HOUSE SUBSTITUTE FOR SENATE BILL NO. 34

A bill to provide for the establishment of a corridor improvement authority; to prescribe the powers and duties of the authority; to correct and prevent deterioration in business districts; to encourage historic preservation; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas in the districts; to promote the economic growth of the districts; to create a board; to prescribe the powers and duties of the board; to authorize the levy and collection of taxes; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax

increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "corridor improvement authority act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Advance" means a transfer of funds made by a municipality
- 5 to an authority or to another person on behalf of the authority in
- 6 anticipation of repayment by the authority. Evidence of the intent
- 7 to repay an advance may include, but is not limited to, an executed
- 8 agreement to repay, provisions contained in a tax increment
- 9 financing plan approved prior to the advance, or a resolution of
- 10 the authority or the municipality.
- 11 (b) "Assessed value" means the taxable value as determined
- 12 under section 27a of the general property tax act, 1893 PA 206, MCL
- **13** 211.27a.
- 14 (c) "Authority" means a corridor improvement authority created
- 15 under this act.
- (d) "Board" means the governing body of an authority.
- 17 (e) "Business district" means an area of a municipality zoned
- 18 and used principally for business.
- 19 (f) "Captured assessed value" means the amount in any 1 year
- 20 by which the current assessed value of the development area,
- 21 including the assessed value of property for which specific local
- 22 taxes are paid in lieu of property taxes as determined in section
- 23 3(e), exceeds the initial assessed value. The state tax commission

- 1 shall prescribe the method for calculating captured assessed value.
- 2 (g) "Chief executive officer" means the mayor or city manager
- 3 of a city.
- 4 (h) "Development area" means that area described in section 5
- 5 to which a development plan is applicable.
- 6 (i) "Development plan" means that information and those
- 7 requirements for a development area set forth in section 21.
- 8 (j) "Development program" means the implementation of the
- 9 development plan.
- 10 (k) "Fiscal year" means the fiscal year of the authority.
- 11 (1) "Governing body" or "governing body of a municipality"
- 12 means the elected body of a municipality having legislative powers.
- 13 (m) "Initial assessed value" means the assessed value, as
- 14 equalized, of all the taxable property within the boundaries of the
- 15 development area at the time the ordinance establishing the tax
- 16 increment financing plan is approved, as shown by the most recent
- 17 assessment roll of the municipality for which equalization has been
- 18 completed at the time the resolution is adopted. Property exempt
- 19 from taxation at the time of the determination of the initial
- 20 assessed value shall be included as zero. For the purpose of
- 21 determining initial assessed value, property for which a specific
- 22 local tax is paid in lieu of a property tax shall not be considered
- 23 to be property that is exempt from taxation. The initial assessed
- 24 value of property for which a specific local tax was paid in lieu
- of a property tax shall be determined as provided in section 3(e).
- 26 (n) "Land use plan" means a plan prepared under section 1 of
- 27 the city and village zoning act, 1921 PA 207, MCL 125.581, or the

- 1 township zoning act, 1943 PA 184, MCL 125.271 to 125.310.
- 2 (o) "Municipality" means 1 of the following:
- (i) A city.
- 4 (ii) A village.
- 5 (iii) A township.
- 6 Sec. 3. As used in this act:
- 7 (a) "Operations" means office maintenance, including salaries
- 8 and expenses of employees, office supplies, consultation fees,
- 9 design costs, and other expenses incurred in the daily management
- 10 of the authority and planning of its activities.
- 11 (b) "Parcel" means an identifiable unit of land that is
- 12 treated as separate for valuation or zoning purposes.
- 13 (c) "Public facility" means a street, plaza, pedestrian mall,
- 14 and any improvements to a street, plaza, or pedestrian mall
- 15 including street furniture and beautification, sidewalk, trail,
- 16 lighting, traffic flow modification, park, parking facility,
- 17 recreational facility, right of way, structure, waterway, bridge,
- 18 lake, pond, canal, utility line or pipe, or building, including
- 19 access routes designed and dedicated to use by the public
- 20 generally, or used by a public agency. Public facility includes an
- 21 improvement to a facility used by the public or a public facility
- 22 as those terms are defined in section 1 of 1966 PA 1, MCL 125.1351,
- 23 if the improvement complies with the barrier free design
- 24 requirements of the state construction code promulgated under the
- 25 Stille-DeRossett-Hale single state construction code act, 1972 PA
- 26 230, MCL 125.1501 to 125.1531.
- 27 (d) "Specific local tax" means a tax levied under 1974 PA 198,

- 1 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 2 255, MCL 207.651 to 207.668, the technology park development act,
- 3 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA 189, MCL 211.181 to
- 4 211.182. The initial assessed value or current assessed value of
- 5 property subject to a specific local tax shall be the quotient of
- 6 the specific local tax paid divided by the ad valorem millage rate.
- 7 The state tax commission shall prescribe the method for calculating
- 8 the initial assessed value and current assessed value of property
- 9 for which a specific local tax was paid in lieu of a property tax.
- 10 (e) "State fiscal year" means the annual period commencing
- 11 October 1 of each year.
- 12 (f) "Tax increment revenues" means the amount of ad valorem
- 13 property taxes and specific local taxes attributable to the
- 14 application of the levy of all taxing jurisdictions upon the
- 15 captured assessed value of real and personal property in the
- 16 development area. Tax increment revenues do not include any of the
- 17 following:
- 18 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- **19** 211.901 to 211.906.
- 20 (ii) Taxes levied by local or intermediate school districts.
- 21 (iii) Ad valorem property taxes attributable either to a portion
- 22 of the captured assessed value shared with taxing jurisdictions
- 23 within the jurisdictional area of the authority or to a portion of
- 24 value of property that may be excluded from captured assessed value
- 25 or specific local taxes attributable to the ad valorem property
- 26 taxes.
- (iv) Ad valorem property taxes excluded by the tax increment

- 1 financing plan of the authority from the determination of the
- 2 amount of tax increment revenues to be transmitted to the authority
- 3 or specific local taxes attributable to the ad valorem property
- 4 taxes.
- 5 (v) Ad valorem property taxes exempted from capture under
- 6 section 18(5) or specific local taxes attributable to the ad
- 7 valorem property taxes.
- 8 (vi) Ad valorem property taxes specifically levied for the
- 9 payment of principal and interest of obligations approved by the
- 10 electors or obligations pledging the unlimited taxing power of the
- 11 local governmental unit or specific taxes attributable to those ad
- 12 valorem property taxes.
- Sec. 4. (1) Except as otherwise provided in this subsection, a
- 14 municipality may establish multiple authorities. A parcel of
- 15 property shall not be included in more than 1 authority created
- 16 under this act.
- 17 (2) An authority is a public body corporate which may sue and
- 18 be sued in any court of this state. An authority possesses all the
- 19 powers necessary to carry out its purpose. The enumeration of a
- 20 power in this act shall not be construed as a limitation upon the
- 21 general powers of an authority.
- 22 Sec. 5. A development area shall only be established in a
- 23 municipality and shall comply with all of the following criteria:
- 24 (a) Be adjacent to a road classified as an arterial or
- 25 collector according to the federal highway administration manual
- 26 "Highway Functional Classification Concepts, Criteria and
- 27 Procedures".

- 1 (b) Contain at least 10 contiguous parcels or at least 5
- 2 contiguous acres.
- **3** (c) More than 1/2 of the existing ground floor square footage
- 4 in the development area is classified as commercial real property
- 5 under section 34c of the general property tax act, 1893 PA 206, MCL
- 6 211.34c.
- 7 (d) Residential use, commercial use, or industrial use has
- 8 been allowed and conducted under the zoning ordinance or conducted
- 9 in the entire development area, for the immediately preceding 30
- 10 years.
- (e) Is presently served by municipal water and sewer.
- 12 (f) Zoned to allow for mixed use that includes high-density
- 13 residential use.
- 14 (g) The municipality agrees to all of the following:
- 15 (i) To expedite the local permitting and inspection process in
- 16 the development area.
- 17 (ii) To modify its master plan to provide for walkable
- 18 nonmotorized interconnections, including sidewalks and streetscapes
- 19 throughout the development area.
- 20 Sec. 6. (1) If the governing body of a municipality determines
- 21 that it is necessary for the best interests of the public to
- 22 redevelop its commercial corridors and to promote economic growth,
- 23 the governing body may, by resolution, declare its intention to
- 24 create and provide for the operation of an authority.
- 25 (2) In the resolution of intent, the governing body shall
- 26 state that the proposed development area meets the criteria in
- 27 section 5, set a date for a public hearing on the adoption of a

- 1 proposed ordinance creating the authority, and designate the
- 2 boundaries of the development area. Notice of the public hearing
- 3 shall be published twice in a newspaper of general circulation in
- 4 the municipality, not less than 20 or more than 40 days before the
- 5 date of the hearing. Not less than 20 days before the hearing, the
- 6 governing body proposing to create the authority shall also mail
- 7 notice of the hearing to the property taxpayers of record in the
- 8 proposed development area, to the governing body of each taxing
- 9 jurisdiction levying taxes that would be subject to capture if the
- 10 authority is established and a tax increment financing plan is
- 11 approved, and to the state tax commission. Failure of a property
- 12 taxpayer to receive the notice does not invalidate these
- 13 proceedings. Notice of the hearing shall be posted in at least 20
- 14 conspicuous and public places in the proposed development area not
- 15 less than 20 days before the hearing. The notice shall state the
- 16 date, time, and place of the hearing and shall describe the
- 17 boundaries of the proposed development area. A citizen, taxpayer,
- 18 or property owner of the municipality or an official from a taxing
- 19 jurisdiction with millage that would be subject to capture has the
- 20 right to be heard in regard to the establishment of the authority
- 21 and the boundaries of the proposed development area. The governing
- 22 body of the municipality shall not incorporate land into the
- 23 development area not included in the description contained in the
- 24 notice of public hearing, but it may eliminate described lands from
- 25 the development area in the final determination of the boundaries.
- 26 (3) Not less than 60 days after the public hearing, if the
- 27 governing body of the municipality intends to proceed with the

- 1 establishment of the authority it shall adopt, by majority vote of
- 2 its members, an ordinance establishing the authority and
- 3 designating the boundaries of the development area within which the
- 4 authority shall exercise its powers. The adoption of the ordinance
- 5 is subject to any applicable statutory or charter provisions in
- 6 respect to the approval or disapproval by the chief executive or
- 7 other officer of the municipality and the adoption of an ordinance
- 8 over his or her veto. This ordinance shall be filed with the
- 9 secretary of state promptly after its adoption and shall be
- 10 published at least once in a newspaper of general circulation in
- 11 the municipality.
- 12 (4) The governing body of the municipality may alter or amend
- 13 the boundaries of the development area to include or exclude lands
- 14 from the development area in the same manner as adopting the
- 15 ordinance creating the authority.
- 16 (5) A municipality that has created an authority may enter
- 17 into an agreement with an adjoining municipality that has created
- 18 an authority to jointly operate and administer those authorities
- 19 under an interlocal agreement under the urban cooperation act of
- 20 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512. The interlocal
- 21 agreement shall include, but is not limited to, a plan to
- 22 coordinate and expedite local inspections and permit approvals, a
- 23 plan to address contradictory zoning requirements, and a date
- 24 certain to implement all provisions of these plans. If a
- 25 municipality enters into an interlocal agreement under this
- 26 subsection, the municipality shall provide a copy of that
- 27 interlocal agreement to the state tax commission within 60 days of

- 1 entering into the interlocal agreement.
- 2 Sec. 7. If a development area is part of an area annexed to or
- 3 consolidated with another municipality, the authority managing that
- 4 development area shall become an authority of the annexing or
- 5 consolidated municipality. Obligations of that authority incurred
- 6 under a development or tax increment plan, agreements related to a
- 7 development or tax increment plan, and bonds issued under this act
- 8 shall remain in effect following the annexation or consolidation.
- 9 Sec. 8. (1) Except as provided in subsection (7), an authority
- 10 shall be under the supervision and control of a board consisting of
- 11 the chief executive officer of the municipality or his or her
- 12 assignee and not less than 5 or more than 9 members as determined
- 13 by the governing body of the municipality. Members shall be
- 14 appointed by the chief executive officer of the municipality,
- 15 subject to approval by the governing body of the municipality. Not
- 16 less than a majority of the members shall be persons having an
- 17 ownership or business interest in property located in the
- 18 development area. At least 1 of the members shall be a resident of
- 19 the development area or of an area within 1/2 mile of any part of
- 20 the development area. Of the members first appointed, an equal
- 21 number of the members, as near as is practicable, shall be
- 22 appointed for 1 year, 2 years, 3 years, and 4 years. A member shall
- 23 hold office until the member's successor is appointed. After the
- 24 initial appointment, each member shall serve for a term of 4 years.
- 25 An appointment to fill a vacancy shall be made by the chief
- 26 executive officer of the municipality for the unexpired term only.
- 27 Members of the board shall serve without compensation, but shall be

- 1 reimbursed for actual and necessary expenses. The chairperson of
- 2 the board shall be elected by the board.
- 3 (2) Before assuming the duties of office, a member shall
- 4 qualify by taking and subscribing to the constitutional oath of
- **5** office.
- 6 (3) The proceedings and rules of the board are subject to the
- 7 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
- 8 shall adopt rules governing its procedure and the holding of
- 9 regular meetings, subject to the approval of the governing body.
- 10 Special meetings may be held if called in the manner provided in
- 11 the rules of the board.
- 12 (4) After having been given notice and an opportunity to be
- 13 heard, a member of the board may be removed for cause by the
- 14 governing body.
- 15 (5) All expense items of the authority shall be publicized
- 16 monthly and the financial records shall always be open to the
- 17 public.
- 18 (6) A writing prepared, owned, used, in the possession of, or
- 19 retained by the board in the performance of an official function is
- 20 subject to the freedom of information act, 1976 PA 442, MCL 15.231
- 21 to 15.246.
- (7) If the boundaries of the development area are the same as
- 23 those of a business improvement district established under 1961 PA
- 24 120, MCL 125.981 to 125.990m, the governing body of the
- 25 municipality may provide that the members of the board of the
- 26 authority shall be the members of the board of the business
- 27 improvement district and 1 person shall be a resident of the

- 1 development area or of an area within 1/2 mile of any part of the
- 2 development area.
- 3 Sec. 9. (1) The board may employ and fix the compensation of a
- 4 director, subject to the approval of the governing body of the
- 5 municipality. The director shall serve at the pleasure of the
- 6 board. A member of the board is not eligible to hold the position
- 7 of director. Before beginning his or her duties, the director shall
- 8 take and subscribe to the constitutional oath, and furnish bond, by
- 9 posting a bond in the sum determined in the ordinance establishing
- 10 the authority payable to the authority for use and benefit of the
- 11 authority, approved by the board, and filed with the municipal
- 12 clerk. The premium on the bond shall be considered an operating
- 13 expense of the authority, payable from funds available to the
- 14 authority for expenses of operation. The director shall be the
- 15 chief executive officer of the authority. Subject to the approval
- 16 of the board, the director shall supervise and be responsible for
- 17 the preparation of plans and the performance of the functions of
- 18 the authority in the manner authorized by this act. The director
- 19 shall attend the meetings of the board and shall provide to the
- 20 board and to the governing body of the municipality a regular
- 21 report covering the activities and financial condition of the
- 22 authority. If the director is absent or disabled, the board may
- 23 designate a qualified person as acting director to perform the
- 24 duties of the office. Before beginning his or her duties, the
- 25 acting director shall take and subscribe to the oath, and furnish
- 26 bond, as required of the director. The director shall furnish the
- 27 board with information or reports governing the operation of the

- 1 authority as the board requires.
- 2 (2) The board may employ and fix the compensation of a
- 3 treasurer, who shall keep the financial records of the authority
- 4 and who, together with the director, shall approve all vouchers for
- 5 the expenditure of funds of the authority. The treasurer shall
- 6 perform all duties delegated to him or her by the board and shall
- 7 furnish bond in an amount prescribed by the board.
- 8 (3) The board may employ and fix the compensation of a
- 9 secretary, who shall maintain custody of the official seal and of
- 10 records, books, documents, or other papers not required to be
- 11 maintained by the treasurer. The secretary shall attend meetings of
- 12 the board and keep a record of its proceedings and shall perform
- 13 other duties delegated by the board.
- 14 (4) The board may retain legal counsel to advise the board in
- 15 the proper performance of its duties. The legal counsel shall
- 16 represent the authority in actions brought by or against the
- **17** authority.
- 18 (5) The board may employ other personnel considered necessary
- 19 by the board.
- 20 Sec. 10. The employees of an authority shall be eligible to
- 21 participate in municipal retirement and insurance programs of the
- 22 municipality as if they were civil service employees except that
- 23 the employees of an authority are not civil service employees.
- Sec. 11. The board may do any of the following:
- 25 (a) Prepare an analysis of economic changes taking place in
- 26 the development area.
- (b) Study and analyze the impact of metropolitan growth upon

- 1 the development area.
- 2 (c) Plan and propose the construction, renovation, repair,
- 3 remodeling, rehabilitation, restoration, preservation, or
- 4 reconstruction of a public facility, an existing building, or a
- 5 multiple-family dwelling unit which may be necessary or appropriate
- 6 to the execution of a plan which, in the opinion of the board, aids
- 7 in the economic growth of the development area.
- 8 (d) Plan, propose, and implement an improvement to a public
- 9 facility within the development area to comply with the barrier
- 10 free design requirements of the state construction code promulgated
- 11 under the Stille-DeRossett-Hale single state construction code act,
- 12 1972 PA 230, MCL 125.1501 to 125.1531.
- 13 (e) Develop long-range plans, in cooperation with the agency
- 14 that is chiefly responsible for planning in the municipality,
- 15 designed to halt the deterioration of property values in the
- 16 development area and to promote the economic growth of the
- 17 development area, and take steps as may be necessary to persuade
- 18 property owners to implement the plans to the fullest extent
- 19 possible.
- (f) Implement any plan of development in the development area
- 21 necessary to achieve the purposes of this act in accordance with
- 22 the powers of the authority granted by this act.
- 23 (g) Make and enter into contracts necessary or incidental to
- 24 the exercise of its powers and the performance of its duties.
- 25 (h) Acquire by purchase or otherwise, on terms and conditions
- 26 and in a manner the authority considers proper or own, convey, or
- 27 otherwise dispose of, or lease as lessor or lessee, land and other

- 1 property, real or personal, or rights or interests in the property,
- 2 that the authority determines is reasonably necessary to achieve
- 3 the purposes of this act, and to grant or acquire licenses,
- 4 easements, and options.
- 5 (i) Improve land and construct, reconstruct, rehabilitate,
- 6 restore and preserve, equip, improve, maintain, repair, and operate
- 7 any building, including multiple-family dwellings, and any
- 8 necessary or desirable appurtenances to those buildings, within the
- 9 development area for the use, in whole or in part, of any public or
- 10 private person or corporation, or a combination thereof.
- 11 (j) Fix, charge, and collect fees, rents, and charges for the
- 12 use of any facility, building, or property under its control or any
- 13 part of the facility, building, or property, and pledge the fees,
- 14 rents, and charges for the payment of revenue bonds issued by the
- **15** authority.
- 16 (k) Lease, in whole or in part, any facility, building, or
- 17 property under its control.
- 18 (l) Accept grants and donations of property, labor, or other
- 19 things of value from a public or private source.
- 20 (m) Acquire and construct public facilities.
- 21 (n) Conduct market research and public relations campaigns,
- 22 develop, coordinate, and conduct retail and institutional
- 23 promotions, and sponsor special events and related activities.
- 24 (o) Contract for broadband service and wireless technology
- 25 service in a development area.
- 26 Sec. 12. The authority is an instrumentality of a political
- 27 subdivision for purposes of 1972 PA 227, MCL 213.321 to 213.332.

- 1 Sec. 13. A municipality may acquire private property under
- 2 1911 PA 149, MCL 213.21 to 213.25, for the purpose of transfer to
- 3 the authority, and may transfer the property to the authority for
- 4 use in an approved development, on terms and conditions it
- 5 considers appropriate, and the taking, transfer, and use shall be
- 6 considered necessary for public purposes and for the benefit of the
- 7 public.
- 8 Sec. 14. (1) The activities of the authority shall be financed
- 9 from 1 or more of the following sources:
- 10 (a) Donations to the authority for the performance of its
- 11 functions.
- 12 (b) Money borrowed and to be repaid as authorized by sections
- **13** 16 and 17.
- 14 (c) Revenues from any property, building, or facility owned,
- 15 leased, licensed, or operated by the authority or under its
- 16 control, subject to the limitations imposed upon the authority by
- 17 trusts or other agreements.
- (d) Proceeds of a tax increment financing plan established
- 19 under sections 18 to 20.
- (e) Proceeds from a special assessment district created as
- 21 provided by law.
- 22 (f) Money obtained from other sources approved by the
- 23 governing body of the municipality or otherwise authorized by law
- 24 for use by the authority or the municipality to finance a
- 25 development program.
- (2) Money received by the authority and not covered under
- 27 subsection (1) shall immediately be deposited to the credit of the

- 1 authority, subject to disbursement under this act. Except as
- 2 provided in this act, the municipality shall not obligate itself,
- 3 and shall not be obligated, to pay any sums from public funds,
- 4 other than money received by the municipality under this section,
- 5 for or on account of the activities of the authority.
- 6 Sec. 15. (1) An authority with the approval of the governing
- 7 body may levy a special assessment as provided by law.
- 8 (2) The municipality may at the request of the authority
- 9 borrow money and issue its notes under the revised municipal
- 10 finance act, 2001 PA 34, MCL 141.2101 to 141.2821, in anticipation
- 11 of collection of the ad valorem tax authorized in this section.
- Sec. 16. The authority may, with approval of the local
- 13 governing body, borrow money and issue its negotiable revenue bonds
- 14 under the revenue bond act of 1933, 1933 PA 94, MCL 141.101 to
- 15 141.140. Revenue bonds issued by the authority are not a debt of
- 16 the municipality unless the municipality by majority vote of the
- 17 members of its governing body pledges its full faith and credit to
- 18 support the authority's revenue bonds. Revenue bonds issued by the
- 19 authority are never a debt of the state.
- 20 Sec. 17. (1) The authority may with approval of the local
- 21 governing body borrow money and issue its revenue bonds or notes to
- 22 finance all or part of the costs of acquiring or constructing
- 23 property in connection with either of the following:
- 24 (a) The implementation of a development plan in the
- 25 development area.
- 26 (b) The refund, or refund in advance, of bonds or notes issued
- 27 under this section.

- 1 (2) Any of the following may be financed by the issuance of
- 2 revenue bonds or notes:
- 3 (a) The cost of purchasing, acquiring, constructing,
- 4 improving, enlarging, extending, or repairing property in
- 5 connection with the implementation of a development plan in the
- 6 development area.
- 7 (b) Any engineering, architectural, legal, accounting, or
- 8 financial expenses.
- 9 (c) The costs necessary or incidental to the borrowing of
- 10 money.
- 11 (d) Interest on the bonds or notes during the period of
- 12 construction.
- 13 (e) A reserve for payment of principal and interest on the
- 14 bonds or notes.
- 15 (f) A reserve for operation and maintenance until sufficient
- 16 revenues have developed.
- 17 (3) The authority may secure the bonds and notes by mortgage,
- 18 assignment, or pledge of the property and any money, revenues, or
- 19 income received in connection with the property.
- 20 (4) A pledge made by the authority is valid and binding from
- 21 the time the pledge is made. The money or property pledged by the
- 22 authority immediately is subject to the lien of the pledge without
- 23 a physical delivery, filing, or further act. The lien of a pledge
- 24 is valid and binding against parties having claims of any kind in
- 25 tort, contract, or otherwise, against the authority, whether or not
- 26 the parties have notice of the lien. Neither the resolution, the
- 27 trust agreement, nor any other instrument by which a pledge is

- 1 created must be filed or recorded to be enforceable.
- 2 (5) Bonds or notes issued under this section are exempt from
- 3 all taxation in this state except inheritance and transfer taxes,
- 4 and the interest on the bonds or notes is exempt from all taxation
- 5 in this state, notwithstanding that the interest may be subject to
- 6 federal income tax.
- 7 (6) The municipality is not liable on bonds or notes of the
- 8 authority issued under this section, and the bonds or notes are not
- 9 a debt of the municipality. The bonds or notes shall contain on
- 10 their face a statement to that effect.
- 11 (7) The bonds and notes of the authority may be invested in by
- 12 all public officers, state agencies and political subdivisions,
- insurance companies, banks, savings and loan associations,
- 14 investment companies, and fiduciaries and trustees, and may be
- 15 deposited with and received by all public officers and the agencies
- 16 and political subdivisions of this state for any purpose for which
- 17 the deposit of bonds is authorized.
- 18 Sec. 18. (1) If the authority determines that it is necessary
- 19 for the achievement of the purposes of this act, the authority
- 20 shall prepare and submit a tax increment financing plan to the
- 21 governing body of the municipality. The plan shall include a
- 22 development plan as provided in section 21, a detailed explanation
- 23 of the tax increment procedure, the maximum amount of bonded
- 24 indebtedness to be incurred, and the duration of the program, and
- 25 shall be in compliance with section 19. The plan shall contain a
- 26 statement of the estimated impact of tax increment financing on the
- 27 assessed values of all taxing jurisdictions in which the

- 1 development area is located. The plan may provide for the use of
- 2 part or all of the captured assessed value, but the portion
- 3 intended to be used by the authority shall be clearly stated in the
- 4 tax increment financing plan. The authority or municipality may
- 5 exclude from captured assessed value growth in property value
- 6 resulting solely from inflation. The plan shall set forth the
- 7 method for excluding growth in property value resulting solely from
- 8 inflation.
- 9 (2) Approval of the tax increment financing plan shall comply
- 10 with the notice, hearing, and disclosure provisions of section 22.
- 11 If the development plan is part of the tax increment financing
- 12 plan, only 1 hearing and approval procedure is required for the 2
- 13 plans together.
- 14 (3) Before the public hearing on the tax increment financing
- 15 plan, the governing body shall provide a reasonable opportunity to
- 16 the taxing jurisdictions levying taxes subject to capture to meet
- 17 with the governing body. The authority shall fully inform the
- 18 taxing jurisdictions of the fiscal and economic implications of the
- 19 proposed development area. The taxing jurisdictions may present
- 20 their recommendations at the public hearing on the tax increment
- 21 financing plan. The authority may enter into agreements with the
- 22 taxing jurisdictions and the governing body of the municipality in
- 23 which the development area is located to share a portion of the
- 24 captured assessed value of the development area.
- 25 (4) A tax increment financing plan may be modified if the
- 26 modification is approved by the governing body upon notice and
- 27 after public hearings and agreements as are required for approval

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- 1 of the original plan.
- 2 (5) Not more than 60 days after the public hearing, the
- 3 governing body in a taxing jurisdiction levying ad valorem property
- 4 taxes that would otherwise be subject to capture may exempt its
- 5 taxes from capture by adopting a resolution to that effect and
- 6 filing a copy with the clerk of the municipality proposing to
- 7 create the authority. The resolution shall take effect when filed
- 8 with the clerk and remains effective until a copy of a resolution
- 9 rescinding that resolution is filed with that clerk.
- 10 Sec. 19. (1) The municipal and county treasurers shall
- 11 transmit tax increment revenues to the authority.
- 12 (2) The authority shall expend the tax increment revenues
- 13 received for the development program only under the terms of the
- 14 tax increment financing plan. Unused funds shall revert
- 15 proportionately to the respective taxing bodies. Tax increment
- 16 revenues shall not be used to circumvent existing property tax
- 17 limitations. The governing body of the municipality may abolish the
- 18 tax increment financing plan if it finds that the purposes for
- 19 which it was established are accomplished. However, the tax
- 20 increment financing plan shall not be abolished until the principal
- 21 of, and interest on, bonds issued under section 20 have been paid
- 22 or funds sufficient to make the payment have been segregated.
- 23 (3) Annually the authority shall submit to the governing body
- 24 of the municipality and the state tax commission a report on the
- 25 status of the tax increment financing account. The report shall
- 26 include the following:
- 27 (a) The amount and source of revenue in the account.

- 1 (b) The amount in any bond reserve account.
- 2 (c) The amount and purpose of expenditures from the account.
- 3 (d) The amount of principal and interest on any outstanding
- 4 bonded indebtedness.
- (e) The initial assessed value of the project area.
- 6 (f) The captured assessed value retained by the authority.
- 7 (g) The tax increment revenues received.
- 8 (h) The increase in the state equalized valuation as a result
- 9 of the implementation of the tax increment financing plan.
- 10 (i) The type and cost of capital improvements made in the
- 11 development area.
- 12 (j) Any additional information the governing body considers
- 13 necessary.
- 14 Sec. 20. (1) The municipality may by resolution of its
- 15 governing body and subject to voter approval authorize, issue, and
- 16 sell general obligation bonds subject to the limitations set forth
- 17 in this subsection to finance the development program of the tax
- 18 increment financing plan and shall pledge its full faith and credit
- 19 for the payment of the bonds. The municipality may pledge as
- 20 additional security for the bonds any money received by the
- 21 authority or the municipality under section 14. The bonds are
- 22 subject to the revised municipal finance act, 2001 PA 34, MCL
- 23 141.2101 to 141.2821. Before the municipality may authorize the
- 24 borrowing, the authority shall submit an estimate of the
- 25 anticipated tax increment revenues and other revenue available
- 26 under section 14 to be available for payment of principal and
- 27 interest on the bonds, to the governing body of the municipality.

- 1 This estimate shall be approved by the governing body of the
- 2 municipality by resolution adopted by majority vote of the members
- 3 of the governing body in the resolution authorizing the bonds. If
- 4 the governing body of the municipality adopts the resolution
- 5 authorizing the bonds, the estimate of the anticipated tax
- 6 increment revenues and other revenue available under section 14 to
- 7 be available for payment of principal and interest on the bonds
- 8 shall be conclusive for purposes of this section. The bonds issued
- 9 under this subsection shall be considered a single series for the
- 10 purposes of the revised municipal finance act, 2001 PA 34, MCL
- 11 141.2101 to 141.2821.
- 12 (2) By resolution of its governing body, the authority may
- 13 authorize, issue, and sell tax increment bonds subject to the
- 14 limitations set forth in this subsection to finance the development
- 15 program of the tax increment financing plan. The tax increment
- 16 bonds issued by the authority under this subsection shall pledge
- 17 solely the tax increment revenues of a development area in which
- 18 the project is located or a development area from which tax
- 19 increment revenues may be used for this project, or both. In
- 20 addition or in the alternative, the bonds issued by the authority
- 21 under this subsection may be secured by any other revenues
- 22 identified in section 14 as sources of financing for activities of
- 23 the authority that the authority shall specifically pledge in the
- 24 resolution. However, the full faith and credit of the municipality
- 25 shall not be pledged to secure bonds issued under this subsection.
- 26 The bond issue may include a sum sufficient to pay interest on the
- 27 tax increment bonds until full development of tax increment

- 1 revenues from the project and also a sum to provide a reasonable
- 2 reserve for payment of principal and interest on the bonds. The
- 3 resolution authorizing the bonds shall create a lien on the tax
- 4 increment revenues and other revenues pledged by the resolution
- 5 that shall be a statutory lien and shall be a first lien subject
- 6 only to liens previously created. The resolution may provide the
- 7 terms upon which additional bonds may be issued of equal standing
- 8 and parity of lien as to the tax increment revenues and other
- 9 revenues pledged under the resolution. Bonds issued under this
- 10 subsection that pledge revenue received under section 15 for
- 11 repayment of the bonds are subject to the revised municipal finance
- 12 act, 2001 PA 34, MCL 141.2101 to 141.2821.
- Sec. 21. (1) If a board decides to finance a project in a
- 14 development area by the use of revenue bonds as authorized in
- 15 section 16 or tax increment financing as authorized in sections 18,
- 16 19, and 20, it shall prepare a development plan.
- 17 (2) The development plan shall contain all of the following:
- 18 (a) The designation of boundaries of the development area in
- 19 relation to highways, streets, streams, or otherwise.
- 20 (b) The location and extent of existing streets and other
- 21 public facilities within the development area, designating the
- 22 location, character, and extent of the categories of public and
- 23 private land uses then existing and proposed for the development
- 24 area, including residential, recreational, commercial, industrial,
- 25 educational, and other uses, and including a legal description of
- 26 the development area.
- (c) A description of existing improvements in the development

- 1 area to be demolished, repaired, or altered, a description of any
- 2 repairs and alterations, and an estimate of the time required for
- 3 completion.
- 4 (d) The location, extent, character, and estimated cost of the
- 5 improvements including rehabilitation contemplated for the
- 6 development area and an estimate of the time required for
- 7 completion.
- 8 (e) A statement of the construction or stages of construction
- 9 planned, and the estimated time of completion of each stage.
- 10 (f) A description of any parts of the development area to be
- 11 left as open space and the use contemplated for the space.
- 12 (g) A description of any portions of the development area that
- 13 the authority desires to sell, donate, exchange, or lease to or
- 14 from the municipality and the proposed terms.
- 15 (h) A description of desired zoning changes and changes in
- 16 streets, street levels, intersections, traffic flow modifications,
- 17 or utilities.
- 18 (i) An estimate of the cost of the development, a statement of
- 19 the proposed method of financing the development, and the ability
- 20 of the authority to arrange the financing.
- 21 (j) Designation of the person or persons, natural or
- 22 corporate, to whom all or a portion of the development is to be
- 23 leased, sold, or conveyed in any manner and for whose benefit the
- 24 project is being undertaken if that information is available to the
- 25 authority.
- 26 (k) The procedures for bidding for the leasing, purchasing, or
- 27 conveying in any manner of all or a portion of the development upon

- 1 its completion, if there is no express or implied agreement between
- 2 the authority and persons, natural or corporate, that all or a
- 3 portion of the development will be leased, sold, or conveyed in any
- 4 manner to those persons.
- (l) Estimates of the number of persons residing in the
- 6 development area and the number of families and individuals to be
- 7 displaced. If occupied residences are designated for acquisition
- 8 and clearance by the authority, a development plan shall include a
- 9 survey of the families and individuals to be displaced, including
- 10 their income and racial composition, a statistical description of
- 11 the housing supply in the community, including the number of
- 12 private and public units in existence or under construction, the
- 13 condition of those units in existence, the number of owner-occupied
- 14 and renter-occupied units, the annual rate of turnover of the
- 15 various types of housing and the range of rents and sale prices, an
- 16 estimate of the total demand for housing in the community, and the
- 17 estimated capacity of private and public housing available to
- 18 displaced families and individuals.
- 19 (m) A plan for establishing priority for the relocation of
- 20 persons displaced by the development in any new housing in the
- 21 development area.
- (n) Provision for the costs of relocating persons displaced by
- 23 the development and financial assistance and reimbursement of
- 24 expenses, including litigation expenses and expenses incident to
- 25 the transfer of title, in accordance with the standards and
- 26 provisions of the uniform relocation assistance and real property
- 27 acquisition policies act of 1970, Public Law 91-646, 84 Stat. 1894.

- 1 (o) A plan for compliance with 1972 PA 227, MCL 213.321 to
- 2 213.332.
- 3 (p) The requirement that amendments to an approved development
- 4 plan or tax increment plan must be submitted by the authority to
- 5 the governing body for approval or rejection.
- 6 (q) A schedule to periodically evaluate the effectiveness of
- 7 the development plan.
- 8 (r) Other material that the authority, local public agency, or
- 9 governing body considers pertinent.
- 10 Sec. 22. (1) The governing body, before adoption of an
- 11 ordinance approving a development plan or tax increment financing
- 12 plan, shall hold a public hearing on the development plan. Notice
- 13 of the time and place of the hearing shall be given by publication
- 14 twice in a newspaper of general circulation designated by the
- 15 municipality, the first of which shall be not less than 20 days
- 16 before the date set for the hearing. Notice of the hearing shall be
- 17 posted in at least 20 conspicuous and public places in the
- 18 development area not less than 20 days before the hearing. Notice
- 19 shall also be mailed to all property taxpayers of record in the
- 20 development area and to the governing body of each taxing
- 21 jurisdiction levying taxes that would be subject to capture if the
- 22 tax increment financing plan is approved not less than 20 days
- 23 before the hearing.
- 24 (2) Notice of the time and place of hearing on a development
- 25 plan shall contain all of the following:
- 26 (a) A description of the proposed development area in relation
- 27 to highways, streets, streams, or otherwise.

- 1 (b) A statement that maps, plats, and a description of the
- 2 development plan, including the method of relocating families and
- 3 individuals who may be displaced from the area, are available for
- 4 public inspection at a place designated in the notice.
- 5 (c) A statement that all aspects of the development plan will
- 6 be open for discussion at the public hearing.
- 7 (d) Other information that the governing body considers
- **8** appropriate.
- 9 (3) At the time set for the hearing, the governing body shall
- 10 provide an opportunity for interested persons to speak and shall
- 11 receive and consider communications in writing. The hearing shall
- 12 provide the fullest opportunity for expression of opinion, for
- 13 argument on the merits, and for consideration of documentary
- 14 evidence pertinent to the development plan. The governing body
- 15 shall make and preserve a record of the public hearing, including
- 16 all data presented at the hearing.
- 17 Sec. 23. The governing body after a public hearing on the
- 18 development plan or the tax increment financing plan, or both, with
- 19 notice given under section 22, shall determine whether the
- 20 development plan or tax increment financing plan constitutes a
- 21 public purpose. If it determines that the development plan or tax
- 22 increment financing plan constitutes a public purpose, it shall by
- 23 ordinance approve or reject the plan, or approve it with
- 24 modification, based on the following considerations:
- 25 (a) The findings and recommendations of a development area
- 26 citizens council, if a development area citizens council was
- 27 formed.

- 1 (b) The plan meets the requirements under section 20(2).
- 2 (c) The proposed method of financing the development is
- 3 feasible and the authority has the ability to arrange the
- 4 financing.
- 5 (d) The development is reasonable and necessary to carry out
- 6 the purposes of this act.
- 7 (e) The land included within the development area to be
- 8 acquired is reasonably necessary to carry out the purposes of the
- 9 plan and of this act in an efficient and economically satisfactory
- 10 manner.
- 11 (f) The development plan is in reasonable accord with the land
- 12 use plan of the municipality.
- 13 (g) Public services, such as fire and police protection and
- 14 utilities, are or will be adequate to service the project area.
- 15 (h) Changes in zoning, streets, street levels, intersections,
- 16 and utilities are reasonably necessary for the project and for the
- 17 municipality.
- 18 Sec. 24. A person to be relocated under this act shall be
- 19 given not less than 90 days' written notice to vacate unless
- 20 modified by court order issued for good cause and after a hearing.
- 21 Sec. 25. (1) The director of the authority shall submit a
- 22 budget to the board for the operation of the authority for each
- 23 fiscal year before the beginning of the fiscal year. The budget
- 24 shall be prepared in the manner and contain the information
- 25 required of municipal departments. After review by the board, the
- 26 budget shall be submitted to the governing body. The governing body
- 27 must approve the budget before the board may adopt the budget.

- 1 Unless authorized by the governing body or this act, funds of the
- 2 municipality shall not be included in the budget of the authority.
- 3 (2) The governing body of the municipality may assess a
- 4 reasonable pro rata share of the funds for the cost of handling and
- 5 auditing the funds against the funds of the authority, other than
- 6 those committed, which shall be paid annually by the board pursuant
- 7 to an appropriate item in its budget.
- 8 Sec. 26. (1) A public facility, building, or structure that is
- 9 determined by the municipality to have significant historical
- 10 interests shall be preserved in a manner considered necessary by
- 11 the municipality in accordance with laws relative to the
- 12 preservation of historical sites.
- 13 (2) An authority shall refer all proposed changes to the
- 14 exterior of sites listed on the state register of historic sites
- 15 and the national register of historic places to the applicable
- 16 historic district commission created under the local historic
- 17 districts act, 1970 PA 169, MCL 399.201 to 399.215, or the
- 18 department of history, arts, and libraries for review.
- 19 Sec. 27. An authority that has completed the purposes for
- 20 which it was organized shall be dissolved by ordinance of the
- 21 governing body. The property and assets of the authority remaining
- 22 after the satisfaction of the obligations of the authority belong
- 23 to the municipality.
- Sec. 28. (1) The state tax commission may institute
- 25 proceedings to compel enforcement of this act.
- 26 (2) The state tax commission may promulgate rules necessary
- 27 for the administration of this act under the administrative

1 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.