SUBSTITUTE FOR HOUSE BILL NO. 5751

A bill to amend 1994 PA 451, entitled
"Natural resources and environmental protection act,"
by amending sections 5301 and 5303 (MCL 324.5301 and 324.5303),
section 5301 as amended by 2005 PA 255 and section 5303 as amended
by 2002 PA 398.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5301. As used in this part:
- 2 (a) "Assistance" means 1 or more of the following activities
- 3 to the extent authorized by the federal water pollution control
- **4** act:
- 5 (i) Provision of loans to municipalities for construction of
- 6 sewage treatment works projects, stormwater treatment projects, or
- 7 nonpoint source projects.
- 8 (ii) Project refinancing assistance.

- 1 (iii) The guarantee or purchase of insurance for local
- 2 obligations, if the guarantee or purchase action would improve
- 3 credit market access or reduce interest rates.
- 4 (iv) Use of the proceeds of the fund as a source of revenue or
- 5 security for the payment of principal and interest on revenue or
- 6 general obligation bonds issued by this state, if the proceeds of
- 7 the sale of the bonds will be deposited into the fund.
- 8 (v) Provision of loan guarantees for similar revolving funds
- 9 established by municipalities.
- 10 (vi) The use of deposited funds to earn interest on fund
- 11 accounts.
- 12 (vii) Provision for reasonable costs of administering and
- 13 conducting activities under title VI of the federal water pollution
- 14 control act, 33 USC 1381 to 1387.
- 15 (b) "Authority" means the Michigan municipal bond authority
- 16 created in the shared credit rating act, 1985 PA 227, MCL 141.1051
- **17** to 141.1076.
- 18 (c) "Capitalization grant" means the federal grant made to
- 19 this state by the United States environmental protection agency for
- 20 the purpose of establishing a state water pollution control
- 21 revolving fund, as provided in title VI of the federal water
- 22 pollution control act, 33 USC 1381 to 1387.
- 23 (d) "Construction activities" means any actions undertaken in
- 24 the planning, designing, or building of sewage treatment works
- 25 projects, stormwater treatment projects, or nonpoint source
- 26 projects. Construction activities include, but are not limited to,
- 27 all of the following:

- 1 (i) Project planning services.
- 2 (ii) Engineering DESIGN AND ENGINEERING services.
- 3 (iii) Legal services.
- 4 (iv) Financial services.
- 5 (v) Design of plans and specifications.
- 6 (vi) Acquisition of land, or PLANTS, LANDSCAPING MATERIALS, AND
- 7 structural components. , or both.
- vii) Building, erection, alteration, vii) Building, erection, or
- 9 extension of a sewage treatment works.
- 10 (viii) Building, erection, alteration, remodeling RENOVATION, or
- 11 extension of projects designed to control nonpoint source
- 12 pollution, consistent with section 319 of title III of the federal
- water pollution control act, 33 USC 1329.
- 14 (ix) Building, erection, alteration, or remodeling RENOVATION
- 15 of a stormwater treatment project.
- 16 (x) Municipal supervision of the project activities described
- in subparagraphs (i) to (ix).
- 18 (e) "Federal water pollution control act" means 33 USC 1251 to
- **19** 1387.
- (f) "Fund" means the state water pollution control revolving
- 21 fund established under the shared credit rating act, 1985 PA 227,
- 22 MCL 141.1051 to 141.1076, established pursuant to title VI of the
- 23 federal water pollution control act.
- 24 (g) "Fundable range" means those projects, taken in descending
- 25 order on the priority lists, for which sufficient funds are
- 26 estimated by the department to exist to provide assistance at the
- 27 beginning of each annual funding cycle.

- 1 (H) "LOW-IMPACT DEVELOPMENT" MEANS LAND DEVELOPMENT DESIGNED
- 2 TO MIMIC A SITE'S PRESETTLEMENT HYDROLOGY WITHOUT EXACERBATING
- 3 DOWNSTREAM FLOODING OR STREAM CHANNEL INSTABILITY BY USING
- 4 SPATIALLY DISTRIBUTED, DECENTRALIZED, SMALL SCALE CONTROLS THAT
- 5 INFILTRATE, FILTER, STORE, EVAPORATE, AND DETAIN STORMWATER CLOSE
- 6 TO ITS SOURCE.
- 7 (I) (h) "Municipality" means a city, village, county,
- 8 township, authority, or other public body, including an
- 9 intermunicipal agency of 2 or more municipalities, authorized or
- 10 created under state law; or an Indian tribe that has jurisdiction
- 11 over construction and operation of sewage treatment works or other
- 12 projects qualifying under section 319 of title III of the federal
- water pollution control act, 33 USC 1329.
- 14 (J) (i) "Nonpoint source project" means construction
- 15 activities designed to reduce nonpoint source pollution consistent
- 16 with the state nonpoint source management plan pursuant to section
- 17 319 of title III of the federal water pollution control act, 33 USC
- **18** 1329.
- 19 (K) (j)—"Priority list" means the annual ranked listing of
- 20 projects developed by the department in section 5303 or used by the
- 21 department pursuant to section 5315.
- 22 (l) $\frac{(k)}{(k)}$ "Project" means a sewage treatment works project, a
- 23 stormwater treatment project, or a nonpoint source project, or a
- 24 combination of these.
- 25 (M) (l)—"Project refinancing assistance" means buying or
- 26 refinancing the debt obligations of municipalities within the state
- 27 if construction activities commenced after March 7, 1985 and the

- 1 debt obligation was incurred after March 7, 1985.
- 2 (N) (m) "Sewage treatment works project" means construction
- 3 activities on any device or system for the treatment, storage,
- 4 collection, conveyance, recycling, or reclamation of the sewage of
- 5 a municipality, including combined sewer overflow correction and
- 6 major rehabilitation of sewers.
- 7 (O) (n)—"Stormwater treatment project" means construction
- 8 activities of a municipality on any device or system for the
- 9 treatment, storage, recycling, or reclamation of storm water
- 10 STORMWATER that is conveyed by a storm sewer that is separate from
- 11 a sanitary sewer.
- (P) (O) "Tier I project" means a project for which assistance
- is sought or provided from funds made directly available from the
- 14 federal capitalization grant or from the Great Lakes water quality
- bond fund pursuant to section 19708(1)(a).
- 16 (Q) (p) "Tier II project" means a project for which assistance
- 17 is sought or provided from funds other than those made directly
- 18 available from the federal capitalization grant or from the Great
- 19 Lakes water quality bond fund pursuant to section 19708(1)(a).
- 20 Sec. 5303. (1) Municipalities shall consider and utilize,
- 21 where possible, cooperative regional or intermunicipal projects in
- 22 satisfying sewerage needs in the development of project plans.
- 23 (2) A municipality may submit a project plan for use by the
- 24 department in developing a priority list.
- 25 (3) The project plan for a tier I project shall include
- 26 documentation that demonstrates that the project is needed to
- 27 assure maintenance of, or to progress toward, compliance with the

- 1 federal water pollution control act or part 31, and to meet the
- 2 minimum requirements of the national environmental policy act of
- 3 1969, Public Law 91-190, 42 U.S.C. USC 4321 , 4331 to 4335, and
- 4 4341 to 4347. The documentation shall demonstrate all of the
- 5 following:
- 6 (a) The need for the project.
- 7 (b) That feasible alternatives to the project were evaluated
- 8 taking into consideration volume reduction opportunities and the
- 9 demographic, topographic, hydrologic, and institutional
- 10 characteristics of the area.
- 11 (c) That the project is cost effective and implementable from
- 12 a legal, institutional, financial, and management standpoint.
- 13 (d) Other information as required by the department.
- 14 (4) The project plan for a tier II project shall include
- 15 documentation that demonstrates that the project is or was needed
- 16 to assure maintenance of or progress towards compliance with the
- 17 federal water pollution control act or part 31, and is consistent
- 18 with all applicable state environmental laws. The documentation
- 19 shall include all of the following information:
- 20 (a) Information to demonstrate the need for the project.
- 21 (b) A showing that the cost of the project is or was
- 22 justified, taking into account available alternatives. Those costs
- 23 determined by the department to be in excess of those costs
- 24 justified will ARE not be eligible for assistance under this part.
- 25 (5) After notice and an opportunity for public comment, the
- 26 department shall annually develop separate priority lists for
- 27 sewage treatment works projects and stormwater treatment projects,

- 1 for nonpoint source projects, and for projects funded under the
- 2 strategic water quality initiatives fund created in section 5204.
- 3 Projects not funded during the time that a priority list developed
- 4 under this section is in effect shall be automatically prioritized
- 5 on the next annual list using the same criteria, unless the
- 6 municipality submits an amendment to its plan that introduces new
- 7 information to be used as the basis for prioritization. These
- 8 priority lists shall be based upon project plans submitted by
- 9 municipalities, and the following criteria:
- 10 (a) That a project complies with all applicable standards in
- 11 part 31 and the federal water pollution control act.
- 12 (b) An application for a segment of a project that received
- 13 funds under the title II construction grant program UNDER TITLE II
- 14 OF THE FEDERAL WATER POLLUTION CONTROL ACT or title VI state
- 15 revolving loan funds UNDER TITLE VI of the federal water pollution
- 16 control act or REVENUE FROM the strategic water quality initiatives
- 17 fund created in section 5204 shall be first priority on its
- 18 respective priority list for funding for a period of not more than
- 19 3 years after funds were first committed under those programs.
- 20 (C) AFTER SEWAGE TREATMENT WORKS PROJECTS AND STORMWATER
- 21 TREATMENT PROJECTS HAVE BEEN RANKED, FOR STORMWATER TREATMENT
- 22 PROJECTS THAT HAVE EQUAL RANKING, THE FIRST PRIORITY ON THE
- 23 PRIORITY LIST SHALL BE THOSE PROJECTS THAT DO 1 OR MORE OF THE
- 24 FOLLOWING:
- 25 (i) SUBSTANTIALLY RELY ON THE UTILIZATION OF LOW-IMPACT
- 26 DEVELOPMENT.
- 27 (ii) SUBSTANTIALLY RELY ON THE RESTORATION OR CREATION OF

- 1 NATIVE HABITAT.
- 2 (iii) ASSIST IN MAKING PROGRESS IN TOTAL MAXIMUM DAILY LOAD
- 3 COMPLIANCE OR REMOVAL OF WATERS FROM THE IMPAIRED WATERS LIST UNDER
- 4 33 USC 1313(D).
- 5 (D) (c) If the project is a sewage treatment works project or
- 6 a stormwater treatment project, all of the following criteria:
- 7 (i) The severity of the water pollution problem to be
- 8 addressed, maximizing progress towards restoring beneficial uses
- 9 and meeting water quality standards.
- 10 (ii) A determination of whether a project is or was necessary
- 11 to comply with an order, permit, or other document with an
- 12 enforceable schedule for addressing a municipality's sewage-related
- 13 water pollution problems that was issued by the department or
- 14 entered as part of an action brought by the state against the
- 15 municipality or any component of the municipality. A municipality
- 16 may voluntarily agree to an order, permit, or other document with
- 17 an enforceable schedule as described in this subparagraph.
- 18 (iii) The population to be served by the project. However, the
- 19 criterion provided in this subparagraph shall not be applied to
- 20 projects funded by the strategic water quality initiatives fund
- 21 created in section 5204.
- 22 (iv) The dilution ratio existing between the discharge volume
- 23 and the receiving stream.
- **24 (E)** (d) If the project is a sewage treatment works project,
- 25 100 priority points shall be awarded pursuant to R 323.958 of the
- 26 Michigan administrative code for each of the following that apply
- 27 to the project:

- $\mathbf{1}$ (i) The project addresses on-site septic systems that are
- 2 adversely affecting the water quality of a water body or represent
- 3 a threat to public health, provided that soil and hydrologic
- 4 conditions are not suitable for the replacement of those on-site
- 5 septic systems.
- (ii) The project includes the construction of facilities for
- 7 the acceptance or treatment of septage collected from on-site
- 8 septic systems.
- 9 (F) (e) Rankings for nonpoint source projects shall be
- 10 consistent with the state nonpoint source management plan developed
- 11 pursuant to section 319 of title III of the federal water pollution
- 12 control act, chapter 758, 101 Stat. 52, 33 U.S.C. USC 1329.
- (G) (f)—Any other criteria established by the department by
- 14 rule.
- 15 (6) The priority list shall be submitted annually to the chair
- 16 of the senate and house of representatives standing committees that
- 17 primarily consider legislation pertaining to the protection of
- 18 natural resources and the environment.
- 19 (7) For purposes of providing assistance, the priority list
- 20 shall take effect on the first day of each fiscal year.
- 21 (8) This section does not limit other actions undertaken to
- 22 enforce part 31, the federal water pollution control act, or any
- 23 other act.
- 24 (9) As used in this section, "on-site septic system" means
- 25 that term as defined in section 5201.