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HOUSE BILL No. 6012

April 27, 2006, Introduced by Reps. Ward, Stahl, Stakoe, Vander Veen, Taub, Bieda, Mortimer, Elsenheimer, Ball, Moore, Gaffney, Brandenburg, Casperson, Marleau, Gosselin, Farhat, Kahn, Walker, Caul, Wenke and Van Regenmorter and referred to the Committee on House Oversight, Elections, and Ethics.

A bill to prescribe standards of conduct for legislators and certain other persons; to require reports; to prescribe the powers and duties of the secretary of state and certain other persons; to provide protection for persons reporting violations of this act; and to prescribe penalties and provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 CHAPTER 1 - GENERAL PROVISIONS

Sec. 101. This act shall be known and may be cited as the "legislative ethics act".

Sec. 103. For the purposes of this act, the words and phrases defined in sections 105 to 109 have the meanings ascribed to them in those sections.

Sec. 105. (1) "Administrative action" means conduct related to

- 1 the development, drafting, consideration, promulgation, defeat,
- 2 application, or interpretation of a rule, regulation, or other
- 3 action in a regulatory proceeding or a proceeding involving a
- 4 license, permit, franchise, or entitlement for use.
- 5 (2) "Anything of value" means a tangible or intangible item
- 6 that the recipient might find sufficiently desirable to exchange
- 7 for some action. Anything of value includes, but is not limited to,
- 8 any of the following:
- 9 (a) Money.
- (b) Products or merchandise.
- 11 (c) A work of art or collectible.
- 12 (d) Stocks, bonds, notes, or options.
- 13 (e) An interest in real property.
- 14 (f) A contract or a promise of a future interest in a
- 15 contract.
- 16 (g) An interest or a promise of a future interest in a
- 17 business.
- 18 (h) A meal, beverage, or lodging.
- 19 (i) Transportation.
- 20 (j) A service, including loan of the services of an employee.
- 21 (k) A loan, a loan guarantee, or the co-signing of a loan.
- (l) Forgiveness of a debt.
- 23 (m) A discount or rebate not extended to the public in
- 24 general.
- (n) Preferential treatment.
- 26 (o) A ticket or admission.
- (p) Free or discounted use of an office.

- 1 (q) A loan of office equipment.
- 2 (r) Radio or television time.
- 3 (s) A promise or offer of present or future employment.
- 4 (t) Use of an automobile, boat, or apartment or other
- 5 recreational or lodging facility.
- **6** (u) Intangible rights such as a cause of action.
- 7 (v) A license, patent, or copyright or interest in a license,
- 8 patent, or copyright.
- 9 (w) Any other item, tangible or intangible, that has economic
- 10 value and that could reasonably be considered to be an advantage or
- 11 of worth, use, or service to the person upon whom it is conferred.
- 12 (3) "Anything of value" does not include any of the following:
- 13 (a) An unsolicited token or award with a value of less than
- **14** \$150.00.
- 15 (b) An unsolicited advertising item with a value of less than
- **16** \$50.00.
- 17 (c) An unsolicited publication with a market value of less
- 18 than \$50.00 on an annual basis.
- 19 (d) A discount afforded to the general public or a specified
- 20 group or occupation under normal business conditions except that
- 21 the discount may not be based on the fact of legislative service
- 22 unless it is a discount program approved by the governmental ethics
- 23 board.
- 24 (e) A contribution to a bona fide charity, made in response to
- 25 a direct solicitation from a legislator or a person acting at his
- 26 or her direction.
- 27 (4) "Close economic association" means a financial

- 1 relationship between a legislator and another person that creates
- 2 any of the following economic interests in the legislator:
- 3 (a) A relationship involving compensation as an employee,
- 4 agent, representative, counselor, adviser, or consultant, including
- 5 professional services between a lawyer and client or a financial
- 6 planner and client.
- 7 (b) A financial interest resulting from an investment,
- 8 business enterprise, or interest in real property as a partner,
- 9 investor, associate, or major stockholder.
- 10 (c) A relationship of a landlord and tenant or co-tenants
- 11 sharing housing expenses.
- 12 (d) A relationship involving a debt, loan, or loan guarantee.
- 13 (e) Any other relationship in which the legislator has a
- 14 substantial economic involvement.
- 15 (5) "Close economic association conflict of interest" means a
- 16 close economic association between a legislator and a person that
- 17 is likely to be substantially affected by an official action or
- 18 decision of a legislator that conflicts with the public duty or
- 19 obligation of the legislator to exercise objective independent
- 20 judgment or that creates the appearance that the person may have
- 21 undue access to confidential information or may otherwise receive
- 22 favored treatment regarding a public action.
- 23 (6) "Close personal relationship" means a special relationship
- 24 between a legislator and another person that creates strong bonds
- 25 of loyalty, friendship, or love, or all of these feelings. Close
- 26 personal relationship includes, but is not limited to, the
- 27 relationship with an immediate family member, a long-term personal

- 1 friend, a former business associate, or a person with whom the
- 2 legislator has a significant and continuous romantic relationship.
- 3 (7) "Close personal relationship conflict of interest" means a
- 4 close personal relationship with a person who is likely to be
- 5 substantially affected by an official action or a decision of a
- 6 legislator that conflicts with the public duty or obligation of the
- 7 legislator to exercise objective independent judgment or that
- 8 creates the appearance that the person has undue access to
- 9 confidential information or may otherwise receive favored treatment
- 10 regarding a public action.
- 11 (8) "Confidential information" means information made
- 12 confidential by law or information that is conveyed or accepted
- 13 with the understanding that the information will only be used for
- 14 official purposes.
- 15 (9) "Employer" means a person that has provided compensation
- 16 to a legislator arising out of an employment relationship.
- 17 Sec. 107. (1) "Financial conflict of interest" means a
- 18 circumstance in which a legislator or a person with whom he or she
- 19 has a close personal relationship has a substantial financial
- 20 interest that may be materially affected by an official action or a
- 21 decision that the legislator may make. The interest must be so
- 22 substantial and the potential effect on that interest must be so
- 23 material that a reasonable, objective person is likely to believe
- 24 that the ability of the legislator with the financial interest to
- 25 make an objective, fair, and impartial professional judgment will
- 26 be impeded by self-interest. A financial conflict of interest does
- 27 not exist if the economic effect that an official action or a

- 1 decision will have on a legislator's private financial interests is
- 2 no greater than the effect on a substantial class of persons to
- 3 which he or she belongs as a member of a profession, occupation,
- 4 industry, or region.
- 5 (2) "Governmental ethics board" means the ethics board created
- 6 under the governmental ethics board act.
- 7 (3) "Honorarium" means anything of value that a legislator
- 8 receives in recognition of, or in consideration for, an appearance,
- 9 speech, presentation, or published work by the legislator that is
- 10 not primarily related to a current or former occupation of the
- 11 legislator other than the holding of legislative office. Honorarium
- 12 does not include a nonmonetary token of appreciation with a value
- 13 of \$20.00 or less. Honorarium does not include reasonable royalties
- 14 or other reasonable payment paid to a legislator by a publisher for
- 15 a work personally written by the legislator exceeding 10 pages that
- 16 is placed in general circulation unless and to the extent the
- 17 intent of the payment by the publisher or purchaser of the
- 18 published work is directly or indirectly to provide consideration
- 19 to the legislator.
- 20 (4) "Immediate family member" means a spouse, parent,
- 21 grandparent, child, including a stepchild or an adopted child,
- 22 grandchild, sibling, or parent-in-law.
- 23 (5) "Informal representation" means uncompensated
- 24 representation, including, but not limited to, a request for
- 25 information made to a state or local governmental entity or an
- 26 official or employee of the entity on behalf of a person who is a
- 27 client, constituent, or political contributor.

- 1 (6) "Intent to influence" means offering or conferring
- 2 anything of value on a public official to induce the public
- 3 official to do an act he or she would otherwise not have done or to
- 4 refrain from doing an act he or she would otherwise have done.
- 5 (7) "Legislative action" means conduct relating to the
- 6 development, drafting, consideration, sponsorship, enactment,
- 7 defeat, or support of or opposition to a law, amendment,
- 8 resolution, report, nomination, or other matter affected by
- 9 legislative action or inaction.
- 10 (8) "Legislative employee" means a person, other than a
- 11 legislator, who is compensated by the legislative branch in return
- 12 for regular or substantial personal services, regardless of the
- 13 person's pay level or technical status as a full-time or part-time
- 14 employee, independent contractor, or consultant.
- 15 (9) "Lobbyist" means that term as defined in section 5 of 1978
- **16** PA 472, MCL 4.415.
- 17 (10) "Nonpublic information" means information that is not
- 18 available to the general public, the use or disclosure of which
- 19 results in an unwarranted benefit or advantage.
- Sec. 109. (1) "Oath or affirmation" means a statement to
- 21 affirm, swear, verify, or certify the truth under penalty of
- 22 perjury.
- 23 (2) "Person" means an individual, corporation, business
- 24 enterprise, or other entity either public or private and any legal
- 25 successor, representative, agent, or agency of that individual,
- 26 corporation, business enterprise, or other entity, or any other
- 27 organization or group of persons acting jointly, including a state

- 1 agency or a political subdivision of this state.
- 2 (3) "Political action" means conduct in which a public
- 3 official uses his or her official position or political contacts to
- 4 exercise informal influence on a state or local governmental
- 5 employee or entity. Political action includes, but is not limited
- 6 to, any of the following:
- 7 (a) Intervening on behalf of a constituent with a government
- 8 agency.
- **9** (b) Endorsing, pledging support, or actively supporting a
- 10 legislative matter or a nominee or a candidate for public office.
- 11 (4) "Professional representation" means representation for
- 12 compensation.
- 13 (5) "Public official" means an official in the executive or
- 14 legislative branch of state government.
- 15 (6) "Reasonably should know" means a situation when, under the
- 16 circumstances, a person of reasonable prudence and competence would
- 17 ascertain or know a fact. A person shall not willfully blind
- 18 himself or herself to facts and inferences in the desire not to
- **19** know.
- 20 (7) "Representation" means an action taken on behalf of
- 21 another whether taken for compensation or not.
- 22 (8) "Sexual harassment" means that term as described in
- 23 section 103(i) of the Elliott-Larsen civil rights act, 1976 PA 453,
- **24** MCL 37.2103.
- 25 (9) "Substantial interest in legislative, administrative, or
- 26 political action" means a situation in which a person or
- 27 organization meets any of the following criteria:

- 1 (a) Is regulated by the legislature.
- 2 (b) Provides goods or services to the legislature for
- 3 compensation or profit.
- 4 (c) Seeks employment in the legislative branch or in a
- 5 government agency or private organization in which a legislator
- 6 has, or reasonably appears to have, the ability to influence an
- 7 employment decision.
- 8 (d) Will be directly or substantially affected, either
- 9 financially or personally, by a contemplated legislative,
- 10 administrative, or political action.
- 11 (e) Has or seeks a contract for goods or services with an
- 12 agency of state government.
- (f) Is a registered lobbyist.
- 14 (g) Employs a registered lobbyist.
- 15 (h) Represents a person or organization described in
- 16 subdivisions (a) to (g).
- 17 CHAPTER 2 CODE OF CONDUCT
- 18 Sec. 201. (1) A legislator shall not seek or accept anything
- 19 of value as a result of the performance of public responsibilities.
- 20 This subsection does not prohibit solicitation for and acceptance
- 21 of a campaign contribution, a pledge, a political endorsement,
- 22 support in a political campaign, or a promise of political
- 23 endorsement or support under permitted circumstances.
- 24 (2) A legislator shall not accept anything of value if the
- 25 legislator knows or reasonably should know that the thing of value
- 26 is offered with the intent to influence a legislative,
- 27 administrative, or political action.

- 1 (3) In addition to any other remedy authorized under this act,
- 2 a person who violates this section is guilty of a misdemeanor.
- 3 Sec. 203. A legislator who receives an offer that clearly
- 4 appears to be intended as an attempt to improperly influence
- 5 legislative, administrative, or political action shall firmly and
- 6 unequivocally reject the offer and caution the person making the
- 7 offer that the offer may be a violation of this act or of undue
- 8 influence and bribery laws. The legislator shall report the matter
- 9 to the appropriate law enforcement authority.
- 10 Sec. 205. (1) A legislator shall not use state funds to mail
- 11 200 or more pieces of substantially similar material during the 50
- 12 days immediately preceding a primary or general election.
- 13 (2) A legislator shall not use state funds to mail material
- 14 describing a ballot proposal during the 30 days immediately
- 15 preceding a general election. Material describing a ballot proposal
- 16 shall be approved, before it is mailed, by the majority and
- 17 minority leaders of the senate if the sender is a senator or by the
- 18 speaker and minority leader of the house of representatives if the
- 19 sender is a member of the house of representatives.
- 20 (3) A legislator, person on behalf of a legislator, or
- 21 candidate committee of the legislator shall not accept a campaign
- 22 contribution in a facility or office ordinarily used to conduct
- 23 state government business. If an unsolicited contribution is
- 24 offered or sent, the contribution shall be refused or returned
- 25 promptly.
- 26 (4) A legislator, person on behalf of the legislator, or
- 27 candidate committee of the legislator shall not distribute or post

- 1 literature or any other communication designed to influence the
- 2 outcome of an election in a facility or office ordinarily used to
- 3 conduct state government business. This provision does not prohibit
- 4 a legislator from inviting colleagues to a fund-raising function on
- **5** behalf of the legislator.
- **6** (5) In addition to any other remedy authorized under this act,
- 7 a person who violates this section is guilty of a misdemeanor.
- 8 Sec. 207. (1) A legislative employee who knows or reasonably
- 9 should know that he or she has been asked to perform an illegal
- 10 personal or political task shall refuse to perform the task.
- 11 (2) The personnel policies of each house of the legislature
- 12 shall provide that if a legislator requests or demands that a
- 13 legislative employee perform an improper task, or if a reprisal is
- 14 threatened or a sanction imposed as a result of the refusal to
- 15 perform the task, the legislative employee subjected to the
- 16 request, demand, threat, or sanction shall report the matter as
- 17 provided in the policies.
- 18 Sec. 209. (1) A legislator shall not sexually harass a
- 19 legislator or legislative employee.
- 20 (2) In addition to any other remedy authorized under this act,
- 21 a person who violates this section is guilty of a misdemeanor.
- 22 Sec. 211. (1) Other than in the performance of an official
- 23 duty or as required by law, a legislator shall not use or disclose
- 24 nonpublic or confidential information acquired in the course of and
- 25 by reason of legislative service to obtain private gain for the
- 26 legislator or any person or business.
- 27 (2) In addition to any other remedy authorized under this act,

- 1 a person who violates this section is guilty of a misdemeanor.
- 2 Sec. 213. (1) A legislator shall not use, or allow another to
- 3 use, the authority, title, or prestige of the legislator's office
- 4 to obtain an unwarranted private economic benefit for the
- 5 legislator or another person.
- **6** (2) A legislator shall not use official letterhead or refer to
- 7 the legislator's public position to induce or intimidate a person
- 8 to resolve a private dispute more favorably, provide preferential
- 9 treatment, or give a free ticket, discount, favor, or other
- 10 advantage that does not relate to the legislator's public position.
- 11 (3) A legislator shall not use, or allow another to use, the
- 12 authority, title, or prestige of the legislator's office to endorse
- 13 a commercial product or service and shall not use official
- 14 letterhead in materials endorsing a product, service, or candidate
- 15 for office. This subsection does not prohibit the use of either of
- 16 the following:
- 17 (a) A legislator's official title or letterhead in the course
- 18 of an otherwise proper recommendation of a person for employment.
- 19 (b) A legislator's official title and name used in a dignified
- 20 manner as part of a political endorsement.
- 21 (4) A legislator shall not solicit or accept compensation that
- 22 is not commensurate with the service performed or that would create
- 23 in the mind of a reasonable, objective observer the perception that
- 24 the stature of the office has been unduly exploited for private
- **25** gain.
- 26 Sec. 215. (1) For a period of 1 year after leaving office, a
- 27 former legislator shall not use or disclose nonpublic or

- 1 confidential information acquired in the course of or by reason of
- 2 legislative service to obtain personal gain or for the gain of
- **3** another.
- 4 (2) For a period of 1 year after leaving office, a former
- 5 legislator shall not seek a position as or agree or contract to be
- 6 or become a lobbyist, representative, consultant, adviser, or
- 7 advocate to influence any of the following to take or withhold
- 8 official action:
- 9 (a) A legislator or legislative employee.
- 10 (b) A state agency, public official, or employee with
- 11 responsibility in an area in which the person, while a legislator,
- 12 had special oversight or budget authority.
- 13 (3) For purposes of this act, a person had special oversight
- 14 or budget authority over an agency if he or she served, within the
- 15 last year of his or her legislative term, as the senate majority
- 16 leader, speaker of the house of representatives, chairperson of the
- 17 senate finance committee, chairperson of the house taxation
- 18 committee, or chairperson of a committee directly concerned on a
- 19 regular basis with activity of the agency.
- 20 (4) For a period of 1 year after leaving office, a former
- 21 legislator shall not solicit or accept compensation that is not
- 22 commensurate with the service performed or that would create in the
- 23 mind of a reasonable, objective observer the perception that the
- 24 stature of the office has been unduly exploited for private gain.
- 25 Sec. 217. (1) A legislator shall not engage, either directly
- 26 or through another acting on behalf of the legislator, in conduct
- 27 that the legislator knows or reasonably should know is likely to

- 1 create the belief or impression that the person or cause he or she
- 2 represents will receive more or less favorable consideration by the
- 3 legislator or that the person will be given more or less
- 4 opportunity to personally state his or her case or otherwise be
- 5 benefited or disadvantaged as a direct result of that person's
- 6 willingness to provide money for a campaign contribution or a cause
- 7 favored by the legislator, to provide the legislator with personal
- 8 benefits, or to provide the legislator with political support.
- 9 (2) A legislator shall not do any of the following either
- 10 directly or through another acting on behalf of the legislator:
- 11 (a) Agree to, or threaten to, take or withhold legislative,
- 12 administrative, or political action because of a person's decision
- 13 to provide or not provide a political contribution to the
- 14 legislator.
- 15 (b) State or imply that the legislator will perform or refrain
- 16 from performing a lawful constituent service because of a person's
- 17 decision to provide or not provide a political contribution.
- 18 (c) Accept a contribution given or offered in violation of a
- 19 statute.
- 20 (3) In addition to any other remedy authorized under this act,
- 21 a person who violates this section is guilty of a misdemeanor.
- 22 Sec. 219. (1) A legislator shall not engage in an activity
- 23 that creates a financial conflict of interest.
- 24 (2) A legislator shall not engage in an activity with a person
- 25 with a substantial interest in legislative action.
- 26 (3) A legislator shall not engage in an activity that creates
- 27 a close economic association conflict of interest.

- 1 Sec. 221. (1) A legislator shall avoid a close personal
- 2 relationship conflict of interest. Unless a relationship violates a
- 3 specific legal limitation, a close personal relationship conflict
- 4 of interest is not subject to mandatory disclosure. If a situation
- 5 is not reasonably avoidable, a legislator shall take an affirmative
- 6 step to publicly disclose a conflict that is not apparent and
- 7 refrain, if reasonably possible, from making a decision or taking
- 8 an action affected by the conflict.
- **9** (2) The legislature shall not employ an immediate family
- 10 member of a legislator for compensation in the legislative house in
- 11 which the legislator is a member unless the family member was
- 12 employed by the legislature at the time of the marriage.
- 13 (3) For purposes of this section, a legislator is not an
- 14 employee of the legislature.
- 15 Sec. 223. (1) A legislator shall not provide personal service
- 16 for compensation for or on behalf of a lobbyist or lobbyist agent
- 17 that regularly engages in lobbying the legislature or a state
- 18 agency, board, or commission.
- 19 (2) A legislator shall not have a financial interest in a
- 20 business that receives a substantial part of its income from a
- 21 lobbyist or lobbyist agent that regularly engages in lobbying the
- 22 legislature or a state agency, board, or commission.
- 23 Sec. 225. A legislator shall not serve on a governing or
- 24 advisory board of an organization that regularly has a substantial
- 25 interest in the legislative, administrative, or political actions
- 26 of the legislator unless the legislator discloses the relationship
- 27 and disqualifies himself or herself from any action relating to the

- 1 organization's interests.
- 2 Sec. 227. A legislator shall not have an equity or ownership
- 3 interest in a business, investment, real property, lease, or other
- 4 enterprise if the interest has a cost or fair market value of
- 5 \$25,000.00 or more and the financial interest is likely to be
- 6 materially affected by a legislative, administrative, or political
- 7 action of the legislator, unless the legislator disqualifies
- 8 himself or herself from any action relating to the interest
- 9 involved.
- 10 Sec. 229. (1) A legislator shall not professionally represent
- 11 a person or entity in a legal action against the state if the state
- 12 is the real party in interest or receive compensation or anything
- 13 of value for acting as an informal representative, adviser, or
- 14 consultant to a person regarding an action against the state. This
- 15 subsection does not prevent a legislator who is an attorney from
- 16 representing a client in a proceeding if the state is not a real
- 17 party in interest.
- 18 (2) A legislator shall not professionally represent a person
- 19 as an advocate, adviser, or consultant in an action before a state
- 20 agency, board, or commission unless the proceeding is adjudicatory
- 21 in nature and there is no reasonable basis to conclude that the
- 22 side represented by the legislator has an unfair advantage. A
- 23 matter is adjudicatory in nature when opposing sides have separate
- 24 representation.
- 25 (3) This section does not prohibit an attorney from
- 26 representing a client in an otherwise permissible action before a
- 27 court and does not prevent a legislator from representing personal

- 1 interests in an otherwise proper proceeding.
- 2 (4) A legislator shall not professionally represent a person
- 3 to obtain or retain a state license, permit, franchise, grant,
- 4 loan, or other entitlement, whether or not other parties contending
- 5 for the state benefit are represented, unless the granting of the
- 6 benefit is a purely ministerial matter.
- 7 (5) A legislator acting as an attorney or representative of
- 8 another shall not seek or accept special treatment, a privilege, a
- 9 right, or a concession solely by reason of his or her service in
- 10 the legislature.
- 11 (6) This section does not prohibit a legislator from
- 12 informally advising a constituent about a procedure or the
- 13 appropriateness of bringing an action against this state. If a
- 14 legislator advises a constituent or other person in an action
- 15 against this state or before a state agency, the legislator shall
- 16 not reveal any nonpublic or confidential information.
- 17 (7) If the legislator is an attorney and is disqualified under
- 18 this section, the firm of the legislator is also disqualified.
- 19 (8) If for any reason it is unreasonably difficult to comply
- 20 with the restrictions in this section, until January 1, 2008, a
- 21 legislator may represent a person in a proceeding that would be
- 22 prohibited under this section if a statement that includes all of
- 23 the following is promptly published in the journal of the
- 24 appropriate house:
- 25 (a) The name of the client.
- **26** (b) An identifying name or number of the action.
- (c) A brief description of the nature of the action.

- 1 (d) The amount of compensation received or anticipated
- 2 relating to the representation.
- **3** (9) Changes in the statement required by subsection (8) shall
- 4 be filed every 90 days until the representation is completed or
- 5 January 1, 2008, whichever occurs first.
- 6 Sec. 231. (1) A legislator or an immediate family member of a
- 7 legislator may be a party to, or have a financial interest in, a
- 8 state contract or lease only if 1 or more of the following
- 9 circumstances apply:
- 10 (a) The contract is let through competitive sealed bidding and
- 11 the legislator has filed a statement disclosing the nature and
- 12 extent of the financial interest with the secretary of state at the
- 13 time the bid is made.
- 14 (b) The total amount of the contract or lease over the course
- of a year is less than \$1,000.00 and the contract or lease was let
- 16 under circumstances that raise no substantial question of undue
- 17 influence.
- 18 (c) The contract or lease was developed and standardized under
- 19 published guidelines and the benefits and rights conferred are
- 20 widely available to the general public under the same terms and
- 21 conditions.
- 22 (2) A legislator shall not seek or accept compensation on a
- 23 state contract and a legislator shall not receive compensation for
- 24 a service relating to recommending, supporting, or advocating a
- 25 contract between a person or business and this state, a local
- 26 government that receives substantial state funds, or a private
- 27 enterprise that does a substantial portion of its business with

- 1 this state.
- 2 (3) For a period of 1 year after leaving legislative office, a
- 3 former legislator shall not seek or accept a contract for a good or
- 4 personal service or other compensation concerning a matter on which
- 5 the legislator worked extensively within the last year of his or
- 6 her legislative service.
- 7 (4) A legislator may participate in a state assistance or
- 8 benefit program or receive a loan from the state if the program or
- 9 loan is generally available to a member of the public, is subject
- 10 to a fixed objective eligibility standard, and requires minimal
- 11 discretion in determining qualification.
- 12 Sec. 233. (1) A legislator shall not solicit, accept, or
- 13 receive, directly or indirectly, anything of value as a gratuity
- 14 from a person or entity, except that a legislator may accept a
- 15 gratuity if the aggregate value is less than \$100.00 from a single
- 16 source for a year, if the gift is reported to the secretary of
- 17 state as to source and amount, and if the gratuity is not accepted
- 18 under circumstances in which it could be reasonably inferred that
- 19 the gift is intended to influence the performance of an official
- 20 duty, action, or judgment.
- 21 (2) A legislator may accept anything of value as a gratuity
- 22 without regard to the \$100.00 limit under subsection (1) and need
- 23 not report the gratuity if it is any of the following:
- 24 (a) A gift from an immediate family member.
- 25 (b) A birthday, wedding, anniversary, or similar ceremonial
- 26 gift from a friend if the donor does not have a substantial
- 27 interest in the legislative, administrative, or political action of

- 1 the recipient.
- 2 (c) A gift of sample merchandise, a promotional item such as a
- 3 pen or calendar, or a token of appreciation such as candy, a fruit
- 4 basket, or flowers if the gift is of nominal value, the gift is
- 5 given to a customer or a potential customer in the ordinary course
- 6 of business, and there is no special fact creating a conflict of
- 7 interest or the appearance of impropriety.
- 8 (d) An unsolicited award with a value of less than \$100.00.
- 9 (e) Informational material, a brochure, a pamphlet, or an
- 10 unsolicited publication, including a newspaper or magazine, with a
- 11 market value of less than \$50.00 on an annual basis.
- 12 (f) Food or foodstuffs indigenous to the state that are shared
- 13 generally as a cultural or social norm, a meal or beverage provided
- 14 and consumed at a social or fund-raising event, conference, or
- 15 professional meeting, or a meal or beverage provided and consumed
- 16 as part of personal hospitality at the residence or place of
- 17 business of the host, but excluding the following:
- 18 (i) A gift of packaged liquor, wine, or foodstuffs.
- 19 (ii) A restaurant meal not consumed with the person providing
- 20 the gift.
- 21 (g) A gift presented by a representative of a foreign
- 22 government. However, if it is worth more than \$100.00, the gift
- 23 must be turned over to the presiding officer of either house of the
- 24 legislature for display in a public area of the capitol or for sale
- 25 at auction with the proceeds going to charity or the general fund.
- 26 If the gift is worth less than \$100.00 and intended as a personal
- 27 gift, it may be kept if it is reported to the secretary of state.

- 1 (h) Reasonable and necessary expenses including reimbursement
- 2 for travel and related food and lodging if the expenses are
- 3 incidental to a trip paid for by a government agency or a bona fide
- 4 nonprofit educational or charitable institution for a government or
- 5 educational purpose and if lodging expense is limited to the day
- 6 preceding and the day or days of the event.
- 7 (i) Hospitality including overnight lodging, food, and
- 8 beverage at the residence or other home of the host if the host is
- 9 present. If the host is a personal friend and has no substantial
- 10 interest in the legislative, administrative, or political actions
- 11 of the recipient and no other fact creates a conflict of interest,
- 12 there is no limit on the number of days stayed. If the host has a
- 13 substantial interest in the legislative, administrative, or
- 14 political actions of the recipient, the exempt stay shall not
- 15 exceed 2 nights and the gratuity shall be reported on a financial
- 16 disclosure form to the secretary of state. This subdivision does
- 17 not permit the use of a lodging, motor home, or boat if the host is
- 18 not personally present or, regardless of the presence of the host,
- 19 if the purpose is to provide the legislator with a paid or
- 20 subsidized vacation. A legislator may accept transportation in a
- 21 host's personal or company car or van to the place of a social
- 22 event. A legislator shall not accept unusual or expensive travel,
- 23 such as by air or limousine, to the residence of the host or other
- 24 place.
- 25 (3) A person shall not directly or indirectly provide, offer,
- 26 or promise anything of value to a legislator with the intent to
- 27 influence legislative, administrative, or political action.

- 1 Sec. 235. (1) A legislator shall not seek, accept, or retain
- 2 employment, including employment as an adviser or consultant, that
- 3 does any of the following:
- 4 (a) Makes it unreasonably difficult to fulfill a legislative
- **5** obligation.
- **6** (b) Requires the disclosure or use of nonpublic or
- 7 confidential information acquired in the course of legislative
- 8 service.
- **9** (c) Requires the improper use of a government relationship or
- 10 the authority, prestige, or title associated with legislative
- 11 office.
- 12 (d) Involves a payment that by a reasonable, objective
- 13 standard is not commensurate with a service rendered and appears to
- 14 involve a premium as a result of the legislator's position in the
- 15 legislature.
- 16 (e) Requires the legislator under a conflict of interest and
- 17 disqualification requirement to refrain from taking a legislative,
- 18 administrative, or political action in a certain situation.
- 19 (f) Requires the legislator to compromise an ethical or legal
- **20** duty.
- 21 (2) A legislator who accepts otherwise permissible employment
- 22 with a person who has a substantial interest in a legislative,
- 23 administrative, or political action shall comply with the special
- 24 disclosure provisions of the financial disclosure act and shall
- 25 scrupulously avoid conduct that would lead a reasonable, objective
- 26 person to believe that the legislator is unable or unwilling to
- 27 exercise independent, objective, and impartial judgment in

- 1 considering a matter that affects an interest of the legislator's
- 2 employer.
- 3 (3) A legislator shall not accept an honorarium. If a
- 4 legislator or his or her immediate family member uses
- 5 transportation, obtains lodging, or consumes food or beverages in
- 6 connection with an undertaking in the discharge of the duties of
- 7 elective office and if the cost of the transportation, lodging,
- 8 food, or beverages or a combination of the costs is more than
- **9** \$50.00 and is paid or reimbursed by a person or persons other than
- 10 the legislator or the house of the legislature in which he or she
- 11 serves, the legislator shall report the name and address of and the
- 12 amount of costs paid or reimbursed by each paying person on a form
- 13 provided by the secretary of state.
- 14 Sec. 237. (1) A legislator shall exercise his or her power and
- 15 prerogative without prejudice or favoritism and shall not use
- 16 public authority to reward, hinder, or punish a relative, friend,
- 17 or political supporter or to reward, hinder, or punish an
- **18** adversary.
- 19 (2) In addition to any other remedy authorized under this act,
- 20 a person who violates this section is guilty of a misdemeanor.
- 21 Sec. 239. (1) A legislator shall not interfere with the
- 22 ability or willingness of a state or municipal governmental body,
- 23 official, or employee to use independent judgment in making an
- 24 official decision or in taking an appropriate action on the merits
- 25 of an issue.
- 26 (2) A legislator shall not use or appear to use political
- 27 influence in a way that is likely to cause another public official

- 1 to consider an inappropriate factor in exercising public authority.
- 2 An act either intended to or likely to be construed as enticement,
- 3 trade-off, threat, ingratiation, intimidation, or coercion is
- 4 improper. Except to assure that a particular person is being
- 5 treated fairly according to an established rule or procedure, a
- 6 legislator shall not interfere with or seek to influence any of the
- 7 following:
- 8 (a) The outcome or substantive finding of an adjudicatory
- 9 proceeding of a governmental regulatory body.
- 10 (b) A decision regarding the commencement, scope, or
- 11 termination of an investigatory process of a governmental agency.
- 12 (c) An action of a governmental agency concerning the granting
- 13 or revoking of a license, permit, franchise, or similar
- 14 entitlement.
- 15 (3) This section does not prevent a legislator from doing any
- 16 of the following:
- 17 (a) Inquiring about the status of a matter.
- 18 (b) Openly advocating the position of a constituent on the
- 19 merits if no effort is made to unduly influence the decision-making
- 20 process by express or implied political pressure in a matter
- 21 involving a discretionary decision of an administrative body that
- 22 will have direct and significant economic or social impact on the
- 23 legislator's district.
- (c) Exercising vigilant oversight with respect to the policy,
- 25 regulation, procedure, or implementation of a practice of an
- 26 agency.
- 27 (4) In addition to any other remedy authorized under this act,

- 1 a person who violates this section is guilty of a misdemeanor.
- 2 Sec. 241. A legislator shall disclose to the governmental
- 3 ethics board a financial, professional, or personal interest that
- 4 is likely to create in the mind of a reasonable, objective person
- 5 the belief that the legislator's objectivity and ability to
- 6 exercise independent judgment in the public interest have been
- 7 adversely affected by that interest.
- 8 Sec. 243. (1) A legislator shall comply with the open meetings
- **9** act, 1976 PA 267, MCL 15.261 to 15.275, and exercise the authority
- 10 of his or her office openly so that the public is informed about
- 11 governmental decisions and the citizenry can hold him or her
- 12 accountable for his or her actions.
- 13 (2) A legislator shall assure that anyone to whom he or she
- 14 has delegated responsibility, including staff or an administrative
- 15 agency, carries out the delegated responsibility efficiently,
- 16 equitably, and ethically.
- 17 (3) A legislator who believes that a policy or rule of a house
- 18 of the legislature is not achieving its intended purpose, is
- 19 creating an unintended harm, or is wasteful or inefficient shall
- 20 take an affirmative step to improve the procedure to increase the
- 21 fairness and quality of government service and assure that the
- 22 policy is implemented efficiently, equitably, and economically.
- 23 Sec. 245. (1) A legislator shall maintain the integrity and
- 24 trustworthiness of government by preventing an unethical practice,
- 25 unlawful conduct, corruption, mismanagement, waste of public funds,
- 26 danger to public safety, or any other abuse of public position,
- 27 authority, or resource.

- 1 (2) A legislator who has a good faith, reasonable belief that
- 2 the public interest requires the disclosure of a governmental
- 3 policy or action thought to be unlawful or improper shall reveal
- 4 that information to the appropriate authority.
- 5 (3) A legislator shall not, directly or indirectly, subject a
- 6 person to reprisal, retaliation, harassment, discrimination, or
- 7 ridicule for reporting to a government entity conduct the person
- 8 reasonably believes is a violation of this act or other state law.
- 9 A legislative employee who is discharged, disciplined,
- 10 involuntarily transferred, or otherwise penalized by a legislator
- 11 is protected by the whistleblowers' protection act, 1980 PA 469,
- **12** MCL 15.361 to 15.369.
- 13 CHAPTER 3 REMEDIES AND SANCTIONS
- 14 Sec. 301. A person who violates this act or makes a false,
- 15 deliberately misleading or incomplete, or unnecessarily delayed
- 16 disclosure of a violation of this act is subject to 1 or more of
- 17 the following sanctions:
- 18 (a) A civil fine of \$5,000.00 for each offense or twice the
- 19 amount improperly gained by the misconduct, whichever is less.
- 20 (b) Divestiture of a specified asset or withdrawal from a
- 21 specified relationship.
- (c) Detailed disclosure with or without an additional periodic
- 23 reporting requirement.
- (d) Restitution or reimbursement.
- (e) Written reprimand.
- 26 (f) Consideration by the legislature of means by which
- 27 legislation, a part of legislation, or other action resulting from

- 1 conduct in violation of this act could be nullified.
- 2 (g) Censure and disqualification from serving as a member,
- 3 chairperson, or co-chairperson on a legislative committee for the
- 4 remainder of the legislator's term in office.
- 5 (h) Expulsion of a legislator.
- 6 (i) Any other sanction to achieve the purposes of this act.
- 7 Sec. 303. (1) The governmental ethics board is the
- 8 administrative body with authority to conduct administrative
- 9 proceedings under this act.
- 10 (2) The attorney general or, upon failure of the attorney
- 11 general to bring an action within 60 days after a written request
- 12 to do so, any citizen may bring a civil action for a violation of
- 13 this act.
- 14 (3) The right to proceed in a separate civil suit under this
- 15 section is independent of any proceeding conducted by the
- 16 governmental ethics board but, to the extent that a civil fine is
- 17 ordered for any offense, a person shall be fined \$5,000.00 for each
- 18 offense or twice the amount improperly gained by the misconduct,
- 19 whichever is less.
- 20 (4) When paid, a civil fine that is ordered pursuant to this
- 21 act shall be deposited in the general fund of the state.
- 22 Sec. 305. An offense designated as a misdemeanor under this
- 23 act is punishable as provided in section 504 of the Michigan penal
- 24 code, 1931 PA 328, MCL 750.504.
- 25 Sec. 307. Conduct that is criminal under this act or another
- 26 state law may be separately prosecuted without regard to the
- 27 resolution or pendency of a charge before an administrative body or

- 1 a civil court.
- 2 Sec. 309. The attorney general shall assist the legislature
- 3 with the enforcement of corrective action and shall assist the
- 4 legislature with the enforcement of a sanction imposed under this
- 5 act. The attorney general may independently bring a civil or
- 6 criminal action based on a violation of this act.
- 7 Enacting section 1. This act takes effect April 1, 2007.
- 8 Enacting section 2. This act does not take effect unless all
- 9 of the following bills of the 93rd Legislature are enacted into
- **10** law:
- 11 (a) House Bill No. 5938.
- 12 (b) House Bill No. 5939.

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