#### FIRST CONFERENCE REPORT

The Committee of Conference on the matters of difference between the two Houses concerning

Senate Bill No. 187, entitled

A bill to make appropriations for the department of military and veterans affairs for the fiscal year ending September 30, 2014; and to provide for the expenditure of the appropriations.

Recommends:

First: That the House recede from the Substitute of the House as passed by the House.

Second: That the Senate and House agree to the Substitute of the Senate as passed by the Senate, amended to read as follows:

(attached)

Third: That the Senate and House agree to the title of the bill to read as follows:

A bill to make appropriations for the department of military and veterans affairs for the fiscal year ending September 30, 2014; and to provide for the expenditure of the appropriations.

Patrick Colbeck	Nancy E. Jenkins			
Roger Kahn	Peter MacGregor			
Vincent Gregory	Sarah Roberts			
Conferees for the Senate	Conferees for the House			

# SUBSTITUTE FOR

## SENATE BILL NO. 187

A bill to make appropriations for the department of military and veterans affairs for the fiscal year ending September 30, 2014; and to provide for the expenditure of the appropriations.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1	PART 1
2	LINE-ITEM APPROPRIATIONS
3	Sec. 101. Subject to the conditions set forth in this act, the
4	amounts listed in this part for the department of military and
5	veterans affairs are appropriated for the fiscal year ending
6	September 30, 2014 from the funds indicated in this part. The
7	following is a summary of the appropriations in this part:
8	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
9	APPROPRIATION SUMMARY

1	Full-time equated unclassified positions 9.0	
2	Full-time equated classified positions 889.5	
3	GROSS APPROPRIATION	\$ 166,730,000
4	Total interdepartmental grants and intradepartmental	
5	transfers	650,000
6	Schedule of interdepartmental grant revenue sources:	
7	IDG, state police 650,000	
8	ADJUSTED GROSS APPROPRIATION	\$ 166,080,000
9	Total federal revenues	89,782,700
10	Schedule of federal revenue sources:	
11	DOD-DOA-NGB 59,893,200	
12	DVA-VHA 26,817,000	
13	HHS-HCFA, Medicare, hospital insurance 2,934,900	
14	HHS-HCFA, title XIX, Medicaid 87,600	
15	Federal counter narcotics revenues 50,000	
16	Total local revenues	1,500,000
17	Schedule of local revenue sources:	
18	Local - school aid fund 1,500,000	
19	Total private revenues	740,000
20	Schedule of private revenue sources:	
21	Private - veterans' home post and posthumous	
22	funds 540,000	
23	Private donations 200,000	
24	Total other state restricted revenues	27,554,000
25	Schedule of restricted revenue sources:	
26	Rental fees 346,400	
27	Mackinac Bridge authority 70,000	

1	Test project fees	
2	Income and assessments 19,832,100	
3	Lease revenue	
4	Michigan veterans trust fund 5,193,300	
5	Michigan national guard construction fund 1,000,000	
6	Military family relief fund 1,000,000	
7	State general fund/general purpose	\$ 46,503,300
8	State general fund/general purpose schedule:	
9	Ongoing state general fund/general	
10	purpose 41,003,300	
11	One-time state general fund/general	
12	purpose 5,500,000	
13	Sec. 102. MILITARY	
14	Full-time equated unclassified positions 9.0	
15	Full-time equated classified positions 324.0	
16	Unclassified positions	\$ 1,336,700
17	Military	 56,732,300
18	GROSS APPROPRIATION	\$ 58,069,000
19	Appropriated from:	
20	Interdepartmental grant revenues	650,000
21	Federal revenues	43,051,200
22	Local revenues	1,500,000
23	Private revenues	200,000
24	State restricted revenues	1,517,800
25	State general fund/general purpose	\$ 11,150,000
26	Schedule of programs:	
27	Armories and joint force readiness 14,476,300	

1	Maintenance and operations of national	
2	guard training facilities and air bases . 31,734,300	
3	ChalleNGe program 4,502,000	
4	Military family relief fund 600,000	
5	Support services	
6	Starbase grant 2,322,000	
7	Information technology services and	
8	projects 1,124,500	
9	Sec. 103. MICHIGAN VETERANS AFFAIRS AGENCY	
10	Full-time equated classified positions 565.5	
11	Michigan veterans affairs agency\$	13,114,900
12	Homes	68,194,900
13	GROSS APPROPRIATION\$	81,309,800
14	Appropriated from:	
15	Federal revenues	29,431,500
16	Private revenues	540,000
17	State restricted revenues	25,036,200
18	State general fund/general purpose \$	26,302,100
19	Schedule of programs:	
20	Veterans affairs agency administration 5,017,000	
21	Veterans advice, advocacy, and assistance	
22	grants 2,904,600	
23	Veterans' trust fund administration 1,446,800	
24	Veterans' trust fund grants 3,746,500	
25	Grand Rapids veterans' home 47,869,900	
26	Board of managers (Grand Rapids home) 665,000	
27	D.J. Jacobetti veterans' home 19,385,000	

1	Board of managers (Jacobetti home) 275,000		
2	Sec. 104. CAPITAL OUTLAY		
3	Special maintenance - headquarters and armories	\$	20,351,200
4	Special maintenance - veterans' homes		500,000
5	Land acquisitions and appraisals	_	1,000,000
6	GROSS APPROPRIATION	\$	21,851,200
7	Appropriated from:		
8	Federal revenues		17,300,000
9	State restricted revenues		1,000,000
10	State general fund/general purpose	\$	3,551,200
11	Sec. 105. ONE-TIME APPROPRIATIONS		
12	Veterans service delivery initiative	\$	3,955,000
13	County counselor education and training expenses		45,000
14	Veterans affairs agency computer upgrade	_	1,500,000
15	GROSS APPROPRIATION	\$	5,500,000
16	Appropriated from:		
17	State general fund/ general purpose	\$	5,500,000
18	PART 2		
19	PROVISIONS CONCERNING APPROPRIATIONS		
20	FOR FISCAL YEAR 2013-2014		
21	GENERAL SECTIONS		
22	Sec. 201. Pursuant to section 30 of article IX of t	he	state

constitution of 1963, total state spending from state resources

spending from state resources to be paid to local units of

under part 1 for fiscal year 2013-2014 is \$74,057,300.00 and state

23

24

25

1	government for fiscal year 2013-2014 is \$165,000.00. The itemized
2	statement below identifies appropriations from which spending to
3	local units of government will occur:
4	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
5	Headquarters and armories\$ 70,000
6	Schedule of programs:
7	Payments in lieu of taxes 70,000
8	Veterans affairs agency administration\$ 50,000
9	Schedule of programs:
10	County counselor education and training
11	expenses 50,000
12	One-time appropriations: county counselor education and
13	training expenses 45,000
14	TOTAL\$ 165,000
15	Sec. 202. The appropriations authorized under this act are
16	subject to the management and budget act, 1984 PA 431, MCL 18.1101
17	to 18.1594.
18	Sec. 203. As used in this act:
19	(a) "Agency" means the Michigan veterans affairs agency.
20	(b) "Department" means the department of military and veterans
21	affairs.
22	(c) "DOD" means the United States department of defense.
23	(d) "DOD-DOA-NGB" means the DOD department of the army,
24	national guard bureau.
25	(e) "DVA" means the United States department of veterans

27 (f) "DVA-VHA" means the DVA veterans health administration.

26 affairs.

- 1 (g) "FTE" means full-time equated.
- 2 (h) "HHS" means the United States department of health and
- 3 human services.
- 4 (i) "IDG" means interdepartmental grant.
- 5 (j) "Large veterans service organization" means a VSO that can
- 6 certify that its membership exceeds 30,000 individuals.
- 7 (k) "Medium veterans service organization" means a VSO that
- 8 can certify that its membership is between 2,500 and 30,000
- 9 individuals.
- 10 (l) "Small veterans service organization" means a VSO that can
- 11 certify that its membership is between 1,000 and 2,499 individuals.
- 12 (m) "Subcommittees" means all members of the subcommittees of
- 13 the senate and house appropriations committees with jurisdiction
- 14 over the budget of the department.
- (n) "VSO" means veterans service organization.
- 16 (o) "Work project" means a group of activities featuring a
- 17 fixed duration, budget, and scope that is expected to cause a
- 18 measurable change in the delivery, efficiency, or effectiveness of
- 19 1 or more operations.
- 20 Sec. 204. The appropriations from part 1 for interdepartmental
- 21 grant funds received by the department from sources outside the
- 22 department consist of \$650,000.00 from the department of state
- 23 police.
- Sec. 206. (1) In addition to the funds appropriated in part 1,
- there is appropriated an amount not to exceed \$10,000,000.00 for
- 26 federal contingency funds. These funds are not available for
- 27 expenditure until they have been transferred to another line item

- 1 in this act under section 393(2) of the management and budget act,
- 2 1984 PA 431, MCL 18.1393.
- 3 (2) In addition to the funds appropriated in part 1, there is
- 4 appropriated an amount not to exceed \$2,000,000.00 for state
- 5 restricted contingency funds. These funds are not available for
- 6 expenditure until they have been transferred to another line item
- 7 in this act under section 393(2) of the management and budget act,
- 8 1984 PA 431, MCL 18.1393.
- 9 (3) In addition to the funds appropriated in part 1, there is
- 10 appropriated an amount not to exceed \$100,000.00 for local
- 11 contingency funds. These funds are not available for expenditure
- 12 until they have been transferred to another line item in this act
- 13 under section 393(2) of the management and budget act, 1984 PA 431,
- **14** MCL 18.1393.
- 15 (4) In addition to the funds appropriated in part 1, there is
- appropriated an amount not to exceed \$100,000.00 for private
- 17 contingency funds. These funds are not available for expenditure
- 18 until they have been transferred to another line item in this act
- 19 under section 393(2) of the management and budget act, 1984 PA 431,
- **20** MCL 18.1393.
- 21 Sec. 207. The department shall cooperate with the department
- 22 of technology, management, and budget to maintain a searchable
- 23 website that is accessible by the public at no cost that includes,
- 24 but is not limited to, all of the following:
- 25 (a) Fiscal year-to-date expenditures by category.
- (b) Fiscal year-to-date expenditures by appropriation unit.
- (c) Fiscal year-to-date payments to a selected vendor,

- 1 including the vendor name, payment date, payment amount, and
- 2 payment description.
- 3 (d) The number of active department employees by job
- 4 classification.
- 5 (e) Job specifications and wage rates.
- 6 Sec. 208. The departments and agencies receiving
- 7 appropriations in part 1 shall use the Internet to fulfill the
- 8 reporting requirements of this act. This requirement may include
- 9 transmission of reports via electronic mail to the recipients
- 10 identified for each reporting requirement, or it may include
- 11 placement of reports on an Internet or Intranet site.
- 12 Sec. 209. Funds appropriated in part 1 shall not be used for
- 13 the purchase of foreign goods or services, or both, if
- 14 competitively priced and of comparable quality American goods or
- 15 services, or both, are available. Preference shall be given to
- 16 goods or services, or both, manufactured or provided by Michigan
- 17 businesses, if they are competitively priced and of comparable
- 18 quality. In addition, preference shall be given to goods or
- 19 services, or both, that are manufactured or provided by Michigan
- 20 businesses owned and operated by veterans, if they are
- 21 competitively priced and of comparable quality. In addition,
- 22 preference shall be given to goods or services, or both, that are
- 23 manufactured or provided by Michigan small businesses that have
- 24 veterans compose at least 35% of their total workforce. As used in
- 25 this section, "veteran" means that term as defined in section 261
- of the management and budget act, 1984 PA 431, MCL 18.1261. As used
- 27 in this section, "small business" means that term as defined in

- 1 section 7a of the administrative procedures act of 1969, 1969 PA
- **2** 306, MCL 24.207a.
- 3 Sec. 210. The department shall take all reasonable steps to
- 4 ensure businesses in deprived and depressed communities compete for
- 5 and perform contracts to provide services or supplies, or both. The
- 6 director of the department shall strongly encourage firms with
- 7 which the department contracts to subcontract with certified
- 8 businesses in depressed and deprived communities for services,
- 9 supplies, or both.
- 10 Sec. 212. The departments and agencies receiving
- 11 appropriations in part 1 shall receive and retain copies of all
- 12 reports funded from appropriations in part 1. Federal and state
- 13 guidelines for short-term and long-term retention of records shall
- 14 be followed. The department may electronically retain copies of
- 15 reports unless otherwise required by federal and state guidelines.
- 16 Sec. 215. The department shall not take disciplinary action
- 17 against an employee for communicating with a member of the
- 18 legislature or his or her staff.
- 19 Sec. 216. (1) Notwithstanding any other provision of this act,
- 20 the schedule of programs in part 1 lists programs which may, but
- 21 are not required to be, funded under this act.
- 22 (2) Notwithstanding any other provisions of this act, the
- 23 schedule of revenue sources in part 1 may or may not be received
- 24 from the funding entities listed.
- 25 (3) Any funding required by statute is not subject to funding
- 26 flexibility and shall be funded in accordance with that statute.
- 27 Sec. 217. The department shall improve its budgetary

- 1 efficiency pertaining to the delivery of core services delineated
- 2 in section 222 by doing all of the following:
- 3 (a) Prioritizing personnel over buildings in budgetary
- 4 efficiency considerations.
- 5 (b) Pursuing the physical or virtual consolidation of support
- 6 service functions such as information technology, human resources,
- 7 and accounting as a means of improving standardization and
- 8 efficiency.
- 9 (c) Seeking expenditure reductions whenever possible through
- 10 the streamlining of existing service delivery activities.
- 11 (d) Identifying efficiencies that can be gained via the
- 12 reduction or elimination of programs, policies, and practices which
- 13 have outlived their usefulness.
- 14 Sec. 218. The departments and agencies receiving
- 15 appropriations in part 1 shall prepare a report on out-of-state
- 16 travel expenses not later than January 1 of each year. The travel
- 17 report shall be a listing of all travel by classified and
- 18 unclassified employees outside this state in the immediately
- 19 preceding fiscal year that was funded in whole or in part with
- 20 funds appropriated in the department's budget. The report shall be
- 21 submitted to the senate and house appropriations committees, the
- 22 house and senate fiscal agencies, and the state budget director.
- 23 The report shall include the following information:
- 24 (a) The dates of each travel occurrence.
- 25 (b) The total transportation and related costs of each travel
- 26 occurrence, including the proportion funded with state general
- 27 fund/general purpose revenues, the proportion funded with state

- 1 restricted revenues, the proportion funded with federal revenues,
- 2 and the proportion funded with other revenues.
- 3 Sec. 219. (1) The department shall provide quarterly reports,
- 4 beginning October 1, to the subcommittees and the senate and house
- 5 fiscal agencies, which provide the following data:
- 6 (a) A list of all major work projects, including a status
- 7 report of each project.
- 8 (b) The department's financial status, featuring a report of
- 9 budgeted versus actual expenditures by part 1 line item including a
- 10 year-end projection of budget requirements. If projected department
- 11 budget requirements exceed the allocated budget, the report shall
- 12 include a plan to reduce overall expenses while still satisfying
- 13 specified service level requirements.
- 14 (c) Evidence of efficiencies and management of funds within
- 15 established appropriations, documented through the DTMB monthly
- 16 expenditure report as described in section 301(3) of this part.
- 17 (d) A list of armory closings and projected closings.
- 18 (e) A list of property sales as described in section 223 of
- 19 this part.
- 20 (f) A report on the status of performance metrics cited in
- 21 this act.
- 22 (g) A list of the performance measures, outcomes, and
- 23 initiatives developed by the agency in the strategic plan required
- 24 by section 501 of 2013 PA 9.
- 25 (h) The number of active employees at the close of the fiscal
- 26 quarter by job classification and program.
- 27 (2) The department shall provide a corrective action plan

- 1 within 30 days of a quarterly report under this section for any
- 2 requirements of this part that have not been achieved. The
- 3 department shall provide a monthly status of corrective action
- 4 plans.
- 5 (3) The department shall provide a summary of fund shifts,
- 6 that have been approved by the state budget office, that have
- 7 occurred between items listed in the schedule of programs mentioned
- 8 in part 1 on a quarterly basis to the subcommittees and the senate
- 9 and house fiscal agencies.
- 10 (4) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 11 provide to the subcommittees the results of the veterans' homes
- 12 annual veterans' affairs inspection and their corrective action
- 13 plans.
- 14 (5) The Grand Rapids and D.J. Jacobetti veterans' homes shall
- 15 provide a list of maintenance projects, and their respective costs,
- 16 funded from the special maintenance appropriations in part 1.
- 17 Sec. 220. The department shall provide the following data to
- 18 the subcommittees and the senate and house fiscal agencies on an
- 19 annual basis:
- 20 (a) Using information received from the grant recipients in
- 21 section 401 of this part, a progress report on metric requirements,
- 22 copies of certified financial audits and tax reports of grant
- 23 recipients, a listing from grant recipients of expenditures by
- 24 spending category, including a listing of individual salaries of
- 25 each officer and administrative staff, a listing of volunteer hours
- 26 including the hours, series, and donations provided to residents of
- 27 the Grand Rapids veterans' home and the D.J. Jacobetti veterans'

- 1 home. The department shall provide within the report a specific
- 2 notification whether any veterans grant recipients failed to comply
- 3 with established reporting requirements.
- 4 (b) The Grand Rapids veterans' home and the D.J. Jacobetti
- 5 veterans' home shall produce a report including an accounting of
- 6 member populations and bed space available, a description and
- 7 accounting of services and activities provided to members,
- 8 financial information, and current state nursing home licensure
- 9 status.
- 10 (c) A detailed report of the Michigan veterans' trust fund
- 11 that includes information on grants provided from the emergency
- 12 grant program, including details concerning the methodology of
- 13 allocations, the selection of emergency grant program authorized
- 14 agents, a description of how the emergency grant program is
- 15 administered in each county, and a detailed breakdown of trust fund
- 16 expenditures for that year, including the amount distributed to
- 17 each county for administrative costs and emergency grants. The
- 18 report shall also provide an update on the department's efforts to
- 19 reduce program administrative costs and maintain the Michigan
- 20 veterans' trust fund corpus to its original amount of at least
- **21** \$50,000,000.00.
- 22 Sec. 222. The appropriations in part 1 are for the core
- 23 services, support services, and work projects of the department,
- 24 including, but not limited to, the following core services:
- 25 armories and joint forces readiness; maintenance and operation of
- 26 army national guard training facilities and air bases; veterans
- 27 affairs agency administration; veterans' trust fund administration;

- 1 veterans advice, advocacy, and assistance grants; the military
- 2 family relief fund; the challeNGe program; and the Grand Rapids
- 3 veterans' home and the D.J. Jacobetti veterans' home. As used in
- 4 this section, "core services" means that phrase as defined in
- 5 section 373 of the management and budget act, 1984 PA 431, MCL
- **6** 18.1373.
- 7 Sec. 223. Sixty days prior to the public announcement of the
- 8 intention to sell any department property, the department shall
- 9 submit notification of that intent to the subcommittees and the
- 10 senate and house fiscal agencies.
- 11 Sec. 225. Funds appropriated in part 1 shall not be used by
- 12 the department to hire a person to provide legal services that are
- 13 the responsibility of the attorney general. This prohibition does
- 14 not apply to legal services for bonding activities and for those
- 15 activities that the attorney general authorizes.
- 16 Sec. 227. The department shall not exclude public employee
- 17 unions from the bid process.
- 18 Sec. 228. Not later than November 30, the state budget office
- 19 shall prepare and transmit a report that provides for estimates of
- 20 the total general fund/general purpose appropriations lapses at the
- 21 close of the fiscal year. This report shall summarize the projected
- 22 year-end general fund/general purpose appropriations lapses by
- 23 major departmental program or program areas. The report shall be
- 24 transmitted to the office of the state budget, the chairpersons of
- 25 the senate and house standing committees on appropriations, the
- 26 subcommittees, and the senate and house fiscal agencies.
- 27 Sec. 229. Within 14 days after the release of the executive

- 1 budget recommendation, the department shall cooperate with the
- 2 state budget office to provide the senate and house appropriations
- 3 chairs, the subcommittees, and the senate and house fiscal agencies
- 4 with an annual report on estimated state restricted fund balances,
- 5 state restricted fund projected revenues, and state restricted fund
- 6 expenditures for the fiscal years ending September 30, 2013 and
- 7 September 30, 2014.
- 8 Sec. 230. The department shall maintain, on a publicly
- 9 accessible website, a department scorecard that identifies, tracks,
- 10 and regularly updates key metrics that are used to monitor and
- improve the agency's performance.

# 12 MILITARY

- Sec. 300. (1) From the funds appropriated in part 1, there is
- 14 funding to support unclassified employee positions as authorized by
- 15 section 5 of article XI of the state constitution of 1963. These
- 16 positions include the following: department director the adjutant
- 17 general for Michigan; assistant adjutant general army; assistant
- 18 adjutant general installations; assistant adjutant general air;
- 19 senior policy executive Michigan veterans affairs agency; deputy
- 20 director installations command; director strategy and policy;
- 21 director public safety project; and director Michigan veterans
- 22 affairs agency.
- 23 (2) Not less than 30 days prior to the department submitting a
- 24 request for an additional unclassified employee position from the
- 25 civil service commission, or for any substantive change to the
- 26 duties of an existing unclassified employee position, the

- 1 department shall notify the subcommittees and the senate and house
- 2 fiscal agencies.

#### 3 ARMORIES AND JOINT FORCE READINESS

- 4 Sec. 301. (1) The department shall provide administrative
- 5 support for department operations.
- 6 (2) The department shall maintain the staffing and resources
- 7 necessary to ensure proper accountability of state funds.
- 8 (3) The department shall maintain the staffing and resources
- 9 necessary to adhere to the state of Michigan financial management
- 10 guide for accounting, contracting, purchasing, budgeting, and
- 11 financial reporting and the administrative guide to state
- 12 government.
- 13 (4) The department shall ensure fiscal controls relating to
- 14 procurement of goods and services and other expenditures.
- Sec. 302. (1) From the funds appropriated in part 1 for
- 16 military operations, effective and efficient executive direction
- 17 and administrative leadership shall be provided to the department.
- 18 (2) The department shall operate and maintain national guard
- 19 armories.
- 20 (3) The department shall provide resources necessary to ensure
- 21 that armories are maintained in accordance with army regulations.
- 22 (4) The department shall evaluate armories for consolidation,
- 23 energy, and utility efficiency and identify work projects that
- 24 would improve this efficiency and submit a quarterly report on the
- 25 status and activities of the armories as provided in section 219.
- 26 (5) The department shall establish a system that measures the
- 27 condition and adequacy of armory facilities using both quality and

- 1 functionality criteria based off the installation status report-
- 2 infrastructure inspections that are conducted annually as a
- 3 requirement set forth by the national guard.
- 4 MAINTENANCE AND OPERATIONS OF NATIONAL GUARD TRAINING FACILITIES
- 5 AND AIR BASES
- 6 Sec. 304. (1) The department shall provide army and air
- 7 national guard forces, when directed, for state and local
- 8 emergencies and in support of national military requirements.
- 9 (2) The department shall operate and maintain army national
- 10 guard training facilities, including Fort Custer and Camp Grayling.
- 11 (3) The department shall maintain a system that measures the
- 12 condition and adequacy of air facilities using both quality and
- 13 functionality criteria.
- 14 (4) The department shall operate and maintain air national
- 15 guard air bases, including Selfridge air national guard base,
- 16 Battle Creek air national guard base, and Alpena combat readiness
- 17 training center.
- 18 CHALLENGE PROGRAM
- 19 Sec. 307. (1) The department shall maintain the Michigan youth
- 20 challeNGe academy to provide values, skills, education, and self-
- 21 discipline instruction for at-risk youth.
- 22 (2) The department shall provide the staffing and resources
- 23 necessary to train 144 cadets simultaneously at the Michigan youth
- 24 challeNGe academy.
- 25 (3) The department shall ensure that the average grade level
- 26 increase for Michigan youth challeNGe academy graduates is 2 years
- 27 as measured with the test adult basic education (TABE) metrics.

#### 1 MILITARY FAMILY RELIEF FUND

- 2 Sec. 308. (1) The department shall provide grants for
- 3 disbursement from the military family relief fund.
- 4 (2) The department shall provide quarterly reports to the
- 5 subcommittees on the revenues, expenditures, and fund balance of
- 6 the Michigan military family relief fund.
- 7 (3) The department shall provide quarterly reports to the
- 8 subcommittees on the applications received for assistance from the
- 9 Michigan military family relief fund.
- 10 (4) The department shall provide sufficient staffing and other
- 11 resources to provide outreach to the Michigan families of members
- 12 of the reserve component of the armed forces called into active
- 13 duty and to support the processing and approval of at least 60
- 14 grant applications for fiscal year 2013-2014 under the Michigan
- 15 military relief fund and report those applications at quarterly
- 16 legislative hearings of the subcommittees.

## 17 MICHIGAN VETERANS AFFAIRS AGENCY

#### 18 MICHIGAN VETERANS AFFAIRS AGENCY ADMINISTRATION

- 19 Sec. 401. (1) The Michigan veterans affairs agency shall
- 20 provide outreach services to Michigan veterans that advise them on
- 21 the benefits to which they are entitled.
- 22 (2) The agency shall maintain the staffing partnerships and
- 23 other resources necessary to develop and operate an outreach
- 24 program that will communicate benefit eligibility information to
- 25 35% of the Michigan veterans population as determined by most
- 26 recent census data.

- 1 (3) The agency shall communicate veteran benefit information
- 2 pertaining to the Michigan military family relief fund, Michigan
- 3 veterans' trust fund, and United States department of veterans
- 4 affairs health, financial, and memorial benefits to which they are
- 5 entitled.
- 6 (4) The agency shall provide sufficient staffing and other
- 7 resources to approve at least 5,295 requests for military discharge
- 8 certificates (DD-214) for fiscal year 2013-2014 and report to the
- 9 subcommittees quarterly.
- 10 (5) From the funds appropriated in part 1, the department
- 11 shall continue the process to digitize all medical records and
- 12 military discharge documents which are currently on paper and
- 13 microfilm.
- 14 (6) The agency shall provide claims processing services to
- 15 Michigan veterans in support of benefit claims submitted to the
- 16 United States department of veteran affairs for the health,
- 17 financial, and memorial benefits for which they are eligible.
- 18 (7) The agency shall maintain the staffing and resources
- 19 necessary to process a minimum of 500 claims per year.
- 20 (8) The agency shall ensure that a minimum of 20% of the
- 21 claims submitted by agency personnel are fully developed claims as
- 22 tracked by the United States department of veterans affairs and
- 23 report on this effort at quarterly legislative hearings of the
- 24 subcommittees.
- 25 (9) The agency shall provide training support for county
- 26 veterans counselors.
- 27 (10) The agency shall provide resources necessary to provide

- 1 county veterans counselors with training to ensure quality benefit
- 2 counseling services to veterans. From the funds appropriated in
- 3 part 1, \$50,000.00 shall be allocated for training support.
- 4 (11) The Michigan veterans affairs agency and the Michigan
- 5 veterans' trust fund administration shall take steps to assist the
- 6 county veterans counselors of this state to obtain training
- 7 necessary for the execution of their duties.
- 8 (12) The agency shall provide the percentage of county
- 9 counselors trained by the department at quarterly legislative
- 10 hearings of the subcommittees.
- 11 (13) The agency shall provide the percentages of fully
- 12 developed claims submitted by county counselors trained by the
- 13 department with a goal of 20% at quarterly legislative hearings of
- 14 the subcommittees.
- 15 (14) The agency shall create a 5-member advisory board
- 16 consisting of presidents or commanders from 2 large veterans
- 17 service organizations, 2 medium veterans service organizations, and
- 18 1 small veterans service organization. The board shall meet no less
- 19 than twice a year, without reimbursement by the agency, and shall
- 20 assist the agency in developing plans, reviewing service delivery
- 21 initiatives, and identifying services and projects that assist in
- 22 meeting agency performance objectives.
- 23 VETERANS ADVICE, ADVOCACY, AND ASSISTANCE GRANTS
- Sec. 402. (1) The agency shall manage the disbursement of
- 25 veterans advice, advocacy, and assistance grants to veterans
- 26 service organizations.
- 27 (2) The agency shall work to ensure that a minimum of 20% of

- 1 the claims submitted by the VSO on behalf of our veterans are fully
- 2 developed claims as tracked by the United States department of
- 3 veterans affairs and report on this effort at quarterly legislative
- 4 hearings of the subcommittees.
- 5 (3) The agency shall disburse VSO grants to assist them to
- 6 achieve agency goals and performance objectives in partnership with
- 7 the VSOs. Grants to VSOs will be disbursed to fund programs and
- 8 projects which are determined by the agency to meet agency
- 9 performance objectives.

## 10 VETERANS TRUST FUND ADMINISTRATION

- 11 Sec. 405. (1) The Michigan veterans' trust fund board together
- 12 with the agency shall provide emergency grants for disbursement
- 13 from the Michigan veterans' trust fund.
- 14 (2) The Michigan veterans' trust fund board together with the
- 15 agency shall maintain the staffing and resources necessary to
- 16 process a minimum of 2,000 applications for veterans' trust fund
- 17 emergency grants.

## 18 GRAND RAPIDS VETERANS' HOME

- 19 Sec. 501. (1) The department shall provide compassionate,
- 20 quality interdisciplinary care at the state's Grand Rapids
- 21 veterans' home so that members can achieve their highest potential
- of wellness, independence, self-worth, and dignity.
- 23 (2) The department shall provide resources necessary to
- 24 provide adequate nursing care services to veterans in accordance
- 25 with federal standards, including the following:
- 26 (a) A licensed minimum number of 403 residents in skilled
- 27 nursing beds at the Grand Rapids veterans' home.

- 1 (b) A licensed minimum number of 72 residents in domiciliary
- 2 beds at the Grand Rapids veterans' home.
- 3 (3) The Grand Rapids veterans' home shall ensure that its
- 4 medical staffing is in accordance with United States department of
- 5 veterans administration standards.
- **6** (4) The Grand Rapids veterans' home shall ensure that
- 7 transportation is assured for each resident for every medical
- 8 appointment outside the veterans' home.
- 9 (5) The Grand Rapids veterans' home shall ensure that each
- 10 member resident receives daily laundry service.
- 11 (6) The Grand Rapids veterans' home shall ensure that
- 12 maintenance and custodial services are provided for each home in
- 13 accordance with applicable local, state, and federal standards.
- 14 (7) The Grand Rapids veterans' home shall ensure that each
- 15 resident receives a medical and care assessment including a dietary
- 16 plan upon admission to the home, with meals and snacks provided in
- 17 accordance with the plan and R 325.20803 of the Michigan
- 18 administrative code.
- 19 (8) Appropriations in this act for the Grand Rapids veterans'
- 20 home shall not be used for any purpose other than for veterans and
- 21 veterans' families.
- 22 (9) Any contractor providing competency evaluated nursing
- 23 assistants (CENA) to the Grand Rapids veterans' home shall ensure
- 24 that each CENA has at least 8 hours of training on information
- 25 provided by the veterans' home.
- 26 (10) Any contractor providing competency evaluated nursing
- 27 assistants to the Grand Rapids veterans' home shall ensure that

- 1 each CENA has at least 1 eight-hour shift of shadowing at the
- veterans' home.
- 3 (11) Any contractor providing competency evaluated nursing
- 4 assistants to the Grand Rapids veterans' home shall ensure that
- 5 each CENA is competent in the basic skills needed to perform his or
- 6 her assigned duties at the veterans' home.
- 7 (12) Any contractor providing competency evaluated nursing
- 8 assistants to the Grand Rapids veterans' home shall ensure that
- 9 each CENA has at least 1 year of experience in long-term care.
- 10 (13) The Grand Rapids veterans' home shall provide each CENA
- 11 at least 12 hours of in-service training once that individual has
- 12 been assigned to the veterans' home.
- 13 (14) The Grand Rapids veterans' home shall ensure that care
- 14 services are provided to each resident of the veterans' home in
- 15 accordance with standards set by the United States department of
- 16 veterans' affairs.
- 17 (15) All complaints of abuse or neglect at the Grand Rapids
- 18 veterans' home by a resident member, a resident member's family or
- 19 legal guardian, or staff of the veterans' home, received by a
- 20 supervisor shall be referred to the director of nursing within 10
- 21 days of receiving such complaint. The board of managers may
- 22 establish a policy that requires reports on allegations of abuse or
- 23 neglect to be reported to the director of nursing more frequently.
- 24 The director of nursing shall report on not less than a monthly
- 25 basis, except that the board of managers may specify a more
- 26 frequent reporting period, to the home administrator, board of
- 27 managers, agency, subcommittees, and the senate and house fiscal

- 1 agencies the following information:
- 2 (a) A description of the process by which resident members and
- 3 others may file complaints of alleged abuse or neglect at the Grand
- 4 Rapids veterans' home.
- 5 (b) Summary statistics on the number and general nature of
- 6 complaints of abuse or neglect.
- 7 (c) Summary statistics on the final disposition of complaints
- 8 of abuse or neglect received.
- 9 (16) The Grand Rapids veterans' home shall provide an on-site,
- 10 board-certified psychiatrist for all resident members with mental
- 11 health disorders in order to ensure that those resident members
- 12 receive needed services in a professional and timely manner. The
- 13 Grand Rapids veterans' home shall provide all members and staff a
- 14 safe and secure environment.
- 15 (17) The Grand Rapids veterans' home shall ensure that it
- 16 effectively develops, executes, and monitors all comprehensive care
- 17 plans in accordance with federal regulations and its internal
- 18 policies, with a goal that a comprehensive care plan is fully
- 19 developed for all resident members.
- 20 (18) The Grand Rapids veterans' home shall implement controls
- 21 over its food, maintenance supplies, and medical supplies
- 22 inventories.
- 23 (19) The Grand Rapids veterans' home shall implement controls
- 24 over its pharmaceutical inventory.
- 25 (20) The Grand Rapids veterans' home shall establish
- 26 sufficient controls for calculating resident member maintenance
- 27 assessments in order to accurately calculate resident member

- 1 maintenance assessments for each billing cycle. The Grand Rapids
- 2 veterans' home shall establish sufficient controls to ensure that
- 3 all past due resident member maintenance assessments are addressed
- 4 within 30 days.
- 5 (21) The Grand Rapids veterans' home shall establish
- 6 sufficient controls over monetary donations and donated goods.
- 7 (22) The Grand Rapids veterans' home shall implement
- 8 sufficient controls over the handling of resident member funds to
- 9 ensure the release of funds within 3 business days upon the
- 10 resident member leaving the home and to ensure that a
- 11 representative of a resident member is provided a full accounting
- 12 of that resident member's funds within 10 business days of the
- 13 death of that resident member.
- 14 (23) The Grand Rapids veterans' home shall ensure that it
- 15 meets a minimum standard of 2.5 patient care hours per patient, per
- 16 day, each day, 7 days a week.
- 17 (24) Except as provided in subsection (15), the department
- 18 shall report its findings regarding the Grand Rapids veterans'
- 19 home's compliance with the requirements and standards under this
- 20 section at quarterly legislative hearings of the subcommittees. The
- 21 quarterly report shall include, but is not limited to, the
- 22 following information:
- 23 (a) The number of patient care hours and staffing levels
- 24 measured against the standard set forth in subsection (23).
- 25 (b) The number and dollar value of lost and discarded
- 26 prescriptions and the number of early prescription refills.
- 27 (c) The dollar value of monetary donations received, the

- 1 number of donated goods received, and the number of donated goods
- 2 disposed of.
- 3 (d) The number of resident member maintenance assessments
- 4 calculated each month.
- 5 (25) Not later than November 30, 2013, the department shall
- 6 provide the subcommittees with a report documenting the complaint
- 7 management process utilized by the Grand Rapids veterans' home. The
- 8 report shall include, but is not limited to, the following:
- 9 (a) A copy of the form submitted by complainants.
- 10 (b) A description of the process by which complaints are
- 11 reviewed by the staff of the Grand Rapids veterans' home.
- 12 (c) A description of the roles and responsibilities of all
- 13 stakeholders in the complaint process.
- 14 (d) An issue resolution status report.
- 15 (e) The process by which status reports are reviewed,
- 16 including the frequency of those reviews.
- 17 D.J. JACOBETTI VETERANS' HOME
- 18 Sec. 502. (1) The department shall provide compassionate,
- 19 quality interdisciplinary care at the state's D.J. Jacobetti
- 20 veterans' home so that members can achieve their highest potential
- 21 of wellness, independence, self-worth, and dignity.
- 22 (2) The department shall provide resources necessary to
- 23 provide adequate nursing care services to veterans in accordance
- 24 with federal standards, including the following:
- 25 (a) A licensed minimum number of 158 residents in skilled
- 26 nursing beds at the D.J. Jacobetti veterans' home.
- (b) A licensed minimum number of 11 residents in domiciliary

- 1 beds at the D.J. Jacobetti veterans' home.
- 2 (3) The D.J. Jacobetti veterans' home shall ensure that its
- 3 medical staffing is in accordance with United States department of
- 4 veterans administration standards.
- 5 (4) The D.J. Jacobetti veterans' home shall ensure that
- 6 transportation is assured for each resident for every medical
- 7 appointment outside the veterans' home.
- 8 (5) The D.J. Jacobetti veterans' home shall ensure that each
- 9 member resident receives daily laundry service.
- 10 (6) The D.J. Jacobetti veterans' home shall ensure that
- 11 maintenance and custodial services are provided for the home in
- 12 accordance with applicable local, state and federal standards.
- 13 (7) The D.J. Jacobetti veterans' home shall ensure that each
- 14 resident receives a medical and care assessment including a dietary
- 15 plan upon admission to the home, with meals and snacks provided in
- 16 accordance with the plan and R 325.20803 of the Michigan
- 17 administrative code.
- 18 (8) Appropriations in this act for the D.J. Jacobetti
- 19 veterans' home shall not be used for any purpose other than for
- 20 veterans and veterans' families.
- 21 (9) Any contractor providing competency evaluated nursing
- 22 assistants (CENA) to the D.J. Jacobetti veterans' home shall ensure
- 23 that each CENA has at least 8 hours of training on information
- 24 provided by the veterans' home.
- 25 (10) Any contractor providing competency evaluated nursing
- 26 assistants to the D.J. Jacobetti veterans' home shall ensure that
- 27 each CENA has at least 1 eight-hour shift of shadowing at the

- 1 veterans' home.
- 2 (11) Any contractor providing competency evaluated nursing
- 3 assistants to the D.J. Jacobetti veterans' home shall ensure that
- 4 each CENA is competent in the basic skills needed to perform his or
- 5 her assigned duties at the veterans' home.
- 6 (12) Any contractor providing competency evaluated nursing
- 7 assistants to the D.J. Jacobetti veterans' home shall ensure that
- 8 each CENA has at least 1 year of experience in long-term care.
- 9 (13) The D.J. Jacobetti veterans' home shall provide each CENA
- 10 at least 12 hours of in-service training once that individual has
- 11 been assigned to the veterans' home.
- 12 (14) The D.J. Jacobetti veterans' home shall ensure that care
- 13 services are provided to each resident of the veterans' home in
- 14 accordance with standards set by the United States department of
- 15 veterans affairs.
- 16 (15) All complaints of abuse or neglect at the D.J. Jacobetti
- 17 veterans' home by a resident member, a resident member's family or
- 18 legal guardian, or staff of the veterans' home, received by a
- 19 supervisor shall be referred to the director of nursing within 10
- 20 days of receiving such complaint. The board of managers may
- 21 establish a policy that requires reports on allegations of abuse or
- 22 neglect to be reported to the director of nursing more frequently.
- 23 The director of nursing shall report on not less than a monthly
- 24 basis, except that the board of managers may specify a more
- 25 frequent reporting period, to the home administrator, board of
- 26 managers, agency, subcommittees, and the senate and house fiscal
- 27 agencies the following information:

- 1 (a) A description of the process by which resident members and
- 2 others may file complaints of alleged abuse or neglect at the D.J.
- 3 Jacobetti veterans' home.
- 4 (b) Summary statistics on the number and the general nature of
- 5 complaints of abuse or neglect.
- 6 (c) Summary statistics on the final disposition of complaints
- 7 of abuse or neglect received.

## CAPITAL OUTLAY

- 9 Sec. 601. The appropriations in part 1 for capital outlay
- 10 shall be carried forward at the end of the fiscal year consistent
- 11 with section 248 of the management and budget act, 1984 PA 431, MCL
- **12** 18.1248.

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#### 13 ONE-TIME APPROPRIATIONS

- Sec. 701. The 1-time appropriations in part 1 for county
- 15 counselor education and training expenses are to be expended for
- 16 costs associated with the attendance of county veterans counselors
- 17 at the national conference of the national association of county
- 18 veterans service officers to be held in Michigan in 2014 and are in
- 19 addition to the funds allocated in section 401.
- 20 Sec. 702. The 1-time appropriation in part 1 for the veterans
- 21 service delivery initiative may be expended by the agency to
- 22 operate a college campus outreach program and shall be expended by
- 23 the agency to establish the infrastructure to achieve its goals and
- 24 performance objectives, including the performance measures,
- 25 outcomes, and initiatives developed by the agency in its strategic

- 1 plan.
- 2 Sec. 703. The 1-time appropriations in part 1 for veterans
- 3 affairs agency computer upgrade are to be expended for the
- 4 integration of the hero 2 hired platform with the Pure Michigan
- 5 talent connect jobs site. The appropriation shall increase the
- 6 ability of the agency to link potential employers to veterans and
- 7 service members by adding a military occupational code translator,
- 8 thus removing barriers to employment, and adding 14,000 veterans
- 9 and service members to the Pure Michigan talent connect employment
- 10 system. The integration of the hero 2 hired system with the Pure
- 11 Michigan talent connect shall be available for soft launch by April
- 12 1, 2014 and fully operational by September 30, 2014. The agency
- 13 shall report quarterly to the subcommittees on the progress of
- 14 their compliance with this section.
- 15 PART 2A
- 16 PROVISIONS CONCERNING ANTICIPATED APPROPRIATIONS
- **17** FOR FISCAL YEAR 2014-2015

## 18 GENERAL SECTIONS

- 19 Sec. 1201. It is the intent of the legislature to provide
- 20 appropriations for the fiscal year ending on September 30, 2015 for
- 21 the line items listed in part 1. The fiscal year 2014-2015
- 22 appropriations are anticipated to be the same as those for fiscal
- year 2013-2014, excluding economic factors, and available revenue.
- 24 These adjustments will be determined after the January 2014
- 25 consensus revenue estimating conference.

- Sec. 1202. It is the intent of the legislature that the 1
- 2 department identify the amounts for normal retirement costs and
- legacy retirement costs for the fiscal year ending on September 30, 3
- 4 2015 for the line items listed in part 1.
- 5 Sec. 1203. The veterans affairs agency shall provide the
- percentage of Michigan veterans contacted with a goal of 100% and 6
- report upon those outreach findings at quarterly legislative 7
- hearings to the subcommittees. 8