



## **ANALYSIS**

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Senate Bill 128 (S-1, Draft 1 as reported)

Committee: Appropriations

Throughout this document Senate means Subcommittee.

	FY 2014-15 YEAR-TO-DATE	FY 2015-16 SENATE SUBCOMM.	CHANGES FROM FY 2014-15 YEAR-TO-DATE	
FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE			AMOUNT	PERCENT
FTE Positions	889.5	888.5	(1.0)	(0.1)
GROSS	168,443,700	163,953,700	(4,490,000)	(2.7)
Less:				
Interdepartmental Grants Received	100,000	99,300	(700)	(0.7)
ADJUSTED GROSS	168,343,700	163,854,400	(4,489,300)	(2.7)
Less:				
Federal Funds	90,362,800	90,208,600	(154,200)	(0.2)
Local and Private	2,240,000	2,237,000	(3,000)	(0.1)
TOTAL STATE SPENDING	75,740,900	71,408,800	(4,332,100)	(5.7)
Less:				
Other State Restricted Funds	23,286,400	23,221,500	(64,900)	(0.3)
GENERAL FUND/GENERAL PURPOSE	52,454,500	48,187,300	(4,267,200)	(8.1)
PAYMENTS TO LOCALS	100,000	102,400	2,400	2.4

FY 2014-15 Year-to-Date Gross Appropriation	\$168,443,700		
Changes from FY 2014-15 Year-to-Date:			
<ol> <li>Training Sites Billeting Fund. Governor and Senate recommended \$1.5 million in restricted spending authority to accept charges on visitors who use lodging facilities at Camp Grayling or Fort Custer to pay for ongoing operational cost at those housing facilities.</li> </ol>	1,500,000		
<ol> <li>Veterans Home Funding Shortfall. Governor and Senate recommended supplanting \$3.3 million in member assessment revenue, down due in part to declining member census, with \$3.3 million GF/GP to offset this projected loss and fully fund the homes' operations.</li> </ol>	0		
<ol> <li>Veterans Coalition Grant for Veterans Outreach Services. Governor recommended reducing the amount available to the Michigan Veterans Coalition by \$429,000 GF/GP. Senate limited that reduction to \$79,000 by adding \$350,000 GF/GP over Governor's recommendation.</li> </ol>	(79,000)		
<ol> <li>Targeted Outreach. Senate including a placeholder line of \$100, shifted from MVAA funding, for targeted outreach to veterans.</li> </ol>	0		
5. Armory Maintenance. Senate added \$250,000 GF/GP for armory maintenance projects.	250,000		
<ol> <li>National Guard Tuition Assistance Program. Senate shifted FY 2015-16 projected surplus funding for the tuition program to be used for Veterans Coalition grants and Armory Maintenance, leaving the tuition program with an appropriation of \$3,941,300 GF/GP.</li> </ol>	(600,000)		
<ol> <li>Elimination of Analyst Position. Governor and Senate recommended elimination of a vacant partnership analyst for a savings of \$117,000 GF/GP.</li> </ol>	(117,300)		
<ol> <li>Departmentwide Savings. Governor and Senate recommended efficiencies of \$100,000 GF/GP within contractual services, supplies and maintenance.</li> </ol>	(100,000)		
<ol> <li>Training Site Fire Protection. Governor and Senate recommended a reduction of \$100,000 GF/GP in fire support for Fort Custer and Alpena to reflect Federal policies.</li> </ol>	(100,000)		

FY 2015-16 Senate Appropriations Subcommittee Gross Appropriation	\$163,953,700
Total Changes	(\$4,490,000)
<ol> <li>Comparison to Governor's Recommendation. The Senate is \$0 Gross and \$0 over/u the Governor.</li> </ol>	under
<ol> <li>Other Changes. Governor and Senate recommended a technical adjustment to reflect GF/GP revenue received.</li> </ol>	non- 50,000
12. <b>Economic Adjustments.</b> Includes a negative \$885,900 Gross and a negative \$252 GF/GP for OPEB and \$477,800 Gross and \$110,700 GF/GP for other econ adjustments.	
<ol> <li>Adjustment for FY 2014-15 Appropriations Actions. Includes \$1.5 million from P.A. 2015.</li> </ol>	. 6 of (1,500,000)
<ol> <li>FY 2014-15 One-Time Appropriations. Governor and Senate recommended elimin FY 2014-15 one-time appropriations for National Guard Tuition Assistance Prog Reserve (\$400,000 GF/GP) and Special Maintenance - Veterans Home (\$3.0 m GF/GP).</li> </ol>	gram

The changes show the differences between the schedule of programs proposed by the Governor and the prior-year line items.

## **Boilerplate Changes from FY 2014-15 Year-to-Date:**

- 1. **Federal DOD-DOA-NGB Support.** Governor and Senate struck section stating various Federal DOD-DOA-NGB funding to be received by DMVA. (Sec. 205a)
- 2. **Federal DVA-VHA Support.** Governor and Senate struck section stating various Federal DVA-VHA funding to be received by DMVA. (Sec. 205b)
- 3. **Federal HHS-HCFA**, **Medicare Support.** Governor and Senate struck section stating various Federal HHS-HCFA, Medicare funding to be received by DMVA. (Sec. 205c)
- 4. Federal HHS-HCFA, Title XIX, Medicaid Support. Governor and Senate struck section stating various Federal HHS-HCFA, Title XIX, Medicaid funding to be received by DMVA. (Sec. 205d)
- 5. **Purchase of Goods.** Senate removed language requiring a preference be given to a small business with at least a workforce of 35% veterans. (Sec. 209)
- 6. Retain Reports. Governor and Senate eliminated requirement for all reports be kept and retained by DMVA. (Sec. 212)
- 7. **Schedule of Programs.** Governor and Senate struck subsection stating that schedule of programs listed in Part 1 may or may not receive funding from the unit sources listed. (Sec. 216)
- 8. **Efficiencies.** Governor and Senate removed language outlining priorities for finding DMVA budgetary efficiencies. (Sec. 217)
- 9. **Quarterly Reports.** Governor and Senate removed language which requires a corrective action plan within 30 days of a quarterly report when requirements are not achieved. (Sec. 219)
- 10. **Contractual Services Guidelines.** Governor and Senate struck language requiring bids for contractual services not exclude public employee unions from bid process. (Sec. 227)
- 11. **New Program/Enhancement Metric.** Senate added new language requiring program metrics for each new program or program expansion in excess of \$500,000. (Sec. 240)
- 12. **Administrative Support.** Governor and Senate removed section requiring administrative support for various DMVA functions. (Sec. 301)

- 13. **Armories and Joint Force Readiness.** Governor and Senate amended section by eliminating language which contained numerous legal citations and detailed reporting requirements with more general language requiring leadership over armory operations, a measurement system of armory conditions and a quarterly report on the status of armories. Senate retained language concerning creating a culture that is free of sexual assault. (Sec. 302)
- 14. **Billeting Account.** Governor and Senate added language allowing for the creation of a revolving account to receive funds for lodging by outside groups at training facilities. (Sec. 305)
- 15. **Starbase Educational Program.** Senate struck boilerplate subsection requiring program to maintain program offerings at Selfridge, Battle Creek, and Alpena Bases. (Sec. 309)
- 16. **National Guard Tuition Assistance Program.** Governor and Senate amended section to remove language concerning program guidelines which are now in statutory law. (Sec. 310)
- 17. **Michigan Veterans Affairs Agency (MVAA).** Governor and Senate amended this section by adding a requirement that the MVAA report benefit claims submitted to the USVA by coalition partner veterans service officers and by striking a requirement that a five-member advisory board of VSO members be created. (Sec. 400)
- 18. **Veterans Service Grants.** Governor and Senate amended language by striking some elaboratory language and altering a metric requirement that a minimum of 6,240 hours of service be provided in State correctional facilities. (Sec. 406)
- 19. **State Veterans Homes.** Senate amended language concerning the Grand Rapids and D.J. Jacobetti Veterans Homes by removing many legal citations, assurance of transportation, laundry, custodial services, a dietary plan, medical assessment and 2.5 patient care hours per day. (Secs. 501/503)
- FY 2014-15 One-Time Appropriations. Governor and Senate recommended removing language concerning FY 2014-15 one-time appropriations, including a section on Special Maintenance-Veterans Home (Sec. 701) and National Guard Tuition Assistance Program - Reserve. (Sec. 702) (Secs. 701 and 702)
- 21. **FY 2015-16 Appropriations.** Governor and Senate eliminated language requiring the MVAA to provide the percentage of veterans contacted, with a goal of 100% (Sec. 1202) and that the MVAA maintain a minimum 50% of fully developed claims of the veterans it serves. (Sec. 1203) (Secs. 1202 and 1203)

Date Completed: 4-14-15 Fiscal Analyst: Bruce Baker