HOUSE BILL No. 4345

March 13, 2003, Introduced by Reps. Milosch, Drolet, Garfield, Bradstreet, Voorhees, Brandenburg, Pastor, Nitz, Sheen, Hoogendyk, Amos and DeRoche and referred to the Committee on Education.

A bill to amend 1976 PA 451, entitled

"The revised school code,"

by amending sections 502, 503, and 504 (MCL 380.502, 380.503, and 380.504), sections 502 and 503 as amended by 1995 PA 289 and section 504 as amended by 1994 PA 416.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 502. (1) A public school academy shall be organized
- 2 and administered under the direction of a board of directors in
- 3 accordance with this part and with bylaws adopted by the board of
- 4 directors. A public school academy corporation shall be
- 5 organized under the nonprofit corporation act, Act No. 162 of
- 6 the Public Acts of 1982, being sections 450.2101 to 450.3192 of
- the Michigan Compiled Laws 1982 PA 162, MCL 450.2101 to
- 8 450.3192, except that a public school academy corporation is not
- 9 required to comply with sections 170 to 177 of Act No. 327 of

- 1 the Public Acts of 1931, being sections 450.170 to 450.177 of the
- 2 Michigan Compiled Laws 1931 PA 327, MCL 450.170 to 450.177. To
- 3 the extent disqualified under the state or federal constitution,
- 4 a public school academy shall not be organized by a church or
- 5 other religious organization and shall not have any
- 6 organizational or contractual affiliation with or constitute a
- 7 church or other religious organization.
- 8 (2) Any of the following may act as an authorizing body to
- 9 issue a contract to organize and operate 1 or more public school
- 10 academies under this part:
- 11 (a) The board of a school district that operates grades K to
- 12 12. However, the board of a school district shall not issue a
- 13 contract for a public school academy to operate outside the
- 14 school district's boundaries, and a public school academy
- 15 authorized by the board of a school district shall not operate
- 16 outside that school district's boundaries.
- 17 (b) An intermediate school board. However, the board of an
- 18 intermediate school district shall not issue a contract for a
- 19 public school academy to operate outside the intermediate school
- 20 district's boundaries, and a public school academy authorized by
- 21 the board of an intermediate school district shall not operate
- 22 outside that intermediate school district's boundaries.
- 23 (c) The board of a community college. However, except as
- 24 otherwise provided in this subdivision, the board of a community
- 25 college shall not issue a contract for a public school academy to
- 26 operate in a school district organized as a school district of
- 27 the first class, a public school academy authorized by the board

- 1 of a community college shall not operate in a school district
- 2 organized as a school district of the first class, the board of a
- 3 community college shall not issue a contract for a public school
- 4 academy to operate outside the boundaries of the community
- 5 college district, and a public school academy authorized by the
- 6 board of a community college shall not operate outside the
- 7 boundaries of the community college district. The board of a
- 8 community college also may issue a contract for not more than 1
- 9 public school academy to operate on the grounds of an active or
- 10 closed federal military installation located outside the
- 11 boundaries of the community college district, or may operate a
- 12 public school academy itself on the grounds of such a federal
- 13 military installation, if the federal military installation is
- 14 not located within the boundaries of any community college
- 15 district and the community college has previously offered courses
- 16 on the grounds of the federal military installation for at least
- **17** 10 years.
- (d) The governing board of a state public university.
- 19 However, the combined total number of contracts for public school
- 20 academies issued by all state public universities shall not
- 21 exceed 85 through 1996, and, after the initial evaluation under
- 22 section 501a, shall not exceed 100 through 1997, 125 through
- 23 1998, or 150 thereafter 150. Further, the total number of
- 24 contracts issued by any 1 state public university shall not
- 25 exceed 50 through 1996, and thereafter shall not exceed 50% of
- 26 the maximum combined total number that may be issued under this
- 27 subdivision 75.

- 1 (3) To obtain a contract to organize and operate 1 or more
- 2 public school academies, 1 or more persons or an entity may apply
- 3 to an authorizing body described in subsection (2). The
- 4 application shall include at least all of the following:
- 5 (a) Identification of the applicant for the contract.
- 6 (b) Subject to the resolution adopted by the authorizing body
- 7 under section 503(4), a list of the proposed members of the board
- 8 of directors of the public school academy and a description of
- 9 the qualifications and method for appointment or election of
- 10 members of the board of directors.
- 11 (c) The proposed articles of incorporation, which shall
- 12 include at least all of the following:
- (i) The name of the proposed public school academy.
- 14 (ii) The purposes for the public school academy corporation.
- 15 This language shall provide that the public school academy is
- 16 incorporated pursuant to this part and that the public school
- 17 academy corporation is a governmental entity.
- 18 (iii) The name of the authorizing body.
- 19 (iv) The proposed time when the articles of incorporation
- 20 will be effective.
- (v) Other matters considered expedient to be in the articles
- 22 of incorporation.
- (d) A copy of the proposed bylaws of the public school
- 24 academy.
- (e) Documentation meeting the application requirements of the
- 26 authorizing body, including at least all of the following:
- 27 (i) The governance structure of the public school academy.

- 1 (ii) A copy of the educational goals of the public school
- 2 academy and the curricula to be offered and methods of pupil
- 3 assessment to be used by the public school academy. To the
- 4 extent applicable, the progress of the pupils in the public
- 5 school academy shall be assessed using at least a Michigan
- 6 education assessment program (MEAP) test or an assessment
- 7 instrument developed under section 1279. for a state-endorsed
- 8 high school diploma.
- 9 (iii) The admission policy and criteria to be maintained by
- 10 the public school academy. The admission policy and criteria
- 11 shall comply with section 504. This part of the application also
- 12 shall include a description of how the applicant will provide to
- 13 the general public adequate notice that a public school academy
- 14 is being created and adequate information on the admission
- 15 policy, criteria, and process.
- (iv) The school calendar and school day schedule.
- 17 (v) The age or grade range of pupils to be enrolled.
- 18 (f) Descriptions of staff responsibilities and of the public
- 19 school academy's governance structure.
- 20 (g) For an application to the board of a school district, an
- 21 intermediate school board, or board of a community college,
- 22 identification of the local and intermediate school districts in
- 23 which the public school academy facility or facilities will be
- 24 located.
- 25 (h) An agreement that the public school academy will comply
- 26 with the provisions of this part and, subject to the provisions
- 27 of this part, with all other state law applicable to public

- 1 bodies and with federal law applicable to public bodies or school
- 2 districts.
- 3 (i) For a public school academy authorized by a school
- 4 district, an assurance that employees of the public school
- 5 academy will be covered by the collective bargaining agreements
- 6 that apply to other employees of the school district employed in
- 7 similar classifications in schools that are not public school
- 8 academies.
- 9 (j) A description of and address for the proposed -physical
- 10 plant facility or facilities in which the public school academy
- 11 will be located.
- 12 (4) An authorizing body shall oversee, or shall contract with
- 13 an intermediate school district, community college, or state
- 14 public university to oversee, each public school academy
- 15 operating under a contract issued by the authorizing body. The
- 16 oversight shall be sufficient to ensure that the authorizing body
- 17 can certify that the public school academy is in compliance with
- 18 statute, rules, and the terms of the contract.
- 19 (5) If the state board finds that an authorizing body is not
- 20 engaging in appropriate continuing oversight of 1 or more public
- 21 school academies operating under a contract issued by the
- 22 authorizing body, the state board may suspend the power of the
- 23 authorizing body to issue new contracts to organize and operate
- 24 public school academies. A contract issued by the authorizing
- 25 body during the suspension is void. A contract issued by the
- 26 authorizing body before the suspension is not affected by the
- 27 suspension.

- 1 (6) An authorizing body shall not charge a fee, or require
- 2 reimbursement of expenses, for considering an application for a
- 3 contract, for issuing a contract, or for providing oversight of a
- 4 contract for a public school academy in an amount that exceeds a
- 5 combined total of 3% of the total state school aid received by
- 6 the public school academy in the school year in which the fees or
- 7 expenses are charged. An authorizing body may provide other
- 8 services for a public school academy and charge a fee for those
- 9 services, but shall not require such an arrangement as a
- 10 condition to issuing the contract authorizing the public school
- 11 academy.
- 12 (7) A public school academy shall be presumed to be legally
- 13 organized if it has exercised the franchises and privileges of a
- 14 public school academy for at least 2 years.
- 15 Sec. 503. (1) An authorizing body is not required to issue
- 16 a contract to any person or entity. Public school academy
- 17 contracts shall be issued on a competitive basis taking into
- 18 consideration the resources available for the proposed public
- 19 school academy, the population to be served by the proposed
- 20 public school academy, and the educational goals to be achieved
- 21 by the proposed public school academy.
- 22 (2) If a person or entity applies to the board of a school
- 23 district for a contract to organize and operate 1 or more public
- 24 school academies within the boundaries of the school district and
- 25 the board does not issue the contract, the person or entity may
- 26 petition the board to place the question of issuing the contract
- 27 on the ballot to be decided by the school electors of the school

- 1 district. The petition shall contain all of the information
- 2 required to be in the contract application under section 502(3)
- 3 and shall be signed by a number of school electors of the school
- 4 district equal to at least 15% of the total number of school
- 5 electors of that school district. The petition shall be filed
- 6 with the secretary of the board. If the board receives a
- 7 petition meeting the requirements of this subsection, the board
- 8 shall place the question of issuing the contract on the ballot at
- 9 its next annual school election held at least 60 days after
- 10 receiving the petition. If a majority of the school electors of
- 11 the school district voting on the question vote to issue the
- 12 contract, the board shall issue the contract.
- 13 (3) Within 10 days after issuing a contract for a public
- 14 school academy, the board of the authorizing body shall submit to
- 15 the state board a copy of the contract and of the application
- 16 under section 502.
- 17 (4) An authorizing body shall adopt a resolution establishing
- 18 the method of selection, length of term, and number of members of
- 19 the board of directors of each public school academy subject to
- 20 its jurisdiction.
- 21 (5) A contract issued to organize and administer a public
- 22 school academy shall contain at least all of the following:
- 23 (a) The educational goals the public school academy is to
- 24 achieve and the methods by which it will be held accountable. To
- 25 the extent applicable, the pupil performance of a public school
- 26 academy shall be assessed using at least a Michigan education
- 27 assessment program (MEAP) test or an assessment instrument

- 1 developed under section 1279. for a state-endorsed high school
- 2 diploma.
- 3 (b) A description of the method to be used to monitor the
- 4 public school academy's compliance with applicable law and its
- 5 performance in meeting its targeted educational objectives.
- 6 (c) A description of the process for amending the contract
- 7 during the term of the contract.
- 8 (d) All of the matters set forth in the application for the
- 9 contract.
- (e) For a public school academy authorized by a school
- 11 district, an agreement that employees of the public school
- 12 academy will be covered by the collective bargaining agreements
- 13 that apply to employees of the school district employed in
- 14 similar classifications in schools that are not public school
- 15 academies.
- 16 (f) Procedures for revoking the contract and grounds for
- 17 revoking the contract, including at least the grounds listed in
- **18** section 507.
- 19 (g) A description of and address for the proposed physical
- 20 plant facility or facilities in which the public school academy
- 21 will be located. The contract may be amended to provide for a
- 22 different site or additional sites for the public school academy.
- 23 (h) Requirements and procedures for financial audits. The
- 24 financial audits shall be conducted at least annually by a
- 25 certified public accountant in accordance with generally accepted
- 26 governmental auditing principles.
- 27 (6) A public school academy shall comply with all applicable

- 1 law, including all of the following:
- 2 (a) The open meetings act, Act No. 267 of the Public Acts of
- 3 1976, being sections 15.261 to 15.275 of the Michigan Compiled
- 4 Laws 1976 PA 267, MCL 15.261 to 15.275.
- 5 (b) The freedom of information act, Act No. 442 of the
- 6 Public Acts of 1976, being sections 15.231 to 15.246 of the
- 7 Michigan Compiled Laws 1976 PA 442, MCL 15.231 to 15.246.
- 8 (c) Act No. 336 of the Public Acts of 1947, being
- 9 sections 423.201 to 423.217 of the Michigan Compiled Laws 1947
- 10 PA 336, MCL 423.201 to 423.217.
- 11 (d) Act No. 166 of the Public Acts of 1965, being
- 12 sections 408.551 to 408.558 of the Michigan Compiled Laws 1965
- 13 PA 166, MCL 408.551 to 408.558.
- 14 (e) Sections 1134, 1135, 1146, 1153, 1263(3), 1267, and
- **15** 1274.
- 16 (7) A public school academy and its incorporators, board
- 17 members, officers, employees, and volunteers have governmental
- 18 immunity as provided in section 7 of Act No. 170 of the Public
- 19 Acts of 1964, being section 691.1407 of the Michigan Compiled
- 20 Laws 1964 PA 170, MCL 691.1407. An authorizing body and its
- 21 board members, officers, and employees are immune from civil
- 22 liability, both personally and professionally, for any acts or
- 23 omissions in authorizing a public school academy if the
- 24 authorizing body or the person acted or reasonably believed he or
- 25 she acted within the authorizing body's or the person's scope of
- 26 authority.
- 27 (8) A public school academy is exempt from all taxation on

- 1 its earnings and property. Instruments of conveyance to or from
- 2 a public school academy are exempt from all taxation including
- 3 taxes imposed by Act No. 134 of the Public Acts of 1966, being
- 4 sections 207.501 to 207.513 of the Michigan Compiled Laws 1966
- 5 PA 134, MCL 207.501 to 207.513. A public school academy may not
- 6 levy ad valorem property taxes or any other tax for any purpose.
- 7 However, operation of 1 or more public school academies by a
- 8 school district or intermediate school district does not affect
- 9 the ability of the school district or intermediate school
- 10 district to levy ad valorem property taxes or any other tax.
- 11 (9) A public school academy may acquire by purchase, gift,
- 12 devise, lease, sublease, installment purchase agreement, land
- 13 contract, option, or by any other means, hold and own in its own
- 14 name buildings and other property for school purposes, and
- 15 interests therein, and other real and personal property,
- 16 including, but not limited to, interests in property subject to
- 17 mortgages, security interests, or other liens, necessary or
- 18 convenient to fulfill its purposes. For the purposes of
- 19 condemnation, a public school academy may proceed under the
- **20** uniform condemnation procedures act, Act No. 87 of the Public
- 21 Acts of 1980, being sections 213.51 to 213.77 of the Michigan
- 22 Compiled Laws 1980 PA 87, MCL 213.51 to 213.75, excluding
- 23 sections 6 to 9 of that act, being sections 213.56 to 213.59 of
- 24 the Michigan Compiled Laws MCL 213.56 to 213.59, or other
- 25 applicable statutes, but only with the express, written
- 26 permission of the authorizing body in each instance of
- 27 condemnation and only after just compensation has been determined

- 1 and paid.
- 2 Sec. 504. (1) A public school academy may be located in all
- 3 or part of an existing public school building. A public school
- 4 academy shall not operate at a site other than the single site
- 5 requested for the configuration of grades that will use the site,
- 6 as specified in the application required under section 502 and in
- 7 the contract may operate at more than 1 site.
- 8 (2) A public school academy shall not charge tuition and
- 9 shall not discriminate in its pupil admissions policies or
- 10 practices on the basis of intellectual or athletic ability,
- 11 measures of achievement or aptitude, status as a handicapped
- 12 person, or any other basis that would be illegal if used by a
- 13 school district. However, a public school academy may limit
- 14 admission to pupils who are within a particular range of age or
- 15 grade level or on any other basis that would be legal if used by
- 16 a school district.
- 17 (3) Except for a foreign exchange student who is not a United
- 18 States citizen, a public school academy shall not enroll a pupil
- 19 who is not a resident of this state. Enrollment in the public
- 20 school academy may be open to all individuals who reside in this
- 21 state who meet the admission policy and shall be open to all
- 22 pupils who reside within the geographic boundaries, if any, of
- 23 the authorizing body as described in section 502(2)(a) to (c) who
- 24 meet the admission policy, except that admission to a public
- 25 school academy authorized by the board of a community college to
- 26 operate, or operated by the board of a community college, on the
- 27 grounds of a federal military installation, as described in

- 1 section 502(2)(c), shall be open to all pupils who reside in the
- 2 county in which the federal military installation is located.
- 3 For a public school academy authorized by a state public
- 4 university, enrollment shall be open to all pupils who reside in
- 5 this state who meet the admission policy. If there are more
- 6 applications to enroll in the public school academy than there
- 7 are spaces available, pupils shall be selected to attend using a
- 8 random selection process. However, a public school academy may
- 9 give enrollment priority to a sibling of a pupil enrolled in the
- 10 public school academy. A public school academy shall allow any
- 11 pupil who was enrolled in the public school academy in the
- 12 immediately preceding school year to enroll in the public school
- 13 academy in the appropriate grade unless the appropriate grade is
- 14 not offered at that public school academy.
- 15 (4) A public school academy may include any grade up to grade
- 16 12 or any configuration of those grades, including kindergarten
- 17 and early childhood education, as specified in its contract. If
- 18 specified in its contract, a public school academy may also
- 19 operate an adult basic education program, adult high school
- 20 completion program, or general education development testing
- 21 preparation program. The authorizing body may approve amendment
- 22 of a contract with respect to ages of pupils or grades offered.

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