SENATE BILL No. 613

May 27, 2009, Introduced by Senators RICHARDVILLE, PATTERSON, BIRKHOLZ, PAPPAGEORGE, BROWN, JANSEN, CROPSEY, VAN WOERKOM, SANBORN and KAHN and referred to the Committee on Commerce and Tourism.

A bill to amend 1936 (Ex Sess) PA 1, entitled "Michigan employment security act," by amending section 54 (MCL 421.54), as amended by 2002 PA 192.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 54. (a) A person who willfully violates or intentionally 2 fails to comply with any of the provisions of this act, or a regulation of the commission-UNEMPLOYMENT AGENCY promulgated under 3 the authority of this act for which a penalty is not otherwise provided by this act is punishable SUBJECT TO SANCTIONS as provided in subdivision (i), (ii), (iii), or (iv), notwithstanding any other statute of this state or of the United States:

(i) If the commission determines that an amount has been obtained or withheld as a result of the intentional failure to comply with this act, the commission UNEMPLOYMENT AGENCY may

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- 1 recover the amount obtained as a result of the intentional failure
- 2 to comply plus damages equal to 3 times that amount.
- 3 (ii) The commission UNEMPLOYMENT AGENCY may refer the matter to
- 4 the prosecuting attorney of the county in which the alleged
- 5 violation occurred for prosecution. If the commission UNEMPLOYMENT
- 6 AGENCY has not made its own determination under subdivision (i), the
- 7 penalty RECOVERY sought by the prosecutor shall include the amount
- 8 described in subdivision (i) and shall also include 1 or more of the
- 9 following penalties:
- 10 (A) If the amount obtained or withheld from payment as a
- 11 result of the intentional failure to comply is less than
- 12 \$25,000.00, then 1 of the following:
- (I) Imprisonment for not more than 1 year.
- 14 (II) The performance of community service of not more than 1
- 15 year but not to exceed 2,080 hours.
- 16 (III) A combination of (I) and (II) that does not exceed 1
- **17** year.
- 18 (B) If the amount obtained or withheld from payment as a
- 19 result of the intentional failure to comply is \$25,000.00 or more
- 20 but less than \$100,000.00, then 1 of the following:
- 21 (I) Imprisonment for not more than 2 years.
- 22 (II) The performance of community service of not more than 2
- years but not to exceed 4,160 hours.
- 24 (III) A combination of (I) and (II) that does not exceed 2
- 25 years.
- (C) If the amount obtained or withheld from payment as a
- 27 result of the intentional failure to comply is more than

- 1 \$100,000.00, then 1 of the following:
- 2 (I) Imprisonment for not more than 5 years.
- 3 (II) The performance of community service of not more than 5
- 4 years but not to exceed 10,400 hours.
- 5 (III) A combination of (I) and (II) that does not exceed 5
- 6 years.
- 7 (iii) If the commission UNEMPLOYMENT AGENCY determines that an
- 8 amount has been obtained or withheld as a result of a knowing
- 9 violation of this act, the commission UNEMPLOYMENT AGENCY may
- 10 recover the amount obtained as a result of the knowing violation
- 11 and may also recover damages equal to 3 times that amount.
- 12 (iv) The commission UNEMPLOYMENT AGENCY may refer a matter
- 13 under subdivision (iii) to the prosecuting attorney of the county in
- 14 which the alleged violation occurred for prosecution. If the
- 15 commission UNEMPLOYMENT AGENCY has not made its own determination
- 16 under subdivision (iii), the penalty RECOVERY sought by the
- 17 prosecutor shall include the amount described in subdivision (iii)
- 18 and shall also include 1 or more of the following penalties:
- 19 (A) If the amount obtained or withheld from payment as a
- 20 result of the knowing violation is \$100,000.00 or less, then 1 of
- 21 the following:
- 22 (I) Imprisonment for not more than 1 year.
- 23 (II) The performance of community service of not more than 1
- 24 year but not to exceed 2,080 hours.
- 25 (III) A combination of (I) and (II) that does not exceed 1
- 26 year.
- 27 (B) If the amount obtained or withheld from payment as a

- 1 result of the knowing violation is more than \$100,000.00, then 1 of
- 2 the following:
- 3 (I) Imprisonment for not more than 2 years.
- 4 (II) The performance of community service of not more than 2
- 5 years but not to exceed 4,160 hours.
- 6 (III) A combination of (I) and (II) that does not exceed 2
- 7 years.
- 8 (b) Any employing unit or an officer or agent of an employing
- 9 unit, a claimant, an employee of the commission UNEMPLOYMENT
- 10 AGENCY, or any other person who makes a false statement or
- 11 representation knowing it to be false, or knowingly and willfully
- 12 with intent to defraud fails to disclose a material fact, to obtain
- 13 or increase a benefit or other payment under this act or under the
- 14 unemployment compensation law of any state or of the federal
- 15 government, either for himself or herself or any other person, to
- 16 prevent or reduce the payment of benefits to an individual entitled
- 17 thereto or to avoid becoming or remaining a subject employer, or to
- 18 avoid or reduce a contribution or other payment required from an
- 19 employing unit under this act or under the unemployment
- 20 compensation law of any state or of the federal government, as
- 21 applicable, is SUBJECT TO ADMINISTRATIVE FINES AND IS punishable as
- 22 follows, notwithstanding any other penalties imposed under any
- 23 other statute of this state or of the United States:
- 24 (i) If the amount obtained as a result of the knowing false
- 25 statement or representation or the knowing and willful failure to
- 26 disclose a material fact is less than \$500.00, the commission
- 27 UNEMPLOYMENT AGENCY may recover the amount obtained as a result of

- 1 the knowing false statement or representation or the knowing and
- 2 willful failure to disclose a material fact and may also recover
- 3 damages equal to 2 times that amount. FOR A SECOND OR SUBSEQUENT
- 4 VIOLATION DESCRIBED IN THIS SUBDIVISION, THE UNEMPLOYMENT AGENCY
- 5 MAY RECOVER DAMAGES EQUAL TO 4 TIMES THE AMOUNT OBTAINED.
- 6 (ii) If the amount obtained as a result of the knowing false
- 7 statement or representation or the knowing and willful failure to
- 8 disclose a material fact is \$500.00 or more, the commission
- 9 UNEMPLOYMENT AGENCY shall attempt to recover the amount obtained as
- 10 a result of the knowing false statement or representation or the
- 11 knowing and willful failure to disclose a material fact and may
- 12 also recover damages equal to 4 times that amount. The commission
- 13 UNEMPLOYMENT AGENCY may refer the matter to the prosecuting
- 14 attorney of the county in which the alleged violation occurred for
- 15 prosecution. If the commission UNEMPLOYMENT AGENCY has not made its
- 16 own determination under this subdivision, the penalty RECOVERY
- 17 sought by the prosecutor shall include the amount described in this
- 18 subdivision and shall also include 1 or more of the following
- 19 penalties if the amount obtained is \$1,000.00 or more:
- 20 (A) If the amount obtained or withheld from payment as a
- 21 result of the knowing false statement or representation or the
- 22 knowing and willful failure to disclose a material fact is
- 23 \$1,000.00 or more but less than \$25,000.00, then 1 of the
- 24 following:
- 25 (I) Imprisonment for not more than 1 year.
- 26 (II) The performance of community service of not more than 1
- year but not to exceed 2,080 hours.

- 1 (III) A combination of (I) and (II) that does not exceed 1
- 2 year.
- 3 (B) If the amount obtained or withheld from payment as a
- 4 result of the knowing false statement or representation or the
- 5 knowing and willful failure to disclose a material fact is
- 6 \$25,000.00 or more, then 1 of the following:
- 7 (I) Imprisonment for not more than 2 years.
- 8 (II) The performance of community service of not more than 2
- 9 years but not to exceed 4,160 hours.
- 10 (III) A combination of (I) and (II) that does not exceed 2
- 11 years.
- 12 (C) If the knowing false statement or representation or the
- 13 knowing and willful failure to disclose a material fact made to
- 14 obtain or withhold an amount from payment does not result in a loss
- 15 to the commission, then a penalty RECOVERY shall be sought equal to
- 16 3 times the amount that would have been obtained by the knowing
- 17 false statement or representation or the knowing and willful
- 18 failure to disclose a material fact, but not less than \$1,000.00,
- 19 and 1 of the following:
- 20 (I) Imprisonment for not more than 2 years.
- 21 (II) The performance of community service of not more than 2
- years but not to exceed 4,160 hours.
- 23 (III) A combination of (I) and (II) that does not exceed 2
- 24 years.
- (c) (1) Any employing unit or an officer or agent of an
- 26 employing unit or any other person failing to submit, when due, any
- 27 contribution report, wage and employment report, or other reports

- 1 lawfully prescribed and required by the commission UNEMPLOYMENT
- 2 AGENCY shall be subject to the assessment of a penalty AN
- 3 ADMINISTRATIVE FINE for each report not submitted within the time
- 4 prescribed by the commission UNEMPLOYMENT AGENCY, as follows: In
- 5 the case of contribution reports not received within 10 days after
- 6 the end of the reporting month the penalty-FINE shall be 10% of the
- 7 contributions due on the reports but not less than \$5.00 or more
- 8 than \$25.00 for a report. However, if the tenth day falls on a
- 9 Saturday, Sunday, legal holiday, or other commission UNEMPLOYMENT
- 10 AGENCY nonwork day, the 10-day period shall run until the end of
- 11 the next day which is not a Saturday, Sunday, legal holiday, or
- 12 other commission UNEMPLOYMENT AGENCY nonwork day. In the case of
- 13 all other reports referred to in this subsection, the penalty FINE
- 14 shall be \$10.00 for a report.
- 15 (2) Notwithstanding subdivision (1), any employer or an
- 16 officer or agent of an employer or any other person failing to
- 17 submit, when due, any quarterly wage detail report required by
- 18 section 13(2) shall be IS subject to a penalty AN ADMINISTRATIVE
- 19 FINE of \$25.00 for each untimely report.
- 20 (3) When IF a report is filed after the prescribed time and it
- 21 is shown to the satisfaction of the commission that the failure to
- 22 submit the report was due to reasonable cause, a penalty FINE shall
- 23 not be imposed. The assessment of a penalty FINE as provided in
- 24 this subsection shall constitute CONSTITUTES a FINAL determination
- 25 which shall be final unless the employer files with the commission
- 26 an application WITH THE UNEMPLOYMENT AGENCY for a redetermination
- 27 of the assessment in accordance with section 32a.

1 (d) If any commissioner, employee , or agent of the commission 2 UNEMPLOYMENT AGENCY or member of the appeal board willfully makes a disclosure of DISCLOSES confidential information obtained from any 3 4 employing unit or individual in the administration of this act for 5 any purpose inconsistent with or contrary to the purposes of this 6 act, or a person who having obtained OBTAINS a list of applicants for work —or of claimants or recipients of benefits —under this 7 act shall use or permit the USES OR PERMITS use of that list for a 8 9 political purpose or for a purpose inconsistent with or contrary to 10 the purposes of this act, he or she is guilty of a misdemeanor and 11 upon conviction shall be punished PUNISHABLE by imprisonment for 12 not more than 90 days , or by a fine of not more than \$1,000.00, or 13 both. Notwithstanding the preceding sentence, if any commissioner, 14 commission UNEMPLOYMENT AGENCY employee, agent of the commission UNEMPLOYMENT AGENCY, or member of the board of review knowingly, 15 intentionally, and for financial gain, makes an illegal disclosure 16 17 of confidential information obtained under section 13(2), he or she 18 is guilty of a felony, punishable by imprisonment for not more than 19 1 year and 1 day. 20 (e) A person who, without proper authority from the commission 21 UNEMPLOYMENT AGENCY, represents himself or herself to be an employee of the commission to an employing unit or person for the 22 23 purpose of securing information regarding the unemployment or 24 employment record of an individual is guilty of a misdemeanor and upon conviction shall be punished PUNISHABLE by imprisonment for 25 26 not more than 90 days , or by a fine of not more than \$1,000.00, or 27 both.

- 1 (f) A person associated with a college, university, or public
- 2 agency of this state who makes use of any information obtained from
- 3 the commission UNEMPLOYMENT AGENCY in connection with a research
- 4 project of a public service nature, in a manner as to reveal the
- 5 identity of any individual or employing unit from or concerning
- 6 whom the information was obtained by the commission UNEMPLOYMENT
- 7 AGENCY, or for any purpose other than use in connection with that
- 8 research project, is guilty of a misdemeanor and upon conviction
- 9 shall be punished PUNISHABLE by imprisonment for not more than 90
- 10 days , or by a fine of not more than \$1,000.00, or both.
- 11 (g) As used in this section, "person" includes an individual,
- 12 copartnership, joint venture, corporation, receiver, or trustee in
- 13 bankruptcy.
- 14 (h) This section shall apply APPLIES even if the amount
- 15 obtained or withheld from payment has been reported or reported and
- 16 paid by an individual involved in a violation of subsection (a) or
- **17** (b).
- 18 (i) If a determination is made that an individual has violated
- 19 this section, the individual is subject to the penalty provisions
- 20 of this section and, where IF applicable, the requirements of
- **21** section 62.
- 22 (j) Amounts recovered by the commission under subsection (a)
- 23 or (b)—shall be credited first to the unemployment compensation
- 24 fund and thereafter amounts recovered that are in excess of the
- 25 amounts obtained or withheld as a result of the violation of
- 26 subsection (a) and (b) shall be credited to the penalty and
- 27 interest account of the contingent fund. Fines and penalties

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- 1 AMOUNTS recovered by the commission under subsections (c), (d),
- 2 (e), and (f) shall be credited to the penalty and interest account
- 3 of the contingent fund in accordance with section 10(6).
- 4 (K) AMOUNTS RECOVERED BY THE UNEMPLOYMENT AGENCY UNDER
- 5 SUBSECTION (B) SHALL BE CREDITED AS FOLLOWS:
- 6 (i) DEDUCTIONS FROM UNEMPLOYMENT INSURANCE BENEFITS SHALL BE
- 7 APPLIED SOLELY TO THE AMOUNT OF THE BENEFITS LIABLE TO BE REPAID
- 8 UNDER THIS SECTION.
- 9 (ii) ALL OTHER RECOVERIES SHALL BE APPLIED FIRST TO
- 10 ADMINISTRATIVE SANCTIONS AND DAMAGES, THEN TO INTEREST, AND THEN TO
- 11 THE AMOUNT LIABLE TO BE REPAID. THE AMOUNTS APPLIED TO
- 12 ADMINISTRATIVE SANCTIONS, DAMAGES, AND INTEREST SHALL BE CREDITED
- 13 TO THE SPECIAL FRAUD CONTROL FUND CREATED IN SECTION 10.
- 14 (l) $\frac{(k)}{(k)}$ The revisions in the penalties in subsections (a) and
- 15 (b) provided by the 1991 amendatory act that added this subsection
- 16 shall apply to conduct that began before April 1, 1992, but that
- 17 continued on or after April 1, 1992, and to conduct that began on
- 18 or after April 1, 1992.
- 19 Enacting section 1. This amendatory act does not take effect
- 20 unless all of the following bills of the 95th Legislature are
- 21 enacted into law:
- 22 (a) Senate Bill No. 615.

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26 (b) >> Senate Bill No. 614.

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1 <<(c)>> Senate Bill No. 612.

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