FY 2015-16: TOTAL GENERAL GOVERNMENT

Summary: Conference Report

Senate Bill 122 (S-2) CR-1



Analysts: Ben Gielczyk Perry Zielak

						Difference: Confe	
	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$739,896,100	\$742,192,600	\$742,192,600	\$742,192,600	\$742,192,600	\$2,296,500	0.3
Federal	689,103,500	688,424,100	688,424,100	688,424,100	825,221,900	136,118,400	19.8
Local	9,969,700	17,050,900	17,050,900	17,050,900	17,050,900	7,081,200	71.0
Private	6,287,200	6,283,300	6,283,300	6,283,300	6,253,300	(33,900)	(0.5)
Restricted	2,055,023,600	2,054,823,800	2,073,445,800	2,096,823,800	2,092,887,000	37,863,400	1.8
GF/GP	1,160,232,700	1,202,374,200	1,123,814,100	1,163,921,300	1,176,022,600	15,789,900	1.4
Gross	\$4,660,512,800	\$4,711,148,900	\$4,651,210,800	\$4,714,696,000	\$4,859,628,300	\$199,115,500	4.3
FTEs	7,791.2	7,847.2	7,842.2	7,847.2	8,717.2	926.0	11.9

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

Currently, the following departmental and agency budgets are included in the General Government budget: Executive Office, Legislature, Legislative Auditor General, and the Departments of Attorney General, Civil Rights, State, Technology, Management, and Budget (including the former Departments of Civil Service and Information Technology, and State Building Authority rent costs), Treasury (including the Bureau of State Lottery, Michigan Gaming Control Board, State Building Authority, Revenue Sharing, and Debt Service), and Talent and Economic Development (including Michigan Strategic Fund, Michigan State Housing Development Authority, Talent Investment Agency, Unemployment Insurance Agency, and Workforce Development Agency). Budget issues are listed by department on the following pages.

Major Boilerplate Changes From FY 2014-15

Sec. 207. New Program Metrics - REVISED

Requires benchmarks to be developed by the department of agency receiving funding for a new program for which funds in excess of \$500,000 are appropriated by November 1 and requires update of benchmarks on March 1. Expresses legislative intent that beginning in FY 2015-16, any new program proposed by the Executive include a list of benchmarks intended to measure performance of the program. Executive deletes section. House retains current law. Senate revises to note that metrics are in addition to those metrics required under section 447 of the Management and Budget Act. Conference concurs with Senate.

Sec. 211. Budget Stabilization Fund Pay-In - REVISED

Appropriates GF/GP revenue into the Countercyclical Budget and Economic Stabilization Fund (BSF). <u>Executive</u> revises appropriated amount to \$95.0 million from \$94.0 million. Includes new subsection that dedicates 25 percent of FY 2015-16 GF/GP surplus revenues and 25 percent of FY 2015-16 GF/GP lapse funds to the BSF. <u>House</u> revises to appropriate \$95.0 million to BSF. House does not include surplus revenues or lapse funds in BSF pay-in. <u>Senate</u> revises to appropriate \$50.0 million to BSF and 10% of revenues in excess of the amount of GF/GP revenues forecast at the May 2016 revenue estimating conference. Conference concurs with House.

Sec. 217. General Fund Restrictions - DELETED

Prohibits use of General Fund appropriations where federal funds are available for the same purpose. <u>Executive, Senate,</u> and Conference delete. House retains.

Sec. 231. Full-Time Equated Position Report - DELETED

Expresses intent of the Legislature that departments properly account for their spending and do not use FTE positions as placeholders for spending in other parts of their budgets; requires report. <u>Executive</u>, <u>House</u>, and <u>Conference</u> delete section.

Sec. 235. Contract Request for Information and Qualification - DELETED

Requires state departments and agencies to issue and receive a Request for Information (RFI) or Request for Quotation (RFQ) before a Request for Proposal (RFP) for any contract in excess of \$5.0 million. States that department may not issue RFP unless it first considers issuing an RFI or RFQ. Requires department to notify DTMB of evaluation process used to determine if an RFI or RFQ was not necessary. Executive, House, Senate, and Conference delete section.

Sec. 235. Federal Fund Contingency Plan - NEW

Requires the appropriate department to notify the State Budget Director, appropriation committees, fiscal agencies within 14 days of receiving a formal notification from the federal government that a federal funding source of greater than \$10.0 million will be reduced by 10% or greater. Requires the State Budget Director, in consultation with the appropriate department, to recommend a contingency plan for the federal funding reduction. House and Conference include as new section.

Sec. 239. State Building Energy Performance - DELETED

Requires DTMB, with assistance from the Michigan Energy Office, to assess energy performance of state-owned buildings to identify energy savings achievable with internal resources and energy performance contracts. <u>Executive</u>, <u>House</u>, <u>Senate</u>, and <u>Conference</u> delete section.

Sec. 1301. Anticipated Appropriations - REVISED

Expresses intent of the Legislature to provide the same appropriations for fiscal year 2016 as provided in fiscal year 2015, except for where adjustments are made for changes in caseload and related costs, federal fund match rates, economic factors, and available revenue. Executive deletes section. House, Senate, and Conference revise to reflect new fiscal year.

FY 2015-16: ATTORNEY GENERAL Summary: Conference Report Senate Bill 122 (S-2) CR-1



Analyst: Perry Zielak

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$27,783,800	\$28,533,900	\$28,533,900	\$28,533,900	\$28,533,900	\$750,100	2.7
Federal	9,857,200	9,278,600	9,278,600	9,278,600	9,278,600	(578,600)	(5.9)
Local	0	0	0	0	0	0	
Private	0	0	0	0	0	0	
Restricted	17,914,200	17,281,700	17,281,700	17,281,700	17,281,700	(632,500)	(3.5)
GF/GP	38,267,100	36,847,400	36,847,400	36,847,400	37,013,400	(1,253,700)	(3.3)
Gross	\$93,822,300	\$91,941,600	\$91,941,600	\$91,941,600	\$92,107,600	(\$1,714,700)	(1.8)
FTEs	519.5	524.5	524.5	524.5	524.5	5.0	1.0

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

<u>Overview</u>

The Attorney General serves as legal counsel for state departments, agencies, boards, and commissions, and their officers, brings actions and intervenes in cases on the state's behalf, and represents legislators and judges who may be sued while acting in their official capacities. The Attorney General issues opinions on questions of law submitted by members of the Legislature and others, serves as chief law enforcement officer of the state, and has supervisory powers over all local prosecuting attorneys.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Sexual Assault Law Enforcement Executive adds \$1.7 million GF/GP and 5.0 FTEs to test backlogged sexual assault kits in communities statewide with the exception of Wayne County, and to assist in investigations and prosecutions that may result. House, Senate and Conference concur.	FTE Gross GF/GP	\$0 \$0	5.0 \$1,700,000 \$1,700,000
2. Sexual Assault Prosecutions Executive eliminates \$3.0 million GF/GP of one-time funding for prosecutions of sexual assault cases within Wayne County that resulted from the testing of rape kits discovered upon the closure of the Detroit crime laboratory. House, Senate, and Conference concur.	Gross GF/GP	\$3,000,000 \$3,000,000	(\$3,000,000) (\$3,000,000)
3. Fund Source Adjustments Executive adjusts interdepartmental grant, federal, and restricted revenue fund sources to accurately reflect costs of providing legal services and memorandums of understanding with other state agencies and departments. House, Senate, and Conference concur.	Gross IDG Federal Restricted	N/A N/A N/A N/A	(\$239,200) 866,400 (543,600) (562,000)
4. Prosecuting Attorneys Coordinating Council <u>Conference</u> adds \$166,000 GF/GP to fill an unexpected loss of training funds for local prosecutors.	Gross IDG Federal Restricted GF/GP	\$2,106,100 162,900 119,200 405,300 \$1,418,700	\$166,000 0 0 0 \$166,000
5. Economics <u>Executive</u> includes net cost reduction of \$341,500 Gross (\$119,700 GF/GP) for negotiated salary and wage amounts (2.0% base increase), insurance rate increases, reductions in actuarially determined retirement rates, and other economic adjustments. House, Senate , and Conference concur.	Gross IDG Federal Restricted GF/GP	N/A N/A N/A N/A N/A	(\$341,500) (116,300) (35,000) (70,500) (\$119,700)

Sec. 316 Sexual Assault Kit Testing - NEW

Appropriates \$1.7 million to test sexual assault kits statewide in order to eliminate county backlogs by the end of FY 2015-16, assist with prosecutions that may result and provide victim services. Executive adds new section. <a href="House-concurs-but-revises-with-adding-work and spending-plan requirement. Executive adds new section. <a href="House-concurs-but-revises-with-adding-work-and-spending-senate-length-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-and-spending-but-revises-with-adding-work-adding-but-revises-with-adding-work-adding-but-revises-with-adding

Sec. 320. Sexual Assault Prosecutions - DELETED

Requires a detailed work and spending plan for the sexual assault prosecution line item to be submitted to the state budget office and the legislature and approved by the state budget director prior to spending any of the \$3.0 million appropriation. Executive deletes. House retains section. Senate retains but adds language requiring plan to be submitted by November 1 or funds lapse to the General Fund. Conference deletes.

FY 2015-16: DEPARTMENT OF CIVIL RIGHTS

Summary: Conference Report

Senate Bill 122 (S-2) CR-1



Analyst: Perry Zielak

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$288,900	\$286,700	\$286,700	\$286,700	\$286,700	(\$2,200)	(0.8)
Federal	2,736,500	2,721,700	2,721,700	2,721,700	2,721,700	(14,800)	(0.5)
Local	0	0	0	0	0	0	
Private	18,700	18,700	18,700	18,700	18,700	0	0.0
Restricted	151,900	151,900	151,900	151,900	151,900	0	0.0
GF/GP	13,448,200	12,949,700	12,949,700	12,949,700	12,949,700	(498,500)	(3.7)
Gross	\$16,644,200	\$16,128,700	\$16,128,700	\$16,128,700	\$16,128,700	(\$515,500)	(3.1)
FTEs	138.0	135.0	135.0	135.0	135.0	(3.0)	(2.2)

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Michigan Civil Rights Commission is charged with investigating alleged discrimination against any person because of religion, race, color, national origin, sex, age, marital status, height, weight, arrest record, or physical and mental disabilities. The Commission is directed to "secure the equal protection of such civil rights without such discrimination." The Department of Civil Rights serves as the administrative arm charged with implementing policies of the Commission. The department works to prevent discrimination through educational programs that promote voluntary compliance with civil rights laws, investigates and resolves discrimination complaints, disseminates information on the rights and responsibilities of Michigan citizens as provided by law, and provides information and services to businesses on diversity initiatives, equal employment law, procurement opportunities, feasibility studies, and joint venture/strategic alliance matchmaking.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Unclassified Funding Executive reduces funding by \$90,000 GF/GP that was not utilized by the department. House, Senate, and Conference concur.	Gross	\$724,700	(\$90,000)
	GF/GP	\$724,700	(\$90,000)
2. Vacant Public Affairs Position Executive reduces funding by \$115,000 GF/GP through proposed elimination of a vacant Public Affairs position. House, Senate, and Conference concur.	FTE	124.0	(1.0)
	Gross	\$14,091,800	(\$115,000)
	IDG	288,900	0
	Federal	2,721,500	0
	Restricted	58,500	0
	GF/GP	\$11,022,900	(\$115,000)
3. Librarian Position Executive reduces funding by \$105,000 GF/GP through proposed elimination of a librarian position. House, Senate, and Conference concur.	FTE	124.0	(1.0)
	Gross	\$14,091,800	(\$105,000)
	IDG	288,900	0
	Federal	2,721,500	0
	Restricted	58,500	0
	GF/GP	\$11,022,900	(\$105,000)
4. Executive Secretary Position Executive reduces funding by \$90,000 GF/GP through proposed elimination of an executive secretary position. House, Senate, and Conference concur.	FTE	124.0	(1.0)
	Gross	\$14,091,800	(\$90,000)
	IDG	288,900	0
	Federal	2,721,500	0
	Restricted	58,500	0
	GF/GP	\$11,022,900	(\$90,000)

N/A	(\$115,500)
N/A	(2,200)
N/A	(14,800)
N/A	(\$98,500)
	N/A N/A

Sec. 404. Operations Report - RETAINED

Requires the department to report on various details of department operations. <u>Executive</u> deletes. <u>House</u> retains section. <u>Senate</u> concurs with House. <u>Conference</u> concurs with House.

Sec. 405. Federal Complaint Report - RETAINED

Required the department to notify the Legislature and State Budget Office prior to submitting a report or complaint to the U.S. Commission on Civil Rights or other federal department. <u>Executive</u> deletes. <u>House</u> retains section. <u>Senate</u> concurs with House. <u>Conference</u> concurs with House.

FY 2015-16: EXECUTIVE OFFICE Summary: Conference Report

Senate Bill 122 (S-2) CR-1



Analyst: Ben Gielczyk

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$0	\$0	\$0	\$0	\$0	\$0	
Federal	0	0	0	0	0	0	
Local	0	0	0	0	0	0	
Private	0	0	0	0	0	0	
Restricted	0	0	0	0	0	0	
GF/GP	5,916,100	5,916,100	5,916,100	5,916,100	5,531,100	(385,000)	(6.5)
Gross	\$5,916,100	\$5,916,100	\$5,916,100	\$5,916,100	\$5,531,100	(\$385,000)	(6.5)
FTEs	88.2	88.2	88.2	88.2	84.2	(4.0)	(4.5)

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Executive Office budget provides funding for the Governor, the Lieutenant Governor, and their staffs. Major constitutionally-specified responsibilities include organization and supervision of the Executive branch and annual preparation and submission of the Executive budget.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Office of New Americans Conference removes \$385,000 GF/GP and 4.0 FTEs for the Office of New Americans to accommodate Executive Revision 2016-1. Executive Revision shifted funding and FTEs to Department of Licensing and Regulatory Affairs per Executive Order 2014-12.	FTE	4.0	(4.0)
	Gross	\$385,000	(\$385,000)
	GF/GP	\$385,000	(\$385,000)

Major Boilerplate Changes From FY 2014-15

There are no major boilerplate changes for FY 2015-16.

FY 2015-16: LEGISLATURE Summary: Conference Report Senate Bill 122 (S-2) CR-1



Analyst: Ben Gielczyk

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$0	\$0	\$0	\$0	\$0	\$0	
Federal	0	0	0	0	0	0	
Local	0	0	0	0	0	0	
Private	400,000	400,000	400,000	400,000	400,000	0	0.0
Restricted	4,109,800	4,192,000	4,192,000	4,192,000	4,192,000	82,200	2.0
GF/GP	127,420,700	131,872,300	131,236,400	131,872,300	131,872,300	4,451,600	3.5
Gross	\$131,930,500	\$136,464,300	\$135,828,400	\$136,464,300	\$136,464,300	\$4,533,800	3.4
FTEs	0.0	0.0	0.0	0.0	0.0	0.0	

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

<u>Overvie</u>w

This budget provides funding for the Legislative branch of state government, including the Legislative Council and agencies it governs, the Legislative Retirement System, and Property Management. The Legislature enacts the laws of Michigan, levies taxes, and appropriates funding from revenue collected for the support of public institutions and the administration of the affairs of state government. The Legislative Council provides a wide variety of essential services to members and staff of the Legislature. The Michigan Legislative Retirement System provides retirement allowances, survivors' allowances, and other benefits for members of the Legislature and their spouses, dependents, survivors, and beneficiaries. Property Management employees maintain, operate, and repair the House of Representatives Office Building, and Farnum Building. The Michigan State Capitol Historic Site includes the Capitol Building, its grounds and parking lot, and the Michigan State Capitol Commission.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Legislature Operations	Gross	\$131,930,500	\$4,533,800
Executive includes \$4.5 million Gross (\$4.5 million GF/GP) related to	Private	400,000	0
increased costs for legislative staff and other operations. House includes	Restricted	4,109,800	82,200
\$3.9 million Gross (\$3.8 million GF/GP) related to increased costs for	GF/GP	\$127,420,700	\$4,451,600
legislative staff and other operations. Senate and Conference concur with			
Executive.			

Major Boilerplate Changes From FY 2014-15

Sec. 609. Capitol Historic Site Fund - DELETED

Designates appropriations from the Capitol Historic Site Fund subject to enrollment of Senate Bill 678 of the 97th Legislature. <u>Executive</u>, <u>House</u>, <u>Senate</u>, and <u>Conference</u> delete section.

Sec. 618. Legislative Retirement Administration - RETAINED

States legislative intent that all administrative functions and associated funding for the Michigan legislative retirement system shall be transferred from the legislative council to the DTMB before the end of FY 2014-15. Executive and House delete section. Senate and Conference retain section.

FY 2015-16: LEGISLATIVE AUDITOR GENERAL

Summary: Conference Report

Senate Bill 122 (S-2) CR-1



Analyst: Ben Gielczyk

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$5,220,700	\$5,392,800	\$5,392,800	\$5,392,800	\$5,392,800	\$172,100	3.3
Federal	0	0	0	0	0	0	
Local	0	0	0	0	0	0	
Private	0	0	0	0	0	0	
Restricted	2,000,800	1,987,600	1,987,600	1,987,600	1,987,600	(13,200)	(0.7)
GF/GP	14,937,300	15,460,100	15,385,400	15,460,100	15,460,100	522,800	3.5
Gross	\$22,158,800	\$22,840,500	\$22,765,800	\$22,840,500	\$22,840,500	\$681,700	3.1
FTEs	0.0	0.0	0.0	0.0	0.0	0.0	

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

<u>Overvie</u>w

The Legislative Auditor General is responsible for conducting post financial and performance audits of state government operations. Audit reports provide a continuing flow of information to assist the Legislature in its oversight of approximately 100 individual state funds. Audit reports provide citizens with a measure of accountability and assist state departments and agencies in improving financial management of their operations. The goal of the Legislative Auditor General is to improve accounting and financial reporting practices and promote effectiveness, efficiency, and economy in state government. The mission is to improve the accountability of public funds and to improve the operations of state government for the benefit of the citizens of the state.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Auditor General Operations	Gross	\$22,158,800	\$681,700
Executive includes \$681,700 Gross (\$522,800 GF/GP) related to increased	IDG	5,220,700	172,100
costs for Auditor General staff and other operations. House includes	Restricted	2,000,800	(13,200)
\$607,000 Gross (\$448,100 GF/GP) related to increased costs for Auditor	GF/GP	\$14,937,300	\$522,800
General staff and other operations. Senate and Conference concur with			
Executive.			

Major Boilerplate Changes From FY 2014-15

Sec. 625. Information Technology Audits - DELETED

Specifies that not more than \$400,000 may be used to hire up to 10 additional auditors for the specific purpose of providing audit support and oversight of this state's most critical information technology systems and services. Requires unobligated funds to revert to the General Fund. Executive, House, Senate, and Conference delete section.

FY 2015-16: DEPARTMENT OF STATE

Summary: Conference Report

Senate Bill 122 (S-2) CR-1



Analyst: Perry Zielak

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$20,000,000	\$20,000,000	\$20,000,000	\$20,000,000	\$20,000,000	\$0	0.0
Federal	1,460,000	1,460,000	1,460,000	1,460,000	1,460,000	0	0.0
Local	0	0	0	0	0	0	
Private	100	100	100	100	100	0	0.0
Restricted	185,985,800	186,635,100	186,635,100	186,635,100	186,635,100	649,300	0.3
GF/GP	17,739,000	17,161,500	17,161,500	27,161,500	17,161,500	(577,500)	(3.3)
Gross	\$225,184,900	\$225,256,700	\$225,256,700	\$235,256,700	\$225,256,700	\$71,800	0.0
FTEs	1,593.0	1,593.0	1,593.0	1,593.0	1,593.0	0.0	0.0

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Department of State (DOS) is the oldest department in Michigan state government. It is administered by the Secretary of State, an elected official who serves a four-year term of office and has constitutional and statutory duties. Services provided by the department include: registering and titling automobiles, watercraft, and recreational vehicles; regulating automobile dealers and repair facilities; registering voters and administering elections; and streamlining the collection of revenue. The department operates programs designed to enhance driver safety, protect automotive consumers, and ensure the integrity of both the motor vehicle administration system and the statewide elections process.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Credit and Debit Assessment Service Fees Executive increases funding authorization by \$1.0 million state restricted revenue as usage of credit and debit cards by customers increase at branch locations. House, Senate, and Conference concur.	Gross Restricted	\$5,000,000 5,000,000	\$1,000,000 1,000,000
2. Ignition Interlock Program Executive continues funding authorization of \$1.0 million state restricted revenue to accommodate increasing workload with inspecting and regulating businesses related to the installation of ignition interlocks to motor vehicles. Initial increased authorization was added through HB 4112 (H-1) for FY 2014-15. House, Senate, and Conference concur.	Gross	\$1,000,000	\$0
	Restricted	1,000,000	0
3. Departmental Identified Budgetary Savings Executive reduces funding by \$500,000 GF/GP through departmental identified budgetary savings in Branch Operations (\$241,800), Unclassified Positions (122,100), Department Service Operation (\$83,800), Central Operations (\$26,900), Election Administration and Services (\$25,000) and Legal Services (\$400). House, Senate, and Conference concur.	Gross	N/A	(\$500,000)
	GF/GP	N/A	(\$500,000)
4. Removal of FY 2014-15 One-Time Appropriations Executive eliminates one-time funding (added through HB 4112 (H-1)) of \$200,000 GF/GP for IT system changes related to the May 2015 transportation ballot proposal. House, Senate, and Conference concur.	Gross	\$200,000	(\$200,000)
	GF/GP	\$200,000	(\$200,000)
5. Election Machine Upgrades House allocates \$100 for upgrades and replacement of election voting machines. Senate appropriated \$10.0 million. Conference does not include.	Gross	N/A	\$0
	GF/GP	N/A	\$0

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
6. Economics	Gross	N/A	(\$228,200)
Executive implements net cost reduction of \$228,200 Gross (increase of	Restricted	N/A	(350,700)
\$122,500 GF/GP) for negotiated salary and wage amounts (2.0% base	GF/GP	N/A	\$122,500
increase), insurance rate increases, reductions in actuarially determined			
retirement rates, and other economic adjustments. House, Senate, and			
Conference concur.			

Sec. 716b. Business Application Modernization (BAM) Project Report - RETAINED

Requires the Department of State to report on funding expended for the BAM project since its inception. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> retain section.

Sec. 718. Buena Vista Township Branch Office - RETAINED

Requires Department of State to maintain a full-service branch office in Buena Vista Township. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> retain section.

Sec. 722. Bridge Card Work Group - NEW

Requires the department to form a work group with Department of Community Health and the Michigan State Police to investigate methods to deter Bridge Card fraud and report findings by February 1, 2016. <u>House</u> adds as new section. <u>Senate</u> does not include. <u>Conference</u> concurs with House.

Sec. 730. Voting Systems Technology and Innovation Fund - NOT INCLUDED

Creates a Voting Systems Technology and Innovation Fund within Department of Treasury with the intent for the fund to be a revolving, self-sustaining fund for financing voting systems technology and innovation. <u>Senate</u> adds as new section. <u>Conference</u> does not include.

Sec. 731. Federal Rules Changes Affecting Michigan Statute - NOT INCLUDED

Requires the department to give the Legislature a 10 day notice on any proposed federal rule changes impacting the department that would require amending Michigan statutes. Senate adds as new section. Conference does not include.

FY 2015-16: TECHNOLOGY, MANAGEMENT, AND BUDGET

Summary: Conference Report Senate Bill 122 (S-2) CR-1



Analyst: Perry Zielak

EV 2044 4E

	FY 2014-15 YTD	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	Difference: Confe From FY 2014-15	
	as of 3/12/15	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$677,193,600	\$678,478,500	\$678,478,500	\$678,478,500	\$678,478,500	\$1,284,900	0.2
Federal	7,974,100	7,997,300	7,997,300	7,997,300	7,997,300	23,200	0.3
Local	3,553,700	3,587,700	3,587,700	3,587,700	3,587,700	34,000	1.0
Private	190,400	190,100	190,100	190,100	190,100	(300)	(0.2)
Restricted	94,322,000	95,771,900	95,771,900	99,271,900	95,771,900	1,449,900	1.5
GF/GP	445,798,500	478,880,800	470,380,800	468,503,800	477,198,200	31,399,700	6.9
Gross	\$1,229,032,300	\$1,264,906,300	\$1,256,406,300	\$1,258,029,300	\$1,263,223,700	\$34,191,400	2.8
FTEs	2,823.0	2,839.0	2,834.0	2,839.0	2,850.0	27.0	0.9

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

<u>Overvie</u>w

The Department of Technology, Management, and Budget (DTMB) has legal authority under the Management and Budget Act, 1984 PA 431, and is the central management element of the Executive branch of state government. DTMB is an interdepartmental service and management agency responsible for all of the following: ensuring proper financial record keeping for state agencies; overseeing capital outlay projects; managing state facilities, property, and leases; implementing state procurement; operating the state's retirement systems; supervising the state motor vehicle fleet; administering travel policies; providing office support services to state agencies; executing information technology projects; centralizing information technology policy-making; and unifying strategic information technology planning. Autonomous units within DTMB include: the State Budget Office, Office of the State Employer, Civil Service Commission, Office of Retirement Services, State Building Authority, State Administrative Board, and the Office of Children's Ombudsman.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Removal of FY 2014-15 One-Time Appropriations Executive eliminates one-time funding of \$22.5 million Gross (\$14.7 million GF/GP) for various projects: Litigation Fund (\$2.0 million GF/GP, on top of EO 2015-5 reduction of \$2.0 million); Regional Prosperity Grants (\$500,000 GF/GP, on top of EO 2015-5 reduction of \$500,000); Technology Services funding (\$6.9 million IDG, \$300 GF/GP); Office of Urban Initiatives (\$4.0 million GF/GP, on top of EO 2015-5 reduction of \$1.0 million); Business One Stop – Depreciation (\$871,700 IDG); Special Projects (\$1.2 million GF/GP); and Enterprisewide Special Maintenance (\$7.0 million GF/GP). House, Senate, and Conference concur.	Gross	\$22,522,000	(\$22,522,000)
	IDG	7,771,700	(7,771,700)
	GF/GP	\$14,750,300	(\$14,750,300)
2. State Building Authority (SBA) Rent Payments Executive restores \$17.8 million GF/GP to State Building Authority rent funding that was reduced in the FY 2014-15 mid-year negative supplemental (HB 4112 (H-1)). House, Senate, and Conference concur.	Gross	\$236,770,600	\$17,800,000
	GF/GP	\$236,770,600	\$17,800,000
3. Capital Outlay – Enterprisewide Special Maintenance at State Facilities Executive increases funding by \$13.0 million GF/GP for maintenance and upkeep projects at state-owned properties. The figure includes \$5.0 million in restored funding from reductions made in Executive Order 2015-5. House increases funding by \$10.0 million GF/GP. Senate concurs with Executive. Conference increases funding by \$11.5 million GF/GP.	Gross	\$20,000,000	\$11,500,000
	GF/GP	\$20,000,000	\$11,500,000

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
4. Information Technology Investment Fund Executive increases funding by \$9.5 million GF/GP to continue upgrading various IT related projects and legacy systems. The figure includes \$2.5 million in restored funding from reductions made in Executive Order 2015-5. Total proposed funding is \$70.0 million. FY 2014-15 budget rolled out IT investment projects. House increases funding by \$7.5 million GF/GP and rolls out IT investment project lines. Senate concurs with Executive but reduces funding by \$5.0 million. Conference increases funding by \$4.5 million GF/GP and rolls out IT investment project lines.	Gross	\$60,500,000	\$4,500,000
	GF/GP	\$60,500,000	\$4,500,000
5. Motor Vehicle Fleet Executive increases spending authorization by \$6.5 million IDG to meet anticipated costs of the state's motor vehicle fleet, which is wholly funded by charges paid by agencies using the fleet. House , Senate , and Conference concur.	Gross IDG	\$67,669,300 67,669,300	\$6,515,500 6,515,500
6. General Services Technical Adjustments Executive aligns funding of the Information Technology IDGs with agency investment requests by \$3.8 million. Includes funding and FTE authorization for Treasury Business Portal (\$2.0 million IDG & 2.0 FTEs), Treasury City Income Tax Operations (\$1.2 million IDG & 2.0 FTEs), and Treasury Personal Property Tax Reform Operations (\$650,000 IDG & 1.0 FTE). House, Senate, and Conference concur.	FTE	324.5	5.0
	Gross	\$90,562,100	\$3,850,000
	IDG	90,562,100	3,850,000
7. Office of Urban Initiatives Executive establishes ongoing funding of \$2.5 million GF/GP and 5.0 FTEs, partially restoring an Executive Order 2015-5 reduction to one-time funding, for urban and metropolitan initiatives respective to transportation, public services, land use/sustainability, housing, and workforce development. House does not include. Senate concurs with Executive but reduces funding by \$876,600. Conference concurs with Executive.	FTE	N/A	5.0
	Gross	N/A	\$2,500,000
	GF/GP	N/A	\$2,500,000
8. Information Technology Interdepartmental Grant (IDG) Adjustments Executive reduces funding by \$2.0 million IDG to align funding of the Information Technology IDGs with adjusted anticipated agency costs. House, Senate , and Conference concur.	Gross IDG	N/A N/A	(\$2,018,800) (2,018,800)
9. Legal Services Executive establishes one-time funding of \$2.0 million GF/GP, restoring an Executive Order 2015-5 reduction to one-time funding, for major litigation involving the Governor and Attorney General in their official capacity, and for securing outside legal advice on major statewide issues not unique to a single agency. House establishes funding at \$1.0 million GF/GP. Senate and Conference concur with House.	Gross	N/A	\$1,000,000
	GF/GP	N/A	\$1,000,000
10. Michigan Public Safety Communications System (MPSCS) Executive increases funding by \$1.5 million GF/GP for radio replacement cycle and system maintenance. Funding was decreased by \$3.5 million in Executive Order 2015-5 for FY 2014-15, proposal maintains \$2.0 million of that reduction resulting in \$1.5 million increase over prior fiscal year adjusted numbers. House, Senate, and Conference concur.	Gross Local GF/GP	\$38,359,000 2,212,100 \$36,146,900	\$1,500,000 0 \$1,500,000
11. Office of Retirement Services - Deferred Compensation Fund Executive increases funding authorization by \$1.2 million state restricted revenue to Defined Contribution/Deferred Compensation Fund in the Office of Retirement Services to cover increased administrative expenses. House, Senate, and Conference concur.	Gross Restricted GF/GP	\$25,983,700 20,738,900 \$5,244,800	\$1,257,600 1,257,600 \$0
12. Civil Service Commission Executive reduces funding of \$1.1 million GF/GP to the Civil Service Commission's Information Technology Services and Projects. House, Senate, and Conference concur.	Gross	\$4,385,800	(\$1,085,800)
	Federal	1,025,400	0
	Restricted	1,407,800	0
	GF/GP	\$1,952,600	(\$1,085,800)

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
13. Homeland Security/Cyber Security Executive restores \$1.0 million GF/GP of funding reductions made in Executive Order 2015-5: Homeland Security Initiative/Cyber Security. House, Senate, and Conference concur.	Gross	\$8,068,200	\$1,000,000
	GF/GP	\$8,068,200	\$1,000,000
14. Procurement Improvement Plan – Category Management Implementation Executive includes funding of \$825,000 Gross (\$479,100 GF/GP) and 6.0 FTEs to examine state purchasing from an enterprisewide perspective and reduce the number of contracts and suppliers utilized. House, Senate, and Conference concur.	FTE	91.0	6.0
	Gross	\$10,476,400	\$825,000
	IDG	452,900	16,900
	Federal	100	0
	Restricted	4,916,300	329,000
	GF/GP	\$5,107,100	\$479,100
15. State Emergency Operations Center Executive increases authorization by \$631,700 IDG to the Building Operation Services line item to cover revenue, maintenance, utilities, security, and operations costs of the State Emergency Operations Center commencing October 1, 2015. House, Senate, and Conference concur.	Gross IDG	\$91,352,000 91,352,000	\$631,700 631,700
16. One-Time Technology Service Funding <u>Executive</u> increases funding by \$600,000 IDG to align agency IT funding costs for the Treasury Business Portal. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.	Gross IDG	N/A N/A	\$600,000 600,000
17. Offset of GF and Restricted Revenue Executive reduces funding by \$45,000 GF/GP for the Office of State Employer to offset increase in restricted revenue authorization for the Health Management Fund. House, Senate, and Conference concur.	Gross	N/A	\$0
	Restricted	N/A	45,000
	GF/GP	N/A	(\$45,000)
18. Professional Development Funds <u>Executive</u> increases funding by \$7,600 IDG for adjustments to employer contributions for Professional Development Funds based on negotiated contracts. <u>House</u> , <u>Senate</u> , and <u>Conference</u> concur.	Gross IDG	\$1,095,000 1,095,000	\$7,600 7,600
19. Various Technical Adjustments Executive makes fund source adjustments by replacing \$3,100 GF/GP with \$3,100 IDG and \$12,700 restricted revenue with \$12,700 IDG for various adjustments, including: funding authorization realignment, Statewide Cost Allocation Plan adjustment, and State Building Authority Rent adjustment. Finally restores \$478,100 in IDG user fee authorizations that were reduced based FY 2014-15 mid-year adjustment. House, Senate, and Conference concur.	Gross	N/A	\$478,100
	IDG	N/A	493,900
	Restricted	N/A	(12,700)
	GF/GP	N/A	(\$3,100)
20. Capital Outlay Planning Authorizations Executive includes \$500 GF/GP for three university and two community college capital outlay planning authorizations: Lake Superior State – Center for Freshwater Research and Education, University of Michigan – Dearborn – Engineering Laboratory Building Replacement, University of Michigan – Ann Arbor – School of Dentistry Renovation and Addition, Delta College – Saginaw Center, and Mott Community College – Southern Lakes Branch Center Renovation. House does not include. Senate reduces funding by \$400. Conference concurs with House.	Gross	N/A	\$0
	GF/GP	N/A	\$0
21. Administrative Services Offsets Executive makes fund source adjustments that result in \$781,700 GF/GP increase. This includes a \$981,700 GF/GP increase to offset restricted revenues supporting departmental administrative services, in addition to a \$200,000 GF/GP decrease to offset an increase in procurement card revenue authorization. House, Senate, and Conference concur.	Gross IDG Restricted GF/GP	\$17,611,900 11,259,200 4,232,500 \$2,120,200	\$0 (694,700) (87,000) \$781,700
22. Executive Revision 2016-1, Office of New Americans Conference incorporated Executive Revision 2016-1, which reallocated funding from Administrative Services to the Department of Licensing and Regulatory Affairs (LARA) for the Office of New Americans.	Gross	\$17,611,900	(\$208,000)
	IDG	11,259,200	0
	Restricted	4,232,500	0
	GF/GP	\$2,120,200	(\$ 208,000)

Major Budget Changes From FY 2014-15 YTD Appropriations		Year-to-Date (as of 3/12/15)	Conference Change
23. Executive Revision 2016-3, School Reform Office Conference incorporated Executive Revision 2016-3, which moved the	FTE Gross	N/A N/A	11.0 \$2,420,900
School Reform Office from the Department of Education to DTMB.	GF/GP	N/A	\$2,420,900
24. Additional One-Time Appropriations	Gross	N/A	\$3,605,000
<u>Conference</u> added one-time appropriations of \$500,000 GF/GP for the Cost Study of 2014 PA 555, \$3.0 million GF/GP for Treasury technology services, and \$105,000 GF/GP for Special Grants.	GF/GP	N/A	\$3,605,000
25. Economics	Gross	N/A	\$34,600
Executive reflects net cost increase of \$34,600 Gross (\$405,200 GF/GP) for	IDG	N/A	(345,500)
negotiated salary and wage amounts (2.0% base increase), insurance rate	Federal	N/A	23,200
increases, reductions in actuarially-required retirement rates, and other	Local	N/A	34,000
economic adjustments. House, Senate, and Conference concur.	Private	N/A	(300)
·	Restricted	N/A	(82,000)
	GF/GP	N/A	\$405,200

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Major Boilerplate Changes From FY 2014-15

Sec. 808a. Building Occupancy; Vacated Space - DELETED

Bars DTMB from charging for building occupancy for unoccupied space if the affected department or agency has given prior notice to vacate the space as specified by the section. <u>Executive</u> deletes. <u>House</u> retains section. <u>Senate</u> and <u>Conference</u> concur with Executive.

Sec. 809. Computer Contracts - REVISED

Requires DTMB to report revisions that increase or decrease current contracts for computer software development, hardware acquisition, or quality assurance by more than \$500,000. <u>Executive</u> changes reporting to quarterly. <u>House, Senate,</u> and Conference concur.

Sec. 810. Notices of Invitations to Bid (ITBs) and Requests for Proposals (RFPs) - RETAINED

Requires DTMB to maintain Internet website with notice of all ITBs and RFPs over \$50,000; generally required ITBs and RFPs to be posted for at least 14 days prior to bid deadline. Executive deletes. House, Senate, and Conference retain section.

Sec. 813.(5) Motor Vehicle Fleet - DELETED

Promotes use of remanufactured parts. Executive deletes. House retains section. Senate and Conference concur with Executive.

Sec. 814. Reporting on Information Technology Investment Projects – RETAINED

Requires quarterly status reports and notice when transferring \$500,000 between projects. <u>Executive</u> changes to annual reports and eliminates notice. <u>House</u> retains section without change. <u>Senate</u> concurs with Executive. <u>Conference</u> concurs with House.

Sec. 814a. Enterprisewide Information Technology Investment Projects - NEW

Explains purpose of the enterprisewide IT investment projects. <u>Executive</u> adds new section. <u>House</u> did not include. <u>Senate</u> concurs with Executive. Conference concurs with Executive with revisions.

Sec. 815. Energy Savings Performance Contracts - DELETED

Requires DTMB to review capital improvement projects over \$500,000 for possible inclusion in an energy savings performance contract; required report on use of energy savings performance contacts. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference concur.</u>

Sec. 816. Privatization RFPs - RETAINED

Requires RFP issued for purpose of privatization to include all factors to be used in evaluating and determining price. <u>Executive</u> deletes. House, Senate, and Conference retain section.

Sec. 817. Call Center Locations - DELETED

Authorizes DTMB to require a contractor providing state call center services to disclose to callers the location from which services are being provided. <u>Executive</u>, <u>Senate</u>, and <u>Conference</u> delete. <u>House</u> retains section.

Sec. 821. Space Consolidation Plan - RETAINED

Requires DTMB to annually update the office space consolidation plan and provide a report on space consolidation by February 15. Executive deletes. House, Senate, and Conference retain section.

Sec. 822. Report on Unclassified Salaries - REVISED

Required a report on individual appointee and unclassified employee salaries by January 1. <u>Executive</u> deletes. <u>House</u> retains and revises to add electronic and online posting requirement. <u>Senate</u> retains. <u>Conference</u> retains and revises to add electronic requirement.

Sec. 822f. Fees and Rates Charged to State Agencies - RETAINED

Required report on fees and rates charged to state agencies, along with justification for any increases from prior year. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> retain section.

Sec. 822g. Wayland Police Post - DELETED

Required DTMB to assist state police as necessary in discussions with City of Wayland regarding a potential joint public safety building. Executive deletes. House, Senate, and Conference concur.

Sec. 822h. One Division Building - DELETED

Required DTMB to evaluate the feasibility of repurposing the One Division Building in Grand Rapids for a new state police crime laboratory. Executive deletes. <u>House, Senate</u>, and <u>Conference</u> concur.

Sec. 822i. School Reform Office - NEW

Requires report on the number of students within and the performance of schools within the state school reform district. Conference adds as new section.

Sec. 8221. Office of Urban Initiatives - NEW

Requires office to submit report on expenditures, economic impact and job growth initiatives for each urban and metropolitan area receiving funds. Senate adds as new section. Conference concurs.

Sec. 824. Spatial Information and Technical Services - RETAINED

Authorizes DTMB to receive and expend funds for supplying spatial information and technical services to other state departments, local units of government, and other organizations; requires report of fund sources and expenditures. <u>Executive</u> eliminated report requirement. <u>House</u> and <u>Conference</u> retain report requirement. <u>Senate</u> concurs with Executive.

Sec. 827.(4) Michigan Public Safety Communications System (MPSCS) - REVISED

Requires report of receipts and expenditures for each six-month period of the fiscal year. <u>Executive</u> deletes. <u>House</u> retains section. Senate and Conference retain but revises to annual report.

Sec. 828. IT-Related Appropriations and Expenditures - RETAINED

Requires detailed report on funding and expenditures for IT services and projects. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> retain section.

Sec. 829. Life-Cycle of Hardware and Software - RETAINED

Requires report that analyzes and makes recommendations on life-cycle of IT hardware and software. <u>Executive</u> deletes. <u>House</u> and <u>Conference</u> retain section. <u>Senate</u> concurs with Executive.

Sec. 830. IT Contract Change Orders - RETAINED

Requires report on IT change orders and contract extensions for contracts greater than \$50,000 entered into by DTMB. <u>Executive</u> deletes. <u>House</u> and <u>Conference</u> retain section. <u>Senate</u> concurs with Executive.

Sec. 831. Information, Communications and Technology (ICT) Innovation Fund - RETAINED

Provides for administration and expenditure of ICT innovation fund created under prior-year budget acts. <u>Executive</u> deletes. <u>House</u> and Conference retain section. Senate concurs with Executive.

Sec. 832. Child Support Enforcement System - RETAINED

Required DTMB to notify legislature of potential or actual penalties for failure of Michigan Child Support Enforcement System to achieve federal certification; required additional reporting in the event of penalties being imposed. <u>Executive</u> deletes. <u>House, Senate, and Conference retains section.</u>

Sec. 836. Cloud Computing - DELETED

Requires DTMB to conduct analyses on use of public or private cloud computing technologies for new projects and for migration of existing projects or system platforms. Executive deletes. House, Senate, and Conference concur.

Sec. 840. Online Citizens Guide - DELETED

Required DTMB to issue RFP for publicly accessible statewide online citizens guide. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> concur.

Sec. 862. Required Reports - RETAINED

Requires DTMB to provide various detailed reports to Joint Capital Outlay Subcommittee (JCOS) and fiscal agencies with status of each planning or construction project financed by the SBA. Executive deletes. House, Senate, and Conference retain section.

Sec. 866. State Building Authority (SBA) Leases - DELETED

Expressed legislative approval for execution of SBA leases for SBA-financed construction. <u>Executive</u> deletes. <u>House</u> retains section. <u>Senate</u> and <u>Conference</u> concur with Executive.

Sec. 867. Farnum Building - NEW

Allocates proceeds from the sale of the Farnum Building to DTMB. If net proceeds are less than \$7.0 million, the shortfall would be appropriated to the department. Executive adds as new section. House, Senate, and Conference concur.

Sec. 890. Regional Prosperity Initiative - REVISED

Provides guidelines for the Regional Prosperity Initiative. <u>Executive</u> changed to Sec. 822d., makes various minor changes. <u>House</u> concurs. Senate concurs with Executive with revisions. <u>Conference</u> concurs with Senate and changes to 822f.

Sec. 891. Litigation Fund - REVISED

Requires itemized report on litigation fund expenditures. <u>Executive</u> deletes. <u>House</u> retains and revises to legal services fund. <u>Senate</u> retains and revises. <u>Conference</u> concurs with House as changes to 822g.

Sec. 895. Michigan Business One-Stop (MBOS) - DELETED

Prohibits DTMB from charging other departments and agencies for continued MBOS operation, and allowed DTMB to spend up to \$1.5 million of its own funds on MBOS maintenance and operation to the extent necessary to minimize disruptions while transitioning to elimination of MBOS. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> concur.

Sec. 896. Farnum Building - DELETED

Requires DTMB to make up to \$7.0 million available to the Senate for future costs associated with the relocation from the Farnum Building. Proceeds from sale of Farnum Building would be used to repay DTMB. <u>Executive</u> deletes. <u>House, Senate,</u> and <u>Conference</u> concur.

Sec. 897. Special Projects - DELETED

From the \$1.25 million appropriated for special projects, allocated \$500,000 for 120 payments to National Guard retirees and \$250,000 to the Catholic Charities Center for Hope in Genesee, leaving \$500,000 unallocated. Executive deletes. House, Senate, and Conference concur.

FY 2015-16: DEPARTMENT OF TREASURY

Summary: Conference Report

Senate Bill 122 (S-1) CR-1



Analyst: Ben Gielczyk

	EV 0044 45 VTD	EV 0045 40	EV 0045 40	EV 0045 40	EV 2045 46	Difference: Con	
	FY 2014-15 YTD as of 3/12/15	FY 2015-16 Executive	FY 2015-16 House	FY 2015-16 Senate	FY 2015-16 Conference	From FY 2014-1 Amount	טוז כ %
IDG/IDT	\$9,409,100	\$9,500,700	\$9,500,700	\$9,500,700	\$9,500,700	\$91,600	1.0
Federal	39,705,400	39,661,500	39,661,500	39,661,500	39,661,500	(43,900)	(0.1)
Local	1,982,500	9,029,700	9,029,700	9,029,700	9,029,700	7,047,200	355.5
Private	23,100	25,400	25,400	25,400	25,400	2,300	10.0
Restricted	1,607,860,400	1,606,215,600	1,624,837,600	1,606,215,600	1,606,455,600	(1,404,800)	(0.1)
GF/GP	274,063,300	276,679,300	275,229,700	277,103,400	280,379,300	6,316,000	2.3
Gross	\$1,933,043,800	\$1,941,112,200	\$1,958,284,600	\$1,941,536,300	\$1,945,052,200	\$12,008,400	0.6
FTEs	1,873.5	1,911.5	1,911.5	1,911.5	1,911.5	38.0	2.0

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

<u>Overvie</u>w

The Department of Treasury is the chief fiscal agency of the state and the primary source of advice to the Governor on tax and fiscal policy issues. The Department's mission is to collect state taxes; to invest, control, and disburse state monies; and to protect the state's credit rating and that of its cities. The Department manages one of the nation's largest pension funds, administers revenue sharing, and administers the student financial aid programs. It also investigates fraudulent financial activity, provides assistance on all property tax-related issues and advises issuers of municipal obligations. The Bureau of State Lottery, the Michigan Gaming Control Board (MGCB), and State Building Authority (SBA) are autonomous agencies housed within the Department of Treasury.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
1. Constitutional Revenue Sharing	Gross	\$758,272,400	\$25,593,700
Executive provides \$30.2 million in restricted sales tax revenues to adjust	Restricted	758,272,400	25,593,700

Executive provides \$30.2 million in restricted sales tax revenues to adjust constitutional revenue sharing payments upward 4.0% from the FY 2014-15 budget act appropriated amount (3.1% above the January 2014 Consensus Revenue Estimating Conference (CREC) estimate for FY 2014-15). FY 2015-16 Executive Recommended amount is based on January 2015 CREC estimates plus \$6.0 million in revenues associated with the Main Street Fairness Act which were not included in the CREC estimate. House and Senate concur. Conference includes \$25.6 million to adjust constitutional revenue sharing payments according to May 2015 CREC estimates.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
2. City, Village, and Township Revenue Sharing Executive removes \$5.8 million in one-time restricted sales tax revenues for City, Village, and Township Revenue Sharing and removes per capita distribution component (See Sec. 952 of boilerplate). By removing the one-time funding per capita distribution component, 101 townships that were added in FY 2014-15 would not receive a payment in FY 2015-16. Maintains FY 2014-15 CVT Revenue Sharing ongoing funding level of \$243.0 million. House concurs with funding level but revises distribution method by reducing CVT revenue sharing to the city of Detroit by \$5.8 million and shifting funding to all other CVTs that received CVT revenue sharing in FY 2014-15 and maintaining FY 2014-15 funding levels for those CVTs (See Sec. 952 of boilerplate). Senate added \$424,100 for alternate payments which would prevent a CVT that received per capita payment in FY 2014-15 from declining in total revenue sharing (constitutional and statutory) from FY 2014-15 to FY 2015-16. The Senate estimates that 103 CVTs would receive alternate payments. The Senate caps alternate payments at \$424,100 and payments would be prorated as necessary if amounts needed exceeded that amount. Conference maintains FY 2014-15 with 100% of their FY 2014-15 payment if required conditions under Section 952 are met.	Gross	\$248,840,000	\$0
	Restricted	248,840,000	O
3. County Revenue Sharing/County Incentive Program Executive increases county payments by \$3.5 million in restricted sales tax revenue to accommodate two new counties coming online for state payments in FY 2015-16. Maintains full-funding levels for county revenue sharing. Maintains 80% of funding distributed through county revenue sharing and 20% through County Incentive Program. House, Senate, and Conference concur.	Gross	\$211,200,000	\$3,500,000
	Restricted	211,200,000	3,500,000
4. Financially Distressed Cities, Villages, and Townships Executive removes \$3.0 million in one-time restricted sales tax revenues for Financially Distressed CVT grant program. Maintains \$5.0 million in ongoing funding for Financially Distressed CVT grant program. House, Senate, and Conference concur.	Gross	\$8,000,000	(\$3,000,000)
	Restricted	8,000,000	(3,000,000)
5. Payments in Lieu of Taxes Executive increases by \$4.9 million Gross (\$4.5 million GF/GP) to support scheduled and statutory-required increases in payments in lieu of taxes (PILT). Swamp and tax reverted lands PILT would increase from \$3 to \$4 per acre in FY 2015-16 per statute. House, Senate, and Conference concur.	Gross	\$21,174,900	\$4,919,200
	Private	23,100	2,300
	Restricted	4,482,500	448,400
	GF/GP	\$16,669,300	\$4,468,500
6. Debt Service Executive increases by \$4.1 million GF/GP to support scheduled and statutory-required debt service payments. Funding increase allows for \$5.0 million in new bond issues related to the Strategic Water Quality Initiative. House, Senate, and Conference concur.	Gross	\$152,395,000	\$4,054,000
	GF/GP	\$152,395,000	\$4,054,000
7. City Income Tax Administration Program Executive includes \$7.1 million in local funds and 24.0 FTEs to support the City Income Tax Administration Program. Under the program, the Department of Treasury would collect the City of Detroit's individual income tax. A portion of the funding would support expansion of the system to include collection of the City of Detroit's business tax in the future. Transfers additional 26.0 FTEs from Tax Processing to support program. House, Senate, and Conference concur.	FTE	NA	24.0
	Gross	NA	\$7,050,000
	Local	NA	7,050,000
8. Personal Property Tax Reform Administration Executive includes \$3.3 million GF/GP and 9.0 FTEs to support administration of the personal property tax reform changes including collection and distribution of the essential services assessment. House, Senate, and Conference concur.	FTE	NA	9.0
	Gross	NA	\$3,345,000
	GF/GP	NA	\$3,345,000

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
9. Financial Review Commission Executive includes \$2.0 million GF/GP and 8.0 FTEs to support new Financial Review Commission created under the Michigan Financial Review Commission Act. The commission will ensure that the City of Detroit is meeting statutory requirements under the city's debt-cutting plan, review and approve the city's four-year financial plan, and ensure fiscal management, among other roles and responsibilities. House, Senate, and Conference concur.	FTE	NA	8.0
	Gross	NA	\$2,000,000
	GF/GP	NA	\$2,000,000
10. Financial Independence Teams Executive increases by \$1.8 million GF/GP to restore a portion of the FY 2014-15 mid-year negative supplemental (HB 4112 (H-1)) reduction of \$2.3 million GF/GP to the program. House does not include. Senate concurs with Executive. Conference includes \$1.5 million GF/GP.	Gross	\$2,250,000	\$1,450,000
	GF/GP	\$2,250,000	\$1,450,000
11. Treasury Online Business Portal Executive includes \$2.6 million GF/GP (\$600,000 GF/GP considered one- time) for the Department of Treasury's Business Portal. The portal allows businesses to conduct online business tax registration, tax returns, and tax payments. House, Senate, and Conference concur.	Gross	NA	\$2,600,000
	GF/GP	NA	\$2,600,000
12. Urban Search and Rescue Task Force House includes \$300,000 GF/GP to support an Urban Search and Rescue Task Force, which provides technical rescue operations and equipment in the event of a disaster or emergency that causes widespread structural damage to buildings, entrapping people inside those collapsed structures. Conference concurs.	Gross	NA	\$300,000
	GF/GP	NA	\$300,000
13. Supervision of General Property Tax Law Conference reduces by \$250,000 GF/GP.	Gross	\$16,817,500	(\$250,000)
	Local	140,000	0
	Restricted	6,798,800	0
	GF/GP	\$9,878,700	(\$250,000)
14. Chaldean Community Foundation Grant Conference includes \$250,000 GF/GP to support grant to the Chaldean Community Foundation.	Gross	NA	\$250,000
	GF/GP	NA	\$250,000
15. Dual Enrollment Payments <u>Conference</u> includes additional \$500,000 GF/GP to accommodate growth in dual enrollment payments.	Gross	\$1,005,200	\$500,000
	GF/GP	\$1,005,200	\$500,000
16. Senior Citizen Cooperative Housing Tax Exemption Program Conference includes \$500,000 GF/GP to accommodate increased payments under the program.	Gross	\$10,020,000	\$500,000
	GF/GP	\$10,020,000	\$500,000
 17. Grants Placeholders House includes \$400 GF/GP for four grants placeholders: Charles H. Wright Museum of African American History City of Wayne recreation grant Dexter Elmhurst Community Center Wayne County Community College career technical education program Conference does not include. 	Gross	NA	\$0
	GF/GP	NA	\$0
18. Presidential Primary Payments Conference includes \$10.0 million GF/GP in one-time funds to support grants to local for costs associated with the 2016 Presidential Primary.	Gross	NA	\$10,000,000
	GF/GP	NA	\$10,000,000
19. Facility for Rare Isotope Beams Debt Service Conference shifts \$7.3 million GF/GP funding for Facility for Rare Isotope Beams debt service to the Department of Talent and Economic Development per Executive Revision 2016-1.	Gross	\$7,300,000	(\$7,300,000)
	GF/GP	\$7,300,000	(\$7,300,000)

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
20. Casino Gaming Legal Affairs and Gaming Regulation Executive includes \$514,100 in restricted funds and 12.0 FTEs to support licensing and regulation with live horse races, verify electronic gaming devices, and enhance the agency's communication strategies. House, Senate, and Conference concur.	FTE	NA	12.0
	Gross	NA	\$514,100
	Restricted	NA	514,100
 21. Casino Gaming Control Operations Senate shifts \$10.0 million Gross to Casino Gaming Control Operations Reserve Fund (See #14). Conference does not include. 	Gross	\$25,269,400	\$0
	Restricted	25,269,400	O
22. Casino Gaming Control Operations Reserve Fund Senate includes \$10.0 million Gross shifted from Casino Gaming Control Operations for a new reserve fund that would be subject to legislative approval before expenditure by the Casino Gaming Control Board. Conference does not include.	Gross	NA	\$0
	Restricted	NA	O
23. Office of Racing Commissioner Adjustment Conference reduces Office of Racing Commissioner by \$670,100 Gross due to an adjustment to the Equine Development Fund fund source. Fund source is adjusted to more accurately reflect revenues in fund.	Gross Restricted	\$2,352,400 2,352,400	(\$670,100) (670,100)
24. Lottery Promotion and Advertising Executive removes \$18.6 million in State Lottery Fund for promotion and advertising. Recommends elimination of line item and inclusion of boilerplate that would authorize the Bureau of State Lottery to collect 1% of the prior fiscal year's gross sales for promotion and advertising. House does not include. Retains FY 2014-15 funding level appropriated in line item. Senate concurs with Executive. Conference concurs with Executive in eliminating line item appropriation, includes boilerplate that would authorize the Bureau of State Lottery to collect 1% of the prior fiscal year's gross sales or \$23.0 million, whichever is less, for promotion and advertising.	Gross Restricted	\$18,622,000 18,622,000	(\$18,622,000) (18,622,000)
25. Contractual Services, Supplies, and Materials Reductions Executive reduces various tax programs line items by \$300,000 GF/GP. Reflects budget savings from reductions in contracted services, supplies, and materials (CSS&M). Executive Order 2015-5 and HB 4112 (H-1) implemented \$1.1 million in CSS&M reductions to Tax and Economic Policy (\$600,000 GF/GP) and Tax Compliance (\$500,000 GF/GP). The Executive Recommendation carries forward those reductions reducing both by an additional \$50,000 GF/GP and reduces Tax Processing and Office of Collections by \$100,000 GF/GP. House, Senate, and Conference concur.	Gross	NA	(\$300,000)
	GF/GP	NA	(\$300,000)
26. Fund Source Revenue Adjustments <u>Executive</u> includes net reduction of \$3.3 million Gross (\$0 GF/GP) to align appropriation with actual available revenues in fund source. Adjusts IDG for Data Collection Services Fee up by \$40,000 and Land Reutilization Fund restricted funds down by \$3.3 million. Makes technical adjustment in fund sourcing by shifting \$62,300 in restricted funding to IDG funding. <u>House, Senate</u> , and <u>Conference</u> concur.	Gross	NA	(\$3,264,500)
	IDG	NA	102,300
	Restricted	NA	(3,366,800)

Major Budget Changes From FY 2014-15 YTD AppropriationsYear-to-Date (as of 3/12/15)Conference (as of 3/12/15)

FY 2014-15

FY 2015-16

27. One-Time AppropriationsFTE15.0(15.0)Executive provides a net reduction of \$20.4 million Gross (\$15.2 million Gross (\$15.0) (\$20,350,000)GF/GP) and 15.0 FTEs in one-time appropriations. Personal property tax payments to reimburse local units for lost debt service millages under the GF/GP (\$15.0) (\$1

GF/GP) and 15.0 FTEs in one-time appropriations. Personal property tax payments to reimburse local units for lost debt service millages under the personal property tax reforms are retained at \$19.3 million GF/GP. Funding for the following items is removed: credit card payment services (\$500,000 GF/GP and 6.0 FTEs), personal property tax reform implementation (\$1.5 million GF/GP and 9.0 FTEs), City of Flint police and fire safety grant (\$1.1 million GF/GP), MBT adjustments under PA 282 of 2014 (\$1.0 million GF/GP), Financial Review Commission from PA 182 of 2014 (\$100,000 GF/GP), May Election Administration included in HB 4112 (H-1) (\$10.0 million GF/GP), Driver Responsibility Fee Phase Out Administrative Costs included in HB 4112 (H-1) (\$550,000 Restricted), Transportation Ballot Proposal IT included in HB 4112 (H-1) (\$1.0 million GF/GP), Gaming Control Board IT Replacement included in HB 4112 (H-1) (\$3.0 million Restricted), and Fraud Prevention Services included in HB 4112 (H-1) (\$1.6 million Restricted). House, Senate, and Conference concur.

28. MSHDA Executive Director Transfer Out	Gross	\$259,000	(\$259,000)
Conference reduces by \$259,000 Gross to reflect Executive Revision 2016-	Restricted	259,000	(259,000)
1 which transferred the MSHDA Executive Director to the new Department of			
Talent and Economic Development			

29. Economic Adjustments	Gross	NA	(\$552,000)
Executive includes net cost reduction of \$552,000 Gross (\$101,500 GF/GP)	IDG	NA	(10,700)
for negotiated salary and wage amounts (2.0% base increase), insurance	Federal	NA	(43,900)
rate increases, reductions in actuarially-determined retirement rates, and	Local	NA	(2,800)
other economic adjustments. House, Senate, and Conference concur.	Restricted	NA	(393,100)
· — — — — — — — — — — — — — — — — — — —	GF/GP	NA	(\$101.500)

Major Boilerplate Changes From FY 2014-15

Boilerplate Deletions and Revisions

In general, the <u>Executive</u> Budget deletes many sections of boilerplate including legislative reporting requirements, providing guidance, and placing conditions on appropriations, and earmarks of funding for specific purposes. The list below includes major changes to boilerplate, but is not a comprehensive list of all sections or language deleted. <u>House, Senate,</u> and <u>Conference</u> retain sections.

Sec. 906. Audit Charges - REVISED

Requires Treasury to charge for audits and report on audits performed and audit charges; appropriation for state compliance audits to be for cost of audits performed by independent CPAs or Treasury auditors; creates Audit Charges Fund revolving fund to collect contract charges and carry forward for future appropriation. Executive and House retain current law. Senate revises to include statement that charge shall not be more than the actual cost for performing the audit. Conference concurs with Senate.

Sec. 919. Contracted Audit and Collection Services - REVISED

Appropriates funds to contract with private auditing firms to audit for and collect unclaimed property due the state; requires report on firms employed, amounts collected, and costs of collection. <u>House</u> revises to include language stating legislative intent that contingency fee unclaimed property audits be eliminated for Michigan-based businesses. <u>Senate</u> revised to prohibit contingency fee audits. <u>Conference</u> revised to include new subsection that requires a review of current practices and report to a joint subcommittee of the House and Senate subcommittees on General Government.

Sec. 944. Pension Plan Consultant Report - REVISED

Requires Treasury to forward any report received from a pension plan consultant within 30 days of receipt. Executive and House retain current law. Senate revises section to require the department to retain a copy of the report and make available upon request. Conference concurs with Senate.

Sec. 945. Assessment and Certification Division Reviews - REVISED

Requires assessment and certification division to conduct 14-point reviews in at least one assessment jurisdiction per county. Executive revises to require the Department of Treasury to conduct an audit of minimum assessing requirements reviews for each county. House revises reference to 14-point review to Audit of Minimal Assessing Requirements. Senate concurred with Executive. Conference concurs with House.

Sec. 949. Fraud Prevention Appropriation - NEW

Specifies that the Department of Treasury may contract with private agencies from the funds appropriated in part 1 to prevent the disbursement of fraudulent tax refunds. Appropriates a total amount not to exceed \$1.6 million from the fund or account to which the revenues being collected are recorded or dedicated to pay contract costs or fund operations designed to reduce fraudulent income tax refund payments. Requires report. Executive includes as new section. House, Senate, and Conference concur.

Sec. 949a. City of Flint Police and Fire Grant - DELETED

Requires appropriation of \$1.1 million to be expended on police and fire services in the city of Flint. Authorizes emergency manager or receivership transition advisory board to determine distribution of funds. Executive, House, Senate, and Conference delete section.

Sec. 949a. Personal Property Tax Reimbursements Performance Measures - NEW

Specifies that the department shall identify specific outcomes and performance measures for the personal property tax reimbursements to local units of government. Provides example of performance metric/outcome stating that the department's role in reimbursing the local units will provide the department the ability to establish the technical and administrative support needed to ensure the payment information provided is accurate and timely. Executive includes as new section (Sec. 20-949). House, Senate, and Conference concur.

Sec. 949b. City Income Tax Administration Performance Measures - NEW

Specifies that the department shall identify specific outcomes and performance measures for the administration of the city income tax program. Provides example of performance metric/outcome stating that the department shall track and reduce fraudulent returns by expanding compliance and enforcement services which will benefit Michigan cities by allowing the taxpayer to e-file the city return as part of the state return. Executive includes as new section (Sec. 20-949a). House, Senate, and Conference concur.

Sec. 949c. Operations Information Technology Services and Projects Performance Measures - NEW

Specifies that the department shall identify specific outcomes and performance measures for the operations information technology services and projects. Provides example of performance metric/outcome stating that the funding will provide businesses with the opportunity for electronic business tax registration, authentication of taxpayers, and tax filing for more than 325,000 Michigan businesses. Executive includes as new section (Sec. 20-949b). House, Senate, and Conference concur.

Sec. 949d. Financial Review Commission Performance Measures - NEW

Specifies that the department shall expand financial review commission efforts in FY 2015-16. The funds shall cover ongoing costs associated with the operation of the commission. Provides example of performance metric/outcome stating that the funding will allow the department to perform critical fiscal review to ensure the city of Detroit does not reenter distress following its exit from bankruptcy. Executive includes as new section (Sec. 20-949c). House, Senate, and Conference concur.

Sec. 949e. State Essential Services Assessment Program - NEW

Specifies the purpose of the new program is to provide the department with the ability to collect the new state essential services assessment which is a phased-in replacement of locally collected personal property taxes on eligible manufacturing personal property. <u>Executive</u> includes as new section (Sec. 20-949d). <u>House, Senate,</u> and <u>Conference</u> concur.

Sec. 949f. Tobacco Tax Revenue Distribution Appropriation Authorization - NEW

Requires revenue received under the tobacco products act related to Wayne County to be appropriated and distributed as required under the act. <u>Executive</u> includes as new section (Sec. 20-949e). <u>House, Senate, and Conference</u> concur.

Sec. 949g. Urban Search and Rescue Task Force - NEW

Allocates \$300,000 to the urban search and rescue task force. Requires the task force to provide reports on FY 2014-15 revenues and expenditures, proposed FY 2015-16 grant expenditures, and a final report on FY 2015-16 grant expenditures. <u>House</u> includes as new section. Conference concurs.

REVENUE SHARING

Sec. 952. City, Village, and Township Revenue Sharing - REVISED

Specifies distribution of \$248.8 million to all cities, villages, and townships (CVTs) with a population of 7.500 or more by providing the greater of a 3.05% increase over its FY 2013-14 payment or a per capita payment of \$2.65. CVTs with a population below 7,500 that were eligible for an Economic Vitality Incentive Program (EVIP) payment in FY 2013-14 would be eligible to receive a 3.05% increase from their FY 2013-14 EVIP payment. In order to qualify for its eligible payment a CVT would be required to comply with the items listed under accountability and transparency. To qualify for county incentive payment counties would be required to comply with the items listed under accountability and transparency. Any unexpended funds would be deposited in the Financial Distressed CVTs program in Sec. 956. Executive revised to eliminate per capita distribution option, thereby eliminating 101 townships that were added as new recipients in FY 2014-15. Includes new subparagraph that would allow payments to counties to be withheld if a county is more than three months delinquent in maintaining county child care fund or state ward board and care chargeback obligations pursuant to Section 5 of the Youth Rehabilitation Services Act. House revises by reducing the eligible payment for the city of Detroit by \$5.8 million. CVTs that were eligible for a CVT Revenue Sharing payment in FY 2014-15 would be eligible to receive 100% of their FY 2014-15 eligible payment. House revises Executive language on new subparagraph allowing payments to counties to be withheld if a county is more than three months delinquent in maintaining county child care fund or state ward board and care chargeback obligations by specifying that the amount that the county was in arrears would be the maximum amount withheld. House also included language specifying that a county would be deemed delinquent upon notification from the state. Conference revised to provide an eligible payment equal to 100% of the FY 2014-15 payment to all CVTs that were eligible for a payment in FY 2014-15 provided accountability and transparency requirements are met. Conference does not include language regarding withholding payments for delinquent child care fund or state ward board and care chargeback obligations.

Sec. 956. Financially Distressed Cities, Villages, and Townships - REVISED

Specifies distribution of \$8.0 million as grants to CVTs that have one or more conditions of probable financial distress. CVTs must work with Treasury to develop plan for grant funding. Grants are capped at \$2.0 million. Funds are designated as work project. Requires report. Executive revises language to accommodate program practices; revises amount to \$5.0 million to match appropriation. House concurs with Executive revisions. Senate includes a limited set of Executive revisions; changes report date to March 30. Conference adopts Executive revisions; changes report date to March 30.

Sec. 957. County Revenue Sharing Increased Funding Statement of Purpose - NOT INCLUDED

Specifies that the increased funds for county revenue sharing are to provide the maximum amount of funding to eligible counties. <u>Executive</u> included as new section. <u>House, Senate,</u> and <u>Conference</u> did not include.

Sec. 957. CVT Revenue Sharing Workgroup - NEW

States legislative intent that a workgroup be formed, to include members of the Executive Branch, to explore a new nonconstitutional revenue sharing distribution formula. <u>Conference</u> includes as new section.

Sec. 958. Statewide Online Financial Accountability Reporting System - DELETED

Requires department to work with DTMB to issue an RFP for a statewide online financial accountability reporting system accessible to the general public that displays local government audit data. <u>Executive</u>, <u>House</u>, <u>Senate</u>, and <u>Conference</u> delete section.

LOTTERY

Sec. 963. Department of Human Services Bridge Cards - RETAINED

Requires Lottery to notify lottery retailers that DHS bridge cards are not to be used to purchase lottery tickets. <u>Executive</u> deleted section. <u>House</u> and Conference retain. <u>Senate</u> concurred with Executive.

Sec. 964. Promotion and Advertising Appropriation - NEW

Appropriates 1% of the Bureau of State Lottery's prior fiscal year's gross sales for promotion and advertising. <u>Executive</u> included as new section. <u>House</u> did not include. <u>Senate</u> concurs with Executive. <u>Conference</u> includes new section appropriating 1% of prior fiscal year's gross sales or \$23.0 million, whichever is less, for promotion and advertising.

CASINO GAMING

Sec. 972. Casino Gaming Control Operation Reserve Fund - NOT INCLUDED

Establishes the Casino Gaming Control Operation Reserve Fund. The Michigan Gaming Control Board could only expend the appropriations after the Executive Director provided sufficient evidence to the General Government subcommittees on the need for the funds. Authorizes State Services Fee Fund to be used to cover administrative costs for casino gaming control operations if reserve fund is not sufficient. Funds in the reserve fund at the close of the fiscal year would revert to the State Services Fee Fund. Senate includes as new section. Conference did not include.

FY 2015-16: DEPARTMENT OF TALENT AND

ECONOMIC DEVELOPMENT Summary: Conference Report Senate Bill 122 (S-2) CR-1



Analyst: Ben Gielczyk

	FY 2014-15 YTD as of 3/12/15	FY 2015-16 Executive	FY 2015-16 House	FY 2015-16 Senate	FY 2015-16 Conference	Difference: Con From FY 2014-1 Amount	
IDG/IDT	\$0	\$0	\$0	\$0	\$0	\$0	
Federal	627,370,300	627,305,000	627,305,000	627,305,000	764,102,800	136,732,500	21.8
Local	4,433,500	4,433,500	4,433,500	4,433,500	4,433,500	0	0.0
Private	5,654,900	5,649,000	5,649,000	5,649,000	5,619,000	(35,900)	(0.6)
Restricted	142,678,700	142,588,000	142,588,000	181,088,000	180,411,200	37,732,500	26.4
GF/GP	222,642,500	226,607,000	158,707,100	188,107,000	198,457,000	(24,185,500)	(10.9)
Gross	\$1,002,779,900	\$1,006,582,500	\$938,682,600	\$1,006,582,500	\$1,153,023,500	\$150,243,600	15.0
FTEs	756.0	756.0	756.0	756.0	1,619.0	863.0	114.2

Notes: (1) FY 2014-15 adjusted year-to-date figures include mid-year budget adjustments through March 12, 2015 (including Executive Order 2015-5 and House Bill 4112). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time." (3) Conference incorporated Executive Revsions 2016-1 and 2016-4 which created the Department of Talent and Economic Development. Executive, House, and Senate versions only included Michigan Strategic Fund.

Overview

The Department of Talent and Economic Development (DTED) includes the Michigan Strategic Fund, Talent investment Agency, Workforce Development Agency, Unemployment Insurance Agency, Land Bank Fast Track Authority, and Michigan State Housing Development Authority. Collectively, DTED includes programs and resources designed to increase job creation, job preparedness, job training, and economic development in the State of Michigan.

Maian Dudwat	Changes From	EV 2044 45 VTD	A
wajor budget	Changes From	1 F 1 2014-13 1 1 L	Appropriations

1. Business Attraction and Community Revitalization

Executive increases by \$1.2 million Gross (\$10.0 million GF/GP) to support Business Attraction and Community Revitalization. FY 2014-15 mid-year negative supplemental (HB 4112 (H-1)) removed \$10.0 million GF/GP and shifted \$7.8 million 21st Century Jobs Trust Fund from Entrepreneurship Eco-System to this line item for a net reduction of \$2.2 million GF/GP to the line item. FY 2015-16 Executive Recommendation shifts \$7.8 million 21st Century Jobs Trust Fund back to Entrepreneurship Eco-System and restores \$10.0 million GF/GP. Shifts \$1.0 million 21st Century Jobs Trust Fund to Pure \$17.9 million of total funding is considered one-time appropriations. House reduces by \$16.7 million Gross (\$8.9 million GF/GP). House does not include one-time funding. Senate reduces by \$3.8 million Gross (\$28.5 million GF/GP). Senate shifts \$7.8 million 21st Century Jobs Trust Fund back to Entrepreneurship Eco-System and transfers \$6.0 million 21st Century Jobs Trust Fund to Pure Michigan (See #3). Replaces \$10.6 million GF/GP and restores \$10.0 million 21st Century Jobs Trust Fund with 21st Century Permanent Fund revenue. Replaces \$17.9 million GF/GP in one-time funds with MEDC corporate revenues and shifts \$100 to placeholder for Wright Museum. Conference reduces by \$13.8 million Gross (\$5.6 million GF/GP).

	(as of 3/12/15)	<u>Change</u>
Gross	\$127,800,000	(\$13,800,000)
Restricted	28,800,000	(8,200,000)
GF/GP	\$99,000,000	(\$5,600,000)

FY 2014-15

Year-to-Date

FY 2015-16 Conference

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
2. Entrepreneurship Eco-System Executive increases by \$7.8 million Gross (21st Century Jobs Trust Fund). FY 2014-15 mid-year negative supplemental (HB 4112 (H-1)) shifted \$7.8 million 21st Century Jobs Trust Fund to the Business Attraction and Community Revitalization to mitigate GF/GP reductions in that line item. FY 2015-16 Executive Recommendation shifts \$7.8 million back to Entrepreneurship Eco-System. House and Senate concur. Conference increases by \$4.2 million Gross (21st Century Jobst Trust Fund).	Gross	\$17,200,000	\$4,200,000
	Restricted	17,200,000	4,200,000
3. Pure Michigan Executive shifts \$1.0 million Gross (21st Century Jobs Trust Fund) from Business Attraction and Community Revitalization to increase support Pure Michigan. Funding would support enhanced international marketing, update Pure Michigan commercials, and upgrade the Pure Michigan website. House maintains FY 2014-15 funding level. Senate shifts \$6.0 million 21st Century Jobs Trust Fund from Business Attraction and Community Revitalization to increase support for Pure Michigan. Conference increases by \$4.0 million Gross (21st Century Jobs Trust Fund).	Gross	\$29,000,000	\$4,000,000
	Restricted	29,000,000	4,000,000
4. Film Incentives Executive increases by \$12.0 million GF/GP for a total of \$50.0 million GF/GP. FY 2014-15 mid-year negative supplemental (HB 4112 (H-1)) reduced film incentives by \$12.0 million. FY 2015-16 Executive Recommendation restores the reduction. \$25.0 million of total funding is considered one-time appropriations. House eliminates film incentives. Senate concurs with Executive. Conference includes \$25.0 million GF/GP in one-time funds, of which \$19.1 million is dedicated to compensate Michigan retirement systems for guarantee on debt associated with film studio.	Gross	\$38,000,000	(\$13,000,000)
	GF / GP	\$38,000,000	(\$13,000,000)
5. Special Programs House includes \$1.0 million GF/GP to support special programs. Conference does not include.	Gross	NA	\$0
	GF/GP	NA	\$0
6. One-Time Appropriations Executive removes \$17.8 million GF/GP in one-time appropriations for various special projects (\$15.8 million GF/GP) and the Automotive, Engineering, and Manufacturing Technology Fund (\$2.0 million GF/GP). House concurs. Senate concurs but includes \$100 placeholder for capital improvements to the Charles H. Wright Museum. Conference includes \$5.2 million GF/GP for one-time special grants.	Gross	\$17,750,000	(\$12,600,000)
	GF/GP	\$17,750,000	(\$12,600,000)
7. Michigan Film Office Executive removes \$237,100 GF/GP from Michigan Film Office operations. Statute allows for the capture of 4.0% of film incentive appropriations to support administration thereby eliminating the need for appropriated GF/GP for Michigan Film Office operations. House, Senate, and Conference concur.	Gross	\$891,900	(\$237,100)
	Restricted	654,800	0
	GF/GP	\$237,100	(\$237,100)
8. GED-to-School Program House includes \$100 GF/GP placeholder for GED-to-School Program which would cover the costs of the GED test free of charge to individuals meeting certain requirements. The FY 2014-15 budget bill included \$500,000 GF/GP in one-time Special Grants (See #6). Conference does not include.	Gross	NA	\$0
	GF/GP	NA	\$0
9. City of Springfield Blight Elimination Placeholder Senate includes \$100 GF/GP as a placeholder for a grant to the City of Springfield for blight elimination. Conference does not include.	Gross GF/GP	\$0 \$0	\$0 \$0
10. Land Bank Fast Track Authority Senate shifts \$100 to new line item supporting blight removal in the City of Springfield (see item #8). Conference does not include.	Gross Federal Restricted GF/GP	\$5,250,000 1,000,000 300,000 \$3,950,000	\$0 0 0 \$0
11. Facility for Rare Isotope Beams Debt Service Conference includes \$7.3 million GF/GP for Facility for Rare Isotope Beams debt service to accommodate Executive Revision 2016-1. The funding was previously located in the Department of Treasury.	Gross	NA	\$7,300,000
	GF/GP	NA	\$7,300,000

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 3/12/15)	FY 2015-16 Conference <u>Change</u>
12. Skilled Trades Training Program Conference includes additional \$15.6 million Gross for the Skilled Trades Training Program. Funding is shifted in under Executive Revision 2016-1 from the Department of Licensing and Regulatory Affairs.	Gross	\$10,000,000	\$15,600,000
	Restricted	0	15,600,000
	GF/GP	\$10,000,000	\$0
13. Unemployment Insurance Agency Transfer In Conference includes \$163.4 million Gross to reflect transfer in of Unemployment Insurance Agency activities under Executive Revision 2016- 1.	FTE	NA	864.0
	Gross	NA	\$163,428,400
	Federal	NA	140,592,300
	Restricted	NA	22,836,100
14. Michigan Energy Office Transfer Out Conference removes \$4.7 million Gross to reflect transfer out of the Michigan Energy Office under Executive Revision 2016-4.	FTE	7.0	(7.0)
	Gross	\$4,696,400	(\$4,696,400)
	Federal	3,794,500	(3,794,500)
	Private	30,000	(30,000)
	Restricted	871,900	(871,900)
15. MSHDA Executive Director Transfer In Conference includes \$259,000 Gross to reflect transfer in of MSHDA Executive Director under Executive Revision 2016-1.	Gross Restricted	NA NA	\$259,000 259,000
16. Economic Adjustments Executive includes net cost reduction of \$210,300 Gross (\$48,400 GF/GP) for negotiated salary and wage amounts (2.0% base increase), insurance rate increases, reductions in actuarially-determined retirement rates, and other economic adjustments. House, Senate, and Conference concur. Conference included 6.0 FTE (unclassified) positions to reflect Executive Revision 2016-1 and the creation of the Department of Talent and Economic Development.	FTE (uncl) Gross Federal Private Restricted GF/GP	NA NA NA NA NA	6.0 (\$210,300) (65,300) (5,900) (90,700) (\$48,400)

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Major Boilerplate Changes From FY 2014-15

Boilerplate Section Renumbering

Conference renumbers the following sections due to Executive Revisions 2016-1 and 2016-4 and the creation of the Department of Talent and Economic Development:

Sec. 980 (New - Sec. 990)

Sec. 981 (New - Sec. 991)

Sec. 984 (New - Sec. 994)

Sec. 985 (New - Sec. 995)

Sec. 1001 (New - Sec. 980)

Sec. 1039 (New - Sec. 1065)

Sec. 1039b (New - Sec. 1066)

Sec. 1045 (New - Sec. 981)

Sec. 1054 (New - Sec. 1061)

Sec. 1071 (New - Sec. 1055)

DEPARTMENT OF TALENT AND ECONOMIC DEVELOPMENT (GENERAL SECTIONS)

Sec. 980. Contingency Funds - REVISED

Appropriates \$20.0 million in federal, \$2.0 million in state restricted, \$2.0 million in private contingency funds, and \$100,000 in local contingency funds; authorizes expenditure after legislative transfer to specific line items. Conference revises to \$30.0 million federal, \$10.0 million in state restricted, \$2.0 million in private, and \$2.0 million in local contingency funds to reflect Executive Revision 2016-1. (Formerly Section 1001 in MSF).

MICHIGAN STATE HOUSING DEVELOPMENT AUTHORITY

Sec. 990. Michigan State Housing Development Authority Annual Report - RETAINED

Requires Michigan State Housing Development Authority (MSHDA) to annually present a report on the status of the authority's housing production goals under all financing programs. Executive deletes section. House, Senate, and Conference retain. Renumbers to Sec. 990 (formerly 980) to reflect Executive Revision 2016-1 and the creation of the Department of Talent and Economic Development.

Sec. 991. Michigan Broadband Development Authority Report - RETAINED

Requires the department and MSHDA to report on the status of loans entered into by the Michigan Broadband Development Authority. Executive deletes section. House, Senate, and Conference retain. Renumbers to Sec. 991 (formerly 981) to reflect Executive Revision 2016-1 and the creation of the Department of Talent and Economic Development.

Sec. 986. Land Bank Fast Track Authority Operations Report - DELETED

Requires the Land Bank Fast Track Authority to provide a report including a listing of revenue generating activities mitigating or eliminating the need for GF/GP support, a listing of identified barriers to implement the activities, and a timeline for instituting the activities. Executive, House, and Conference delete section. Senate retained.

Sec. 990. Housing Rehabilitation Task Force - DELETED

Requires Michigan State Housing Development Authority to work with the Department of Community Health and the Department of Human Services to appoint members to a joint task force to review housing rehabilitation, energy and weatherization, and hazard abatement program policies and to make recommendations for integrating and coordinating project delivery. Executive, House, Senate, and Conference delete section.

MICHIGAN STRATEGIC FUND

Sec. 1002. Corporate Revenue and Permanent Fund Revenue - NOT INCLUDED

States legislative intent that funds from the MEDC corporate revenue and 21st Century Permanent Fund may be used to fund appropriations for business attraction and community revitalization. <u>Senate</u> includes as new section. <u>Conference</u> does not include.

Sec. 1033. Film Incentives Status Report - REVISED

Requires quarterly reports on the status of the film incentives approved under section 29h of the MSF Act. <u>Executive</u>, <u>Senate</u>, and <u>Conference</u> revise to remove indirect economic impact, indirect jobs, and indirect investment from the reporting requirement. House retains current law.

Sec. 1034. Business Incubator Program - REVISED

Requires each of the 10 business incubators that received awards in FY 2012-13 from the Innovation and Entrepreneurship line item to submit a dashboard of indicators to gauge performance. Indicates intent of the legislature that any additional funding be based on performance of the business incubator. <u>Executive</u>, <u>House</u>, <u>Senate</u>, and <u>Conference</u> strike intent language.

Sec. 1037. Facility for Rare Isotope Beams Debt Service - REVISED

Stipulates that no long-term indebtedness shall be issued by the Michigan Strategic Fund until Michigan State University provides certification that all necessary approvals have been secured and federal funds are available to commence construction of the facility. Caps reimbursement to Michigan State University at \$91.0 million. Provides that the State Budget Director shall retain the authority and fiduciary responsibility associated with the maintenance of the public's financial and policy interests related to state-financed construction projects. Executive and House delete section. Senate and Conference strike subsection (1) only.

Sec. 1039b. Skilled Trades Training Program Administration - REVISED

Requires the Skilled Trades Training Program to be administered according to specific guidelines outline in boilerplate. <u>Executive</u> revises to include subsection allowing up to \$5.0 million to be used for matching funds when a Michigan company has utilized its favored status from the Investments in Manufacturing Communities Partnership to receive an award from the federal government. <u>House, Senate,</u> and <u>Conference</u> concur. Conference renumbers to Sec. 1065 to reflect Executive Revision 2016-1 and the creation of the Department of Talent and Economic Development.

Sec. 1041. Business Attraction and Community Revitalization Transfer of Funds - RETAINED

Requires MSF to request not more than 60% of the funds appropriated for Business Attraction and Community Revitalization prior to April 1, 2015. Executive and Senate delete section. House and Conference retain.

Sec. 1043. West Michigan Film Office - DELETED

Requires \$250,000 of the funds appropriated in part 1 for film incentives to be dedicated to the West Michigan Film Office. Executive, House, Senate, and Conference delete section.

Sec. 1044. Michigan Heritage Restoration Program - DELETED

Directs distribution of \$600,000 GF/GP supporting the Michigan Heritage Restoration Program. Requires grant funds to support neighborhood organizations designated 501(c)(3) and stipulates that grants shall not exceed \$250,000. <u>Executive</u>, <u>House</u>, Senate, and Conference delete section.

Sec. 1049. Michigan Law Enforcement Officers Memorial Monument Fund - DELETED

Directs funds appropriated in part 1 for the Michigan Law Enforcement Officers Memorial Monument Fund to be used as match funds. For every \$1.00 raised in private money, \$2.00 is to be distributed from state funds up to a maximum of \$2.0 million. Executive, House, Senate, and Conference delete section.

Sec. 1052. Community College Skilled Trades Equipment Program Debt Service - DELETED

Stipulates that no long-term indebtedness may be issued by the MSF until the MSF board approves the RFP and guidelines for the Community College Skilled Trades Equipment Program. Specifies that up to \$50.0 million is to be made available for equipment and related investments at community colleges to deliver educational programs in high-wage, high-skill, and high-demand occupations, as identified by regional labor market conditions. States that plans demonstrating collaboration between postsecondary and school districts and ISDs should get additional consideration. Awards to be made by April 1, 2015 through a competitive process. Specifies required proposal requirements for community colleges. Provides guidelines for program and requirements for community colleges participating in program. Provides for the State Budget Director to retain the authority and fiduciary responsibility associated with the maintenance of the public's financial and policy interests related to state-financed construction projects. Executive, House, Senate, and Conference delete section.

Sec. 1052. Status of Projects Report - NEW

Requires MSF to provide a report on the status of projects by award recipient in an annual report to the legislature as required in the MSF Act. Executive includes as new section. House, Senate, and Conference concur.

Sec. 1056. Film Incentive Funds Transfer - NEW

Requires the Department of Talent and Economic Development to make a total payment of \$19.1 million to the Michigan retirement systems for obligations purchased or guaranteed for the financing, construction, or operation of a film production studio. Conference includes as new section.

Sec. 1057. Aerospace Supplier Development Program - DELETED

Authorizes the fund to appropriate funds dedicated to Entrepreneurship Eco-System for the Aerospace Supplier Development Program. Provides guidance on the expenditure of funds if granted. <u>Executive</u>, <u>Senate</u>, and <u>Conference</u> delete section. <u>House</u> retains.

Sec. 1058. Transportation Workgroup - DELETED

Requires MSF to conduct a workgroup with MDOT, MDOC, MDHS, and members of the Senate and House of Representatives to determine how the state can maximize services and funding for transportation for low-income individuals. Executive, House, Senate, and Conference delete section.

Sec. 1059. Pre-College Engineering – DELETED

Provides for distribution of funds appropriated to a pre-college engineering program in southeast Michigan. <u>Executive</u>, <u>House</u>, Senate, and Conference delete section.

TALENT INVESTMENT AGENCY

Sec. 1064. Workforce Development Programs Reporting - NEW

Requires MSF to provide a status report on each discrete workforce development agency program supported by funds appropriated in part 1. <u>House</u> includes as new section. <u>Conference</u> concurs with House.

Sec. 1069. Michigan GED-to-School Program - REVISED

Stipulates that funds appropriated in part 1 for the program are to be used to cover the cost of the GED test free of charge to individuals meeting certain requirements. Requires Workforce Development Agency to develop procedures, provide program information, provide a full-year cost estimate, and provide a report. Executive deletes section. House revises section to eliminate requirement that individuals enroll in a postsecondary institution within 2 years of taking test. House includes new requirement that individuals score "likely to pass" on the official GED practice test. Includes language designating FY 2014-15 and FY 2015-16 funds as work project. Conference concurs with House on language; revises to eliminate reference to funding in part 1 and replace with reference to FY 2014-15 appropriations.

Sec. 1070. Welfare-to-Work Workgroup - REVISED

Requires Workforce Development Agency to conduct a workgroup with DHS and members of the Senate and House of Representatives to determine how the state can align the spending on Michigan Works! Job readiness programs with the declining family assistance program caseload. Requires report. <u>Executive</u> and <u>House</u> delete section. <u>Senate</u> retains current law. <u>Conference</u> revised language to maintain FY 2014-15 requirement unless the information was already provided by the workgroup in FY 2014-15.

Sec. 1071. Business Attraction and Community Revitalization Performance Measures - NEW

Requires MSF to identify specific outcomes and performance metrics for the one-time funds associated with the program that shall include, but not be limited to, monthly total jobs and private investment for community projects. Executive includes as new section. House concurs but eliminates reference to "one-time" funds. Senate and Conference concur with Executive. Conference renumbers to Sec. 1055 to reflect Executive Revision 2016-1 and the creation of the Department of Talent and Economic Development.

Sec. 1076. Unemployment Insurance Agency Integrated Systems - NEW

Requires the UIA to report on the implementation and improvements to the agency's integrated system project. <u>Conference</u> includes a new section to reflect Executive Revision 2016-1.

Sec. 1077. Internet Michigan Web Account Manager System - NEW

Requires the Department of Talent and Economic Development to report quarterly on the percentage of unemployment claimants that meet the certification requirements for receiving benefits by using the Internet Michigan web account manager system or any application developed for that purpose. Requires the department to implement improvements to the web account system that promote greater ease of access and security with a goal of reaching 75% of users certifying by using the system. Conference includes as new section to reflect Executive Revision 2016-1.

Sec. 1078. Internet Michigan Web Account Manager System Performance Metrics - NEW

Requires the Department of Talent and Economic Development to maintain customer service standards for employers and claimants making use of the various means by which they can access the system. <u>Conference</u> includes as new section to reflect Executive Revision 2016-1.

Sec. 1079. Career Technology and Skilled Trades Training Programs Performance Metrics - NEW

Requires the Department of Talent and Economic Development to expand workforce training and re-employment services to better connect workers to in-demand jobs. Conference includes as new section to reflect Executive Revision 2016-1.