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SENATE BILL No. 1089

February 13, 2008, Introduced by Senator GLEASON and referred to the Committee on Economic Development and Regulatory Reform.

A bill to amend 1917 PA 350, entitled

"An act to regulate and license second hand dealers and junk dealers; and to prescribe penalties for the violation of the provisions of this act,"

by amending the title and sections 1, 2, 3, 4, 5, and 8 (MCL 445.401, 445.402, 445.403, 445.404, 445.405, and 445.408), sections 1, 2, 3, 4, 5, and 8 as amended by 2006 PA 675; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

TITLE

An act to regulate and license second hand **SECONDHAND** dealers and junk dealers; **TO PROVIDE FOR CERTAIN POWERS AND DUTIES TO**

CERTAIN STATE AGENCIES AND DEPARTMENTS; and to prescribe penalties

- 1 for the violation of the provisions of this act.
- 2 Sec. 1. (1) A person , corporation, copartnership, or firm
- 3 shall not carry on ENGAGE IN the business of dealer in second hand
- 4 SECONDHAND goods or junk dealer in any of the counties, cities, or
- 5 villages of this state without having first obtained, OBTAINING
- 6 from the **DEPARTMENT OR THE** mayor of the city or the chief executive
- 7 officer of the county or village where the business is to be
- 8 carried on, CONDUCTED a license under this act authorizing that
- 9 person , corporation, copartnership, or firm to carry on ENGAGE IN
- 10 that business.
- 11 (2) IN THE CASE OF A COUNTY, CITY, OR VILLAGE THAT HAS NOT
- 12 ADOPTED AN ORDINANCE PROVIDING FOR THE LICENSURE OF SECONDHAND
- 13 DEALERS OR JUNK DEALERS, THE DEPARTMENT IS RESPONSIBLE FOR
- 14 LICENSURE OF ANY SECONDHAND DEALERS AND JUNK DEALERS WITHIN THAT
- 15 COUNTY, CITY, OR VILLAGE. UNDER SUCH CIRCUMSTANCES, THE DEPARTMENT
- 16 SHALL ACCEPT APPLICATIONS FOR LICENSURE IN A WRITTEN OR ELECTRONIC
- 17 FORMAT AS IT DETERMINES APPROPRIATE. THE DEPARTMENT SHALL REQUIRE
- 18 THE APPLICANT TO DEMONSTRATE COMPLIANCE WITH ANY APPLICABLE STATE
- 19 LAWS OR LOCAL ORDINANCES REGARDING THE CONDUCT OF A BUSINESS WITHIN
- 20 THIS STATE AND THE COUNTY, CITY, OR VILLAGE. THE DEPARTMENT IS ONLY
- 21 REQUIRED TO ACCEPT APPLICATIONS FOR INITIAL AND RENEWAL LICENSURE
- 22 AND ISSUE INITIAL AND RENEWAL LICENSES TO QUALIFIED APPLICANTS. ANY
- 23 ADMINISTRATIVE, CIVIL, OR CRIMINAL PROCEEDINGS REGARDING LICENSEES
- 24 ARE CONSIDERED TO BE WITHIN THE JURISDICTION OF THE COUNTY, CITY,
- 25 OR VILLAGE OR THE LOCAL PROSECUTOR. THE DEPARTMENT MAY REQUEST THE
- 26 ATTORNEY GENERAL TO PROCEED AGAINST A LICENSEE.
- 27 (3) THE DEPARTMENT MAY PROMULGATE RULES UNDER THE

- 1 ADMINISTRATIVE PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO
- 2 24.328, TO ENFORCE AND ADMINISTER SUBSECTION (2).
- 3 (4) (2) This subsection does not require an internet drop-off
- 4 store complying with subsection $\frac{(3)}{(5)}$, or a person engaged in the
- 5 sale, purchase, consignment, or trade of personal property or other
- 6 valuable thing for himself or herself, to obtain a license under
- 7 this act.
- 8 (5) (3)—An internet drop-off store in compliance with the
- 9 following conditions is exempt from licensure as a second hand
- 10 SECONDHAND dealer or junk dealer under this act:
- 11 (a) Has a fixed place of business within this state except
- 12 that he or she exclusively transacts all purchases or sales by
- 13 means of the internet and the purchases and sales are not
- 14 physically transacted on the premises of that fixed place of
- 15 business.
- 16 (b) Has the personal property or other valuable thing
- 17 available on a website for viewing by photograph, if available, by
- 18 the general public at no charge, which website shall be searchable
- 19 by zip code or state, or both. The website viewing shall include,
- 20 as applicable, serial number, make, model, and other unique
- 21 identifying marks, numbers, names, or letters appearing on the
- 22 personal property or other valuable thing.
- (c) Maintains records of the sale, purchase, consignment, or
- 24 trade of the personal property or other valuable thing for at least
- 25 2 years, which records shall contain a description, including a
- 26 photograph, if available, and, if applicable, serial number, make,
- 27 model, and other unique identifying marks, numbers, names, or

- 1 letters appearing on the personal property or other valuable thing.
- 2 (d) Provide the local law enforcement agency with any name
- 3 under which it conducts business on the website and access to the
- 4 business premises at any time during normal business hours for
- 5 purposes of inspection.
- 6 (e) Within 24 hours after a request from a local law
- 7 enforcement agency, provide an electronic copy of the seller's or
- 8 consignor's name, address, telephone number, driver license number
- 9 and issuing state, the buyer's name and address if applicable, and
- 10 a description of the personal property or other valuable thing as
- 11 described in subdivision (c). The provision of information shall be
- 12 in a format acceptable to the local law enforcement agency but
- 13 shall at least be in a legible format and in the English language.
- 14 (f) Provide that payment for the personal property or other
- 15 valuable thing is executed by means of check or other electronic
- 16 payment system, so long as the payment is not made in cash. No
- 17 payment shall be provided to the seller until the item is sold.
- 18 (g) Immediately remove the personal property or other valuable
- 19 thing from the website if the local law enforcement agency
- 20 determines that the personal property or other valuable thing is
- 21 stolen.
- 22 Sec. 2. (1) The **DEPARTMENT OR THE** mayor of a city or chief
- 23 executive officer of a county or village may grant to any person 7
- 24 corporation, copartnership, or firm, a license authorizing that
- 25 person , corporation, copartnership, or firm to carry on ENGAGE IN
- 26 the business of a second hand SECONDHAND dealer or junk dealer
- 27 subject to IN COMPLIANCE WITH the provisions of this act IF THAT

- 1 PERSON QUALIFIES FOR LICENSURE UNDER THIS ACT.
- 2 (2) The license shall designate the particular place where
- 3 that person , corporation, copartnership, or firm shall carry on
- 4 ENGAGES IN that business. The business shall be conducted only in
- 5 the place designated in the license. A LICENSE SHALL NOT BE ISSUED
- 6 TO AN APPLICANT NOT DEMONSTRATING AN ACTUAL LOCATION WITHIN WHICH
- 7 HE OR SHE PROPOSES TO ENGAGE IN THE BUSINESS REGULATED BY THIS ACT.
- 8 (3) A license shall not be issued to any person , firm, or
- 9 corporation desiring to conduct a junk business in any residential
- 10 community where 65% or more of the property owners within a radius
- 11 of 1 city block of the contemplated junk business petition the
- 12 DEPARTMENT OR THE issuing officer not to do so.
- 13 (4) The license shall be for the period of 1 year from date of
- 14 issuance unless sooner revoked for cause and is not transferable AS
- 15 TO OWNERSHIP OR LOCATION. The legislative body of any city, or the
- 16 trustees and chief executive officer of any county or village,
- 17 shall establish the fee for the processing and issuance of the
- 18 license in accordance with its charter or local ordinance, based
- 19 upon the cost of issuance and administration of that license. THE
- 20 DEPARTMENT SHALL CHARGE A FEE OF NOT MORE THAN \$50.00, BASED UPON
- 21 THE ACTUAL COST OF THE DEPARTMENT IN ISSUING THE LICENSE. THE
- 22 DEPARTMENT MAY CHARGE AN INITIAL APPLICATION FEE OF \$50.00 TO COVER
- 23 THE COST OF PROCESSING THE APPLICATION.
- 24 (5) The city, village, or county may inspect the premises of a
- 25 licensed second hand SECONDHAND or junk dealer during normal
- 26 business hours.
- Sec. 3. As used in this act:

- 1 (a) "Automotive recycler" means a person who engages in
- 2 business primarily for the purpose of selling retail salvage
- 3 vehicle parts and secondarily for the purpose of selling retail
- 4 salvage motor vehicles or manufacturing or selling a product of
- 5 gradable scrap metal or a person employed as a salvage vehicle
- 6 agent as that term is defined in section 56c of the Michigan
- 7 vehicle code, 1949 PA 300, MCL 257.56c.
- 8 (B) "CONSTRUCTION MATERIALS" MEANS WIRE, CABLE, BARS, INGOTS,
- 9 WIRE SCRAPS, PIECES, PELLETS, CLAMPS, AIRCRAFT PARTS, PIPES,
- 10 SIDING, OR CONNECTORS MADE OF ALUMINUM; CATALYTIC CONVERTERS
- 11 CONTAINING PLATINUM, PALLADIUM, OR RHODIUM; COPPER, TITANIUM,
- 12 TUNGSTEN, AND NICKEL IN ANY FORM; AND ANY MATERIALS NORMALLY
- 13 ASSOCIATED WITH THE CONSTRUCTION OR RENOVATION OF A HOUSE OR A
- 14 BUILDING THAT MAY BE FOUND AT A NEW CONSTRUCTION SITE OR A
- 15 DEMOLITION SITE OR IN AN EXISTING OCCUPIED OR UNOCCUPIED BUILDING
- 16 OR HOUSE.
- 17 (C) "DEPARTMENT" MEANS THE DEPARTMENT OF LABOR AND ECONOMIC
- 18 GROWTH.
- 19 (D) (b)—"Industrial scrap" means materials that are a direct
- 20 product or by-product of any form of manufacturing, shaping, or
- 21 cutting process from a person , company, corporation,
- 22 copartnership, or firm whose principal business is the
- 23 manufacturing, shaping, or cutting of materials at a fixed place of
- 24 business.
- **25 (E)** $\frac{\text{(e)}}{\text{"Internet drop-off store" means a person } \tau$
- 26 corporation, or firm—that contracts with other persons 7
- 27 corporations, or firms to offer its personal property or other

- 1 valuable thing for sale, purchase, consignment, or trade through
- 2 means of an internet website and meets the conditions described in
- 3 section 1(3).
- 4 (F) (d)—"Local law enforcement agency" means the police agency
- 5 of the city, village, or township, or if none, the county sheriff
- 6 of the county in which the internet drop-off store conducts
- 7 business.
- 8 (G) "PERSON" MEANS AN INDIVIDUAL, CORPORATION, PARTNERSHIP,
- 9 COPARTNERSHIP, LIMITED LIABILITY COMPANY, OR OTHER LEGAL ENTITY.
- 10 (H) (e) "Scrap processor" means a person, utilizing machinery
- 11 and equipment and operating from a fixed location, whose principal
- 12 business is the processing and manufacturing of iron, steel,
- 13 nonferrous metals, paper, plastic, or glass, into prepared grades
- 14 of products suitable for consumption by recycling mills, foundries,
- 15 and other scrap processors.
- 16 (I) "Second hand "SECONDHAND dealer" or "junk dealer"
- 17 means any person , corporation, or member or members of a
- 18 copartnership or firm whose principal business is that of
- 19 purchasing, selling, exchanging, storing, or receiving second hand
- 20 SECONDHAND articles of any kind, scrap metals, cast iron, old iron,
- 21 old steel, tool steel, aluminum, copper, brass, lead pipe or tools,
- 22 CONSTRUCTION MATERIALS, or lighting and plumbing fixtures. Second
- 23 hand SECONDHAND dealer or junk dealer does not include a scrap
- 24 processor, an automotive recycler, or a junkyard that deals
- 25 principally in industrial scrap and THAT is SPECIFICALLY licensed
- 26 by a city, village, or county AS A JUNKYARD.
- 27 Sec. 4. (1) A second hand—SECONDHAND dealer or junk dealer

- 1 shall post in a conspicuous place in or upon its place of business
- 2 a sign having its name and occupation.
- 3 (2) A second hand SECONDHAND or junk dealer shall keep a
- 4 separate book or other record, WRITTEN OR ELECTRONIC IN A FORMAT
- 5 ACCEPTABLE TO THE LOCAL LAW ENFORCEMENT AGENCY, open to inspection
- 6 by a member of a local law enforcement agency, in which shall be
- 7 written or entered in the English language at the time of the
- 8 purchase or exchange of any article a description of the article
- 9 AND THE WEIGHT, AMOUNT, AND NUMBER OF THOSE ARTICLES REGARDING THE
- 10 TRANSACTION, the name, description, fingerprint, operator's or
- 11 chauffeur's license or state identification number, registration
- 12 plate number, and address of the person from whom the article was
- 13 purchased and received, THE PERSON OR PLACE FROM WHICH THE ARTICLE
- 14 WAS OBTAINED, and the day and hour when the purchase or exchange
- 15 was made as well as the location from which the item was obtained.
- 16 , if applicable. THE RECORD SHALL INDICATE THE METHOD OF PAYMENT.
- 17 Each entry shall be numbered consecutively.
- 18 (3) WITHIN 24 HOURS AFTER A REQUEST FROM A LOCAL LAW
- 19 ENFORCEMENT AGENCY, A LICENSEE SHALL PROVIDE A COPY OF THE
- 20 INFORMATION RECORDED IN SUBSECTION (1).
- 21 Sec. 5. (1) The articles purchased or exchanged shall be
- 22 retained by the purchaser OR LICENSEE for at least 15 days before
- 23 disposing of them, in an accessible place in the building where the
- 24 articles are purchased and received. A tag shall be attached to the
- 25 articles in some visible and convenient place, with the number
- 26 written thereupon, to correspond with the entry number in the book
- 27 or other record. PAYMENT FOR AN ITEM SHALL BE MADE ONLY BY A CHECK

- 1 OR AN ELECTRONIC PAYMENT SYSTEM.
- 2 (2) The purchaser OR LICENSEE shall prepare and deliver on
- 3 Monday of each week to the chief of police or chief law enforcement
- 4 officer of the local unit of government in which such business is
- 5 carried on, before 12 o'clock 12 noon, a legible and correct copy
- 6 written in the English language from the book or other record,
- 7 containing a description of each article purchased or received
- 8 during the preceding week, the hour and day when the purchase was
- 9 made, and the description of the person from whom it was purchased,
- 10 AND THE AMOUNT, WEIGHT, AND NUMBER OF ARTICLES REGARDING THE
- 11 TRANSACTION. The statement shall be verified by the person
- 12 subscribing his or her name thereto TO THE STATEMENT.
- 13 (3) This section does not apply to old rags, waste paper, and
- 14 household goods except radios, televisions, record players, and
- 15 electrical appliances and does not require the purchaser to retain
- 16 articles purchased from individuals, firms, or corporations A
- 17 PERSON having a fixed place of business after those articles shall
- 18 have been reported.
- 19 Sec. 8. (1) Except as otherwise provided for in this section,
- 20 a person who violates this act is guilty of a misdemeanor and shall
- 21 be imprisoned for not more than 6 months and shall be fined not
- 22 less than \$500.00 or more than \$1,000.00.
- 23 (2) A second hand SECONDHAND or junk dealer who buys or sells
- 24 scrap metal, knowing that it is stolen, is guilty of a felony
- 25 punishable by imprisonment for not more than 3 years or a fine of
- 26 not more than \$2,000.00, or both.
- 27 (3) A second hand SECONDHAND or junk dealer who buys DOES

- 1 EITHER OR BOTH OF THE FOLLOWING IS GUILTY OF A FELONY PUNISHABLE BY
- 2 IMPRISONMENT FOR NOT MORE THAN 5 YEARS OR A FINE OF NOT MORE THAN
- 3 \$10,000.00, OR BOTH:
- 4 (A) BUYS or sells stolen scrap metal that he or she has reason
- 5 to believe was unlawfully removed from a utility pole,
- 6 telecommunication company property, government property, or utility
- 7 property or jobsite. is guilty of a felony punishable by
- 8 imprisonment for not more than 5 years or a fine of not more than
- 9 \$10,000.00, or both.
- 10 (B) BUYS OR SELLS STOLEN CONSTRUCTION MATERIALS THAT HE OR SHE
- 11 HAS REASON TO BELIEVE WAS UNLAWFULLY REMOVED FROM A BUILDING OR
- 12 HOUSE.
- 13 (4) The license of a person , corporation, copartnership, or
- 14 firm—that is found guilty of violating any of the provisions of
- 15 this act shall be IS considered to be AUTOMATICALLY revoked upon
- 16 entry of a conviction and such THAT person , corporation,
- 17 copartnership, or firm shall not be permitted to carry on ENGAGE IN
- 18 the business of being a second hand SECONDHAND or junk dealer
- 19 within this state for a period of 1 year after THE DATE OF that
- 20 conviction.
- 21 (5) The remedies under this act are independent and
- 22 cumulative. The use of 1 remedy by a person does not bar the use of
- 23 other lawful remedies by that person or the use of a lawful remedy
- 24 by another person.
- 25 Enacting section 1. Section 6 of 1917 PA 350, MCL 445.406, is
- 26 repealed.
- 27 Enacting section 2. Section 5 of 1917 PA 350, MCL 445.405, as

- 1 amended by this amendatory act, takes effect 90 days after the date
- 2 this amendatory act is enacted.