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## **HOUSE BILL No. 4421**

February 24, 2009, Introduced by Reps. Switalski, Haugh, Scripps, Durhal, Bettie Scott and Young and referred to the Committee on Tax Policy.

A bill to amend 2007 PA 36, entitled

"Michigan business tax act,"

by amending section 201 (MCL 208.1201), as amended by 2008 PA 168.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 201. (1) Except as otherwise provided in this act, there
- 2 is levied and imposed a business income tax on every taxpayer with
- 3 business activity within this state unless prohibited by 15 USC 381
- 4 to 384. The business income tax is imposed on the business income
- 5 tax base, after allocation or apportionment to this state, at the
- 6 rate of 4.95%.
  - (2) The business income tax base means a taxpayer's business
  - income subject to the following adjustments, before allocation or
  - apportionment, and the adjustments in subsections (5), (6), and (7)

- 1 after allocation or apportionment:
- 2 (a) Add interest income and dividends derived from obligations
- 3 or securities of states other than this state, in the same amount
- 4 that was excluded from federal taxable income, less the related
- 5 portion of expenses not deducted in computing federal taxable
- 6 income because of sections 265 and 291 of the internal revenue
- 7 code.
- 8 (b) Add all taxes on or measured by net income and the tax
- 9 imposed under this act to the extent the taxes were deducted in
- 10 arriving at federal taxable income.
- 11 (c) Add any carryback or carryover of a net operating loss to
- 12 the extent deducted in arriving at federal taxable income.
- 13 (d) To the extent included in federal taxable income, deduct
- 14 dividends and royalties received from persons other than United
- 15 States persons and foreign operating entities, including, but not
- 16 limited to, amounts determined under section 78 of the internal
- 17 revenue code or sections 951 to 964-965 of the internal revenue
- 18 code.
- 19 (e) To the extent included in federal taxable income, add the
- 20 loss or subtract the income from the business income tax base that
- 21 is attributable to another entity whose business activities are
- 22 taxable under this section or would be subject to the tax under
- 23 this section if the business activities were in this state.
- 24 (f) Except as otherwise provided under this subdivision, to
- 25 the extent deducted in arriving at federal taxable income, add any
- 26 royalty, interest, or other expense paid to a person related to the
- 27 taxpayer by ownership or control for the use of an intangible asset

- 1 if the person is not included in the taxpayer's unitary business
- 2 group. The addition of any royalty, interest, or other expense
- 3 described under this subdivision is not required to be added if the
- 4 taxpayer can demonstrate that the transaction has a nontax business
- 5 purpose other than avoidance of this tax, is conducted with arm's-
- 6 length pricing and rates and terms as applied in accordance with
- 7 sections 482 and 1274(d) of the internal revenue code, and
- 8 satisfies 1 of the following:
- 9 (i) Is a pass through of another transaction between a third
- 10 party and the related person with comparable rates and terms.
- (ii) Results in double taxation. For purposes of this
- 12 subparagraph, double taxation exists if the transaction is subject
- 13 to tax in another jurisdiction.
- 14 (iii) Is unreasonable as determined by the treasurer, and the
- 15 taxpayer agrees that the addition would be unreasonable based on
- 16 the taxpayer's facts and circumstances.
- 17 (g) To the extent included in federal taxable income, deduct
- 18 interest income derived from United States obligations.
- 19 (h) To the extent included in federal taxable income, deduct
- 20 any earnings that are net earnings from self-employment as defined
- 21 under section 1402 of the internal revenue code of the taxpayer or
- 22 a partner or limited liability company member of the taxpayer
- 23 except to the extent that those net earnings represent a reasonable
- 24 return on capital.
- 25 (i) Subject to the limitation provided under this subdivision,
- 26 if the book-tax differences for the first fiscal period ending
- 27 after July 12, 2007 result in a deferred liability for a person

- 1 subject to tax under this act, deduct the following percentages of
- 2 the total book-tax difference for each qualifying asset, for each
- 3 of the successive 15 tax years beginning with the 2015 tax year:
- 4 (i) For the 2015 through 2019 tax years, 4%.
- 5 (ii) For the 2020 through 2024 tax years, 6%.
- 6 (iii) For the 2025 through 2029 tax years, 10%.
- 7 (J) TO THE EXTENT INCLUDED IN FEDERAL TAXABLE INCOME, DEDUCT
- 8 ANY INCOME DERIVED FROM THE CANCELLATION OF DEBT, OR OTHER
- 9 DISPOSITION OF PROPERTY, RELATED TO THE FORECLOSURE OF PROPERTY
- 10 OWNED BY THE TAXPAYER USED IN THE TAXPAYER'S REGULAR BUSINESS
- 11 ACTIVITY OR ANY OTHER TRANSACTION SUCH AS A DEED IN LIEU OF
- 12 FORECLOSURE OR SALE BY A COURT-APPOINTED RECEIVER ENTERED INTO
- 13 UNDER THE THREAT OF FORECLOSURE ON PROPERTY OWNED BY THE TAXPAYER
- 14 AND USED IN THE TAXPAYER'S REGULAR BUSINESS ACTIVITY.
- 15 (3) The deduction under subsection (2)(i) shall not exceed the
- 16 amount necessary to offset the net deferred tax liability of the
- 17 taxpayer as computed in accordance with generally accepted
- 18 accounting principles which would otherwise result from the
- 19 imposition of the business income tax under this section and the
- 20 modified gross receipts tax under section 203 if the deduction
- 21 provided under this subdivision were not allowed. The deduction
- 22 under subsection (2)(i) is intended to flow through and reduce the
- 23 surcharge imposed and levied under section 281. For purposes of the
- 24 calculation of the deduction under subsection (2)(i), a book-tax
- 25 difference shall only be used once in the calculation of the
- 26 deduction arising from the taxpayer's business income tax base
- 27 under this section and once in the calculation of the deduction

- 1 arising from the taxpayer's modified gross receipts tax base under
- 2 section 203. The adjustment under subsection (2)(i) shall be
- 3 calculated without regard to the federal effect of the deduction.
- 4 If the adjustment under subsection (2)(i) is greater than the
- 5 taxpayer's business income tax base, any adjustment that is unused
- 6 may be carried forward and applied as an adjustment to the
- 7 taxpayer's business income tax base before apportionment in future
- 8 years. In order to claim this deduction, the department may require
- 9 the taxpayer to report the amount of this deduction on a form as
- 10 prescribed by the department that is to be filed on or after the
- 11 date that the first quarterly return and estimated payment are due
- 12 under this act. As used in subsection (2)(i) and this subsection:
- 13 (a) "Book-tax difference" means the difference, if any,
- 14 between the person's qualifying asset's net book value shown on the
- 15 person's books and records for the first fiscal period ending after
- 16 July 12, 2007 and the qualifying asset's tax basis on that same
- **17** date.
- 18 (b) "Qualifying asset" means any asset shown on the person's
- 19 books and records for the first fiscal period ending after July 12,
- 20 2007, in accordance with generally accepted accounting principles.
- 21 (4) For purposes of subsections (2) and (3), the business
- 22 income of a unitary business group is the sum of the business
- 23 income of each person, other than a foreign operating entity or a
- 24 person subject to the tax imposed under chapter 2A or 2B, included
- 25 in the unitary business group less any items of income and related
- 26 deductions arising from transactions including dividends between
- 27 persons included in the unitary business group.

- 1 (5) Deduct any available business loss incurred after December
- 2 31, 2007. As used in this subsection, "business loss" means a
- 3 negative business income taxable amount after allocation or
- 4 apportionment. The business loss shall be carried forward to the
- 5 year immediately succeeding the loss year as an offset to the
- 6 allocated or apportioned business income tax base, then
- 7 successively to the next 9 taxable years following the loss year or
- 8 until the loss is used up, whichever occurs first, but for not more
- 9 than 10 taxable years after the loss year.
- 10 (6) Deduct any gain from the sale of any residential rental
- 11 units in this state to a qualified affordable housing project that
- 12 enters an agreement to operate the residential rental units as rent
- 13 restricted units for a minimum of 15 years. If the qualified
- 14 affordable housing project does not agree to operate all of the
- 15 residential rental units as rent restricted units, the deduction
- 16 under this subsection is limited to an amount equal to the gain
- 17 from the sale multiplied by a fraction, the numerator of which is
- 18 the number of those residential rental units purchased that are to
- 19 be operated as a rent restricted unit and the denominator is the
- 20 number of all residential rental units purchased. In order to claim
- 21 this deduction, the department may require the taxpayer and the
- 22 qualified affordable housing project to report the amount of this
- 23 deduction on a form as prescribed by the department that is to be
- 24 signed by both the taxpayer and the qualified affordable housing
- 25 project and filed with the taxpayer's annual return. The department
- 26 shall record a lien against the property subject to the operation
- 27 agreement for the total amount of the deduction allowed under this

- 1 subsection. The department shall notify the qualified affordable
- 2 housing project of the maximum amount of the lien that the
- 3 qualified affordable housing project may be liable for if the
- 4 qualified affordable housing project fails to qualify and operate
- 5 as provided in the operation agreement within 15 years after the
- 6 purchase. The lien shall become payable in an amount as provided
- 7 under this subsection to the state by the qualified affordable
- 8 housing project if the qualified affordable housing project fails
- 9 to qualify as a qualified affordable housing project and fails to
- 10 operate all or some of the residential rental units as rent
- 11 restricted units in accordance with the operation agreement entered
- 12 upon the purchase of those units within 15 years after the
- 13 deduction is claimed by a taxpayer under this subsection. An amount
- 14 equal to the product of 100% of the amount of the deduction allowed
- 15 under this subsection multiplied by a fraction, the numerator of
- 16 which is the difference between 15 and the number of years the
- 17 affordable housing project qualified and operated rent restricted
- 18 units in accordance with the agreement and the denominator is 15,
- 19 shall be added back to the tax liability of the qualified
- 20 affordable housing project for the tax year that the qualified
- 21 affordable housing project fails to comply with the agreement.
- 22 (7) Subject to the limitations provided in this subsection,
- 23 for a person that is a qualified affordable housing project, deduct
- 24 an amount equal to the product of that person's taxable income that
- 25 is attributable to residential rental units in this state owned by
- 26 the qualified affordable housing project multiplied by a fraction,
- 27 the numerator of which is the number of rent restricted units in

- 1 this state owned by that qualified affordable housing project and
- 2 the denominator of which is the number of all residential rental
- 3 units in this state owned by the qualified affordable housing
- 4 project. The amount of the deduction calculated under this
- 5 subsection shall be reduced by the amount of limited dividends or
- 6 other distributions made to the partners, members, or shareholders
- 7 of the qualified affordable housing project. Taxable income that is
- 8 attributable to residential rental units does not include income
- 9 received by the management, construction, or development company
- 10 for completion and operation of the project and those rental units.
- 11 (8) If a qualified AN affordable housing project no longer
- 12 meets the requirements of SATISFIES THE DEFINITION OF A QUALIFIED
- 13 AFFORDABLE HOUSING PROJECT UNDER subsection (9)(b) or fails to
- 14 operate those residential rental units as rent restricted units in
- 15 accordance with the operation agreement and the requirements of
- 16 DESCRIBED UNDER subsection (9)(c), the taxpayer is entitled to the
- 17 deductions under subsections (6) and (7) as long as the qualified
- 18 affordable housing project continues to offer some of the
- 19 residential rental units purchased as rent restricted units in
- 20 accordance with the operation agreement.
- 21 (9) For purposes of subsections (6), (7), and (8) and this
- 22 subsection:
- 23 (a) "Limited dividend housing association" means a limited
- 24 dividend housing association, corporation, or cooperative organized
- 25 and qualified pursuant to chapter 7 of the state housing
- 26 development authority act of 1966, 1966 PA 346, MCL 125.1491 to
- **27** 125.1496.

- 1 (b) "Qualified affordable housing project" means a person that
- 2 is organized, qualified, and operated as a limited dividend housing
- 3 association that has a limitation on the amount of dividends or
- 4 other distributions that may be distributed to its owners in any
- 5 given year and has received funding, subsidies, grants, operating
- 6 support, or construction or permanent funding through 1 or more of
- 7 the following sources and programs:
- 8 (i) Mortgage or other financing provided by the Michigan state
- 9 housing development authority created in section 21 of the state
- 10 housing development authority act of 1966, 1966 PA 346, MCL
- 11 125.1421, the United States department of housing and urban
- 12 development, the United States department of agriculture for rural
- 13 housing service, the Michigan interfaith housing trust fund,
- 14 Michigan housing and community development fund, federal home loan
- 15 bank, housing commission loan, community development financial
- 16 institution, or mortgage or other funding or guaranteed by Fannie,
- 17 Ginnie, federal housing association, United States department of
- 18 agriculture, or federal home loan mortgage corporation.
- 19 (ii) A tax-exempt bond issued by a nonprofit organization,
- 20 local governmental unit, or other authority.
- 21 (iii) A payment in lieu of tax agreement or other tax abatement.
- 22 (iv) Funding from the state or a local governmental unit
- 23 through a HOME investments partnership program authorized under 42
- **24** USC 12741 to 12756.
- (v) A grant or other funding from a federal home loan bank's
- 26 affordable housing program.
- 27 (vi) Financing or funding under the new markets tax credit

- 1 program under section 45D of the internal revenue code.
- 2 (vii) Financed in whole or in part under the United States
- 3 department of housing and urban development's hope VI program as
- 4 authorized by section 803 of the national affordable housing act,
- **5** 42 USC 8012.
- 6 (viii) Financed in whole or in part under the United States
- 7 department of housing and urban development's section 202 program
- 8 authorized by section 202 of the national housing act, 12 USC
- 9 1701q.
- 10 (ix) Financing or funding under the low-income housing tax
- 11 credit program under section 42 of the internal revenue code.
- (x) Financing or other subsidies from any new programs similar
- 13 to any of the above.
- 14 (c) "Rent restricted unit" means any residential rental unit's
- 15 rental income is restricted in accordance with section 42(q)(1) of
- 16 the internal revenue code as if it was a qualified low-income
- 17 housing project, or receives rental assistance in the form of HUD
- 18 section 8 subsidies or HUD housing assistance program subsidies, or
- 19 rental assistance from the United States department of agriculture
- 20 rural housing programs, or from any of the other programs described
- 21 under subdivision (b).