HOUSE BILL No. 4857

June 18, 2003, Introduced by Reps. Meisner and Van Regenmorter and referred to the Committee on Criminal Justice.

A bill to amend 1909 PA 279, entitled "The home rule city act,"

by amending sections 3 and 4i (MCL 117.3 and 117.4i), section 3 as amended by 2002 PA 201 and section 4i as amended by 1999 PA 55.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. Each city charter shall provide for all of the
- 2 following:
- 3 (a) The election of a mayor, who shall be the chief executive
- 4 officer of the city, and of a body vested with legislative power,
- 5 and for the election or appointment of a clerk, a treasurer, an
- 6 assessor or board of assessors, a board of review, and other
- 7 officers considered necessary. The city charter may provide for
- 8 the selection of the mayor by the legislative body. Elections
- 9 may be by a partisan, nonpartisan, or preferential ballot, or by

- 1 any other legal method of voting. Notwithstanding any other law
- 2 or charter provision to the contrary, a city having a 1970
- 3 official population of more than 150,000, whose charter provides
- 4 for terms of office of less than 4 years, and in which the term
- 5 of office for the mayor and the governing body are of the same
- 6 length, may provide by ordinance for a term of office of up to 4
- 7 years for mayor and other elected city officials. The ordinance
- 8 shall provide that the ordinance shall take effect 60 days after
- 9 it is enacted unless within the 60 days a petition is submitted
- 10 to the city clerk signed by not less than 10% of the registered
- 11 electors of the city requesting that the question of approval of
- 12 the ordinance be submitted to the electors at the next regular
- 13 election or a special election called for the purpose of
- 14 approving or disapproving the ordinance.
- 15 (b) The nomination of elective officers by partisan or
- 16 nonpartisan primary, by petition, or by convention.
- 17 (c) The time, manner, and means of holding elections and the
- 18 registration of electors.
- 19 (d) The qualifications, duties, and compensation of the
- 20 city's officers. If the city has an appointed chief
- 21 administrative officer, the legislative body of the city may
- 22 enter into an employment contract with the chief administrative
- 23 officer extending beyond the terms of the members of the
- 24 legislative body unless the employment contract is prohibited by
- 25 the city charter. An employment contract with a chief
- 26 administrative officer shall be in writing and shall specify the
- 27 compensation to be paid to the chief administrative officer, any

- 1 procedure for changing the compensation, any fringe benefits, and
- 2 any other conditions of employment. The contract shall state if
- 3 the chief administrative officer serves at the pleasure of the
- 4 legislative body, and the contract may provide for severance pay
- 5 or other benefits in the event the chief administrative officer's
- 6 employment is terminated at the pleasure of the legislative
- 7 body.
- **8** (e) The establishment of 1 or more wards, and if the members
- 9 of the city's legislative body are chosen by wards, for equal
- 10 representation for each ward in the legislative body.
- 11 (f) That the subjects of taxation for municipal purposes are
- 12 the same as for state, county, and school purposes under the
- 13 general law.
- 14 (g) The annual laying and collecting taxes in a sum, except
- 15 as otherwise provided by law, not to exceed 2% of the taxable
- 16 value of the real and personal property in the city. Unless the
- 17 charter provides for a different tax rate limitation, the
- 18 governing body of a city may levy and collect taxes for municipal
- 19 purposes in a sum not to exceed 1% of the taxable value of the
- 20 real and personal property in the city. As used in this
- 21 subdivision, "taxable value" is that value determined under
- 22 section 27a of the general property tax act, 1893 PA 206,
- 23 MCL 211.27a.
- 24 (h) An annual appropriation of money for municipal purposes.
- 25 (i) The levy, collection, and return of state, county, and
- 26 school taxes in conformance with the general laws of this state,
- 27 except that the preparation of the assessment roll, the meeting

- 1 of the board of review, and the confirmation of the assessment
- 2 roll may be at the times provided in the city charter.
- 3 (j) The public peace and health and for the safety of persons
- 4 and property. In providing for the public peace, health, and
- 5 safety, a city may expend funds or enter into contracts with a
- 6 private organization, the federal or state government, a county,
- 7 village, or township, or another city for services considered
- 8 necessary by the legislative body. Public peace, health, and
- 9 safety services may include the operation of child guidance and
- 10 community mental health clinics, the prevention, counseling, and
- 11 treatment of developmental disabilities, the prevention of drug
- 12 abuse, and the counseling and treatment of drug abusers.
- 13 (k) Adopting, continuing, amending, and repealing the city
- 14 ordinances and for the publication of each ordinance before it
- 15 becomes operative. Whether or not provided in its charter,
- 16 instead of publishing a true copy of an ordinance before it
- 17 becomes operative, the city may publish a summary of the
- 18 ordinance. If the city publishes a summary of the ordinance, the
- 19 city shall include in the publication the designation of a
- 20 location in the city where a true copy of the ordinance can be
- 21 inspected or obtained. Any charter provision to the contrary
- 22 notwithstanding, a city may adopt an ordinance punishable by
- 23 imprisonment for not more than 93 days or a fine -of not more
- 24 than \$500.00 consistent with state law, or both, if the
- 25 violation substantially corresponds to a violation of state law
- 26 that is a misdemeanor for which the maximum period of
- 27 imprisonment is 93 days. Whether or not provided in its charter,

- 1 a city may adopt a provision of any state statute for which the
- 2 maximum period of imprisonment is 93 days, the Michigan vehicle
- 3 code, 1949 PA 300, MCL 257.1 to 257.923, or a law, code, or rule
- 4 that has been promulgated and adopted by an authorized agency of
- 5 this state pertaining to fire, fire hazards, fire prevention, or
- 6 fire waste, and a fire prevention code, plumbing code, heating
- 7 code, electrical code, building code, refrigeration machinery
- 8 code, piping code, boiler code, boiler operation code, elevator
- 9 machinery code, or a code pertaining to flammable liquids and
- 10 gases or hazardous chemicals, that has been promulgated by this
- 11 state, by a department, board, or other agency of this state, or
- 12 by an organization or association that is organized and conducted
- 13 for the purpose of developing the code, by reference to the law,
- 14 code, or rule in an adopting ordinance and without publishing the
- 15 law, code, or rule in full. The law, code, or rule shall be
- 16 clearly identified in the ordinance and its purpose shall be
- 17 published with the adopting ordinance. Printed copies of the
- 18 law, code, or rule shall be kept in the office of the city clerk,
- 19 available for inspection by, and distribution to, the public at
- 20 all times. The publication shall contain a notice stating that a
- 21 complete copy of the law, code, or rule is made available to the
- 22 public at the office of the city clerk in compliance with state
- 23 law requiring that records of public bodies be made available to
- 24 the general public. A city shall not enforce any provision
- 25 adopted by reference for which the maximum period of imprisonment
- 26 is greater than 93 days.
- 27 (l) That the business of the legislative body shall be

- 1 conducted at a public meeting held in compliance with the open
- **2** meetings act, 1976 PA 267, MCL 15.261 to 15.275. All records of
- 3 the municipality shall be made available to the general public in
- 4 compliance with the freedom of information act, 1976 PA 442,
- **5** MCL 15.231 to 15.246.
- 6 (m) Keeping in the English language a written or printed
- 7 journal of each session of the legislative body.
- 8 (n) A system of accounts that conforms to a uniform system of
- 9 accounts as required by law.
- 10 Sec. 4i. Each city may provide in its charter for 1 or more
- 11 of the following:
- 12 (a) Laying and collecting rents, tolls, and excises.
- 13 (b) Regulating and restricting the locations of oil and
- 14 gasoline stations.
- 15 (c) The establishment of districts or zones within which the
- 16 use of land and structures, the height, area, size, and location
- 17 of buildings, the required open spaces for light and ventilation
- 18 of buildings, and the density of population may be regulated by
- 19 ordinance. The zoning ordinance provisions applicable to 1 or
- 20 more districts may differ from those applicable to other
- 21 districts. If a city is incorporated, or if territory is annexed
- 22 to a city incorporated under this act, the zoning ordinance
- 23 provisions applicable to the territory within the newly
- 24 incorporated city or the annexed territory shall remain in effect
- 25 for 2 years after the incorporation or annexation unless the
- 26 legislative body of the city lawfully adopts other zoning
- 27 ordinance provisions.

- 1 (d) The regulation of trades, occupations, and amusements
- 2 within city boundaries, if the regulations are not inconsistent
- 3 with state or federal law, and the prohibition of trades,
- 4 occupations, and amusements that are detrimental to the health,
- 5 morals, or welfare of the inhabitants of that city.
- **6** (e) The regulation or prohibition of public nudity within
- 7 city boundaries. As used in this subdivision, "public nudity"
- 8 means knowingly or intentionally displaying in a public place, or
- 9 for payment or promise of payment by any person including, but
- 10 not limited to, payment or promise of payment of an admission
- 11 fee, any individual's genitals or anus with less than a fully
- 12 opaque covering or a female individual's breast with less than a
- 13 fully opaque covering of the nipple and areola. Public nudity
- 14 does not include any of the following:
- 15 (i) A woman's breastfeeding of a baby whether or not the
- 16 nipple or areola is exposed during or incidental to the feeding.
- 17 (ii) Material as defined in section 2 of 1984 PA 343,
- **18** MCL 752.362.
- 19 (iii) Sexually explicit visual material as defined in section
- 20 3 of 1978 PA 33, MCL 722.673.
- 21 (f) Licensing, regulating, restricting, and limiting the
- 22 number and locations of billboards within the city.
- 23 (q) The initiative and referendum on all matters within the
- 24 scope of the powers of that city and the recall of city
- 25 officials.
- 26 (h) A system of civil service for city employees, including
- 27 employees of that city's board of health, and employees of any

- 1 jail operated or maintained by the city. Charter provisions
- 2 providing for a system of civil service for employees of a local
- 3 health board are valid and effective.
- 4 (i) A system of compensation for city employees and the
- 5 dependents of city employees in the case of disability, injury,
- 6 or death of city employees.
- 7 (j) The enforcement of police, sanitary, and other ordinances
- 8 that are not in conflict with the general laws.
- 9 (k) The punishment of persons who violate city ordinances
- 10 other than ordinances described in section 4l. The penalty for a
- 11 violation of such a city ordinance shall not exceed a fine of
- 12 \$500.00 or imprisonment for 90 days, or both. However, unless
- 13 otherwise provided by law, the ordinance may provide that a
- 14 violation of the ordinance is punishable by imprisonment for not
- 15 more than 93 days or a fine -of not more than \$500.00 consistent
- 16 with state law, or both, if the violation substantially
- 17 corresponds to a violation of state law that is a misdemeanor for
- 18 which the maximum period of imprisonment is 93 days.

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