FY 2013-14: DEPARTMENT OF ENVIRONMENTAL QUALITY Summary: As Passed by the Senate

Senate Bill 195 (S-1)



Analyst: Viola Bay Wild

	FY 2012-13 YTD	FY 2013-14 Revised	FY 2013-14	FY 2013-14	FY 2013-14	Difference: Senate From FY 2012-13 YTD	
	as of 2/7/13	Executive	House	Senate	Enacted	Amount	%
IDG/IDT	\$9,021,200	\$9,401,900	\$9,399,300	\$9,401,900		\$380,700	4.2
Federal	161,687,500	150,929,700	150,911,400	150,929,700		(10,757,800)	(6.7)
Local	0	0	0	0		0	0.0
Private	533,200	541,800	541,800	541,800		8,600	1.6
Restricted	231,275,600	327,690,900	320,626,100	320,690,900		89,415,300	38.7
GF/GP	29,812,400	29,104,500	26,399,900	29,104,600		(707,800)	(2.4)
Gross	\$432,329,900	\$517,668,800	\$507,878,500	\$510,668,900		\$78,339,000	18.1
FTEs	1,327.5	1,291.5	1,291.5	1,291.5		(36.0)	(2.7)

Notes: (1) FY 2012-13 year-to-date (YTD) figures include mid-year budget adjustments through February 7, 2013.

- (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as one-time.
- (3) House figures are appropriations made in Article VII of House Bill 4328 (H-1).

replaces that funding with \$400,000 one-time GF/GP in FY 2013-14 in

House includes a \$1.5 million restricted fund reduction of Waste Reduction

Fee revenue in the Office of Environmental Assistance (OEA) line item; funding is transferred to Hazardous Waste Management line item and OEA

separate one-time funding appropriation unit.

line item is reduced by \$1.5 million (See item #2).

3. Waste Reduction Fee Transfer

<u>Overview</u>

The Department of Environmental Quality (DEQ) supports environmental protection, conservation, and cleanup and redevelopment programs and regulatory efforts established to protect, restore, and reuse Michigan's air, water, and land resources.

Major Budget Changes From FY 2012-13 YTD Appropriations		FY 2012-13 Year-to-Date (as of 2/7/13)	FY 2013-14 Senate <u>Change</u>
1. Funding Authorization Reductions Executive reduces restricted funding by \$1.9 million to align with anticipated revenues. Restricted funds reduced include Water Analysis Fund, Waste Reduction Fund, Septage Waste License Fees, Hazardous Materials Transport Permit Fund, Infrastructure Construction Fund, and CMI Clean Water Fund. House and Senate concur with Executive.	Gross Restricted	N/A N/A	(\$1,937,000) (1,937,000)
2. Hazardous Waste Management Program Fee Increase Executive replaces one-time restricted funding used in FY 2012-13 that is no longer available with \$1.5 million restricted funding to be generated by a fee increase and restructuring of the Hazardous Waste Management Fees. In addition, Executive eliminates \$400,000 federal funding to align with anticipated revenues and replaces that funding with \$400,000 one-time GF/GP in FY 2013-14 in separate one-time funding appropriation unit.	Gross Federal Restricted GF/GP	N/A N/A N/A N/A	(\$1,500,000) (400,000) (1,500,000) \$400,000
House does not include \$1.5 million restricted funding from a fee increase or the \$400,000 one-time GF/GP, but replaces the current-year restricted funding that is no longer available with \$1.5 million Waste Reduction Fee revenue transferred into this line item from the Office of Environmental Assistance line item.			
Senate does not include \$1.5 million restricted funding from a fee increase and reduces line item by \$1.5 million restricted funding to align with anticipated revenues. Senate eliminates \$400,000 federal funding and			

Gross

Restricted

N/A

N/A

\$0

Major Budget Changes From FY 2012-13 YTD Appropriations		FY 2012-13 Year-to-Date (as of 2/7/13)	FY 2013-14 Senate <u>Change</u>
4. GF/GP Reduction House includes a GF/GP funding reduction that totals \$1.6 million throughout various line items.	Gross GF/GP	N/A N/A	\$0 \$0
5. Wetlands Funding Executive funds Wetlands Program at \$2.1 million Gross (\$1.6 million GF/GP), reclassifies \$1.0 million GF/GP one-time funding in current year for Wetlands Program to on-going base funding, and includes additional \$100,000 GF/GP funding and 1.0 FTE for a Wetlands Ombudsman. In addition, includes one-time GF/GP support totaling \$600,000 for FY 2013-14 in a separate one-time funding appropriation unit.	FTE Gross Federal GF/GP	24.0 \$2,000,000 500,000 \$1,500,000	1.0 \$100,000 0 \$100,000
<u>House</u> include \$1.6 million on-going GF/GP funding, \$500,000 federal funding, and 1.0 FTE for Wetland Ombudsman in line item.			
Senate concurs with Executive.			
6. Great Lakes Restoration Initiative (GLRI) Executive decreases federal EPA authorization for GLRI funding by \$10.0 million. Funding is reduced because many GLRI grants are being awarded directly to locals rather than to DEQ as a pass-through agency. House and Senate concur with Executive.	Gross Federal	\$25,000,000 25,000,000	(\$10,000,000) (10,000,000)
7. Leaking Underground Storage Tanks (LUST) Cleanups Executive includes additional \$2.5 million Refined Petroleum Fund (RPF) revenue for cleanup work at LUST sites. House and Senate concur with Executive.	Gross Restricted	\$30,000,000 30,000,000	\$2,500,000 2,500,000
8. Underground and Aboveground Storage Tank Inspection/ Permitting Program Executive reduces restricted funding by \$3.7 million and federal funding by \$1.3 million and eliminates 37.0 FTE positions to reflect the transfer to LARA of the underground and aboveground storage tank programs. Transfer authorized by E.O. 2012-14. House and Senate concur with Executive.	FTE Gross Federal Restricted	37.0 \$4,925,700 1,255,300 3,670,400	(37.0) (\$4,925,700) (1,255,300) (3,670,400)
9. Strategic Water Quality Initiatives Funding (SWQIF) Executive includes additional \$100.0 million restricted funding from SWQIF bond revenues. Provides \$97.0 million funding for the SWQIF grants and loans program which makes awards to local governments to improve sewage collection and treatment systems and \$3.0 million to establish the new wetland mitigation bank funding program to provide grants and loans to eligible municipalities. House and Senate concur with Executive.	Gross Restricted	N/A N/A	\$100,000,000 100,000,000
10. Office of the Great Lakes Executive proposes \$500,000 GF/GP funding to support the Office of Great Lakes and to satisfy the state's responsibilities under the Great Lakes Compact Agreement. Funding would replace restricted funding that is no longer available. House does not include GF/GP funding; Senate concurs with Executive.	Gross Restricted GF/GP	\$500,000 500,000 \$0	\$0 (500,000) \$500,000
11. Revenue Alignment Adjustments Executive includes additional \$234,400 IDG authorization to receive additional funding from the Michigan Department of State Police to more accurately reflect the DEQ's costs associated with the radiological protection program. Decreases restricted funding by \$5,000 for IT charges due to program rate changes. House and Senate concur with Executive.	Gross IDG Restricted	N/A N/A N/A	\$229,400 234,400 (5,000)
12. Surface Water Quality Program Executive includes additional \$200,000 GF/GP funding to be used as matching funds for federal grants available for enforcement, the issuance of permits, and compliance activities concerning water quality. House does not include GF/GP funding; Senate concurs with Executive.	Gross GF/GP	N/A N/A	\$200,000 \$200,000

Major Budget Changes From FY 2012-13 YTD Appropriations		FY 2012-13 Year-to-Date (as of 2/7/13)	FY 2013-14 Senate <u>Change</u>
 13. Cost Allocation Adjustment Executive adjusts funding to reflect cost allocation changes from FY 2012- 13. House and Senate concur with Executive. 	Gross IDG Federal Restricted	N/A N/A N/A N/A	\$0 22,500 (36,500) 14,000
14. Information Technology Expansion Executive includes additional \$90,300 (\$4,600 GF/GP) funding for wireless infrastructure and Internet bandwidth expansions. House does not include funding; Senate concurs with Executive.	Gross IDG Federal Restricted GF/GP	N/A N/A N/A N/A N/A	\$90,300 2,600 18,300 64,800 \$4,600
15. Removal of FY 2012-13 One-Time Supplemental Funding — Aquifer Protection Program Executive eliminates \$600,000 supplemental funding for the Aquifer Protection Program appropriated in P.A. 305 of 2012. One-time appropriation is anticipated to sufficiently fund program for 3 years. House and Senate concur with Executive.	Gross Restricted	\$600,000 600,000	(\$600,000) (600,000)
16. Removal of FY 2012-13 One-Time Boilerplate Appropriation — Engineering Study Executive eliminates \$300,000 boilerplate appropriation for an engineering study concerning the Wickes Manufacturing TCE plume site. House and Senate concur with Executive.	Gross Restricted	\$300,000 300,000	(\$300,000) (300,000)
 17. Removal of FY 2012-13 One-Time Appropriations Executive eliminates one-time funding items from previous year that will not receive any funding in FY 2013-14: Brownfield Grants and Loans (\$5.0 million) MiWaters Data System Project (\$2.0 million) State Employees Lump-Sum Payments (\$1.5 million) Drinking Water Revolving Fund State Match (\$2.5 million) House and Senate concur with Executive. 	Gross IDG Federal Private Restricted GF/GP	\$11,049,200 48,800 415,700 4,200 7,920,400 \$2,660,100	(\$11,049,200) (48,800) (415,700) (4,200) (7,920,400) (\$2,660,100)
18. Mason Water Tower Senate includes a \$100 GF/GP placeholder for a water tower in the City of Mason	Gross GF/GP	N/A N/A	\$100 \$100
19. Brownfield Grants Revised Executive includes \$5.5 million restricted funding for grants to give support for existing contaminated site cleanup projects. This CMI funding was previously authorized for loans and would be re-appropriated for a grant program.	Gross Restricted	N/A N/A	\$0 O
20. Economic Adjustments <u>Executive</u> reflects increased costs of \$5.5 million Gross (\$747,600 GF/GP) for negotiated salary and wage amounts (1.0%), insurance rate increases, actuarially-required retirement rate increases, and other economic adjustments. <u>House</u> and <u>Senate</u> concur with <u>Executive</u> .	Gross IDG Federal Private Restricted GF/GP	N/A N/A N/A N/A N/A N/A	\$5,531,100 170,000 1,331,400 12,800 3,269,300 \$747,600

Major Boilerplate Changes From FY 2012-13

Executive Boilerplate Deletions

In general, the Executive Budget deletes a large majority of boilerplate language included in the FY 2012-13 budget. This includes many legislative reporting requirements, sections providing guidance and placing conditions on appropriations, and earmarks of funding. The list below includes major boilerplate changes, but is not a comprehensive list of all sections deleted.

Sec. 212. Disciplinary Action Against State Employees - RETAINED

Prohibits Department from disciplining state employees for communicating with members of the Legislature and their staffs. Executive deletes language; House and Senate retain current-year language.

Sec. 213. Administrative Rule Promulgation – RETAINED

Prohibits DEQ to adopt a rule that will apply to a small business if it has a disproportionate economic impact. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain current-year language.

Major Boilerplate Changes From FY 2012-13

Sec. 218. Office Space Consolidation Plan - DELETED

Includes legislative language that DEQ cooperate with the development and implementation of a statewide office space consolidation plan. Executive and Senate delete language; House retains current-year language.

Sec. 223. FTE Report by Line Item – RETAINED

Requires DEQ to report on the number of funded FTEs and number of FTEs funded by line item. <u>Executive</u> deletes language; House and Senate retain current-year language.

Sec. 224. Quarterly FTE Report - RETAINED

Requires DEQ to report on the number of FTEs in pay status; report required quarterly. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain current-year language.

Sec. 227. Permit Application Status Tracking Tool - DELETED

Requires report on implementation of a permit application tracking tool on DEQ website. <u>Executive</u> and <u>Senate</u> delete language; House revises report language.

Sec. 228. Customer Satisfaction Evaluation Program - RETAINED

Requires report on development of customer satisfaction evaluation program and public feedback received. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain current-year language.

Sec. 229. Expedited Permitting Program – RETAINED

Requires report listing actions and program changes taken to implement the Expedited Permitting Program; report must include a plan, timeline, and estimated costs. <u>Executive</u> deletes language; <u>House</u> revises report language; <u>Senate</u> retains current-year language.

Sec. 230. Measurable Outcomes Report - DELETED

Requires report identifying 10 principal measurable outcomes of budget expenditures. <u>Executive</u>, <u>House</u>, and <u>Senate</u> delete language.

Sec. 231. Website Scorecard - NEW

Includes new language that requires DEQ to maintain on a publicly accessible website a department scorecard with key metrics concerning the agency's performance. <u>Executive</u>, <u>House</u>, and <u>Senate</u> include new language.

Sec. 232. Publication Revenue Fund Transfer - NEW

Includes new language that transfers surplus funds of up to \$72,600 from the Publication Revenue Fund to the Oil and Gas Regulatory Fund on October 1, 2013. Executive, House, and Senate include new language.

Sec. 305. Refined Petroleum Fund – RETAINED

States legislative intent to restore \$70.0 million Refined Petroleum Fund transferred to General Fund in FY 2006-07. <u>Executive</u> deletes language; <u>House</u> and <u>Senate</u> retain current-year language.

Sec. 306. Refined Petroleum Fund Cleanup Site List - REVISED

Lists cleanup projects funded through the Refined Petroleum Product Cleanup Program. <u>Executive</u> deletes language; <u>House</u> and Senate include revised list of sites.

Sec. 307. Engineering Study Appropriation - DELETED

Appropriates \$300,000 CMI funding for an engineering study concerning the Wickes Manufacturing TCE plume site. <u>Executive</u> and <u>Senate</u> delete language; <u>House</u> revises language to require a report on the results of the engineering study.

Sec. 309. Brownfield Grants and Loans Program Work Project Language - DELETED

Provides that Brownfield Grants and Loans Program funding are work project appropriations and allows carry-forward of remaining funds; projects accomplished by contract; tentative completion date is September 30, 2017. Revised Executive revises language to refer to Brownfield Grant Program and revises completion date to 2018. House and Senate delete language.

Sec. 401. Aquatic Nuisance Control (ANC) - REVISED

Requires \$700,000 and 5.0 FTEs be allocated to the ANC program; requires report. <u>Executive</u> deleted language; <u>House</u> and <u>Senate</u> revise language.

Sec. 402. Groundwater Dispute Resolution Process – RETAINED

Directs Department to fund an aquifer dispute resolution process if funds are available. <u>Executive</u> and <u>House</u> delete language; <u>Senate</u> retains current-year language.

Sec. 403. Aquatic Invasive Species Council - RETAINED

Requires DEQ to support funding for an Aquatic Invasive Species Council. <u>Executive</u> and <u>House</u> delete language; <u>Senate</u> retains current-year language.

Sec. 406. Wetlands Ombudsman - NOT INCLUDED

Requires that \$100,000 of the funding appropriated in part 1 for wetlands program be allocated to support 1.0 FTE position for a wetlands ombudsman. House includes new language; Executive and Senate do not include language.

Major Boilerplate Changes From FY 2012-13

Sec. 601. Solid Waste Program Report - DELETED

Requires report on the Department's Solid Waste Management Program and policies. Report shall include plan for long-term funding and all actions and program changes taken to implement recommendation of 2012 report. <u>Executive</u>, <u>House</u>, and <u>Senate</u> delete language.

Sec. 602. Clean Sweep Program - RETAINED

Directs DEQ to work with local health departments, Department of Agriculture and Rural Development, and USDA to maintain and expand the program for disposal of hazardous household chemicals and drugs; requires report. <u>Executive</u> deletes language; House and Senate retain current-year language.

Sec. 1201. Anticipated FY 2014-15 Appropriations – RETAINED

States legislative intent to provide appropriations for FY 2014-15, adjusting FY 2013-14 amounts based on economic and other factors. (See item 18 under Major Budget Changes for specific anticipated appropriation adjustments.) <u>Executive</u> deletes language; House and Senate retain current-year language.

Sec. 1202. Identification of Future Retirement Costs - NEW

States legislative intent that the DEQ identify the FY 2015 retirement costs for line items listed in part 1. <u>Senate</u> includes new language; <u>Executive</u> and <u>House</u> do not include language.