



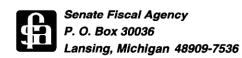
Telephone: (517) 373-2768 Fax: (517) 373-1986

Throughout this document Senate means Appropriations Committee

General Government Budgets Total Gross and GF/GP Appropriations

	FY 2013-14 Year-to-Date	FY 2014-15 Gov's. Rec.	Change from Year-to-Date	Percent <u>Change</u>
Gross Appropriations	\$4,458,973,500	\$4,742,121,900	\$283,148,400	6.4%
GF/GP Appropriations	\$1,071,605,500	\$1,208,809,500	\$137,204,000	12.8%
Full-time Equated Employees (FTEs)	7,615.7	7,712.2	96.5	1.3%
		FY 2014-15	Change	Percent
		Senate Rec.	From Gov.	<u>Change</u>
Gross Appropriations		\$4,714,681,700	(27,440,200)	(0.58)%
GF/GP Appropriations		\$1,191,369,300	(17,440,200)	(1.44)%
Full-time Equated Employees (FTEs)		7,620.0	(92.2)	(1.2)%

See Individual Highlight Sheet for Department Detail





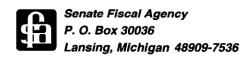
Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$89,139,900
Changes from FY 2013-14 Year-to-Date:	-
 Unclassified Salary Increase. The Governor recommended an increase to the Unclassified Salary line item. The line increased from \$707,000 to \$724,700. The Senate concurred. 	17,700
 Human Trafficking Initiative. The Governor recommended an increase in funding for the Department to hire 2.5 additional FTEs to combat human trafficking. The Senate concurred. 	400,000
 Michigan Gaming Control Board. The Governor recommended an increase in funding for the Department to hire an investigator to monitor illegal gaming activity across the State. The Senate concurred. 	113,600
 Assigned Claims Assessments. The Governor eliminated funding for this line item since those services have been privatized and are no longer supported with State funds. The Senate concurred. 	(158,600)
 Economic Adjustments. Includes (\$308,100) Gross and (\$119,400) GF/GP for OPEB and \$1,817,800 Gross and \$687,500 GF/GP for other economic adjustments. The Senate concurred. 	1,509,700
6. Comparison to Governor's Recommendation. The Senate is \$0 Gross over/under and \$0 GF/GP over/under the Governor.	
Total Changes	\$1,882,400
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$91,022,300

- 1. **Line Item Structure.** The Governor separated the General Government departments into separate articles within his proposed budget. The budget for the Attorney General is in Article 2. The Senate retained the current law structure.
- 2. **Boilerplate Structure.** The Governor moved boilerplate from the FY 2013-14 general sections that applied to all General Government budgets to the Article for the Department of Attorney General. The Senate retained as general sections. These sections include:
 - Report on total State spending for the Department. (Sec. 2-201)
 - Appropriations are subject to Management and Budget Act, 1984 PA 431. (Sec. 2-202)
 - Definitions. (Sec. 2-203)
 - Requirement for Departments to maintain searchable websites. Governor deleted the requirement for quarterly updates (Sec. 2-206)
 - Report on out-of-state travel. (Sec. 2-216)
 - GF/GP Lapse Report. (Sec. 2-217)
 - Restricted Revenue Report. (Sec. 2-218)
 - Department Scorecards. (Sec. 2-219)
 - Prohibition on outside legal services. (Sec. 2-226)
 - Use of Internet to fulfill reporting requirements. (Sec. 2-227)
 - Buy American with a Michigan preference. (Sec. 2-228)
- 3. **Legacy Costs.** Governor added new language listing the authorized amount of the appropriations in Part 1that may be used for legacy costs as well as an estimated of the amount of pension-related legacy costs. The Senate concurred. (Sec. 315)





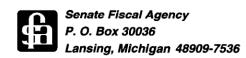
Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$15,198,300
Changes from FY 2013-14 Year-to-Date:	
 Unclassified Salary Increase. The Governor and Senate recommended an increase to the Unclassified Salary line item. The line increased from \$707,000 to \$724,700. 	17,700
2. Expansion of Targeted Initiatives. The Governor recommended total funding of \$500,000 for three new initiatives to combat civil rights violations against Michigan citizens. Funding and the addition of 4.0 FTEs is recommended for the following: \$250,000 for Advocates and Leaders for Police and Community Trust; \$125,000 for the Michigan Alliance Against Hate Crimes; and \$125,000 for Anti-Bullying initiatives. The Senate reduced funding for each initiative by 40% for a total reduction of \$200,000 from the Governor.	300,000
 Expansion of Intake Unit. The Governor recommended an increase in funding and the addition of 2.0 FTEs for the Department to hire additional staff to process initial customer contact information. The Senate concurred. 	175,000
 Americans with Disabilities Act (ADA). The Governor transferred from DTMB the funding and 4.0 FTEs for the program that monitors and insures the State's compliance with the ADA. The Senate concurred. 	583,500
 Economic Adjustments. Includes (\$16,600) Gross and (\$14,300) GF/GP for OPEB and \$311,300 Gross and \$257,300GF/GP for other economic adjustments. The Senate concurred. 	294,700
7. Comparison to Governor's Recommendation. The Senate is \$200,000 Gross under and \$200,000 GF/GP under the Governor.	
Total Changes	\$1,370,900
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$16,569,200

- 1. **Line Item Structure.** The Governor separated the General Governments departments into separate articles within his proposed budget. The Civil Rights budget is in Article 3. The Senate retained current law structure.
- 2. **Boilerplate Structure.** The Governor moved boilerplate from the FY 2013-14 general sections that applied to all General Government budgets to the Article for the Department of Civil Rights. The Senate retained as general sections. These sections include:
 - Report on total State spending for the Department. (Sec. 3-201)
 - Appropriations are subject to Management and Budget Act, 1984 PA 431. (Sec. 3-202)
 - Definitions. (Sec. 3-203)
 - Report on out-of-state travel. (Sec. 3-216)
 - Prohibition on outside legal services. (Sec. 3-226)
 - Restricted Revenue Report. (Sec. 3-227)
 - GF/GP Lapse Report. (Sec. 3-228)
 - Department Scorecards. (Sec. 3-233)
 - Requirement for Departments to maintain searchable websites. **Governor deleted the requirement for quarterly updates** (Sec. 3-235)
 - Use of Internet to fulfill reporting requirements. (Sec. 3-236)
 - Buy American with a Michigan preference. (Sec. 3-237)
- 3. **Legacy Costs.** Governor added new language listing the authorized amount of the appropriations in Part 1that may be used for legacy costs as well as an estimated of the amount of pension-related legacy costs. The Senate concurred. (Sec. 410)
- 4. **Department Report.** Governor deleted the requirement for a detailed report submitted by November 30 that covers the following items for the most recent fiscal year: Detailed description of departmental operations; detailed description of all subunits in the department (responsibilities, positions, revenue, and spending for each subunit); number of complaints by type; average cost per complaint investigation and average investigative time spent per complaint; percent of complaints that are meritorious and worthy of investigation or settlement and the percentage of complaints that have no merit; list of amounts awarded to claimants; expenditures associated with complaint investigation and enforcement; and Complaint investigations closed per FTE for the past 5 years. The Senate retained current law section and added two additional items to the report. The additions are complaint evaluations completed per FTE and productivity projections. (Sec. 404)
- 5. **Notifications Required Re Federal Reports or Complaints.** Governor deleted the requirement for the department to notify the Office of State Budget, Senate and House appropriations committees, and the Senate and House fiscal agencies prior to submitting a report or complaint to the United State Commission on Civil Rights or other Federal departments. The Senate retained. (Sec. 405)





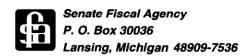
Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$5,370,000
Changes from FY 2013-14 Year-to-Date:	-
 Executive Office. Governor included a 3% increase to reflect actual costs of operation. The Senate concurred. 	161,100
 Office for New Americans. Governor created a new office within the Executive Office called the Office for New Americans to attract talented immigrants to Michigan. The Senate concurred. 	385,000
8. Comparison to Governor's Recommendation. The Senate is \$0 Gross over/under and \$0 GF/GP over/under the Governor.	
Total Changes	\$546,100
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$5,916,100

1. There previously were no boilerplate sections for the Executive Office. The Governor added one general section listing the total State spending from State resources and the payments to local units of government. The Senate removed. There are no boilerplate sections in the Senate bill.





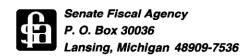
Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$144,773,700
Changes from FY 2013-14 Year-to-Date:	
 Auditor General Adjustment – Governor recommended a 2% overall increase for Auditor General operations. The Senate concurred. 	276,500
2. Legislative Adjustment. The Governor increased overall funding for the Legislature by a total of 4.5%. The Senate will receive an increase of \$1.2 million overall while the House will receive an overall increase of \$1.6 million. The House and Senate Fiscal Agencies will receive an increase of \$154,000 each. The Legislative Council will receive an increase of \$578,500 while the Retirement System will receive an increase of \$155,300. The Farnum Building and the Cora Anderson House building would receive increases totaling \$574,000. The Senate concurred.	4,612,600
3. State Capitol Historic Site . The Governor included new funding of \$3.0 million for the newly created State Capitol Historic Site line item and increased the Capitol's funding by \$138,600. The Senate concurred but added an additional \$360,000 for general operating costs for the Capitol building.	3,498,600
 Auditor General - IT Auditors. The Senate added \$800,000 in funding for the Auditor General to hire up to 10.0 additional FTEs to perform audits of the State's IT systems and projects. 	800,000
 Economic Adjustments. Includes (\$29,900) Gross and (\$20,200) GF/GP for OPEB and \$557,800 Gross and \$369,700 GF/GP for other economic adjustments. 	527,900
 Comparison to Governor's Recommendation. The Senate is \$1,160,000 Gross over and \$1,160,000 GF/GP over the Governor. 	
Total Changes	\$9,715,600
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$154,489,300

- 1. **Line Item Structure**. The Governor separated the General Government departments into separate articles within his proposed budget. The budget for the Legislature and the Legislative Auditor General is in Article 12. The Senate retained current law structure.
- 2. **Boilerplate Structure**. The Governor moved boilerplate from the FY 2013-14 general sections that applied to all General Government budgets to the Article for the Legislature and the Legislative Auditor General. The Senate retained sections as general sections. These sections include:
 - Report on total State spending for the Department. (Sec. 12-201)
 - Definitions. (Sec. 12-203)
- Legacy Costs. Governor added a general section listing the authorized amount of the appropriations in Part 1 that
 may be used for legacy costs as well as an estimated of the amount of pension-related legacy costs. The Senate
 concurred. (Sec. 615)
- 4. **Date Changes.** The Governor extended the work project dates to September 30, 2019, for Property Management and Legislative Automated Processing. The Senate concurred. (Secs. 606 and 607)
- 5. **Capitol Historic Site Fund.** Governor added new language stating that the appropriation from the Capitol Historic Site Fund do not take effect unless Enrolled Senate Bill 678 of the 97th Legislature is enacted into law. The Senate concurred. (Sec. 609)





Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$219,548,900
Changes from FY 2013-14 Year-to-Date:	_
 Unclassified Salary Increase. Governor included salary and wage increases for the unclassified salary line item. The GF/GP funded line item increased from \$707,000 to \$724,700. The Senate concurred. 	17,700
 Vendor Increase for Elections Compliance. The Governor included GF/GP funding of \$500,000 to increase payments to vendors who maintain campaign finance systems and lobbyist registration systems. The Senate concurred. 	500,000
 Fraud Prevention – Data Analytics and Prosecution. The Governor included GF/GP funding of \$627,400 to allow the Department to develop a system of tools for departmentwide fraud deterrence. The Senate concurred. 	627,400
4. Fraud Prevention – Insurance Verification and Paper Certificates. The Governor included GF/GP funding of \$1.2 million to allow the Department to develop a process to verify paper certificates for auto insurance before renewal of vehicle registration to detect and combat fraud. The Senate concurred.	1,203,400
5. Fund Shift. The Governor replaced Michigan Transportation Fund (MTF) funding with GF/GP due to the capped amount of MTF funds that can be transferred to the Department. The shift increases GF/GP expenditures by \$300,700 while having a zero effect on the gross appropriation. The Senate concurred.	0
Help America Vote Act. The Governor eliminated Federal funding for this program due to the end of the Federal funding cycle. The Senate concurred.	(350,000)
 Economic Adjustments. Includes (\$700,700) Gross and (\$32,100) GF/GP for OPEB and \$ 3,265,600 Gross and \$68,500 GF/GP for other economic adjustments. The Senate concurred. 	2,564,900
 Comparison to Governor's Recommendation. The Senate is \$0 Gross over/under and \$0 GF/GP over/under the Governor. 	
Total Changes	\$4,563,400
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$224,112,300

- 1. **Re-numbering of Sections.** Sections of boilerplate that have been retained in the Governor's budget are renumbered accordingly for Article 16. The Senate retained current law format.
- 2. **Boilerplate Structure.** The Governor moved boilerplate from the FY 2013-14 general sections that applied to all General Government budgets to the Article for the Department of State. The Senate retained these sections in the general section of the bill. These sections include:
 - Report on total State spending for the Department. (Sec. 16-201)
 - Appropriations are subject to Management and Budget Act, 1984 PA 431. (Sec. 16-202)
 - Definitions. (Sec. 16-203)
 - Report on out-of-state travel. (Sec. 16-216)
 - Requirement for Departments to maintain searchable websites. **Governor deleted the requirement for quarterly updates** (Sec. 16-227)
 - GF/GP Lapse Report. (Sec. 16-228)
 - Department Scorecards. (Sec. 16-233)
 - Prohibition on outside legal services. (Sec. 16-234)
 - Use of Internet to fulfill reporting requirements. (Sec. 16-235)
 - Buy American with a Michigan preference. (Sec. 16-236)
 - Restricted Revenue Report. (Sec. 16-237)
- 3. **Legacy Costs.** Governor added new language listing the authorized amount of the appropriations in Part 1that may be used for legacy costs as well as an estimated of the amount of pension-related legacy costs. The Senate concurred. (Sec. 725)
- 4. **Branch Office Closings or Relocations.** Governor deleted the requirement that least 180 days prior to the announcement of Secretary of State branch office closings or consolidations, or at least 60 days prior to relocations, that the department of state inform members of the senate and house of representatives standing committees on appropriations and legislators who represent affected areas regarding the details of the proposal. Branch offices that consolidate or relocate within the same local unit of government are exempt from this notification procedure. The Senate retained. (Sec. 714)
- 5. **Business Application Modernization (BAM) Project.** The Governor removed language requiring the Department to report the total amount of funds spent on the BAM project from its inception. The Senate retained. (Sec. 716b)
- 6. **Buena Vista Branch Office.** Requires the Department to maintain a full service branch office in Buena Vista Township. The Governor removed this section. The Senate retained. (Sec. 718)





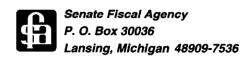
Telephone: (517) 373-2768 Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Throughout this document Senate means Appropriations Committee

Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$1,190,805,600
1. Removal of One-Time Funding. Governor excluded FY 2013-14 one-time funding of \$37.7	
1. Removal of One-Time Funding. Governor excluded FY 2013-14 one-time funding of \$37.7	
	(37,730,500)
	(- , , ,
\$2.0 million for Legal Services; \$10.0 million for special maintenance; \$21.3 million for Technology	
Services; and \$430,500 for MSU's combined sewer overflow project. Senate concurred.	
2. Unclassified Salary Increase. Governor included salary and wage increases for the	20,100
unclassified salary line item increasing from \$804,500 to \$824,600. Senate concurred.	,
3. Cyber Security. Gov. included funding to enhance Michigan's cyber security posture. Senate concurred.	6,785,000
4. Regional Prosperity Grants. The Governor converted \$2.5 million of FY 2013-14 one-time	0
funding to an ongoing funding item for FY 2014-15. Senate did not include.	· ·
5. Michigan Public Safety Communications System Lifecycle and Radio Replacement. The	25,300,000
Governor included funding to replace system equipment. Senate concurred.	20,000,000
6. Information Technology (IT) - Alignment of IDG Funding. The IT portion of the budget aligned	5,551,000
its IDG funding with enacted FY 2014 appropriations for all departments. Senate concurred.	3,331,000
7. Motor Vehicle Fleet. The Governor increased funding to account for higher fuel,	8,300,000
maintenance, and vehicle leasing costs. Senate concurred.	0,300,000
8. Professional Development Funds. Gov. included funding to provide professional development	720,000
and trainings for UAW-represented employees per contract requirements. Senate concurred.	120,000
9. Enterprisewide Special Maintenance. Gov. increased funding for the ongoing appropriations for this	E 000 000
	5,000,000
item to provide maintenance services to State-owned bldgs. across the State. Senate concurred.	44.050.000
10. IT Investment Fund. Gov. increased funding for this IT program by \$28.0 million to \$75.0 million	11,650,000
to further provide maintenance and replacement of legacy IT systems across State departments	
and agencies. Senate reduced Gov's increase by \$16,350,000.	10.010.000
11. Michigan Public Safety Communication System. Gov. transferred in the funding and FTEs from	16,340,900
the Michigan State Police the Michigan Public Safety Communication System. Senate concurred.	(()
12. Programs Transferred Out from DTMB. The Governor transferred out the staff and funding	(999,100)
for two items: Administrative staff for the SBA rent program (\$699,100) are transferred to the	
Department of Treasury and the staff for the Americans with Disabilities Act (\$300,000) are	
transferred to the Department of Civil Rights. Senate concurred.	
13. IT Innovation Fund. The Governor eliminates all funding for this program. Senate concurred.	(2,500,000)
14. One-Time Appropriations. Governor included the following one-time funding: \$10.0 million for	31,250,000
special maintenance for State-owned facilities; \$5.5 million for the new Office of Urban Initiative;	
\$2.5 million for the Regional Prosperity Grant program; \$5.0 million for litigation costs; \$6.9 million	
for alignment of IT funding with agency requests; and \$300 for planning authorizations for SBA-	
authorized community college and university construction projects. Senate concurred but removed	
\$300 planning authorizations and added \$1.35 million for Juvenile Justice Vision 20/20.	
15. Military Retirement Program. The Governor increased funding for the Military Retirement	437,000
Program to cover unfunded costs associated with prefunding of pensions. Senate concurred.	,
16. State Building Authority (SBA) Rent Adjustments. The Governor decreased funding for	(4,000,000)
SBA line item for State Agencies to reflect decreased debt service costs. Senate concurred.	(, = = = , = = = ,
17. Economic Adjustments. Includes (\$1,689,500) Gross and (\$370,500) GF/GP for OPEB and	7,498,900
\$9,188,400 Gross and \$4,101,500 GF/GP for other economic adjustments. Senate concurred.	.,,
18. Other Changes. Miscellaneous adjustments were made to various line items, including: a net zero	275,100
Gross change for SWCAP, however change results in a negative adjustment to GF/GP funding of	2.0,.00
(\$34,300); \$240,000 to annualize cyber security costs; \$510,200 for the Office of Children's	
Ombudsman; and a negative (\$475,200) various miscellaneous technical adjustments for MiResults	
performance metrics, BOC charges, and the Civil Service Commission. Senate concurred and added	
\$100 placeholder for fallen officers.	
10. Comparison to Governor's Recommendation. The Senate is \$17,500,200 Gross under and \$17,500,200 GF/GP under the Covernor.	
\$17,500,200 GF/GP under the Governor.	A= 0.000 100
Total Changes	\$73,898,400
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$1,264,704,000

- 1. **Boilerplate Structure.** Governor moved boilerplate from the FY 2013-14 general sections that applied to all General Government budgets to the Article for the Department of Technology, Management, and Budget. Senate retained current law structure. These sections include: report on total State spending for the Department (Sec. 18-201); appropriations are subject to Management and Budget Act, 1984 PA 431 (Sec. 18-202); definitions (Sec. 18-203); requirement for Departments to maintain searchable websites (Sec. 18-206); report on out-of-state travel (Sec. 18-216); prohibition on outside legal services (Sec. 18-226); restricted Revenue Report (Sec. 18-227); GF/GP Lapse Report (Sec. 18-228); department Scorecards (Sec. 18-232); related Federal and restricted funds for special maintenance (Sec. 18-233; Current Law Sec. 822a); related Federal and restricted funds for enterprise wide IT investments (Sec. 18-234; Current Law Sec. 822b); use of Internet to fulfill reporting requirements (Sec. 18-235); and Buy American with a Michigan preference (Sec. 18-237). Senate retained all these sections in the general section of the bill except moved current law Sections 822a and 822b to Sections 233 and 234, respectively.
- 2. **Legacy Costs.** Governor added new language listing the authorized amount of the appropriations in Part 1that may be used for legacy costs as well as an estimated of the amount of pension-related legacy costs. Senate concurred. (Sec. 822h)
- 3. **Building Occupancy Rates.** Senate added language prohibiting the Dept. from charging State departments and agencies BOC for unoccupied office space provided the Dept. or agency has given a 12-month notice to vacate. Senate concurred. (Sec. 808a)
- 4. Computer Contract Adjustments. Within 14 days of the Department finalizing the revisions, the Department must notify the House and Senate Appropriation Committee Chairs and General Government Subcommittee Committee Chairs on computer contract revisions that increase or decrease current contracts by more than \$500,000. Governor removed the 14-day requirement and instead requires a report quarterly. Senate retained 14-day requirement. (Sec. 809)
- 5. **Requests for Proposals-Website.** Requires the Department of Management and Budget to maintain an Internet website that contains notice of all invitations to bid and requests for proposals over \$50,000. Prohibits the Department from accepting a bid or proposal less than 14 days after the request was made available on the website. Governor removed the 14-day provision. Senate retained 14-day requirement. (Sec. 810)
- 6. **Motor Vehicle Fleet.** Governor removed the requirement for the Department to use remanufactured parts, whenever economically feasible, when repairing fleet vehicles. Senate retained. (Sec. 813(5))
 - Governor replaced Subsection 5 with new language stating that once notification is made to the House and Senate standing committees on appropriations, spending authorization and the IDG from the Motor Transport Fund in DTMB may be adjusted to ensure that the appropriations for the motor vehicle fleet equals the expenditures for motor vehicle fleet in the budgets for all executive departments and agencies. Senate concurred. (Sen. 813(6))
- 7. **Vendor Call or Contact Centers.** Governor removed current year language requiring disclosure of location of call/contact centers. The Senate retained. (Current Law Sec. 817)
- 8. **Cloud Computing.** Senate added a requirement for the Department to conduct an analysis of using public or private cloud computing technologies for new projects. (Sec. 836)
- 9. **Deletions.** In keeping with the condensed structure of the Governor's budget, the following current-year language sections and/or subsections were not included: 816, 817, 821, 822, 822c, 822e, 824 (required report only), 827(4), 828, 829, 830, 831, 832, and 862. The majority of these sections required the Department to provide either reports or notifications to the Legislature. Senate only deleted Sections 822c and 831 and moved Sec. 822e to Sec. 226a.
- 10. **Juvenile Justice Vision 20/20.** Senate added language allocating \$1.35 million for the Juvenile Justice Vision 20/20 program for the Dept. to implement a database to track statistical and demographic data on adjudicated juveniles. (Sec. 838)
- 11. **Online Citizens Guide and Dashboard.** Senate added language requiring the Department to issue an RFP and contract for a publicly accessible statewide online citizens guide to reports on municipalities, local, and intermediate school districts. (Sec. 840)
- 12. **State Building Authority Authorizations.** Governor added new language requiring the Legislature to determine that funding provided in Part 1 is for the leasing of facilities to be used for a public purpose. The Senate concurred. (Sec. 866)
- 13. **One-time Appropriations.** Governor provided boilerplate language describing the qualification process for the new proposed Regional Prosperity Grant Program. Senate concurred as Sec. 890.
- 14. **Litigation Fund Report.** Senate added a requirement for a quarterly report to the Legislature on litigation fund expenditures by case, purpose, and department involved. (Sec. 891)





Telephone: (517) 373-2768 Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations

FY 2013-14 Year-to-Date Gross Appropriation	\$154,202,500
Changes from FY 2013-14 Year-to-Date:	_
1. Great Lakes Water Quality Bond. The Governor included a negative adjustment of \$7.3 million in debt service payments for the Great Lakes Water Quality Bond. In addition, the Governor also included new debt service payments totaling \$6.5 million GF/GP bringing the total debt service payment for this bond to \$13,811,000 (all GF/GP) in FY 2014-15. The overall change in payments for this bond decreases by \$2.1 Million from FY 2013-14. The proposed debt service payments for this bond would cover debt service on existing bonds and the additional costs of a proposed \$97.0 million bond issue. There is \$97.0 million in spending authority in the FY 2014-15 DEQ Executive Recommendation for these bonds under the Strategic Water Quality Initiative Fund (SWQIF) within DEQ. The bonds are issued under Proposal 2 of 2002 and can be spent on grants and loans to municipalities for groundwater and storm water management. The increases are due to changes in the statute that establishes the SWQIF that makes the grants and loans more attractive to municipalities. The Senate concurred.	(2,105,600)
 Clean Michigan Initiative. The Governor recommended an increase in debt service of \$36,600 to \$57,224,000 GF/GP in FY 2014-15 to cover the cost of scheduled payments. The Senate concurred. 	36,600
3. Quality of Life Bond. The Governor recommended increasing the debt service line for this program to \$81,360,000 in FY 2014-15. This consists of an increase in scheduled payments of \$,1.1 million GF/GP and an addition of \$3.0 million GF/GP in a fund shift that replaces \$3.0 million from the Refined Petroleum Fund. The Senate concurred.	1,394,200
 Water Pollution Control Bond and Interest Redemption. The Governor eliminated all funding for this debt service in FY 2014-15 as all the obligations have been met. The Senate concurred. 	(1,132,700)
11. Comparison to Governor's Recommendation. The Senate is \$0 Gross over/under and \$0 GF/GP over/under the Governor.	
Total Changes	(\$1,807,500)
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$152,395,000

1. **Boilerplate Changes.** There are no boilerplate changes related to Treasury - Debt Service.



Senate Fiscal Agency P. O. Box 30036 Lansing, Michigan 48909-7536



ANALYSIS

Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported)	Throughout this document Senate means Appropriations Committee
Committee: Appropriations	

FY 2013-14 Year-to-Date Gross Appropriation	\$498,233,500
Changes from FY 2013-14 Year-to-Date:	
1. Unclassified Salary Increase. Governor included salary and wage increases for the	26,800
unclassified salary line item totaling \$26,800. This represents the increase for salary and	
wages only. The remainder of the increase for this line item of \$47,500 is included in the	
Economic section below. The Senate concurred.	
2. Eliminate One-time Funding. Gov. removed one-time funding totaling \$9.8 million: \$1.8	(9,763,300)
million for replacement of Sales and Withholding tax system; \$3.0 million for Casino Gaming	
Board system replacement; and \$5.0 million for Distressed Communities. Senate concurred.	
3. Financial Independence Team. The Governor recommended \$6.5 million and 9.0 FTEs to	4,500,000
create a financial independence team to provide support to financially troubled school districts.	
Senate reduced funding by \$2.0 million to \$4.5 million.	
4. Data Governance Program. The Governor recommended new funding for the creation of	401,000
a secure and accurate data storage system to improve data quality and availability	
primarily at the State's data storage warehouse. The Senate concurred.	
5. Gaming. The Governor increased funding for three items: \$113,600 to hire an investigator to	396,300
review illegal gaming activity; \$153,200 to fill two secretarial positions; and \$129,500 to hire a	
programmer to support new replacement systems. The Senate concurred.	
6. Convention Facility Tax Distribution. The Governor recommended an increase in	16,100,000
funding based on actual collections so additional funds may be distributed according to	
statute requirements. The Senate concurred.	
7. Payments in Lieu of Taxes (PILT). The Governor increased PILT funding by 5.0% to	867,400
provide full funding for PILT in compliance with 2012 PA 603 and 2012 PA 604. The	
Senate concurred.	
8. Office of Tax Plan Implementation. The Governor recommended an increase of \$1.6	1,550,000
million and 9.0 FTEs for testing new tax systems. The Senate concurred.	
9. Program Transfers. The Governor transferred \$699,100 and 4.0 FTEs from DTMB for	699,100
SBA Rent administrative staff. The Senate concurred.	
10. Technical Issues Resolution Unit Expansion. The Governor provided increased	600,000
funding to hire additional staff to address changes in tax statutes that impact compliance	
reviews. The Senate concurred.	
11. One-Time Appropriations. Governor included the following one-time funding: \$19.3 million	21,300,000
for distribution of Metropolitan Areas Component Tax revenue; \$1.5 million for Personal	
Property Tax Reform implementation; and \$2.0 million for implementation costs associated	
with the Department accepting credit card payments for individual income taxes owed. Senate	
concurred but reduced credit card payments by \$1.5 million.	
12. Economic Adjustments. Includes (\$595,800) Gross and (\$109,800) GF/GP for OPEB and	4,942,200
\$5,538,000 Gross and \$873,300 GF/GP for other economic adjustments. Senate concurred.	
13. Other Changes. Miscellaneous adjustments were made to various line items, including: a	623,000
net zero Gross change to replace funding from the Michigan Transportation Fund,	
however change results in a positive adjustment to GF/GP funding of \$41,900 and	
\$623,000 in various miscellaneous technical adjustments for a New Fuel Tax processing	
center, Indian Gaming, and P-20 software purchase. The Senate concurred.	
12. Comparison to Governor's Recommendation. The Senate is \$3,500,000 Gross under	
and \$3,500,000 GF/GP under the Governor.	
Total Changes	\$42,242,500
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$540,476,000

- 1. **Line Item Structure.** The Governor separated the General Governments departments into separate articles within his proposed budget. The budget for the Department of Treasury is in Article 20. Senate retained current law format for FY 2014-15.
- 2. **Boilerplate Structure.** The Governor moved boilerplate from the FY 2012-13 general sections that applied to all General Government budgets to the Article for the Department of Treasury. The Senate retained these sections in the general section of the bill. These sections include:
 - Report on total State spending for the Department. (Sec. 20-201)
 - Compliance with the Management and Budget Act. (Sec. 20-202)
 - Definitions. (Sec. 20-203)
 - Use of the Internet for reporting requirements. (Sec. 20-208)
 - Buy American with a Michigan preference. (Sec. 20-209)
 - Report on out-of-state travel. (Sec. 20-216)
 - Prohibition on outside legal services. (Sec. 20-226)
 - Restricted Revenue Report. (Sec. 20-227)
 - GF/GP Lapse Report. (Sec. 20-228)
 - Requirement for Departments to maintain searchable websites. *Governor deleted the requirement for quarterly updates* (Sec. 20-229)
 - Department Scorecards. (Sec. 20-230)
- 3. **Prohibition Against Ownership Interest in a Casino Enterprise.** The Governor added new language prohibiting the Department, an agency, or an authority from using funds in Part 1 to purchase and ownership interest in a casino enterprise or a gambling operation. The Senate retained in the general section. (Sec. 213)
- 4. **Legacy Costs.** Governor added new language listing the authorized amount of the appropriations in Part 1that may be used for legacy costs as well as an estimated of the amount of pension-related legacy costs. Senate retained as section 949. (Sec. 949)
- 5. **Deleted Reports.** The Governor recommended deleting the following sections reports: bond restructuring (Sec. 902a), Municipal Finance Authority unappropriated revenue and spending (Sec. 934(2)), and pension consultant report (Sec. 944). Senate retained all of these reports.
- 6. **Convention Facility Development Fund.** Governor added new language requiring collections into the fund to be distributed according to Sections 8 and 9 of the State Convention Facility Development Act, 1985 PA 106. Senate concurred. (Sec. 20-946)
- 7. **Financial Independence Team.** Senate added language creating a financial independence team to cooperate with the Office of Fiscal Responsibility to coordinate and streamline efforts in identifying and addressing fiscal emergencies in local and intermediate school districts. (Sec. 947)
- 8. Lottery Information for Retailers. The Governor deleted a requirement for the Bureau of the State Lottery to inform retailers that cash on a Bridge Card cannot be used to purchase lottery tickets. Senate retained. (Sec. 963)
- 9. Local Revenue Sharing Boards. Requires Treasury to report to the House and Senate Appropriations committees by September 30 on the receipts and distributions by local revenue sharing boards. Governor changed reporting from the Dept. of Treasury to the Michigan Gaming Control Board. Senate concurred. (Sec. 973(6))
- 10. **State Building Authority.** Governor moved SBA boilerplate language from DTMB to Treasury in accordance with E.O. 2013-8 which transferred the SBA in its entirety to the Department of Treasury. Senate concurred. (Secs. 1101, 1102, 1103)





Telephone: (517) 373-2768 Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported) Committee: Appropriations Throughout this document Senate means Appropriations	propriations Committee
FY 2013-14 Year-to-Date Gross Appropriation	\$1,142,143,500
Changes from FY 2013-14 Year-to-Date:	
1. Constitutional Revenue Sharing . The Governor recommended an increase of 2.6% to \$764,927,600 consistent with the growth in sales tax revenue forecast by the January 2014 Consensus Revenue Estimating Conference. Constitutional revenue sharing pays 15.0% of revenue from the sales tax at a 4.0% rate to cities, villages, and townships (CVTs) on a per capita basis. The Senate concurred.	19,384,100
2. County Revenue Sharing and County Incentive Program (CIP)/County Transparency Program. The Governor recommended full funding for 74 eligible counties under the statutory county revenue sharing distribution formula. This would increase funding by 44.9% to \$211,200,000. This amount would be distributed to counties that have completed withdrawals from their revenue sharing reserve funds and returned to State-paid revenue sharing. Each eligible county would receive 80% of its full funding amount through the county revenue sharing line item and up to 20% by meeting the requirements of the County Incentive Program. The proposed appropriations would provide a 25.1% increase to counties and \$28.6 million for 11 counties projected to return to State-paid revenue sharing in FY 2014-15. The Senate concurred in the total funding, renamed CIP to county transparency program, reduced the portion of the funding subject to the transparency requirements from 20.0% to 10.0%, provided \$190.0 million for county revenue sharing, and \$21.2 million for the county transparency program.	65,440,000
3. Economic Vitality Incentive Program (EVIP)/City, Village, and Township Revenue Sharing. The Governor recommended an increase of 3.1% in EVIP for eligible cities, villages, and townships that satisfy incentive requirements. This would increase payments from \$235,840,000 in FY 2013-14 to \$243,040,000 in FY 2014-15. The Senate renamed the program and provided a total of \$266,840,000, an increase of \$31.0 million. This would provide \$2.4 million for a 1.0% increase to the 486 current EVIP-eligible CVTs and \$28.6 million distributed to 756 CVTs according to the statutory three-factor formula based on unit type, taxable value, and yield equalization. No payment would be made of less than \$3,500. Growth from FY 2013-14 to FY 2014-15 in the total of constitutional and CVT revenue sharing for each CVT would be limited to 8.0%.	31,000,000
4. Supplemental EVIP Distribution and Administrative Funding. The Governor recommended \$28.5 million for an additional payment to most EVIP-eligible cities, villages, and township and \$300,000 for administration. The payment would be distributed based on population weighted by: financial soundness criteria; presence of a deficit elimination plan; high crime rate; or high unemployment rate. The Senate did not include.	0
 Financially Distressed Cities, Villages, and Townships. The Senate added \$10.0 million for grants to assist CVTs that have signs of probable financial distress. The Department of Treasury would determine eligibility and award the grants. An eligible CVT could receive up to \$2.0 million for projects or services to move the CVT toward financial stability. 	10,000,000
 Competitive Grant Assistance Program (CGAP). The Governor reduced CGAP from \$15.0 million in FY 2013-14 to \$5.0 million in FY 2014-15. The pace of grant awards has been slower than anticipated. A balance from FY 2013-14 is expected to carry forward for distribution in FY 2014-15. The Senate did not include. Comparison to Governor's Recommendation. The Senate is \$0 Gross over/under and \$0 GF/GP over/under the Governor. 	(15,000,000)
Total Changes	\$110,824,100
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$1,252,967,600

- 1. **Competitive Grant Assistance Program**. The Governor specified that the Department of Treasury may consider projects that result in more efficient government services through increased cooperation and/or collaboration. The Senate eliminated the program. (Sec. 20-951)
- 2. City, Village, and Township (CVT) Revenue Sharing. The Senate revised the revenue sharing program for CVTs. Each CVT that was eligible for EVIP in FY 2013-14 would receive a 1.0% increase upon meeting accountability and transparency requirements. The remaining \$28.6 million in funds would be distributed to according the statutory revenue sharing formula components of adjusted unit type population, taxable value, and tax yield equalization. No payment of less than \$3,500 would be made; savings due to the minimum payment would be redistributed. Growth in the total of constitutional revenue sharing and CVT revenue sharing would be limited to 8.0%. Savings due to the growth cap also would be redistributed to increase the payments to CVTs with lower payment growth. In computing unit type population, townships over 20,000 population and townships that are over 10,000 population and offering 24-hour police and fire services either through employees or contract, offering water to 50.0% or more of it residents, and sewer services to 50.0% or more of its residents, would receive the same weight as cities. A total of 756 CVTs would be eligible for revenue sharing under this provision. (Sec. 952)
- 3. Incentive Program/Revenue Sharing Requirements. The Governor changed the EVIP and county incentive program requirements to require that the performance dashboard include a cost per resident of unfunded accrued liabilities and limit the consolidation plan update requirement to the plans in the most recent report. The Senate limited the revenue sharing requirements to the accountability and transparency provisions, eliminated the other categories, and extended the date for compliance from October 1 to December 1. (Sec. 954)
- 4. **Incentive Program Optional Financial Standards**. The Governor proposed that as an alternative to meeting standards for accountability and transparency, consolidation of services, and unfunded accrued liabilities, CVTs and counties could qualify for EVIP or the county incentive program by certifying compliance with financial standards regarding budget reserves, pension plans, other post-employment benefits (OPEB), and bond or credit rating. The Senate did not include. (Sec. 20-952)
- 5. **EVIP Supplemental Payment Eligibility**. The Governor proposed a new distribution to EVIP-eligible CVTs. It would be made on an adjusted per capita basis, with population figures increased by 10.0% for each criteria met by a local unit in the areas of financial stability, high unemployment, high crime rate, or the presence of a deficit elimination plan. The Senate did not include. (Sec. 20-953)
- 6. Financially Distressed Cities, Villages, and Townships. The Senate provided that a CVT with one of more indications of probable financial distress as determined by the Department of Treasury would be eligible for a grant of up to \$2.0 million for projects or services to move the CVT toward financial stability. Uses of the grant awards would include, but not be limited to, reduction in unfunded accrued liabilities, repair of critical infrastructure owned and maintained by the CVT, reduction of general fund debt, or costs associated with a transition to shared services. Unused funds would carry forward in a work project. The Department would report to the Legislature by March 15 on the awardees, grant amounts, and purposes of the grants. (Sec. 956)
- 7. **Statewide Online Financial Accountability Reporting System.** The Senate added a requirement that the appropriations in part 1 be used for a contract for a statewide online financial accountability reporting system accessible to the general public that displays local government audit data submitted pursuant to MCL 141.424. The online reports shall include for each local government financial distress indicators, revenues and expenditures, unfunded liabilities, statements of financial position, crime statistics, public safety information, shared services, revenue and spending per full-time equivalent employee, and other indicators as determined by the department. A report from the department to the Legislature on the project is required by March 15. (Sec. 958)
- 8. Local Reporting on Costs of Insurance for Medicare-Eligible Retirees. The Senate added a statement of legislative intent that would require local governments that offer health insurance to retired employees or retired elected officials to solicit bids for obtaining health insurance for retirees separately from health insurance for current employees and report the projected savings to the Department of Treasury, which would report the savings to the Legislature. (Sec. 959)

Date Completed: 4-24-14 Fiscal Analyst: Elizabeth Pratt



Senate Fiscal Agency P. O. Box 30036 Lansing, Michigan 48909-7536



ANALYSIS

Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 767 (S-1 as reported)	Throughout this document Senate means Appropriations Committee
Committee: Appropriations	

FY 2013-14 Year-to-Date Gross Appropriation	\$1,008,273,900
Changes from FY 2013-14 Year-to-Date:	
 Film Incentives. The Governor reduced funding for Film Incentives from \$50.0 million in FY 2013-14 to \$25.0 million in FY 2014-15. The fund source would change from one-time GF/GP in FY 2013-14 to ongoing GF/GP in FY 2014-15. Senate concurred with Gov. and added additional \$35.0 million for total funding of \$60.0 million for FY 2014-15. 	10,000,000
2. Business Attraction and Community Revitalization . Gov. increased total funding for the program from \$120.0 million in FY 2013-14 to \$138.5 million in FY 2014-15. The increase consisted of \$10.0 million in new one-time GF/GP, \$5.0 million in additional ongoing GF/GP, and \$3.5 million from the 21 st Century Jobs Trust Fund. Gov. also replaced \$24.8 million in one-time GF/GP in FY 2013-14 with \$24.8 million in ongoing GF/GP in FY 2014-15. Senate reduced funding from FY 2013-14 by \$13.0 million to \$107.0 million and included the one-time \$10.0 million.	(3,000,000)
3. Engineering Talent Investment Program Debt Service. Gov. recommended \$7.9 million GF/GP for the first year of debt service on a proposed \$100.0 million Michigan Strategic Fund (MSF) bond issue to fund improved facilities and laboratories for university engineering departments that partner with private companies to increase and retain engineering graduates. The MSF board would select the recipients through a request for proposal (RFP) process. Senate did not include.	0
4. Community College Skilled Trades Equipment Program Debt Service. Gov. recommended \$4.6 million GF/GP for the first year of debt service on a proposed \$50.0 million MSF bond issue to update technology at community colleges for training for high demand occupations. The MSF board would award the funds through an RFP-process. The Senate concurred.	4,600,000
 Automotive, Engineering, and Manufacturing Technology Fund. Gov. added \$5.0 million in one-time GF/GP to increase global markets for the Michigan auto sector and encourage public-private partnerships and collaborations with the auto industry. Senate did not include. 	0
 Job Creation Services. The Governor removed \$4,625,000 to remove several special projects included in the FY 2013-14 budget. The Senate concurred. 	(4,625,000)
7. Land Bank Fast Track Authority. The Governor recommended \$3,950,000 GF/GP for the Land Bank. Half would be used for Land Bank operations and half for a Good Neighbor Program to maintain properties owned by the Land Bank. The Senate concurred.	3,950,000
8. Pure Michigan . Gov. increased spending for tourism promotion from \$29.0 million in FY 2013-14 to \$31.0 million in FY 2014-15 to expand international marketing. The Senate concurred.	2,000,000
 Arts and Cultural Grants. The Governor increased funding by \$2.0 million GF/GP to \$10,150,000. Senate concurred and further increased funding by additional \$1.5 million to \$11,650,000. 	3,500,000
 Entrepreneurial Eco-System. Gov. renamed the Innovation and Entrepreneurship line item to Entrepreneurial Eco-System and reduced funding from \$28.5 million to \$25.0 million. Senate concurred. 	(3,500,000)
11. Van Andel Institute Advanced Medical Research. The Senate added \$4.5 million for matching Federal and private funds to perform advanced medical research.	4,500,000
12. Welfare-to-Work. Senate reduced funding by \$14.0 million Gross, \$4.0 million GF/GP to adjust for decreased caseloads.	(14,000,000)
13. Economic Adjustments. Includes a negative \$387,200 Gross and a negative \$77,100 GF/GP for OPEB and \$2,010,100 Gross and \$380,700 GF/GP for other economic adjustments.	1,622,900
 14. Other Changes. The Governor adjusted Federal and private fund sources. Sen. concurred. 15. Comparison to Governor's Recommendation. The Senate is \$7,400,000 Gross under and \$2,600,000 GF/GP over the Governor. 	(1,291,900)
Total Changes	\$3,756,000
FY 2014-15 Senate Appropriations Committee Gross Appropriation	\$1,012,029,900

- 1. **Housing Rehabilitation Workforce.** Senate added requirement for MSHDA to work with the Departments of Community Health and Human Services to appoint members to a joint task force to review housing rehabilitation. (Sec. 990)
- 2. **Legacy Costs**. The Governor reported estimated appropriations of \$10,508,300 for pension-related legacy costs and \$8,293,000 for retiree health care legacy costs. Senate concurred. (Sec. 1045)
- 3. **Business Incubators**. Governor removed performance dashboard and report requirements for State-funded business incubators and intent language on using the performance data for future appropriations. Senate retained. (Sec. 1034)
- 4. **Van Andel Institute**. The Governor deleted a \$500,000 earmark for the Van Andel Institute from the Innovation and Entrepreneurship line item. The funds were for matching Federal grants. Senate retained. (Sec. 1034b)
- 5. **Van Andel Institute Advanced Medical Research.** Senate appropriated \$4.5 million for matching Federal and Private funds to perform advanced medical research. (Sec. 1034c)
- 6. **Yankee Air Museum.** Senate provided funding for a grant to the Michigan Aerospace foundation for purchase and restoration of the Willow Run Bomber Plant to house the Yankee Air Museum. (Sec. 1035b)
- 7. **Michigan State Housing Development Authority Reports (MSHDA)**. The Governor deleted MSDHA reporting on housing production goals and results and on the status of obligations related to the Broadband Development Authority. The Senate retained. (Sec. 980 and 981)
- 8. **Use of State Accounting System**. The Governor deleted a requirement that the MSF use the Michigan Administrative Information Network (MAIN) or a successor accounting system used across State government that tracks all financial transactions and recipients of business incentives and other economic assistance. The Senate retained. (Sec. 1040)
- 9. Limit on Business Attraction and Community Revitalization. The Governor deleted a requirement for business attraction and community revitalization that the MSF cannot request the availability of more than 60.0% of those funds from the State Treasurer prior to April 1, 2014. The Senate retained. (Sec. 1041)
- 10. Engineering Talent Investment Program. Gov. added language for this proposed program to require: MSF board approval of RFPs and program guidelines, the MSF board to award up to \$100.0 million of bond proceeds for capital improvements at public institutions of higher education with accredited engineering programs to increase engineering talent, a 25.0% university match, business partnerships, reports, and State Budget Director oversight. The Senate deleted. (Sec. 20-1051)
- 11. Community Colleges Skilled Trades Equipment Program. The Governor added requirements for this proposed program: MSF board approval of RFPs and program guidelines; the MSF board to award of up to \$50.0 million of bond proceeds for equipment and related investments at community colleges for training students in skilled, highwage, in demand occupations; coordination with business and regional talent needs; at least 25.0% community college match in excess of donated equipment; business partnerships; reports; and State Budget Director oversight. Senate concurred. (Sec. 20-1052)
- 12. **Aerospace Supplier Program.** Senate added language allowing the allocation of funds for the Aerospace Supplier Program to assist aerospace suppliers. (Sec. 1057)
- 13. **Report on Re-appropriation of Federal Funds**. The Governor deleted a report on the amount of Federal Workforce Investment Act funding re-appropriated for a subsequent fiscal year under boilerplate authority. The Senate retained. (Sec. 1063(2))
- 14. **Workforce Development Workgroup.** Senate added requirement for the Department to conduct a workgroup with the Dept. of Human Services and members from the Senate and House of Representatives to determine the alignment of State fund expenditures with declining caseloads. (Sec 1070)
- 15. **Jobs for Michigan Investment Report.** Senate added a requirement for a report on the Jobs for Michigan Investment Fund. Report shall include a detailed listing of all revenue, expenditures, and fund balance at the end of the fiscal year. (Sec. 1010)
- 16. **Business Attraction Report.** Senate added a requirement for a quarterly report from the Fund listing the amount of funds considered appropriated, pre-encumbered, encumbered, and expended. (Sec. 1042)