

FY 2015-16: COMMUNITY COLLEGES
Summary: Conference Report
HB 4113 (H-2) (CR-1)



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	FY 2014-15 YTD as of 5/5/15	FY 2015-16 Executive	FY 2015-16 House	FY 2015-16 Senate	FY 2015-16 Conference	Difference: Conference From FY 2014-15 YTD	
						Amount	%
IDG/IDT	\$0	\$0	\$0	\$0	\$0		--
Federal	0	0	0	0	0		--
Local	0	0	0	0	0		--
Private	0	0	0	0	0		--
Restricted	364,724,900	256,714,800	256,714,800	271,114,800	256,714,800	(108,010,100)	(29.6)
GF/GP	0	137,110,800	135,882,000	122,710,800	131,110,800	131,110,800	--
Gross	\$364,724,900	\$393,825,600	\$392,596,800	\$393,825,600	\$387,825,600	\$23,100,700	6.3

Notes: (1) FY 2014-15 year-to-date figures include mid-year budget adjustments through May 5, 2015 (including House Bill 4110). (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Community Colleges budget supports the 28 public community colleges located throughout the state. Community colleges offer a wide variety of educational programs, including traditional two-year transfer programs, associates' degrees, career and technical education, developmental and remedial education, continuing education, and, after 2012, baccalaureate programs in a limited number of areas. The colleges are supported primarily through a combination of state aid, local property tax revenue, and tuition and fees.

NOTE: Information on House budget action in this document is based on House Bill 4115 as passed by the House. Information on Senate budget action is based on Senate Bill 134 as passed by the Senate.

Major Budget Changes From FY 2014-15 YTD Appropriations

1. Community College Operations Grants

Executive increases funding for community college operations grants by \$4.3 million (1.4%), to be distributed according to a revised performance funding formula. Projected increases for individual community colleges range from 1.2% to 1.9%. Total funding would be \$311.5 million: \$230.2 million School Aid Fund (SAF), \$81.3 million GF/GP.

	FY 2014-15 Year-to-Date (as of 5/5/15)	FY 2015-16 Conference Change
Gross	\$307,191,300	\$4,300,700
Restricted	307,191,300	(71,010,100)
GF/GP	\$0	\$75,310,800

House increases operations grant funding by \$6.1 million (2.0%), to be distributed under the current performance funding formula. Projected increases for individual colleges range from 1.8% to 2.4%. Total funding would be \$313.3 million: \$233.3 million SAF, \$80.1 million GF/GP.

Senate concurs with overall Executive increase, but distributes according to current performance funding formula. Projected increases for individual colleges range from 1.2% to 1.7%. Total funding would be \$311.5 million: \$244.6 million SAF, \$66.9 million GF/GP.

Conference increases funding by 1.4% (same as Executive and Senate), and distributes according to current performance funding formula. Projected increases for individual community colleges range from 1.2% to 1.7%. Total funding is \$311.5 million: \$236.2 million SAF, \$75.3 million GF/GP.

Major Budget Changes From FY 2014-15 YTD Appropriations		FY 2014-15 Year-to-Date (as of 5/5/15)	FY 2015-16 Conference Change
2. Michigan Public School Employees' Retirement System (MPERS) State Share	Gross	\$52,300,000	\$17,200,000
<u>Executive</u> includes \$17.2 million increase, funded with SAF, for the state's share of colleges' unfunded liability to MPERS; state's share is the difference between the actuarial accrued liability to the system and the employer contribution cap of 20.96% of payroll set by the Public School Employees Retirement act (MCL 38.1341). Total funding for state share would be \$69.5 million (\$52.3 million GF/GP). An additional \$6.9 million is expected to be needed in FY 2016-17.	Restricted	52,300,000	(35,100,000)
	GF/GP	\$0	\$52,300,000

Conference, House, and Senate concur.

3. MPERS Offset	Gross	\$1,733,600	\$0
Executive maintains funding for payments to community colleges to offset prior-year retirement contributions. <u>Conference</u> , <u>House</u> , and <u>Senate</u> concur.	Restricted	1,733,600	0
	GF/GP	\$0	\$0

4. Financial Aid	Gross	\$0	\$0
<u>Executive</u> provides \$6.0 million SAF to re-institute the Independent Part-Time Student Grant program, which was last funded in FY 2008-09. Program to be limited to community colleges and to provide assistance to adult students taking fewer than 12 credits, with priority for former postsecondary students who left prior to completing a degree or certificate.	Restricted	0	0
	GF/GP	\$0	\$0

House funds at \$2.9 million, using the difference to provide increased funding for college operations grants.

Senate concurs with Executive.

Conference does not include the program, using the \$6.0 million SAF to replace an equal amount of GF/GP in funding for operations grants, thus reducing the overall budget by \$6.0 million GF/GP.

5. Renaissance Zone Reimbursements	Gross	\$3,500,000	\$1,600,000
<u>Executive</u> increases funding for Renaissance Zone reimbursements by \$1.6 million SAF, bringing total funding to \$5.1 million (\$3.5 million GF/GP), the approximate amount of college tax revenue lost under Renaissance Zones in FY 2013-14. Restores GF/GP funding support to its previously-enacted level of \$3.5 million.	Restricted	3,500,000	(1,900,000)
	GF/GP	\$0	\$3,500,000

Conference, House, and Senate concur.

Major Boilerplate Changes From FY 2014-15

Sec. 209. Community College Transparency – RETAINED

Executive deletes from college transparency reporting requirements a requirement to post the estimated cost resulting from the Affordable Care Act, and a requirement to post a copy of the board of trustees resolution regarding compliance with the funding formula's local strategic value component (a component that the Executive proposes to eliminate). Executive also deletes a provision authorizing state budget director to withhold payment from a college that failed to comply with the reporting requirements, and provisions added in FY 2014-15 that require a community college to report certain data on dual enrollment, early college programs, and related endeavors.

Conference, House, and Senate retain current transparency requirements without substantive changes.

Sec. 210b. Michigan Transfer Agreement – RETAINED

Encourages implementation of Michigan Transfer Agreement and requires status report. Executive includes substantially similar language in another section, while deleting the reporting requirement. Conference, House, and Senate retain Sec. 210b.

Major Boilerplate Changes From FY 2014-15

Sec. 210c. Block Transfer Study Committee – NEW

House establishes a study committee to develop a process to improve the transferability and applicability of associates' degrees as a block of credits between community colleges and public universities on a statewide basis. Senate concurs, with minor language differences. Conference concurs with House.

Sec. 215. Independent Part-Time Student Grants – DELETED

Executive urges community colleges to prioritize funds for aid to students who have enrolled in an academic program after not being enrolled for more than a semester or term, who have previously earned credits in an academic program, and who have not yet earned a certificate or degree. House and Senate concur. Conference does not fund the program, and therefore excludes the associated boilerplate.

Sec. 216. Activities Classification Structure (ACS) Advisory Committee – REVISED

Executive deletes language referring to initial report of ACS advisory committee, due July 30, 2015. Conference, House, and Senate concur.

Sec. 226. Completion Data – REVISED

Executive adds to a requirement to report degree and completion data to the Workforce Development Agency (WDA) a requirement to work with WDA and the Center for Educational Performance and Information (CEPI) to develop a systematic approach to accomplish the task. Conference, House, and Senate concur.

Sec. 229a. State Building Authority (SBA) Rent Payments – REVISED

Executive updates itemized list of community college capital outlay projects on which the state will pay SBA rent in FY 2015-16. Funding for SBA rent is appropriated under the General Government budget. Conference, House, and Senate concur.

Sec. 230. Performance Funding Formula – REVISED

Executive eliminates the "local strategic value" component (currently set at 15%) of the formula for distributing performance-based funding, increases the weighted degree component from its current 17.5% to 32.5% of the formula, and adds a requirement to actively participate in the Michigan transfer network, which enables students to identify courses and credits transferable to and from Michigan postsecondary institutions.

House and Senate retain the local strategic value component of the performance funding formula, but concur with the Executive in requiring colleges to submit timely updates to the Michigan transfer network. Senate in addition specifies that timely updates include updates of course equivalences at least every six months. Conference concurs with Senate.

Sec. 230a. Performance Indicators Task Force – NEW

Senate requires creation by October 15 of a performance indicators task force to make recommendations on community college performance funding metrics. The nine-member task force would include representation from the legislature, state budget office, and community colleges, and would submit its report by January 15, 2016. Executive and House did not include. Conference concurs with Senate.

**FY 2015-16 COMMUNITY COLLEGE PERFORMANCE FUNDING
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% of formula:		50.0%		17.5%		10.0%		7.5%		15.0%				
		Proportional to FY 2014-15 Operations Funding		Weighted Completions		Contact-Hour-Equated Students		Adjusted Administrative Costs		Presumed Local Strategic Value Funds				
	FY 2014-15 Year-to-Date Appropriation	Share of Total	Funding	Total Weighted Completions	Funding	Number	Funding	Difference from Average	Funding	Share of Total	Funding	Total Performance Funding	Total Operations Funding	% Change from FY15
Alpena	\$5,390,700	1.8%	\$37,735	1,128	\$10,402	1,415	\$3,454	8.6%	\$10,830	1.8%	\$11,321	\$73,700	\$5,464,400	1.4%
Bay de Noc	\$5,419,500	1.8%	\$37,937	1,196	\$11,024	1,834	\$4,477	4.7%	\$5,865	1.8%	\$11,381	\$70,700	\$5,490,200	1.3%
Delta	\$14,498,900	4.7%	\$101,493	4,195	\$38,684	8,009	\$19,550	11.8%	\$14,879	4.7%	\$30,448	\$205,100	\$14,704,000	1.4%
Glen Oaks	\$2,516,100	0.8%	\$17,613	955	\$8,807	985	\$2,404	0.7%	\$917	0.8%	\$5,284	\$35,000	\$2,551,100	1.4%
Gogebic	\$4,451,400	1.4%	\$31,160	739	\$6,810	1,006	\$2,456	6.9%	\$8,709	1.4%	\$9,348	\$58,500	\$4,509,900	1.3%
Grand Rapids	\$17,947,500	5.8%	\$125,633	3,414	\$31,482	12,309	\$30,047	11.9%	\$14,905	5.8%	\$37,690	\$239,800	\$18,187,300	1.3%
Henry Ford	\$21,623,800	7.0%	\$151,367	3,656	\$33,714	11,856	\$28,941	8.0%	\$10,023	7.0%	\$45,410	\$269,500	\$21,893,300	1.2%
Jackson	\$12,087,300	3.9%	\$84,612	2,859	\$26,364	4,459	\$10,885	8.6%	\$10,763	3.9%	\$25,383	\$158,000	\$12,245,300	1.3%
Kalamazoo Valley	\$12,503,100	4.1%	\$87,522	4,023	\$37,094	7,897	\$19,277	12.8%	\$16,131	4.1%	\$26,257	\$186,300	\$12,689,400	1.5%
Kellogg	\$9,813,500	3.2%	\$68,695	2,243	\$20,679	4,628	\$11,296	12.2%	\$15,369	3.2%	\$20,608	\$136,600	\$9,950,100	1.4%
Kirtland	\$3,167,700	1.0%	\$22,174	1,189	\$10,960	1,410	\$3,442	8.4%	\$10,591	1.0%	\$6,652	\$53,800	\$3,221,500	1.7%
Lake Michigan	\$5,342,900	1.7%	\$37,400	1,045	\$9,632	3,196	\$7,802	7.0%	\$8,794	1.7%	\$11,220	\$74,800	\$5,417,700	1.4%
Lansing	\$30,877,600	10.1%	\$216,144	8,435	\$77,783	13,800	\$33,686	14.4%	\$18,144	10.1%	\$64,843	\$410,600	\$31,288,200	1.3%
Macomb	\$32,816,600	10.7%	\$229,717	6,557	\$60,465	19,283	\$47,070	13.3%	\$16,683	10.7%	\$68,915	\$422,900	\$33,239,500	1.3%
Mid Michigan	\$4,682,000	1.5%	\$32,774	1,724	\$15,893	3,178	\$7,758	7.5%	\$9,420	1.5%	\$9,832	\$75,700	\$4,757,700	1.6%
Monroe County	\$4,492,900	1.5%	\$31,450	1,119	\$10,319	2,799	\$6,832	11.7%	\$14,709	1.5%	\$9,435	\$72,700	\$4,565,600	1.6%
Montcalm	\$3,226,700	1.1%	\$22,587	1,012	\$9,328	1,335	\$3,258	9.5%	\$11,925	1.1%	\$6,776	\$53,900	\$3,280,600	1.7%
Mott	\$15,686,100	5.1%	\$109,803	4,071	\$37,541	8,452	\$20,632	11.7%	\$14,696	5.1%	\$32,941	\$215,600	\$15,901,700	1.4%
Muskegon	\$8,901,000	2.9%	\$62,307	1,495	\$13,782	3,740	\$9,129	12.5%	\$15,768	2.9%	\$18,692	\$119,700	\$9,020,700	1.3%
North Central	\$3,172,400	1.0%	\$22,207	651	\$5,999	1,815	\$4,429	10.5%	\$13,138	1.0%	\$6,662	\$52,400	\$3,224,800	1.7%
Northwestern	\$9,078,800	3.0%	\$63,552	1,731	\$15,962	3,977	\$9,707	10.6%	\$13,385	3.0%	\$19,066	\$121,700	\$9,200,500	1.3%
Oakland	\$21,123,300	6.9%	\$147,864	5,795	\$53,434	20,359	\$49,697	8.5%	\$10,744	6.9%	\$44,359	\$306,100	\$21,429,400	1.4%
Schoolcraft	\$12,513,700	4.1%	\$87,596	4,555	\$41,999	10,234	\$24,980	9.4%	\$11,844	4.1%	\$26,279	\$192,700	\$12,706,400	1.5%
Southwestern	\$6,576,400	2.1%	\$46,035	1,158	\$10,679	2,256	\$5,506	4.1%	\$5,210	2.1%	\$13,811	\$81,200	\$6,657,600	1.2%
St Clair County	\$7,061,600	2.3%	\$49,431	1,449	\$13,362	3,341	\$8,154	8.5%	\$10,630	2.3%	\$14,829	\$96,400	\$7,158,000	1.4%
Washtenaw	\$13,077,300	4.3%	\$91,542	7,131	\$65,754	10,083	\$24,612	11.5%	\$14,435	4.3%	\$27,462	\$223,800	\$13,301,100	1.7%
Wayne County	\$16,727,600	5.4%	\$117,094	7,621	\$70,277	11,455	\$27,962	9.3%	\$11,742	5.4%	\$35,128	\$262,200	\$16,989,800	1.6%
West Shore	\$2,414,900	0.8%	\$16,904	477	\$4,394	1,078	\$2,630	1.8%	\$2,303	0.8%	\$5,071	\$31,300	\$2,446,200	1.3%
TOTAL:	\$307,191,300	100.0%	\$2,150,350	81,616	\$752,623	176,185	\$430,070		\$322,553			\$4,300,700	\$311,492,000	1.4%

Notes:

1. Calculations for weighted completions, contact hour equated students, and adjusted administrative costs are based on a two-year average of data from FYs 2013 and 2014.
2. Weighted completions metric includes awards for computer and information sciences
3. Contact Hour Equated Students and Adjusted Administrative Cost data are preliminary data provided by the Workforce Development Agency. Completions data are from IPEDS.