct of the applicant or
- 2 any person named under subdivision (g) resulted in the imposition
- 3 of a sanction, suspension, or declaration of ineligibility to
- 4 participate in an interscholastic or intercollegiate athletic
- 5 event on a student-athlete or educational institution.
- 6 (k) Any sanction, suspension, or disciplinary action taken
- 7 against the applicant or any person named under subdivision (g)
- 8 arising out of occupational or professional conduct.
- 9 (1) Whether there has been any denial of an application for,
- 10 suspension or revocation of, or refusal to renew, the registra-
- 11 tion or licensure of the applicant or any person named under sub-
- 12 division (g) as an athlete agent in any state.
- 13 (2) An individual who has submitted an application for, and
- 14 holds a certificate of, registration or licensure as an athlete
- 15 agent in another state may submit a copy of the application and
- 16 certificate in lieu of submitting an application in the form pre-
- 17 scribed pursuant to subsection (1). The department shall accept
- 18 the application and the certificate from the other state as an
- 19 application for licensure in this state if the application to the
- 20 other state complies with all of the following:
- 21 (a) Was submitted in the other state within 6 months preced-
- 22 ing the submission of the application in this state and the
- 23 applicant certifies that the information contained in the appli-
- 24 cation is current.
- 25 (b) Contains information substantially similar to or more
- 26 comprehensive than that required in an application submitted in
- 27 this state as determined by the department.

- 1 (c) Was signed by the applicant under penalty of perjury.
- 2 Sec. 11. (1) Except as otherwise provided in subsection
- 3 (2), the department shall issue a license to an individual who
- 4 complies with section 9(1) or whose application has been accepted
- 5 under section 9(2).
- 6 (2) The department may deny a license if the department
- 7 determines that the applicant has engaged in conduct that has a
- 8 significant adverse effect on the applicant's fitness to act as
- 9 an athlete agent. In making the determination, the department
- 10 may consider whether the applicant has done any of the
- 11 following:
- 12 (a) Been convicted of a crime that, if committed in this
- 13 state, would be a crime involving moral turpitude or a felony.
- 14 (b) Made a materially false, misleading, deceptive, or
- 15 fraudulent representation in the application or as an athlete
- 16 agent.
- 17 (c) Engaged in conduct that would disqualify the applicant
- 18 from serving in a fiduciary capacity.
- 19 (d) Engaged in conduct prohibited by section 27.
- 20 (e) Had a registration or licensure as an athlete agent sus-
- 21 pended, revoked, or denied or been refused renewal of registra-
- 22 tion or licensure as an athlete agent in any state.
- 23 (f) Engaged in conduct resulting in a sanction, suspension,
- 24 or declaration of ineligibility to participate in an interscho-
- 25 lastic or intercollegiate athletic event imposed upon a
- 26 student-athlete or educational institution.

- 1 (g) Engaged in conduct that significantly adversely reflects
- 2 on the applicant's credibility, honesty, or integrity.
- 3 (3) In making a determination under subsection (2), the
- 4 department shall consider all of the following:
- 5 (a) How recently the conduct occurred.
- 6 (b) The nature of the conduct and the context in which it
- 7 occurred.
- 8 (c) Any other relevant conduct of the applicant.
- 9 (4) An athlete agent may apply to renew a license by submit-
- 10 ting an application for renewal in a form prescribed by the
- 11 department. The application for renewal must be signed by the
- 12 applicant under penalty of perjury and must contain current
- 13 information on all matters required in an original application
- 14 for licensure.
- 15 (5) An individual who has submitted an application for
- 16 renewal of registration or licensure in another state, in lieu of
- 17 submitting an application for renewal in the form prescribed pur-
- 18 suant to subsection (4), may file a copy of the application for
- 19 renewal and a valid certificate of registration or licensure from
- 20 the other state. The department shall accept the application for
- 21 renewal from the other state as an application for renewal in
- 22 this state if the application to the other state complies with
- 23 all of the following:
- 24 (a) Was submitted in the other state within 6 months preced-
- 25 ing the filing in this state and the applicant certifies the
- 26 information contained in the application for renewal is current.

- 1 (b) Contains information substantially similar to or more
- 2 comprehensive than that required in an application for renewal
- 3 submitted in this state.
- 4 (c) Was signed by the applicant under penalty of perjury.
- 5 (6) A license or a renewal of a license is valid for 1
- 6 year.
- 7 Sec. 13. (1) The department may suspend, revoke, or refuse
- 8 to renew a license for conduct that would have justified denial
- 9 of licensure under section 11(2).
- 10 (2) The department may deny, suspend, revoke, or refuse to
- 11 renew a license only after notice and an opportunity for a hear-
- 12 ing pursuant to the administrative procedures act of 1969, 1969
- 13 PA 306, MCL 24.201 to 24.328.
- 14 Sec. 15. The department may issue a temporary license while
- 15 an application for licensure or renewal is pending.
- 16 Sec. 17. An application for licensure or renewal of licen-
- 17 sure must be accompanied by a fee in the following amount:
- 18 (a) \$30.00 for an initial application for licensure and for
- 19 an application for licensure based upon a certificate of regis-
- 20 tration or license issued by another state.
- 21 (b) \$30.00 for an application for renewal of licensure and
- 22 for an application for renewal of licensure based upon an appli-
- 23 cation for renewal of registration or licensure submitted in
- 24 another state.
- Sec. 19. (1) An agency contract must be in a record and
- 26 signed or otherwise authenticated by the parties.

- 1 (2) An agency contract must state or contain all of the
- 2 following:
- 3 (a) The amount and method of calculating the consideration
- 4 to be paid by the student-athlete for services to be provided by
- 5 the athlete agent under the contract and any other consideration
- 6 the athlete agent has received or will receive from any other
- 7 source for entering into the contract or for providing the
- 8 services.
- **9** (b) The name of any person not listed in the application for
- 10 licensure or renewal of licensure who will be compensated as a
- 11 result of the student-athlete signing the agency contract.
- 12 (c) A description of any expenses that the student-athlete
- 13 agrees to reimburse.
- 14 (d) A description of the services to be provided to the
- 15 student-athlete.
- 16 (e) The duration of the contract.
- 17 (f) The date of execution.
- 18 (3) An agency contract must contain, in close proximity to
- 19 the signature of the student-athlete, a conspicuous notice in
- 20 boldfaced type in capital letters stating the following:
- 21 WARNING TO STUDENT-ATHLETE IF YOU SIGN THIS CONTRACT:
- 22 (1) YOU MAY LOSE YOUR ELIGIBILITY TO COMPETE AS A
- 23 STUDENT-ATHLETE IN YOUR SPORT.
- 24 (2) IF YOU HAVE AN ATHLETIC DIRECTOR, WITHIN 72 HOURS AFTER
- 25 ENTERING INTO THIS CONTRACT, BOTH YOU AND YOUR ATHLETE AGENT MUST
- 26 NOTIFY YOUR ATHLETIC DIRECTOR.

- 1 (3) YOU MAY CANCEL THIS CONTRACT WITHIN 14 DAYS AFTER
- 2 SIGNING IT. CANCELLATION OF THIS CONTRACT MAY NOT REINSTATE YOUR
- 3 ELIGIBILITY.
- 4 (4) An agency contract that does not substantially conform
- 5 to this section is voidable by the student-athlete. If a
- 6 student-athlete voids an agency contract, the student-athlete is
- 7 not required to pay any consideration under the contract or to
- 8 return any consideration received from the athlete agent to
- 9 induce the student-athlete to enter into the contract.
- 10 (5) The athlete agent shall give a record of the signed or
- 11 otherwise authenticated agency contract to the student-athlete at
- 12 the time of execution.
- Sec. 21. (1) Within 72 hours after entering into an agency
- 14 contract or before the next scheduled athletic event in which the
- 15 student-athlete may participate, whichever occurs first, the ath-
- 16 lete agent shall give notice in a record of the existence of the
- 17 contract to the athletic director of the educational institution
- 18 at which the student-athlete is enrolled or the athlete agent has
- 19 reasonable grounds to believe the student-athlete intends to
- 20 enroll.
- 21 (2) Within 72 hours after entering into an agency contract
- 22 or before the next athletic event in which the student-athlete
- 23 may participate, whichever occurs first, the student-athlete
- 24 shall inform the athletic director of the educational institution
- 25 at which the student-athlete is enrolled that he or she has
- 26 entered into an agency contract.

- 1 Sec. 23. (1) A student-athlete may cancel an agency
- 2 contract by giving notice of the cancellation to the athlete
- 3 agent in a record within 14 days after the contract is signed.
- 4 (2) A student-athlete may not waive the right to cancel an
- 5 agency contract.
- 6 (3) If a student-athlete cancels an agency contract, the
- 7 student-athlete is not required to pay any consideration under
- 8 the contract or to return any consideration received from the
- 9 athlete agent to induce the student-athlete to enter into the
- 10 contract.
- 11 Sec. 25. (1) An athlete agent shall retain the following
- 12 records for a period of 5 years:
- 13 (a) The name and address of each individual represented by
- 14 the athlete agent.
- 15 (b) Any agency contract entered into by the athlete agent.
- 16 (c) Any direct costs incurred by the athlete agent in the
- 17 recruitment or solicitation of a student-athlete to enter into an
- 18 agency contract.
- 19 (2) Records required by subsection (1) to be retained are
- 20 open to inspection by the department during normal business
- 21 hours.
- 22 Sec. 27. (1) An athlete agent, with the intent to induce a
- 23 student-athlete to enter into an agency contract, may not do any
- 24 of the following:
- 25 (a) Give any materially false or misleading information or
- 26 make a materially false promise or representation.

- 1 (b) Furnish anything of value to a student-athlete before
- 2 the student-athlete enters into the agency contract.
- 3 (c) Furnish anything of value to any individual other than
- 4 the student-athlete or another registered athlete agent.
- 5 (2) An athlete agent may not intentionally do any of the
- 6 following:
- 7 (a) Initiate contact with a student-athlete unless licensed
- 8 under this act.
- 9 (b) Refuse or fail to retain or permit inspection of the
- 10 records required to be retained by section 25.
- 11 (c) Fail to obtain a license when required by section 7.
- 12 (d) Provide materially false or misleading information in an
- 13 application for licensure or renewal of licensure.
- 14 (e) Predate or postdate an agency contract.
- 15 (f) Fail to notify a student-athlete, before the
- 16 student-athlete signs or otherwise authenticates an agency con-
- 17 tract for a particular sport, that the signing or authentication
- 18 may make the student-athlete ineligible to participate as a
- 19 student-athlete in that sport.
- 20 Sec. 29. An athlete agent who violates section 27 is guilty
- 21 of a misdemeanor punishable by imprisonment for not more than 93
- 22 days or a fine of not more than \$1,000.00, or both.
- Sec. 31. (1) An educational institution has a cause of
- 24 action for damages against an athlete agent or a former
- 25 student-athlete for damages caused by a violation of this act.
- 26 In an action under this section, the court may award to the
- 27 prevailing party costs and reasonable attorney fees.

- 1 (2) Damages of an educational institution under subsection
- 2 (1) include losses and expenses incurred caused by the conduct of
- 3 an athlete agent or former student-athlete that was in violation
- 4 of this act. The losses include any penalty, disqualification,
- 5 or suspension of the educational institution from participation
- 6 in athletics by a national association for the promotion and req-
- 7 ulation of athletics, by an athletic conference, or by reasonable
- 8 self-imposed disciplinary action taken to mitigate sanctions
- 9 likely to be imposed by such an organization.
- 10 (3) A cause of action under this section does not accrue
- 11 until the educational institution discovers or, by the exercise
- 12 of reasonable diligence, would have discovered the violation by
- 13 the athlete agent or former student-athlete.
- 14 (4) Any liability of the athlete agent or the former
- 15 student-athlete under this section is several and not joint.
- 16 (5) This act does not restrict rights, remedies, or defenses
- 17 of any person under law or equity.
- 18 Sec. 33. The department may assess a civil penalty or
- 19 administrative fine against an athlete agent not to exceed
- 20 \$25,000.00 for a violation of this act.
- 21 Sec. 35. This act takes effect January 1, 2002.

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