

SENATE BILL No. 237

February 21, 2001, Introduced by Senators HOFFMAN, NORTH, DE BEAUUSSAERT, GOUGEON, JOHNSON, MC MANUS and GOSCHKA and referred to the Committee on Appropriations.

EXECUTIVE BUDGET BILL

A bill to make appropriations for the department of military and veterans affairs for the fiscal year ending September 30, 2002; to provide for the expenditure of the appropriations; to provide for certain powers and duties of the department of military and veterans affairs, other state agencies, and local units of government related to the appropriations; and to provide for the preparation of certain reports related to the appropriations.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1	PART 1
2	LINE-ITEM APPROPRIATIONS
3	Sec. 101. Subject to the conditions set forth in this bill, the
4	amounts listed in this part are appropriated for the department of
	01046'01

1	military and veterans affairs for the fiscal year ending September 30,
2	2002, from the funds indicated in this part. The following is a
3	summary of the appropriations in this part:
4	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
5	Full-time equated unclassified positions 7.0
6	Full-time equated classified positions 1,086.0
7	GROSS APPROPRIATION
8	Interdepartmental grant revenues:
9	Total interdepartmental grants and
10	intradepartmental transfers
11	ADJUSTED GROSS APPROPRIATION
12	Federal revenues:
13	Total federal revenues
14	Special revenue funds:
15	Total local revenues 0
16	Total private revenues
17	Total other state restricted revenues 23,255,800
18	State general fund/general purpose \$ 42,784,800
19	Sec. 102. HEADQUARTERS AND ARMORIES
20	Full-time equated unclassified positions 7.0
21	Full-time equated classified positions 149.0
22	Headquarters and armories105.0 FTE positions . \$ 10,567,800
23	Unclassified military personnel
24	Military appeals tribunal 900
25	Michigan emergency volunteers
26	State active duty
27	ChalleNGe program44.0 FTE positions
28	GROSS APPROPRIATION
29	Appropriated from:

1	Interdepartmental grant revenues:
2	IDG-ChalleNGe grant
3	Federal revenues:
4	DOD-DOA-NGB
5	Special revenue funds:
6	Rental fees
7	Mackinac bridge authority
8	Private donations
9	State general fund/general purpose \$ 10,021,200
10	Sec. 103. MILITARY TRAINING SITES AND SUPPORT FACILITIES
11	Full-time equated classified positions 229.0
12	Military training sites and support facilities229.0
13	FTE positions
14	Military training sites and support facilities
15	test projects
16	GROSS APPROPRIATION
17	Appropriated from:
18	Federal revenues:
19	DOD-DOA-NGB
20	Special revenue funds:
21	Test project fees
22	State general fund/general purpose \$ 3,450,000
23	Sec. 104. DEPARTMENTWIDE APPROPRIATIONS
24	Departmentwide accounts \$ 2,155,700
25	Special maintenance-state 616,200
26	Special maintenance-federal
27	Military retirement
28	Counter narcotic operations
29	Starbase grant

	4 For Fiscal Year Ending September 30, 2002	
1	GROSS APPROPRIATION	
2	Appropriated from:	
3	Federal revenues:	
4	DOD-DOA-NGB	
5	DOJ-DEA	
6	Special revenue funds:	
7	State general fund/general purpose \$ 3,824,800	
8	Sec. 105. VETERANS' SERVICE ORGANIZATIONS	
9	American legion \$ 886,000	
10	Disabled American veterans	
11	Marine corps veterans	
12	American veterans of World War II and Korea 464,800	
13	Veterans of foreign wars	
14	Michigan paralyzed veterans of America 165,700	
15	Purple heart	
16	Veterans of World War I	
17	Polish legion of American veterans	
18	Jewish veterans of America	
19	State of Michigan council Vietnam veterans	
20	of America	
21	Catholic war veterans 13,300	
22	GROSS APPROPRIATION	
23	Appropriated from:	
24	State general fund/general purpose \$ 3,884,400	
25	Sec. 106. GRAND RAPIDS VETERANS' HOME	
26	Full-time equated classified positions 539.0	
27	Grand Rapids veterans' home539.0 FTE	
28	positions	
29	Board of managers	

	September 30, 2002
1	GROSS APPROPRIATION
2	Appropriated from:
3	Federal revenues:
4	DVA-VHA
5	HHS-HCFA, Medicare, hospital insurance 663,100
6	Special revenue funds:
7	Private - veterans' home post and posthumous
8	funds
9	Income and assessments
10	Lease revenue
11	State general fund/general purpose \$ 16,134,900
12	Sec. 107. D.J. JACOBETTI VETERANS' HOME
13	Full-time equated classified positions 153.0
14	D.J. Jacobetti veterans' home153.0 FTE
15	positions
16	Board of managers
17	GROSS APPROPRIATION
18	Appropriated from:
19	Federal revenues:
20	DVA-VHA
21	HHS-HCFA, Medicare, hospital insurance 200,000
22	Special revenue funds:
23	Private - veterans' home post and posthumous
24	funds
25	Income and assessments
26	State general fund/general purpose \$ 5,333,100
27	Sec. 108. MICHIGAN VETERANS' TRUST FUND
28	Full-time equated classified positions 16.0
29	Veterans' affairs directorate administration3.0

	6 For Fiscal Year Ending September 30, 2002
1	FTE positions
2	Administration13.0 FTE positions
3	Veterans' trust fund grants
4	GROSS APPROPRIATION
5	Appropriated from:
6	Special revenue funds:
7	Michigan veterans' trust fund 4,774,700
8	State general fund/general purpose \$ 351,400
9	Sec. 109. BUDGETARY SAVINGS
10	Budgetary savings
11	GROSS APPROPRIATION
12	Appropriated from:
13	State general fund/general purpose \$ (215,000)
14	PART 2
15	PROVISIONS CONCERNING APPROPRIATIONS
16	GENERAL SECTIONS
17	Sec. 201. Pursuant to section 30 of article IX of the state
18	constitution of 1963, total state spending from state resources under
19	part 1 for fiscal year 2001-2002 is \$66,040,600.00 and state spending
20	from state resources to be paid to local units of government for
21	fiscal year 2001-2002 is \$120,000.00. The itemized statement below
22	identifies appropriations from which spending to units of local
23	government will occur:
24	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
25	MILITARY TRAINING SITES AND SUPPORT FACILITIES
26	Payments in lieu of taxes
27	MICHIGAN VETERANS' TRUST FUND
28	County counselor travel expenses
29	TOTAL

- 1 Sec. 202. The appropriations authorized under this bill are
- 2 subject to the management and budget act, 1984 PA 431, MCL 18.1101 to
- **3** 18.1594.
- 4 Sec. 203. As used in this bill:
- 5 (a) "Department" means the department of military and veterans
- 6 affairs.
- 7 (b) "Director" means the director of the department of military
- 8 and veterans affairs.
- 9 (c) "DOD" means the United States department of defense.
- 10 (d) "DOD-DOA-NGB" means the DOD department of the army, national
- 11 guard bureau.
- 12 (e) "DOJ" means the United States department of justice.
- (f) "DOJ-DEA" means the DOJ drug enforcement agency.
- 14 (g) "DVA" means the United States department of veterans' affairs.
- 15 (h) "DVA-VHA" means the DVA veterans' health administration.
- 16 (i) "FTE" means full-time equated.
- 17 (j) "HHS" means the United States department of health and human
- 18 services.
- 19 (k) "HHS-HCFA" means the HHS health care financing administration.
- 20 (1) "IDG" means interdepartmental grant.
- 21 Sec. 204. The department of civil service shall bill departments
- 22 and agencies at the end of the first fiscal quarter for the 1% charge
- 23 authorized by section 5 of article XI of the state constitution of
- 24 1963. Payments shall be made for the total amount of the billing by
- 25 the end of the second fiscal quarter.
- 26 Sec. 205. (1) In addition to the funds appropriated in part 1,
- 27 there is appropriated an amount not to exceed \$2,900,000.00 for
- 28 federal contingency funds. These funds are not available for
- 29 expenditure until they have been transferred to another line item in
- 30 this bill under section 393(2) of the management and budget act, 1984

- **1** PA 431, MCL 18.1393.
- 2 (2) In addition to the funds appropriated in part 1, there is
- 3 appropriated an amount not to exceed \$1,500,000.00 for state
- 4 restricted contingency funds. These funds are not available for
- 5 expenditure until they have been transferred to another line item in
- 6 this bill under section 393(2) of the management and budget act, 1984
- 7 PA 431, MCL 18.1393.
- **8** (3) In addition to the funds appropriated in part 1, there is
- 9 appropriated an amount not to exceed \$100,000.00 for local contingency
- 10 funds. These funds are not available for expenditure until they have
- 11 been transferred to another line item in this bill under section
- 12 393(2) of the management and budget act, 1984 PA 431, MCL 18.1393.
- 13 (4) In addition to the funds appropriated in part 1, there is
- 14 appropriated an amount not to exceed \$100,000.00 for private
- 15 contingency funds. These funds are not available for expenditure
- 16 until they have been transferred to another line item in this bill
- 17 under section 393(2) of the management and budget act, 1984 PA 431,
- **18** MCL 18.1393.
- 19 Sec. 206. Unless otherwise specified, the department shall use
- 20 the Internet to fulfill the reporting requirements of this bill. This
- 21 may include transmission of reports via electronic mail to the
- 22 recipients identified for each reporting requirement, or it may
- 23 include placement of reports on an Internet or Intranet site.
- 24 Quarterly, the department shall provide to the appropriations
- 25 subcommittee members, state budget office, and the fiscal agencies an
- 26 electronic and paper copy listing of the reports submitted during the
- 27 most recent 3-month period along with the Internet or Intranet site of
- 28 each report, if any.
- 29 Sec. 207. (1) A hiring freeze is imposed on the state classified
- 30 civil service. State departments and agencies are prohibited from

- 1 hiring any new full-time state classified civil service employees and
- 2 prohibited from filling any vacant state classified civil service
- 3 positions. This hiring freeze does not apply to internal transfers of
- 4 classified employees from one position to another within a department.
- 5 (2) The state budget director shall grant exceptions to this
- 6 hiring freeze when the state budget director believes that the hiring
- 7 freeze will result in rendering a state department or agency unable to
- 8 deliver basic services, cause loss of revenue to the state, result in
- 9 the inability of the state to receive federal funds, or would
- 10 necessitate additional expenditures that exceed any savings from
- 11 maintaining a vacancy. The state budget director shall report by the
- 12 thirtieth of each month to the chairpersons of the senate and house
- 13 standing committees on appropriations the number of exceptions to the
- 14 hiring freeze approved during the previous month and the reasons to
- 15 justify the exception.
- 16 Sec. 208. (1) The negative appropriation for budgetary savings in
- 17 part 1 shall be satisfied by savings from the hiring freeze imposed in
- 18 Section 207 and, if necessary, by other savings identified by the
- 19 department director and approved by the state budget director.
- 20 (2) Appropriation authorizations shall be adjusted after the
- 21 approval of transfers by the legislature pursuant to section 393(2) of
- 22 the management and budget act, 1984 PA 431, MCL 18.1393.
- 23 Sec. 209. (1) Of the funds appropriated in section 103 for
- 24 military training sites and support facilities, there shall be
- 25 established a Michigan national guard education assistance program.
- 26 Disbursements to the educational assistance program shall not exceed
- 27 \$1,800,000.00 without legislative approval. Under the program, a
- 28 member of the national guard who is in active service and who enrolls
- 29 as a full- or part-time student at a public or private state college
- 30 or university may be eligible to receive up to an equivalent of 50% of

- 1 the total cost of tuition not to exceed \$2,000.00, as education
- 2 assistance, in any academic year.
- 3 (2) An eligible person means a member of the Michigan national
- 4 guard who is in active service, as defined in section 105 of the
- 5 Michigan military act, 1967 PA 150, MCL 32.505. An eligible person
- 6 does not include a member of the Michigan national guard or air
- 7 national guard who is absent without leave or who is under charges as
- 8 described in the Michigan code of military justice of 1980, 1980 PA
- **9** 523, MCL 32.1001 to 32.1148.
- 10 (3) The department of military and veterans affairs, office of the
- 11 adjutant general shall administer the education assistance program and
- 12 prescribe forms and procedures to effectively carry out the education
- 13 assistance program.
- 14 (4) An eligible person shall apply to the department of military
- 15 and veterans affairs, office of the adjutant general for education
- 16 assistance and shall provide evidence of attendance and completion of
- 17 the course of study with a grade of at least 2.0 on a 4.0 scale, or
- 18 its equivalent. The adjutant general shall approve the application
- 19 for reimbursement if the applicant meets the definition of an eligible
- 20 person under subsection (2) and other criteria as established by the
- 21 adjutant general.
- 22 (5) The education assistance program applies to any course of
- 23 instruction that is included in an associate, undergraduate, or
- 24 postgraduate degree program offered by a college or university of this
- 25 state.
- 26 (6) The education assistance program applies to an eligible person
- 27 notwithstanding any other educational incentive or benefit received by
- 28 the eligible person under any other educational assistance program
- 29 provided by any other state.
- 30 (7) An eligible person who successfully completes the course of

- 1 study with a grade of at least 2.0 on a 4.0 scale, or its equivalent,
- 2 shall be eligible for reimbursement.
- 3 (8) The department of military and veterans affairs may use funds
- 4 from the appropriated funds to administer the education assistance
- 5 program.
- 6 (9) Reimbursed members who do not complete their national guard
- 7 obligation shall pay the state for money received from the state for
- 8 tuition. Members who fail to repay the state within the time limits
- 9 established by the adjutant general shall be indebted to the state.
- 10 The department shall work in conjunction with the department of
- 11 treasury for inclusion in the tax intercept program for amounts due
- 12 the state.
- 13 (10) A portion of the funds for the Michigan national guard
- 14 education assistance program may be used by the department for the
- 15 purpose of promoting the program and for encouraging those persons the
- 16 department wishes to have enlist or reenlist in the Michigan national
- 17 quard.

18 HEADQUARTERS AND ARMORIES

- 19 Sec. 301. The department may charge reasonable rental and
- 20 equipment usage fees for renting an armory and using the Distance
- 21 Learning Network. The fee shall include the cost of overtime
- 22 compensation, insurance coverage, and any maintenance required.
- 23 Sec. 302. The funds appropriated in this bill for private
- 24 donations to the ChallenGe Program shall be considered state
- 25 restricted revenue, and unexpended funds remaining at the close of the
- 26 fiscal year shall not lapse to the general fund but shall be carried
- 27 forward to the subsequent fiscal year.

28 <u>VETERANS' SERVICE ORGANIZATIONS</u>

- 29 Sec. 401. (1) Money appropriated in part 1 for grants to veterans
- 30 service organizations shall be used only for salaries, wages, related

- 1 personnel costs, training, and equipment for accredited veteran
- 2 service advocacy officers and necessary support and managerial staff.
- 3 Training shall be provided for service advocacy officers and shall be
- 4 conducted by accredited advocacy officers.
- 5 (2) To receive a grant from the money appropriated in part 1, a
- 6 veterans service organization shall meet the following eligibility
- 7 requirements:
- 8 (a) Be congressionally chartered by the United States Congress.
- **9** (b) Be an active participating member of the Michigan veterans
- 10 organizations' rehabilitation and veterans service committee and abide
- 11 by its rules, guidelines, and programs.
- 12 (c) Demonstrate the receipt of monetary or service support from
- 13 its own organization.
- 14 (d) Comply with the department's and the legislature's
- 15 requirements of accounting audits, service work activity, accounting
- 16 of recoveries, listing of volunteer hours, budget requests, and other
- 17 requirements specified in subsection (3).
- 18 (e) For a veterans service organization founded after September
- 19 30, 1989, be in operation and providing service to Michigan veterans
- 20 for not less than 2 years before receiving an initial state grant.
- 21 During this 2-year period of time, the organization shall file a
- 22 listing of service work activity and an accounting of recoveries with
- 23 the department, the senate and house fiscal agencies, and the senate
- 24 and house of representatives subcommittees on military affairs on
- 25 forms as prescribed by the department.
- 26 (3) A veterans service organization receiving a grant from the
- 27 money appropriated in part 1 shall file with the department a
- 28 certified accounting of its expenditures within 120 days after the
- 29 organization's fiscal year end. Each organization shall provide a
- 30 detailed budget request for the fiscal year ending September 30, 2003

- 1 to the department by November 15, 2001 within the format as prescribed
- 2 by the department to be used in the development of the budget for the
- 3 fiscal year ending September 30, 2003. Each veterans service
- 4 organization shall provide 5 copies of a listing of all service
- 5 activity, an accounting of recoveries, and a listing of volunteer
- 6 hours for the fiscal year ending September 30, 2001 to the department
- 7 by January 31, 2002. The listing of volunteer hours shall include the
- 8 hours, services, and donations provided to residents of the Grand
- 9 Rapids veterans' home and the D. J. Jacobetti veterans' home. Each
- 10 veterans service organization shall provide a copy of the most recent
- 11 and completed internal revenue service form 990 to the department at
- 12 the end of the fiscal year ending September 30, 2001. A veterans
- 13 service organization receiving a grant from the money appropriated in
- 14 part 1 shall use the forms recommended by the Michigan veterans
- 15 organizations' rehabilitation and veterans service committee for
- 16 filing reports required by this bill. The department shall forward
- 17 information required under this section to the senate and house fiscal
- 18 agencies, the state budget office, and to the senate and house of
- 19 representatives appropriations subcommittees on military affairs.
- 20 Sec. 402. Appropriations in part 1 for veterans service
- 21 organizations shall include funding to provide services to veterans of
- 22 World War I.

23 <u>VETERANS' HOMES</u>

- 24 Sec. 501. Appropriations in this bill for the Grand Rapids
- 25 veterans' home and the D. J. Jacobetti veterans' home shall not be
- 26 used for any purpose other than for veterans and veterans' families.
- Sec. 502. The money appropriated in this bill for the boards of
- 28 managers may be expended for facility improvements, the purchase and
- 29 repair of equipment and furnishings, member services, and other
- 30 purposes that benefit the Grand Rapids veterans' home and the D. J.

1 Jacobetti veterans' home.

2 VETERANS' TRUST FUND

- 3 Sec. 601. The department may receive and expend revenue deposited
- 4 to the Vietnam veterans memorial monument fund created under section 3
- 5 of the Michigan Vietnam veterans memorial act, 1988 PA 234, MCL
- **6** 35.1053.
- 7 Sec. 602. (1) By April 1, 2002, the department shall submit to
- 8 the senate and house of representatives appropriations subcommittees
- 9 on military affairs and the state budget office a detailed annual
- 10 report of the Michigan veterans' trust fund for fiscal year 2000-2001.
- 11 The report shall include information on grants provided from the
- 12 emergency grant program and the veterans survivor tuition program,
- 13 including details concerning the methodology of allocations, the
- 14 selection of emergency grant program authorized agents, and a detailed
- 15 breakdown of trust fund expenditures for that year. The report shall
- 16 also provide an update on the department's efforts to reduce program
- 17 administrative costs.
- 18 (2) The annual report required under subsection (1) shall provide
- 19 detailed information on the number of emergency grant applications
- 20 denied during fiscal year 2000-2001, including an accounting of the
- 21 reasons for denial.
- 22 (3) The annual report required under subsection (1) shall contain
- 23 information on the veterans survivors tuition program, including the
- 24 number of participants, where the participants attended school,
- 25 payments made to each school, the average grade point and number of
- 26 college credits earned by each participant, the number of participants
- 27 suspended by the program, and the number of participants who earned a
- 28 degree during fiscal year 2000-2001.
- 29 Sec. 603. The Michigan veterans' memorial park commission may
- 30 receive and expend gifts, contributions, and bequests from any person,

- 1 public or private corporation, organization, foundation, governmental
- 2 entity, or any other source for the purpose of establishing a
- 3 veterans' memorial park. Money contributed to the Michigan veterans'
- 4 memorial park commission shall be deposited in the state treasury
- 5 through the department and shall be available for expenditure.
- 6 Project costs authorized by this bill shall not exceed the gifts,
- 7 contributions, and bequests received. Money under this section and any
- 8 specific work orders or projects adopted by the Michigan veterans'
- 9 memorial park commission in accordance with section 451(2) of the
- 10 management and budget act, 1984 PA 431, MCL 18.1451, do not lapse at
- 11 the end of this fiscal year but are available for expenditure until
- 12 September 30, 2003. Expenditures shall be in accordance with methods
- 13 and procedures approved by the Michigan veterans' memorial park
- 14 commission, the department, and appropriate state agencies.