HOUSE BILL No. 5711

December 17, 2009, Introduced by Rep. Sheltrown and referred to the Committee on Education.

A bill to amend 1979 PA 94, entitled

"The state school aid act of 1979,"

by amending sections 31a and 104 (MCL 388.1631a and 388.1704), as amended by 2009 PA 121.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 31a. (1) From the state school aid fund money
- 2 appropriated in section 11, there is allocated for 2009-2010 an
- 3 amount not to exceed \$317,695,500.00 for payments to eliqible
- 4 districts and eligible public school academies under this section.
- 5 Subject to subsection (14), the amount of the additional allowance
- 6 under this section, other than funding under subsection (6) or (7),
- 7 shall be based on the number of actual pupils in membership in the
 - district or public school academy who met the income eligibility

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- 1 criteria for free breakfast, lunch, or milk in the immediately
- 2 preceding state fiscal year, as determined under the Richard B.
- 3 Russell national school lunch act, 42 USC 1751 to 1769i, and
- 4 reported to the department by October 31 of the immediately
- 5 preceding fiscal year and adjusted not later than December 31 of
- 6 the immediately preceding fiscal year. However, for a public school
- 7 academy that began operations as a public school academy after the
- 8 pupil membership count day of the immediately preceding school
- 9 year, the basis for the additional allowance under this section
- 10 shall be the number of actual pupils in membership in the public
- 11 school academy who met the income eligibility criteria for free
- 12 breakfast, lunch, or milk in the current state fiscal year, as
- 13 determined under the Richard B. Russell national school lunch act.
- 14 (2) To be eligible to receive funding under this section,
- 15 other than funding under subsection (6) or (7), a district or
- 16 public school academy that has not been previously determined to be
- 17 eligible shall apply to the department, in a form and manner
- 18 prescribed by the department, and a district or public school
- 19 academy must meet all of the following:
- (a) The sum of the district's or public school academy's
- 21 combined state and local revenue per membership pupil in the
- 22 current state fiscal year, as calculated under section 20, plus the
- 23 amount of the district's per pupil allocation under section 20j(2),
- 24 is less than or equal to the basic foundation allowance under
- 25 section 20 for the current state fiscal year.
- 26 (b) The district or public school academy agrees to use the
- 27 funding only for purposes allowed under this section and to comply

- 1 with the program and accountability requirements under this
- 2 section.
- 3 (3) Except as otherwise provided in this subsection, an
- 4 eligible district or eligible public school academy shall receive
- 5 under this section for each membership pupil in the district or
- 6 public school academy who met the income eligibility criteria for
- 7 free breakfast, lunch, or milk, as determined under the Richard B.
- 8 Russell national school lunch act and as reported to the department
- 9 by October 31 of the immediately preceding fiscal year and adjusted
- 10 not later than December 31 of the immediately preceding fiscal
- 11 year, an amount per pupil equal to 11.5% of the sum of the
- 12 district's foundation allowance or public school academy's per
- 13 pupil amount calculated under section 20, plus the amount of the
- 14 district's per pupil allocation under section 20j(2), not to exceed
- 15 the basic foundation allowance under section 20 for the current
- 16 state fiscal year, or of the public school academy's per membership
- 17 pupil amount calculated under section 20 for the current state
- 18 fiscal year. A public school academy that began operations as a
- 19 public school academy after the pupil membership count day of the
- 20 immediately preceding school year shall receive under this section
- 21 for each membership pupil in the public school academy who met the
- 22 income eligibility criteria for free breakfast, lunch, or milk, as
- 23 determined under the Richard B. Russell national school lunch act
- 24 and as reported to the department by October 31 of the current
- 25 fiscal year and adjusted not later than December 31 of the current
- 26 fiscal year, an amount per pupil equal to 11.5% of the public
- 27 school academy's per membership pupil amount calculated under

1 section 20 for the current state fiscal year.

2 (4) Except as otherwise provided in this section, a district or public school academy receiving funding under this section shall 3 4 use that money only to provide instructional programs and direct noninstructional services, including, but not limited to, medical 5 or counseling services, for at-risk pupils; for school health 6 clinics; and for the purposes of subsection (5), (6), or (7). In 7 addition, a district that is a school district of the first class 8 or a district or public school academy in which at least 50% of the 9 10 pupils in membership met the income eligibility criteria for free 11 breakfast, lunch, or milk in the immediately preceding state fiscal year, as determined and reported as described in subsection (1), 12 may use not more than 20% of the funds it receives under this 13 section for school security. A district or public school academy 14 shall not use any of that money for administrative costs or to 15 supplant another program or other funds, except for funds allocated 16 17 to the district or public school academy under this section in the 18 immediately preceding year and already being used by the district 19 or public school academy for at-risk pupils. The instruction or 20 direct noninstructional services provided under this section may be 21 conducted before or after regular school hours or by adding extra 22 school days to the school year and may include, but are not limited 23 to, tutorial services, early childhood programs to serve children 24 age 0 to 5, and reading programs as described in former section 32f as in effect for 2001-2002. A tutorial method may be conducted with 25 26 paraprofessionals working under the supervision of a certificated 27 teacher. The ratio of pupils to paraprofessionals shall be between

- 1 10:1 and 15:1. Only 1 certificated teacher is required to supervise
- 2 instruction using a tutorial method. As used in this subsection,
- 3 "to supplant another program" means to take the place of a
- 4 previously existing instructional program or direct
- 5 noninstructional services funded from a funding source other than
- 6 funding under this section.
- 7 (5) Except as otherwise provided in subsection (12), a
- 8 district or public school academy that receives funds under this
- 9 section and that operates a school breakfast program under section
- 10 1272a of the revised school code, MCL 380.1272a, shall use from the
- 11 funds received under this section an amount, not to exceed \$10.00
- 12 per pupil for whom the district or public school academy receives
- 13 funds under this section, necessary to pay for costs associated
- 14 with the operation of the school breakfast program.
- 15 (6) From the funds allocated under subsection (1), there is
- 16 allocated for 2009-2010 an amount not to exceed \$3,557,300.00 to
- 17 support child and adolescent health centers. These grants shall be
- 18 awarded for 5 consecutive years beginning with 2003-2004 in a form
- 19 and manner approved jointly by the department and the department of
- 20 community health. Each grant recipient shall remain in compliance
- 21 with the terms of the grant award or shall forfeit the grant award
- 22 for the duration of the 5-year period after the noncompliance. To
- 23 continue to receive funding for a child and adolescent health
- 24 center under this section a grant recipient shall ensure that the
- 25 child and adolescent health center has an advisory committee and
- 26 that at least one-third of the members of the advisory committee
- 27 are parents or legal guardians of school-aged children. A child and

- 1 adolescent health center program shall recognize the role of a
- 2 child's parents or legal guardian in the physical and emotional
- 3 well-being of the child. Funding under this subsection shall be
- 4 used to support child and adolescent health center services
- 5 provided to children up to age 21. If any funds allocated under
- 6 this subsection are not used for the purposes of this subsection
- 7 for the fiscal year in which they are allocated, those unused funds
- 8 shall be used that fiscal year to avoid or minimize any proration
- 9 that would otherwise be required under subsection (14) for that
- 10 fiscal year.
- 11 (7) From the funds allocated under subsection (1), there is
- 12 allocated for 2009-2010 an amount not to exceed \$5,150,000.00 for
- 13 the state portion of the hearing and vision screenings as described
- 14 in section 9301 of the public health code, 1978 PA 368, MCL
- 15 333.9301. A local public health department shall pay at least 50%
- 16 of the total cost of the screenings. The frequency of the
- 17 screenings shall be as required under R 325.13091 to R 325.13096
- 18 and R 325.3271 to R 325.3276 of the Michigan administrative code.
- 19 Funds shall be awarded in a form and manner approved jointly by the
- 20 department and the department of community health. Notwithstanding
- 21 section 17b, payments to eligible entities under this subsection
- 22 shall be paid on a schedule determined by the department.
- 23 (8) Each district or public school academy receiving funds
- 24 under this section shall submit to the department by July 15 of
- 25 each fiscal year a report, not to exceed 10 pages, on the usage by
- 26 the district or public school academy of funds under this section,
- 27 which report shall include at least a brief description of each

- 1 program conducted by the district or public school academy using
- 2 funds under this section, the amount of funds under this section
- 3 allocated to each of those programs, the number of at-risk pupils
- 4 eligible for free or reduced price school lunch who were served by
- 5 each of those programs, and the total number of at-risk pupils
- 6 served by each of those programs. If a district or public school
- 7 academy does not comply with this subsection, the department shall
- 8 withhold an amount equal to the August payment due under this
- 9 section until the district or public school academy complies with
- 10 this subsection. If the district or public school academy does not
- 11 comply with this subsection by the end of the state fiscal year,
- 12 the withheld funds shall be forfeited to the school aid fund.
- 13 (9) In order to receive funds under this section, a district
- 14 or public school academy shall allow access for the department or
- 15 the department's designee to audit all records related to the
- 16 program for which it receives those funds. The district or public
- 17 school academy shall reimburse the state for all disallowances
- 18 found in the audit.
- 19 (10) Subject to subsections (5), (6), (7), (12), and (13), any
- 20 district may use up to 100% of the funds it receives under this
- 21 section to reduce the ratio of pupils to teachers in grades K-6, or
- 22 any combination of those grades, in school buildings in which the
- 23 percentage of pupils described in subsection (1) exceeds the
- 24 district's aggregate percentage of those pupils. Subject to
- 25 subsections (5), (6), (7), (12), and (13), if a district obtains a
- 26 waiver from the department, the district may use up to 100% of the
- 27 funds it receives under this section to reduce the ratio of pupils

- 1 to teachers in grades K-6, or any combination of those grades, in
- 2 school buildings in which the percentage of pupils described in
- 3 subsection (1) is at least 60% of the district's aggregate
- 4 percentage of those pupils and at least 30% of the total number of
- 5 pupils enrolled in the school building. To obtain a waiver, a
- 6 district must apply to the department and demonstrate to the
- 7 satisfaction of the department that the class size reductions would
- 8 be in the best interests of the district's at-risk pupils.
- 9 (11) A district or public school academy may use funds
- 10 received under this section for adult high school completion,
- 11 general educational development (G.E.D.) test preparation, adult
- 12 English as a second language, or adult basic education programs
- 13 described in section 107.
- 14 (12) For an individual school or schools operated by a
- 15 district or public school academy receiving funds under this
- 16 section that have been determined by the department to meet the
- 17 adequate yearly progress standards of the no child left behind act
- 18 of 2001, Public Law 107-110, in both mathematics and English
- 19 language arts at all applicable grade levels for all applicable
- 20 subgroups, the district or public school academy may submit to the
- 21 department an application for flexibility in using the funds
- 22 received under this section that are attributable to the pupils in
- 23 the school or schools. The application shall identify the affected
- 24 school or schools and the affected funds and shall contain a plan
- 25 for using the funds for specific purposes identified by the
- 26 district that are designed to benefit at-risk pupils in the school,
- 27 but that may be different from the purposes otherwise allowable

- 1 under this section. The department shall approve the application if
- 2 the department determines that the purposes identified in the plan
- 3 are reasonably designed to benefit at-risk pupils in the school. If
- 4 the department does not act to approve or disapprove an application
- 5 within 30 days after it is submitted to the department, the
- 6 application is considered to be approved. If an application for
- 7 flexibility in using the funds is approved, the district may use
- 8 the funds identified in the application for any purpose identified
- 9 in the plan.
- 10 (13) A district or public school academy that receives funds
- 11 under this section may use funds it receives under this section to
- 12 implement and operate an early intervening program for pupils in
- 13 grades K to 3 that meets either or both of the following:
- 14 (a) Monitors individual pupil learning and provides specific
- 15 support or learning strategies to pupils as early as possible in
- 16 order to reduce the need for special education placement. The
- 17 program shall include literacy and numeracy supports, sensory motor
- 18 skill development, behavior supports, instructional consultation
- 19 for teachers, and the development of a parent/school learning plan.
- 20 Specific support or learning strategies may include support in or
- 21 out of the general classroom in areas including reading, writing,
- 22 math, visual memory, motor skill development, behavior, or language
- 23 development. These would be provided based on an understanding of
- 24 the individual child's learning needs.
- 25 (b) Provides early intervening strategies using school-wide
- 26 systems of academic and behavioral supports and is scientifically
- 27 research-based. The strategies to be provided shall include at

- 1 least pupil performance indicators based upon response to
- 2 intervention, instructional consultation for teachers, and ongoing
- 3 progress monitoring. A school-wide system of academic and
- 4 behavioral support should be based on a support team available to
- 5 the classroom teachers. The members of this team could include the
- 6 principal, special education staff, reading teachers, and other
- 7 appropriate personnel who would be available to systematically
- 8 study the needs of the individual child and work with the teacher
- 9 to match instruction to the needs of the individual child.
- 10 (14) If necessary, and before any proration required under
- 11 section 11, the department shall prorate payments under this
- 12 section by reducing the amount of the per pupil payment under this
- 13 section by a dollar amount calculated by determining the amount by
- 14 which the amount necessary to fully fund the requirements of this
- 15 section exceeds the maximum amount allocated under this section and
- 16 then dividing that amount by the total statewide number of pupils
- 17 who met the income eligibility criteria for free breakfast, lunch,
- 18 or milk in the immediately preceding fiscal year, as described in
- 19 subsection (1).
- 20 (15) If a district is formed by consolidation after June 1,
- 21 1995, and if 1 or more of the original districts was not eligible
- 22 before the consolidation for an additional allowance under this
- 23 section, the amount of the additional allowance under this section
- 24 for the consolidated district shall be based on the number of
- 25 pupils described in subsection (1) enrolled in the consolidated
- 26 district who reside in the territory of an original district that
- 27 was eliqible before the consolidation for an additional allowance

- 1 under this section.
- 2 (16) A district or public school academy that does not meet
- 3 the eligibility requirement under subsection (2)(a) is eligible for
- 4 funding under this section if at least 1/4 of the pupils in
- 5 membership in the district or public school academy met the income
- 6 eligibility criteria for free breakfast, lunch, or milk in the
- 7 immediately preceding state fiscal year, as determined and reported
- 8 as described in subsection (1), and at least 4,500 of the pupils in
- 9 membership in the district or public school academy met the income
- 10 eligibility criteria for free breakfast, lunch, or milk in the
- 11 immediately preceding state fiscal year, as determined and reported
- 12 as described in subsection (1). A district or public school academy
- 13 that is eligible for funding under this section because the
- 14 district meets the requirements of this subsection shall receive
- 15 under this section for each membership pupil in the district or
- 16 public school academy who met the income eligibility criteria for
- 17 free breakfast, lunch, or milk in the immediately preceding fiscal
- 18 year, as determined and reported as described in subsection (1), an
- 19 amount per pupil equal to 8.63% of the sum of the district's
- 20 foundation allowance or public school academy's per pupil
- 21 allocation under section 20, plus the amount of the district's per
- 22 pupil allocation under section 20j(2), not to exceed the basic
- 23 foundation allowance under section 20 for the current state fiscal
- **24** year.
- 25 (17) A district that does not meet the eligibility requirement
- 26 under subsection (2)(a) is eligible for funding under this section
- 27 if at least 75% of the pupils in membership in the district met the

- 1 income eligibility criteria for free breakfast, lunch, or milk in
- 2 the immediately preceding state fiscal year, as determined and
- 3 reported as described in subsection (1), the district receives an
- 4 adjustment under section 20(19), and the district does not receive
- 5 any state portion of its foundation allowance as calculated under
- 6 section 20. A district that is eligible for funding under this
- 7 section because the district meets the requirements of this
- 8 subsection shall receive under this section for each membership
- 9 pupil in the district who met the income eligibility criteria for
- 10 free breakfast, lunch, or milk in the immediately preceding fiscal
- 11 year, as determined and reported as described in subsection (1), an
- 12 amount per pupil equal to 11.5% of the sum of the district's
- 13 foundation allowance under section 20, not to exceed the basic
- 14 foundation allowance under section 20 for the current state fiscal
- **15** year.
- 16 (18) As used in this section, "at-risk pupil" means a pupil
- 17 for whom the district has documentation that the pupil meets at
- 18 least 2 of the following criteria: is a victim of child abuse or
- 19 neglect; is below grade level in English language and communication
- 20 skills or mathematics; is a pregnant teenager or teenage parent; is
- 21 eliqible for a federal free or reduced-price lunch subsidy; has
- 22 atypical behavior or attendance patterns; or has a family history
- 23 of school failure, incarceration, or substance abuse. For pupils
- 24 for whom the results of at least the applicable Michigan education
- 25 assessment program (MEAP) test ASSESSMENT USED UNDER SECTION 2 OF
- 26 1970 PA 38, MCL 388.1082, have been received, at-risk pupil also
- 27 includes a pupil who does not meet the other criteria under this

- 1 subsection but who did not achieve at least a score of level 2 on
- 2 the most recent MEAP English language arts, mathematics, or science
- 3 test-ASSESSMENT USED UNDER SECTION 2 OF 1970 PA 38, MCL 388.1082,
- 4 for which results for the pupil have been received. For pupils for
- 5 whom the results of the Michigan merit examination have been
- 6 received, at-risk pupil also includes a pupil who does not meet the
- 7 other criteria under this subsection but who did not achieve
- 8 proficiency on the reading component of the most recent Michigan
- 9 merit examination for which results for the pupil have been
- 10 received, did not achieve proficiency on the mathematics component
- 11 of the most recent Michigan merit examination for which results for
- 12 the pupil have been received, or did not achieve basic competency
- 13 on the science component of the most recent Michigan merit
- 14 examination for which results for the pupil have been received. For
- 15 pupils in grades K-3, at-risk pupil also includes a pupil who is at
- 16 risk of not meeting the district's core academic curricular
- 17 objectives in English language arts or mathematics.
- 18 Sec. 104. (1) In order to receive state aid under this act, a
- 19 district shall comply with sections 1278a, 1278b, 1279, 1279q, and
- 20 1280b of the revised school code, MCL 380.1278a, 380.1278b,
- 21 380.1279, 380.1279q, and 380.1280b, and 1970 PA 38, MCL 388.1081 to
- 388.1086. From the state school aid fund money appropriated in
- 23 section 11, there is allocated for 2009-2010 an amount not to
- 24 exceed \$26,630,700.00 for payments on behalf of districts for costs
- 25 associated with complying with those provisions of law. In
- 26 addition, from the federal funds appropriated in section 11, there
- 27 is allocated for 2009-2010 an amount estimated at \$8,313,700.00,

- 1 funded from DED-OESE, title VI, state assessments funds and DED-
- 2 OSERS, section 504 of part B of the individuals with disabilities
- 3 education act, Public Law 94-142, plus any carryover federal funds
- 4 from previous year appropriations, for the purposes of complying
- 5 with the federal no child left behind act of 2001, Public Law 107-
- 6 110.
- 7 (2) The department shall determine whether the "Explore" test
- 8 is at least as robust as the Michigan educational assessment
- 9 program social studies test. If the department determines that the
- 10 "Explore" test is at least as robust as the Michigan educational
- 11 assessment program social studies test, it is the intent of the
- 12 legislature that the department shall replace the Michigan
- 13 educational assessment program social studies test with the
- 14 "Explore" test. If this replacement of tests requires a waiver
- 15 under federal law in order to comply with federal law, then the
- 16 department shall apply for that waiver to allow for this
- 17 replacement.
- 18 (2) (3)—The results of each test ASSESSMENT administered as
- 19 part of the Michigan educational assessment program UNDER SECTION 2
- 20 OF 1970 PA 38, MCL 388.1082, including tests ASSESSMENTS
- 21 administered to high school students, shall include an item
- 22 analysis that lists all items that are counted for individual pupil
- 23 scores and the percentage of pupils choosing each possible
- 24 response.
- 25 (3) (4) All federal funds allocated under this section shall
- 26 be distributed in accordance with federal law and with flexibility
- 27 provisions outlined in Public Law 107-116, and in the education

- 1 flexibility partnership act of 1999, Public Law 106-25.
- 2 (4) (5) Notwithstanding section 17b, payments on behalf of
- 3 districts, intermediate districts, and other eligible entities
- 4 under this section shall be paid on a schedule determined by the
- 5 department.
- 6 (6) The department shall meet with the United States
- 7 department of education and shall request a waiver to replace the
- 8 current Michigan educational assessment program tests used for
- 9 grades 3 to 8 with a standardized catalog version norm-referenced
- 10 test. Before sending the waiver request to the United States
- 11 department of education, the department shall seek input on the
- 12 waiver request from the subcommittees of the senate and house of
- 13 representatives appropriations committees that have jurisdiction
- 14 over this act. The department shall submit the waiver request to
- 15 the subcommittees for input not later than January 15, 2010 and
- 16 shall submit the waiver request to the United States department of
- 17 education not later than February 15, 2010. If the waiver is
- 18 granted by the United States department of education, then the
- 19 department shall immediately notify the subcommittees of the senate
- 20 and house of representatives appropriations committees that have
- 21 jurisdiction over this act of the approval.
- 22 (5) $\frac{(7)}{}$ As used in this section:
- (a) "DED" means the United States department of education.
- 24 (b) "DED-OESE" means the DED office of elementary and
- 25 secondary education.
- 26 (c) "DED-OSERS" means the DED office of special education and
- 27 rehabilitative services.

- 1 Enacting section 1. This amendatory act does not take effect
- 2 unless Senate Bill No. ____ or House Bill No. 5710(request no.
- 3 05076'09) of the 95th Legislature is enacted into law.

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