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## **HOUSE BILL No. 6243**

June 21, 2006, Introduced by Rep. Waters and referred to the Committee on Judiciary.

A bill to allow the issuance of good conduct certificates to certain persons who were convicted of felonies; to require certain fees; and to provide for certain powers and duties of certain state officers and agencies.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Offender" means a person who was convicted of a felony in3 a court of this state.
  - (b) "Victim" means that term as defined in section 2 of the crime victim's rights act, 1985 PA 87, MCL 780.752.
  - Sec. 2. (1) An offender may apply to receive a certificate of good conduct as provided in this act. The offender shall submit the application to the clerk of the circuit court in the county in

- 1 which the offender resides.
- 2 (2) An offender must wait to file an application under this
- 3 section until 3 years have elapsed from the date of the offender's
- 4 discharge from parole or probation or release from a state
- 5 correctional facility, county jail, or other correctional facility,
- 6 whichever is later.
- 7 (3) The offender is responsible for providing to the court a
- 8 certified copy of the entry of judgment and any other documentation
- 9 of the sentence given for the offense for which the offender was
- 10 convicted, as well as documentation of the date of discharge from
- 11 supervision or release from a jail or correctional facility,
- 12 whichever is applicable. If the offender is seeking a certificate
- 13 of good conduct covering more than 1 offense, then the offender is
- 14 responsible for providing sentencing and release documentation on
- 15 all offenses. In cases in which the offender is applying for a
- 16 certificate on more than 1 offense, the proper period for filing
- 17 the application is the latest of the relevant periods listed in
- 18 subsection (2).
- 19 (4) The fee for filing an application under this section is
- 20 \$150.00. This fee shall be paid to the clerk of the court and shall
- 21 be applied to any processing of the application, including, but not
- 22 limited to, the costs associated with investigating the
- 23 application, notifying relevant parties, scheduling hearings,
- 24 printing the certificates, and recording and reporting the court's
- 25 determination.
- 26 (5) An offender whose application for a certificate of good
- 27 conduct is denied may reapply after a period of 12 months has

- 1 elapsed from the date of the denial or earlier as determined by the
- 2 court at the time of the denial. On reapplication, the offender
- 3 must meet the criteria for eligibility in this section and must
- 4 meet the burden of proof in section 3.
- 5 (6) An offender whose application for a certificate of good
- 6 conduct is granted may, under this section, after a period of 3
- 7 years, apply to the court to renew the certificate of good conduct
- 8 for the period between the date of the certificate's issuance and
- 9 the date of the application.
- 10 Sec. 3. An offender who applies for a certificate of good
- 11 conduct must demonstrate in the application that each of the
- 12 following conditions, to the extent that each applies to the
- 13 particular circumstances, has been satisfied since the date of
- 14 release from all correctional supervision:
- 15 (a) The offender has paid all financial obligations levied
- 16 pursuant to his or her conviction.
- 17 (b) The offender has not been convicted of a new criminal
- 18 offense, other than a minor misdemeanor traffic offense.
- 19 (c) The offender's operator's or chauffeur's license has not
- 20 been suspended by a court.
- 21 (d) The offender has maintained financial responsibility for
- 22 any motor vehicle as required by law.
- (e) The offender has met any child and spousal support
- 24 obligation, as required by law.
- 25 (f) The offender has paid all due state, federal, and local
- 26 income taxes and has timely filed all associated income tax
- 27 returns, as required by law.

- 1 Sec. 4. In determining whether to grant an application for a
- 2 certificate of good conduct from an eligible offender, the court
- 3 may consider any other evidence of the offender's good conduct and
- 4 good citizenship during the period specified in section 2,
- 5 including, but not limited to, all of the following:
- 6 (a) Maintaining a residence for a substantial period.
- 7 (b) Maintaining gainful employment; or, if the offender was
- 8 not in the labor force at any time during the relevant period and
- 9 the offender's employment was not necessary to meet the financial
- 10 needs of the offender or his or her dependents, demonstrating other
- 11 acceptable means of support, such as pensions, disability payments,
- 12 spousal or child support, or scholarships or grants.
- 13 (c) Evidence that the offender has adequately addressed any
- 14 drug or alcohol abuse or addiction, if previously assessed or
- 15 ordered into treatment by a judicial or correctional authority.
- 16 (d) Letters of reference.
- (e) Documentation of the offender's service to the community
- 18 or to specific individuals in need.
- 19 Sec. 5. (1) Upon receiving an application under this act, the
- 20 court shall set a date for a hearing. The hearing shall be set
- 21 within 90 days of the date of the filing, but may be continued for
- 22 good cause shown.
- 23 (2) After the hearing date is set, the court shall forward the
- 24 application and its supporting documentation to its probation
- 25 department or other appropriate agency to investigate the
- 26 application. The agency shall file a written report to the court
- 27 within 30 days of receiving the case file from the court.

- 1 (3) Upon receiving the written report on the application from
- 2 the court's investigative agency, the court shall notify the
- 3 prosecutor of the application and the hearing date. In its
- 4 notification, the court shall forward a copy of the application,
- 5 the supporting documentation, and the written report of the
- 6 investigative agency within 30 days of the date of the hearing.
- 7 (4) Upon receiving notice from the court, the prosecutor shall
- 8 notify the victim of any offense for which the application is being
- 9 made. The victim may submit to the prosecutor a statement that is
- 10 limited to describing the offender's conduct during the relevant
- 11 period for the application or reapplication for, or a renewal of, a
- 12 certificate of good conduct.
- 13 (5) If the prosecutor wishes to file an objection to the
- 14 application, the objection shall specify the reasons the
- 15 application should be denied and shall be filed with the court
- 16 within 7 days after the hearing date. The prosecutor shall
- 17 incorporate in any objection to the application only information
- 18 that pertains to the offender's conduct during the 3-year filing
- 19 period specified in section 2. The prosecutor shall also forward a
- 20 copy of the objection to the offender or offender's attorney not
- 21 later than 7 days before the date of the hearing. The prosecutor's
- 22 objection and the reasons for that objection shall be limited to
- 23 the offender's conduct during the relevant period specified in
- 24 section 2.
- 25 (6) If the court is satisfied, based on the materials
- 26 submitted by the offender or the investigative agency and with
- 27 reference to the eligibility criteria set forth in section 2 or the

- 1 guidance factors listed in section 3, that the application should
- 2 be denied, then the court may deny the application without a
- 3 hearing. The court must provide notice of the denial of the
- 4 application to the offender in a timely fashion.
- 5 (7) If the court is satisfied, based on the materials
- 6 submitted by the offender and the investigative agency and with
- 7 reference to the eligibility criteria set forth in section 2 and
- 8 the guidance factors listed in section 3, that the application
- 9 should be granted, then the court may grant the application without
- 10 a hearing. If the application is granted, then the court shall
- 11 issue a written order attesting to this fact and shall issue a
- 12 certificate of good conduct, as specified in section 6, to the
- 13 offender in a timely fashion. The court shall not grant an
- 14 application for a certificate of good conduct without a hearing if
- 15 the prosecution has timely filed an objection under this section.
- 16 (8) At any hearing on the application for the issuance of a
- 17 certificate of good conduct, the eligible offender has the burden
- 18 of going forward and of persuading the court by a preponderance of
- 19 the evidence that the offender has satisfied the conditions and
- 20 quidance factors set forth in section 3. The evidence presented at
- 21 the hearing shall be limited to describing the defendant's conduct
- 22 during the 3-year filing period specified in section 2. If the
- 23 court determines that the offender has met his or her burden, then
- 24 the court shall issue a written order attesting to this fact and
- 25 shall issue a certificate of good conduct, as specified in section
- 26 5. If the court determines that the offender has not met his or her
- 27 burden, then the court shall deny the application in a written

- 1 order.
- 2 Sec. 6. (1) If an application filed under this section is
- 3 approved, the court approving the application shall issue to the
- 4 successful offender a certificate of good conduct. The certificate
- 5 of good conduct shall contain all of the following information:
- 6 (a) The name of the court granting the certificate.
- 7 (b) The name of the successful offender.
- 8 (c) The period for which the offender's certificate of good
- 9 conduct relates, namely from the date specified in section 2 to the
- 10 date the certificate was granted, or, if the certificate is being
- 11 renewed, from the date of the first granted certificate to the date
- 12 the certificate's renewal is granted.
- 13 (d) A statement, in terms substantially similar to the
- 14 following, that the successful offender has done all of the
- 15 following:
- 16 (i) Complied with all terms and conditions of all relevant
- 17 sanctions imposed.
- 18 (ii) Complied with all legal requirements for earning the
- 19 certificate during the period from (date) to (date).
- (e) A statement of the proper uses for the certificate as
- 21 provided in subsection (3).
- 22 (2) A certificate issued under this section does not relieve
- 23 the person to whom it is granted of all disabilities arising out of
- 24 the conviction or convictions from which it is granted. The
- 25 granting of a certificate under this section does not seal the
- 26 offender's criminal records. An offender is not relieved of his or
- 27 her duty to inform others of his or her criminal past, including

- 1 his or her duty to register as a sex offender under the sex
- 2 offenders registration act, 1994 PA 295, MCL 28.721 to 28.732.
- 3 (3) A certificate of good conduct shall be considered in any
- 4 decision by any government entity regarding the offender's fitness
- 5 to receive any benefit, license, employment, civil right, or other
- 6 consideration. The certificate may be considered by any other
- 7 agency or entity regarding the offender's fitness to receive any
- 8 benefit, license, employment, civil right, or other consideration.
- 9 Sec. 7. (1) The circuit court, when it issues the certificate
- 10 of good conduct, shall forward a certified copy of the certificate
- 11 to the sentencing court or courts in all cases for which the
- 12 application was made. The sentencing court or courts shall maintain
- 13 the copy of the offender's certificate of good conduct in the
- 14 original case file. The court that issues the certificate of good
- 15 conduct shall forward the name of the successful offender, as well
- 16 as any other pertinent or requested identifying information, to the
- 17 state police criminal justice information center in a timely
- 18 fashion.
- 19 (2) The state police criminal justice information center shall
- 20 amend the criminal records of any person who has received a
- 21 certificate of good conduct under this section to reflect that
- 22 fact. The person's record shall indicate to which offenses the
- 23 certificate of good conduct apply and the legal effect of the
- 24 certificate on those offenses. The state police criminal justice
- 25 information center shall forward the names of those persons who
- 26 have received a certificate of good conduct to the office of
- 27 attorney general for publishing in accordance with subsection (3).

- 1 (3) The attorney general shall compile the names of those
- 2 persons who have received a certificate of good conduct and shall
- 3 publicly publish the names of those persons and the dates the
- 4 certificates were granted so that potential employers and other
- 5 interested parties may readily access that information. The
- 6 information shall be updated and published in a manner determined
- 7 reasonable by the attorney general.
- **8** (4) If a court grants the renewal of a certificate of good
- 9 conduct under this section, the court shall transmit that
- 10 information as indicated for the initial granting of the
- 11 certificate of good conduct listed in subsection (1). The state
- 12 police criminal justice information center and the attorney general
- 13 shall record and publish the renewal information transmitted by the
- 14 granting court as indicated for the initial granting of the
- 15 certificate in this section.
- 16 Sec. 8. If a person has been granted a certificate of good
- 17 conduct commits a new criminal offense, other than a minor
- 18 misdemeanor traffic offense, the court that sentences the person on
- 19 that offense shall forward the information regarding that offense
- 20 to the state police criminal justice information center so that it
- 21 can update its records and databases concerning the person and the
- 22 previously granted certificate of good conduct. The state police
- 23 criminal justice information center shall provide the information
- 24 to the attorney general so that it may update its records and
- 25 databases to include information of the certificate holder's
- 26 convicted offense.