## SUBSTITUTE FOR SENATE BILL NO. 1159

A bill to provide for the establishment of a water improvement tax increment finance authority; to prescribe the powers and duties of the authority; to correct and prevent deterioration in water resources; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas; to promote water resource improvement; to create a board; to prescribe the powers and duties of the board; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the "water
- 2 resource improvement tax increment finance authority act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Advance" means a transfer of funds made by a municipality
- 5 to an authority or to another person on behalf of the authority in
- 6 anticipation of repayment by the authority. Evidence of the intent
- 7 to repay an advance may include, but is not limited to, an executed
- 8 agreement to repay, provisions contained in a tax increment
- 9 financing plan approved prior to the advance, or a resolution of
- 10 the authority or the municipality.
- 11 (b) "Assessed value" means the taxable value as determined
- 12 under section 27a of the general property tax act, 1893 PA 206, MCL
- **13** 211.27a.
- 14 (c) "Authority" means a water resource improvement tax
- 15 increment finance authority created under this act.
- (d) "Board" means the governing body of an authority.
- 17 (e) "Captured assessed value" means the amount in any 1 year
- 18 by which the current assessed value of the development area,
- 19 including the assessed value of property for which specific local
- 20 taxes are paid in lieu of property taxes as determined in section
- 21 3(d), exceeds the initial assessed value. The state tax commission
- 22 shall prescribe the method for calculating captured assessed value.
- 23 (f) "Chief executive officer" means the mayor or city manager
- 24 of a city or the supervisor of a township.
- 25 (q) "Development area" means that area described in section 5
- 26 to which a development plan is applicable.
- (h) "Development plan" means that information and those

- 1 requirements for a development area set forth in section 22.
- 2 (i) "Development program" means the implementation of the
- 3 development plan.
- 4 (j) "Fiscal year" means the fiscal year of the authority.
- 5 (k) "Governing body" or "governing body of a municipality"
- 6 means the elected body of a municipality having legislative powers.
- 7 (1) "Initial assessed value" means the assessed value of all
- 8 the taxable property within the boundaries of the development area
- 9 at the time the ordinance establishing the tax increment financing
- 10 plan is approved, as shown by the most recent assessment roll of
- 11 the municipality at the time the resolution is adopted. Property
- 12 exempt from taxation at the time of the determination of the
- 13 initial assessed value shall be included as zero. For the purpose
- 14 of determining initial assessed value, property for which a
- 15 specific local tax is paid in lieu of a property tax shall not be
- 16 considered to be property that is exempt from taxation. The initial
- 17 assessed value of property for which a specific local tax was paid
- 18 in lieu of a property tax shall be determined as provided in
- **19** section 3(d).
- 20 (m) "Inland lake" means a natural or artificial lake, pond, or
- 21 impoundment. Inland lake does not include the Great Lakes, Lake St.
- 22 Clair, or a lake or pond that has a surface area of less than 5
- 23 acres.
- (n) "Land use plan" means a plan prepared under section 1 of
- 25 the city and village zoning act, 1921 PA 207, MCL 125.581.
- 26 (o) "Municipality" means a city or township.
- Sec. 3. As used in this act:

- 1 (a) "Operations" means office maintenance, including salaries
- 2 and expenses of employees, office supplies, consultation fees,
- 3 design costs, and other expenses incurred in the daily management
- 4 of the authority and planning of its activities.
- 5 (b) "Parcel" means an identifiable unit of land that is
- 6 treated as separate for valuation or zoning purposes.
- 7 (c) "Public facility" means a street, and any improvements to
- 8 a street, including street furniture and beautification, park,
- 9 parking facility, recreational facility, right of way, structure,
- 10 waterway, bridge, lake, pond, canal, utility line or pipe, or
- 11 building, including access routes designed and dedicated to use by
- 12 the public generally, or used by a public agency, that is related
- 13 to access to inland lakes or a water resource improvement, or means
- 14 a water resource improvement. Public facility includes an
- 15 improvement to a facility used by the public or a public facility
- 16 as those terms are defined in section 1 of 1966 PA 1, MCL 125.1351,
- 17 if the improvement complies with the barrier free design
- 18 requirements of the state construction code promulgated under the
- 19 Stille-DeRossett-Hale single state construction code act, 1972 PA
- 20 230, MCL 125.1501 to 125.1531.
- 21 (d) "Specific local tax" means a tax levied under 1974 PA 198,
- 22 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 23 255, MCL 207.651 to 207.668, the technology park development act,
- 24 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA 189, MCL 211.181 to
- 25 211.182. The initial assessed value or current assessed value of
- 26 property subject to a specific local tax shall be the quotient of
- 27 the specific local tax paid divided by the ad valorem millage rate.

- 1 The state tax commission shall prescribe the method for calculating
- 2 the initial assessed value and current assessed value of property
- 3 for which a specific local tax was paid in lieu of a property tax.
- 4 (e) "State fiscal year" means the annual period commencing
- 5 October 1 of each year.
- 6 (f) "Tax increment revenues" means the amount of ad valorem
- 7 property taxes and specific local taxes attributable to the
- 8 application of the levy of all taxing jurisdictions upon the
- 9 captured assessed value of real and personal property in the
- 10 development area. Tax increment revenues do not include any of the
- 11 following:
- 12 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- 13 211.901 to 211.906.
- 14 (ii) Taxes levied by local or intermediate school districts.
- 15 (iii) Ad valorem property taxes attributable either to a portion
- 16 of the captured assessed value shared with taxing jurisdictions
- 17 within the jurisdictional area of the authority or to a portion of
- 18 value of property that may be excluded from captured assessed value
- 19 or specific local taxes attributable to the ad valorem property
- 20 taxes.
- (iv) Ad valorem property taxes excluded by the tax increment
- 22 financing plan of the authority from the determination of the
- 23 amount of tax increment revenues to be transmitted to the authority
- 24 or specific local taxes attributable to the ad valorem property
- 25 taxes.
- 26 (v) Ad valorem property taxes exempted from capture under
- 27 section 15(5) or specific local taxes attributable to the ad

## Senate Bill No. 1159 as amended June 7, 2006

- 1 valorem property taxes.
- 2 (vi) Ad valorem property taxes specifically levied for the
- 3 payment of principal and interest of obligations approved by the
- 4 electors or obligations pledging the unlimited taxing power of the
- 5 local governmental unit or specific taxes attributable to those ad
- 6 valorem property taxes.
- 7 (g) "Water resource improvement" means enhancement of water
- 8 quality and water dependent natural resources, including, but not
- 9 limited to, the following:
- 10 (i) The elimination of the causes and the proliferation of
- 11 aquatic nuisance species, as defined in section 3101 of the natural
- 12 resources and environmental protection act, 1994 PA 451, MCL
- 324.3101. <<For purposes of this act, water resources improvement does not include chemical treatment of waters for aquatic nuisance control.>>
- 14 (ii) Sewer systems that replace failing on-site disposal
- 15 systems.
- 16 (iii) Storm water systems.
- 17 (h) "Water resource improvement district" or "district" means
- 18 an inland body of water and land up to 1 mile from the shoreline of
- 19 the inland lake.
- 20 Sec. 4. (1) Except as otherwise provided in this subsection, a
- 21 municipality may establish multiple authorities. A parcel of
- 22 property shall not be included in more than 1 authority created
- 23 under this act.
- 24 (2) An authority is a public body corporate that may sue and
- 25 be sued in any court of this state. An authority possesses all the
- 26 powers necessary to carry out its purpose. The enumeration of a
- 27 power in this act shall not be construed as a limitation upon the

- 1 general powers of an authority.
- 2 Sec. 5. (1) If the governing body of a municipality determines
- 3 that it is necessary for the best interests of the public to
- 4 promote water resource improvement or access to inland lakes, or
- 5 both, in a water resource improvement district, the governing body
- 6 may, by resolution, declare its intention to create and provide for
- 7 the operation of an authority within the boundaries of a water
- 8 resource improvement district.
- 9 (2) In the resolution of intent, the governing body shall set
- 10 a date for a public hearing on the adoption of a proposed ordinance
- 11 creating the authority and designating the boundaries of the
- 12 development area. Notice of the public hearing shall be published
- 13 twice in a newspaper of general circulation in the municipality,
- 14 not less than 20 or more than 40 days before the date of the
- 15 hearing. Not less than 20 days before the hearing, the governing
- 16 body proposing to create the authority shall also mail notice of
- 17 the hearing to the property taxpayers of record in the proposed
- 18 development area and to the governing body of each taxing
- 19 jurisdiction levying taxes that would be subject to capture if the
- 20 authority is established and a tax increment financing plan is
- 21 approved. Failure of a property taxpayer to receive the notice does
- 22 not invalidate these proceedings. Notice of the hearing shall be
- 23 posted in at least 20 conspicuous and public places in the proposed
- 24 development area not less than 20 days before the hearing. The
- 25 notice shall state the date, time, and place of the hearing and
- 26 shall describe the boundaries of the proposed development area. A
- 27 citizen, taxpayer, or property owner of the municipality or an

- 1 official from a taxing jurisdiction with millage that would be
- 2 subject to capture has the right to be heard in regard to the
- 3 establishment of the authority and the boundaries of the proposed
- 4 development area. The governing body of the municipality shall not
- 5 incorporate land into the development area not included in the
- 6 description contained in the notice of public hearing, but it may
- 7 eliminate described lands from the development area in the final
- 8 determination of the boundaries.
- 9 (3) Not less than 60 days after the public hearing, if the
- 10 governing body of the municipality intends to proceed with the
- 11 establishment of the authority it shall adopt, by majority vote of
- 12 its members, an ordinance establishing the authority and
- 13 designating the boundaries of the development area within which the
- 14 authority shall exercise its powers. The adoption of the ordinance
- 15 is subject to any applicable statutory or charter provisions in
- 16 respect to the approval or disapproval by the chief executive or
- 17 other officer of the municipality and the adoption of an ordinance
- 18 over his or her veto. This ordinance shall be filed with the
- 19 secretary of state promptly after its adoption and shall be
- 20 published at least once in a newspaper of general circulation in
- 21 the municipality.
- 22 (4) The governing body of the municipality may alter or amend
- 23 the boundaries of the development area to include or exclude lands
- 24 from the development area in the same manner as adopting the
- 25 ordinance creating the authority.
- (5) A municipality that has created an authority may enter
- 27 into an agreement with an adjoining municipality that has created

1 an authority to jointly operate and administer those authorities

- 2 under an interlocal agreement under the urban cooperation act of
- 3 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512.
- 4 Sec. 6. If a development area is part of an area annexed to or
- 5 consolidated with another municipality, the authority managing that
- 6 development area shall become an authority of the annexing or
- 7 consolidated municipality. Obligations of that authority incurred
- 8 under a development or tax increment plan, agreements related to a
- 9 development or tax increment plan, and bonds issued under this act
- 10 shall remain in effect following the annexation or consolidation.
- 11 Sec. 7. (1) An authority shall be under the supervision and
- 12 control of a board consisting of the chief executive officer of the
- 13 municipality or his or her designee and not less than 5 or more
- 14 than 9 members as determined by the governing body of the
- 15 municipality. Members shall be appointed by the chief executive
- 16 officer of the municipality, subject to approval by the governing
- 17 body of the municipality. Not less than a majority of the members
- 18 shall be persons having an ownership or business interest in
- 19 property located in the development area. At least 1 of the members
- 20 shall be a resident of the development area or of an area within
- 21 1/2 mile of any part of the development area. Of the members first
- 22 appointed, an equal number of the members, as near as is
- 23 practicable, shall be appointed for 1 year, 2 years, 3 years, and 4
- 24 years. A member shall hold office until the member's successor is
- 25 appointed. After the initial appointment, each member shall serve
- 26 for a term of 4 years. An appointment to fill a vacancy shall be
- 27 made by the chief executive officer of the municipality for the

- 1 unexpired term only. Members of the board shall serve without
- 2 compensation, but shall be reimbursed for actual and necessary
- 3 expenses. The chairperson of the board shall be elected by the
- 4 board.
- 5 (2) Before assuming the duties of office, a member shall
- 6 qualify by taking and subscribing to the constitutional oath of
- 7 office.
- 8 (3) The proceedings and rules of the board are subject to the
- 9 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
- 10 shall adopt rules governing its procedure and the holding of
- 11 regular meetings, subject to the approval of the governing body.
- 12 Special meetings may be held if called in the manner provided in
- 13 the rules of the board.
- 14 (4) After having been given notice and an opportunity to be
- 15 heard, a member of the board may be removed for cause by the
- 16 governing body.
- 17 (5) All expense items of the authority shall be publicized
- 18 monthly and the financial records shall always be open to the
- 19 public.
- 20 (6) A writing prepared, owned, used, in the possession of, or
- 21 retained by the board in the performance of an official function is
- 22 subject to the freedom of information act, 1976 PA 442, MCL 15.231
- 23 to 15.246.
- 24 Sec. 8. (1) The board may employ and fix the compensation of a
- 25 director, subject to the approval of the governing body of the
- 26 municipality. The director shall serve at the pleasure of the
- 27 board. A member of the board is not eligible to hold the position

- 1 of director. Before beginning his or her duties, the director shall
- 2 take and subscribe to the constitutional oath, and furnish bond, by
- 3 posting a bond in the sum determined in the ordinance establishing
- 4 the authority payable to the authority for use and benefit of the
- 5 authority, approved by the board, and filed with the municipal
- 6 clerk. The premium on the bond shall be considered an operating
- 7 expense of the authority, payable from funds available to the
- 8 authority for expenses of operation. The director shall be the
- 9 chief executive officer of the authority. Subject to the approval
- 10 of the board, the director shall supervise and be responsible for
- 11 the preparation of plans and the performance of the functions of
- 12 the authority in the manner authorized by this act. The director
- 13 shall attend the meetings of the board and shall provide to the
- 14 board and to the governing body of the municipality a regular
- 15 report covering the activities and financial condition of the
- 16 authority. If the director is absent or disabled, the board may
- 17 designate a qualified person as acting director to perform the
- 18 duties of the office. Before beginning his or her duties, the
- 19 acting director shall take and subscribe to the oath, and furnish
- 20 bond, as required of the director. The director shall furnish the
- 21 board with information or reports governing the operation of the
- 22 authority as the board requires.
- (2) The board may employ and fix the compensation of a
- 24 treasurer, who shall keep the financial records of the authority
- 25 and who, together with the director, shall approve all vouchers for
- 26 the expenditure of funds of the authority. The treasurer shall
- 27 perform all duties delegated to him or her by the board and shall

- 1 furnish bond in an amount prescribed by the board.
- 2 (3) The board may employ and fix the compensation of a
- 3 secretary, who shall maintain custody of the official seal and of
- 4 records, books, documents, or other papers not required to be
- 5 maintained by the treasurer. The secretary shall attend meetings of
- 6 the board and keep a record of its proceedings and shall perform
- 7 other duties delegated by the board.
- 8 (4) The board may retain legal counsel to advise the board in
- 9 the proper performance of its duties. The legal counsel shall
- 10 represent the authority in actions brought by or against the
- 11 authority.
- 12 (5) The board may employ other personnel considered necessary
- 13 by the board.
- 14 Sec. 9. The employees of an authority shall be eligible to
- 15 participate in municipal retirement and insurance programs of the
- 16 municipality as if they were civil service employees except that
- 17 the employees of an authority are not civil service employees.
- Sec. 10. The board may do any of the following:
- 19 (a) Prepare an analysis of water resource improvement and
- 20 access to inland lakes issues taking place in the development area.
- 21 (b) Study and analyze the need for water resource improvements
- 22 and access to inland lakes upon the development area.
- (c) Plan and propose the construction, renovation, repair,
- 24 remodeling, rehabilitation, restoration, preservation, or
- 25 reconstruction of a public facility that may be necessary or
- 26 appropriate to the execution of a plan that, in the opinion of the
- 27 board, aids in water resource improvement or access to inland lakes

- 1 in the development area. The board is encouraged to develop a plan
- 2 that conserves the natural features, reduces impervious surfaces,
- 3 and uses landscaping and natural features to reflect the
- 4 predevelopment site.
- 5 (d) Plan, propose, and implement an improvement to a public
- 6 facility within the development area to comply with the barrier
- 7 free design requirements of the state construction code promulgated
- 8 under the Stille-DeRossett-Hale single state construction code act,
- 9 1972 PA 230, MCL 125.1501 to 125.1531.
- 10 (e) Develop long-range plans for water resource improvement
- 11 and access to inland lakes within the district.
- 12 (f) Implement any plan of development for water resource
- 13 improvement and access to inland lakes in the development area
- 14 necessary to achieve the purposes of this act in accordance with
- 15 the powers of the authority granted by this act.
- 16 (g) Make and enter into contracts necessary or incidental to
- 17 the exercise of its powers and the performance of its duties.
- 18 (h) Acquire by purchase or otherwise, on terms and conditions
- 19 and in a manner the authority considers proper or own, convey, or
- 20 otherwise dispose of, or lease as lessor or lessee, land and other
- 21 property, real or personal, or rights or interests in the property,
- 22 that the authority determines is reasonably necessary to achieve
- 23 the purposes of this act, and to grant or acquire licenses,
- 24 easements, and options.
- 25 (i) Improve land and construct, reconstruct, rehabilitate,
- 26 restore and preserve, equip, clear, improve, maintain, and repair
- 27 any public facility, building, and any necessary or desirable

- 1 appurtenances to those buildings and operate a water resource
- 2 improvement, as determined by the authority to be reasonably
- 3 necessary to achieve the purposes of this act, within the
- 4 development area for the use, in whole or in part, of any public or
- 5 private person or corporation, or a combination thereof.
- 6 (j) Fix, charge, and collect fees, rents, and charges for the
- 7 use of any facility, building, or property under its control or any
- 8 part of the facility, building, or property, and pledge the fees,
- 9 rents, and charges for the payment of revenue bonds issued by the
- **10** authority.
- 11 (k) Lease, in whole or in part, any facility, building, or
- 12 property under its control.
- 13 (l) Accept grants and donations of property, labor, or other
- 14 things of value from a public or private source.
- 15 (m) Acquire and construct public facilities.
- 16 Sec. 11. The authority is an instrumentality of a political
- 17 subdivision for purposes of 1972 PA 227, MCL 213.321 to 213.332.
- 18 Sec. 12. (1) The activities of the authority shall be financed
- 19 from 1 or more of the following sources:
- 20 (a) Donations to the authority for the performance of its
- 21 functions.
- 22 (b) Money borrowed and to be repaid as authorized by sections
- 23 13 and 14.
- (c) Revenues from any property, building, or facility owned,
- 25 leased, licensed, or operated by the authority or under its
- 26 control, subject to the limitations imposed upon the authority by
- 27 trusts or other agreements.

1 (d) Proceeds of a tax increment financing plan established

- 2 under sections 15 to 17.
- 3 (e) Proceeds from a special assessment district created as
- 4 provided by law.
- 5 (f) Money obtained from other sources approved by the
- 6 governing body of the municipality or otherwise authorized by law
- 7 for use by the authority or the municipality to finance a
- 8 development program.
- 9 (2) Money received by the authority and not covered under
- 10 subsection (1) shall immediately be deposited to the credit of the
- 11 authority, subject to disbursement under this act. Except as
- 12 provided in this act, the municipality shall not obligate itself,
- 13 and shall not be obligated, to pay any sums from public funds,
- 14 other than money received by the municipality under this section,
- 15 for or on account of the activities of the authority.
- 16 Sec. 13. The authority may borrow money and issue its
- 17 negotiable revenue bonds under the revenue bond act of 1933, 1933
- 18 PA 94, MCL 141.101 to 141.140.
- 19 Sec. 14. (1) The authority may with approval of the local
- 20 governing body borrow money and issue its revenue bonds or notes to
- 21 finance all or part of the costs of water resource improvements in
- 22 connection with either of the following:
- 23 (a) The implementation of a development plan in the
- 24 development area.
- 25 (b) The refund, or refund in advance, of bonds or notes issued
- 26 under this section.
- 27 (2) Any of the following may be financed by the issuance of

- 1 revenue bonds or notes:
- 2 (a) The cost of purchasing, acquiring, constructing,
- 3 improving, enlarging, extending, or repairing property in
- 4 connection with the implementation of a development plan in the
- 5 development area.
- 6 (b) Any engineering, architectural, legal, accounting, or
- 7 financial expenses.
- 8 (c) The costs necessary or incidental to the borrowing of
- 9 money.
- 10 (d) Interest on the bonds or notes during the period of
- 11 construction.
- 12 (e) A reserve for payment of principal and interest on the
- 13 bonds or notes.
- 14 (f) A reserve for operation and maintenance until sufficient
- 15 revenues have developed.
- 16 (3) The authority may secure the bonds and notes by mortgage,
- 17 assignment, or pledge of the property and any money, revenues, or
- 18 income received in connection with the property.
- 19 (4) A pledge made by the authority is valid and binding from
- 20 the time the pledge is made. The money or property pledged by the
- 21 authority immediately is subject to the lien of the pledge without
- 22 a physical delivery, filing, or further act. The lien of a pledge
- 23 is valid and binding against parties having claims of any kind in
- 24 tort, contract, or otherwise, against the authority, whether or not
- 25 the parties have notice of the lien. Neither the resolution, the
- 26 trust agreement, nor any other instrument by which a pledge is
- 27 created must be filed or recorded to be enforceable.

1 (5) Bonds or notes issued under this section are exempt from

- 2 all taxation in this state, and the interest on the bonds or notes
- 3 is exempt from all taxation in this state, notwithstanding that the
- 4 interest may be subject to federal income tax.
- 5 (6) The municipality is not liable on bonds or notes of the
- 6 authority issued under this section, and the bonds or notes are not
- 7 a debt of the municipality. The bonds or notes shall contain on
- 8 their face a statement to that effect.
- 9 (7) The bonds and notes of the authority may be invested in by
- 10 all public officers, state agencies and political subdivisions,
- 11 insurance companies, banks, savings and loan associations,
- 12 investment companies, and fiduciaries and trustees, and may be
- 13 deposited with and received by all public officers and the agencies
- 14 and political subdivisions of this state for any purpose for which
- 15 the deposit of bonds is authorized.
- 16 Sec. 15. (1) If the authority determines that it is necessary
- 17 for the achievement of the purposes of this act, the authority
- 18 shall prepare and submit a tax increment financing plan to the
- 19 governing body of the municipality. The plan shall include a
- 20 development plan as provided in section 18, a detailed explanation
- 21 of the tax increment procedure, the maximum amount of bonded
- 22 indebtedness to be incurred, and the duration of the program, and
- 23 shall be in compliance with section 16. The plan shall contain a
- 24 statement of the estimated impact of tax increment financing on the
- 25 assessed values of all taxing jurisdictions in which the
- 26 development area is located. The plan may provide for the use of
- 27 part or all of the captured assessed value, but the portion

1 intended to be used by the authority shall be clearly stated in the

- 2 tax increment financing plan. The authority or municipality may
- 3 exclude from captured assessed value growth in property value
- 4 resulting solely from inflation. The plan shall set forth the
- 5 method for excluding growth in property value resulting solely from
- 6 inflation.
- 7 (2) Approval of the tax increment financing plan shall comply
- 8 with the notice, hearing, and disclosure provisions of section 21.
- 9 If the development plan is part of the tax increment financing
- 10 plan, only 1 hearing and approval procedure is required for the 2
- 11 plans together.
- 12 (3) Before the public hearing on the tax increment financing
- 13 plan, the governing body shall provide a reasonable opportunity to
- 14 the taxing jurisdictions levying taxes subject to capture to meet
- 15 with the governing body. The authority shall fully inform the
- 16 taxing jurisdictions of the fiscal and economic implications of the
- 17 proposed development area. The taxing jurisdictions may present
- 18 their recommendations at the public hearing on the tax increment
- 19 financing plan. The authority may enter into agreements with the
- 20 taxing jurisdictions and the governing body of the municipality in
- 21 which the development area is located to share a portion of the
- 22 captured assessed value of the development area.
- 23 (4) A tax increment financing plan may be modified if the
- 24 modification is approved by the governing body upon notice and
- 25 after public hearings and agreements as are required for approval
- 26 of the original plan.
- 27 (5) Not more than 60 days after the public hearing, the

1 governing body in a taxing jurisdiction levying ad valorem property

- 2 taxes that would otherwise be subject to capture may exempt its
- 3 taxes from capture by adopting a resolution to that effect and
- 4 filing a copy with the clerk of the municipality proposing to
- 5 create the authority. In the event that the governing body levies a
- 6 separate millage for public library purposes, at the request of the
- 7 public library board, that separate millage shall be exempt from
- 8 the capture. The resolution shall take effect when filed with the
- 9 clerk and remains effective until a copy of a resolution rescinding
- 10 that resolution is filed with that clerk.
- 11 Sec. 16. (1) The municipal and county treasurers shall
- 12 transmit tax increment revenues to the authority.
- 13 (2) The authority shall expend the tax increment revenues
- 14 received for the development program only under the terms of the
- 15 tax increment financing plan. Unused funds shall revert
- 16 proportionately to the respective taxing bodies. Tax increment
- 17 revenues shall not be used to circumvent existing property tax
- 18 limitations. The governing body of the municipality may abolish the
- 19 tax increment financing plan if it finds that the purposes for
- 20 which it was established are accomplished. However, the tax
- 21 increment financing plan shall not be abolished until the principal
- 22 of, and interest on, bonds issued under section 17 have been paid
- 23 or funds sufficient to make the payment have been segregated.
- 24 (3) Annually the authority shall submit to the governing body
- 25 of the municipality and the state tax commission a report on the
- 26 status of the tax increment financing account. The report shall
- include the following:

- 1 (a) The amount and source of revenue in the account.
- 2 (b) The amount in any bond reserve account.
- 3 (c) The amount and purpose of expenditures from the account.
- 4 (d) The amount of principal and interest on any outstanding
- 5 bonded indebtedness.
- **6** (e) The initial assessed value of the project area.
- 7 (f) The captured assessed value retained by the authority.
- 8 (g) The tax increment revenues received.
- 9 (h) The number of public facilities developed.
- (i) The number of water resource improvements made.
- 11 (j) A brief description of each water resource improvement
- 12 made within the district.
- 13 (k) Any additional information the governing body considers
- 14 necessary.
- 15 Sec. 17. (1) By resolution of its governing body, the
- 16 authority may authorize, issue, and sell tax increment bonds
- 17 subject to the limitations set forth in this subsection to finance
- 18 the development program of the tax increment financing plan. The
- 19 tax increment bonds issued by the authority under this subsection
- 20 shall pledge solely the tax increment revenues of a development
- 21 area in which the project is located or a development area from
- 22 which tax increment revenues may be used for this project, or both.
- 23 In addition or in the alternative, the bonds issued by the
- 24 authority under this subsection may be secured by any other
- 25 revenues identified in section 12 as sources of financing for
- 26 activities of the authority that the authority shall specifically
- 27 pledge in the resolution. However, except as otherwise provided in

- 1 this section, the full faith and credit of the municipality shall
- 2 not be pledged to secure bonds issued under this subsection. The
- 3 bond issue may include a sum sufficient to pay interest on the tax
- 4 increment bonds until full development of tax increment revenues
- 5 from the project and also a sum to provide a reasonable reserve for
- 6 payment of principal and interest on the bonds. The resolution
- 7 authorizing the bonds shall create a lien on the tax increment
- 8 revenues and other revenues pledged by the resolution that shall be
- 9 a statutory lien and shall be a first lien subject only to liens
- 10 previously created. The resolution may provide the terms upon which
- 11 additional bonds may be issued of equal standing and parity of lien
- 12 as to the tax increment revenues and other revenues pledged under
- 13 the resolution. Bonds issued under this subsection that pledge
- 14 revenue received under section 15 for repayment of the bonds are
- 15 subject to the revised municipal finance act, 2001 PA 34, MCL
- 16 141.2101 to 141.2821.
- 17 (2) The municipality, by majority vote of the members of its
- 18 governing body, may make a limited tax pledge to support the
- 19 authority's tax increment bonds or notes or, if authorized by the
- 20 voters of the municipality, may pledge its unlimited tax full faith
- 21 and credit for the payment of the principal of and interest on the
- 22 authority's tax increment bonds or notes.
- 23 Sec. 18. (1) If a board decides to finance a project in a
- 24 development area by the use of revenue bonds as authorized in
- 25 section 13 or tax increment financing as authorized in sections 15,
- 26 16, and 17, it shall prepare a development plan.
- 27 (2) The development plan shall contain all of the following:

1 (a) The designation of boundaries of the development area in

- 2 relation to highways, streets, streams, lakes, other bodies of
- 3 water, or otherwise.
- 4 (b) The location and extent of existing streets and other
- 5 public facilities within the development area, designating the
- 6 location, character, and extent of the categories of public and
- 7 private land uses then existing and proposed for the development
- 8 area, including residential, recreational, commercial, industrial,
- 9 educational, and other uses, and including a legal description of
- 10 the development area.
- 11 (c) A description of existing improvements in the development
- 12 area to be demolished, repaired, or altered, a description of any
- 13 repairs and alterations, and an estimate of the time required for
- 14 completion.
- 15 (d) The location, extent, character, and estimated cost of the
- 16 improvements including rehabilitation contemplated for the
- 17 development area and an estimate of the time required for
- 18 completion.
- 19 (e) A statement of the construction or stages of construction
- 20 planned, and the estimated time of completion of each stage.
- 21 (f) A description of any parts of the development area to be
- 22 left as open space and the use contemplated for the space.
- 23 (g) A description of any portions of the development area that
- 24 the authority desires to sell, donate, exchange, or lease to or
- 25 from the municipality and the proposed terms.
- 26 (h) A description of desired zoning changes and changes in
- 27 streets, street levels, intersections, or utilities.

1 (i) An estimate of the cost of the development, a statement of

- 2 the proposed method of financing the development, and the ability
- 3 of the authority to arrange the financing.
- 4 (j) Designation of the person or persons, natural or
- 5 corporate, to whom all or a portion of the development is to be
- 6 leased, sold, or conveyed in any manner and for whose benefit the
- 7 project is being undertaken if that information is available to the
- 8 authority.
- 9 (k) The procedures for bidding for the leasing, purchasing, or
- 10 conveying in any manner of all or a portion of the development upon
- 11 its completion, if there is no express or implied agreement between
- 12 the authority and persons, natural or corporate, that all or a
- 13 portion of the development will be leased, sold, or conveyed in any
- 14 manner to those persons.
- 15 (1) The requirement that amendments to an approved development
- 16 plan or tax increment plan must be submitted by the authority to
- 17 the governing body for approval or rejection.
- 18 (m) The water resource improvements that will be made in the
- 19 development area.
- (n) Other material that the authority, local public agency, or
- 21 governing body considers pertinent.
- (o) Based on consultation with the affected state and federal
- 23 authorities, an identification of the permits the board believes
- 24 necessary to complete the proposed public facility and an
- 25 explanation of how the proposed public facility will meet the
- 26 requirements necessary for issuance of each permit.
- Sec. 19. (1) The governing body, before adoption of an

- 1 ordinance approving a development plan or tax increment financing
- 2 plan, shall hold a public hearing on the development plan. Notice
- 3 of the time and place of the hearing shall be given by publication
- 4 twice in a newspaper of general circulation designated by the
- 5 municipality, the first of which shall be not less than 20 days
- 6 before the date set for the hearing. Notice of the hearing shall be
- 7 posted in at least 20 conspicuous and public places in the
- 8 development area not less than 20 days before the hearing. Notice
- 9 shall also be mailed to all property taxpayers of record in the
- 10 development area and to the governing body of each taxing
- 11 jurisdiction levying taxes that would be subject to capture if the
- 12 tax increment financing plan is approved not less than 20 days
- 13 before the hearing.
- 14 (2) Notice of the time and place of hearing on a development
- 15 plan shall contain all of the following:
- 16 (a) A description of the proposed development area in relation
- 17 to highways, streets, streams, or otherwise.
- 18 (b) A statement that maps, plats, and a description of the
- 19 development plan, including the method of relocating families and
- 20 individuals who may be displaced from the area, are available for
- 21 public inspection at a place designated in the notice.
- (c) A statement that all aspects of the development plan will
- 23 be open for discussion at the public hearing.
- 24 (d) Other information that the governing body considers
- 25 appropriate.
- 26 (3) At the time set for the hearing, the governing body shall
- 27 provide an opportunity for interested persons to speak and shall

1 receive and consider communications in writing. The hearing shall

- 2 provide the fullest opportunity for expression of opinion, for
- 3 argument on the merits, and for consideration of documentary
- 4 evidence pertinent to the development plan. The governing body
- 5 shall make and preserve a record of the public hearing, including
- 6 all data presented at the hearing.
- 7 Sec. 20. The governing body after a public hearing on the
- 8 development plan or the tax increment financing plan, or both, with
- 9 notice given under section 19, shall determine whether the
- 10 development plan or tax increment financing plan constitutes a
- 11 public purpose. If it determines that the development plan or tax
- 12 increment financing plan constitutes a public purpose, it shall by
- 13 ordinance approve or reject the plan, or approve it with
- 14 modification, based on the following considerations:
- 15 (a) The findings and recommendations of a development area
- 16 citizens council, if a development area citizens council was
- 17 formed.
- 18 (b) The plan meets the requirements under section 18(2).
- 19 (c) The proposed method of financing the development is
- 20 feasible and the authority has the ability to arrange the
- 21 financing.
- (d) The development is reasonable and necessary to carry out
- 23 the purposes of this act.
- (e) The land included within the development area to be
- 25 acquired is reasonably necessary to carry out the purposes of the
- 26 plan and of this act in an efficient and economically satisfactory
- 27 manner.

- 1 (f) The development plan is in reasonable accord with the land
- 2 use plan of the municipality.
- 3 (g) Public services, such as fire and police protection and
- 4 utilities, are or will be adequate to service the project area.
- 5 (h) Changes in zoning, streets, street levels, intersections,
- 6 and utilities are reasonably necessary for the project and for the
- 7 municipality.
- 8 Sec. 21. (1) The director of the authority shall submit a
- 9 budget to the board for the operation of the authority for each
- 10 fiscal year before the beginning of the fiscal year. The budget
- 11 shall be prepared in the manner and contain the information
- 12 required of municipal departments. After review by the board, the
- 13 budget shall be submitted to the governing body. The governing body
- 14 must approve the budget before the board may adopt the budget.
- 15 Unless authorized by the governing body or this act, funds of the
- 16 municipality shall not be included in the budget of the authority.
- 17 (2) The governing body of the municipality may assess a
- 18 reasonable pro rata share of the funds for the cost of handling and
- 19 auditing the funds against the funds of the authority, other than
- 20 those committed, which shall be paid annually by the board pursuant
- 21 to an appropriate item in its budget.
- Sec. 22. An authority that has completed the purposes for
- 23 which it was organized shall be dissolved by ordinance of the
- 24 governing body. The property and assets of the authority remaining
- 25 after the satisfaction of the obligations of the authority belong
- 26 to the municipality.
- Sec. 23. (1) The state tax commission may institute

- 1 proceedings to compel enforcement of this act.
- 2 (2) The state tax commission may promulgate rules necessary
- 3 for the administration of this act under the administrative
- 4 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 5 Sec. 24. After December 31, 2011, a municipality shall not
- 6 create an authority or expand the boundaries of a development plan.