



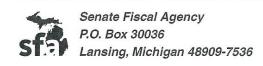
Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 217: FY 2017-18 Education Omnibus Appropriation Bill

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Date Completed: 3-7-17





Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 149 (as introduced) Committee: Appropriations

			CHANGES FROM FY 2016-17 YEAR-TO-DATE	
FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2016-17 YEAR-TO-DATE	FY 2017-18 GOV.'S REC.	AMOUNT	PERCENT
FTE Positions	N/A	N/A	0.0	0.0
GROSS	14,161,842,100	14,302,088,800	140,246,700	1.0
Less:				
Interdepartmental Grants Received	0	0	0	0
ADJUSTED GROSS	14,161,842,100	14,302,088,800	140,246,700	1.0
Less:				
Federal Funds	1,818,632,700	1,726,943,500	(91,689,200)	(5.0)
Local and Private	0	0	0	0
TOTAL STATE SPENDING	12,343,209,400	12,575,145,300	231,935,900	1.9
Less:				
Other State Restricted Funds	12,124,309,400	12,360,145,300	235,835,900	1.9
GENERAL FUND/GENERAL PURPOSE	218,900,000	215,000,000	(3,900,000)	(1.8)
PAYMENTS TO LOCALS	12,181,929,700	12,411,741,800	229,812,100	1.9

FY 2016-17 Year-to-Date Gross Appropriation	\$14,161,842,100
Changes from FY 2016-17 Year-to-Date:	
 At Risk. Governor proposed to include all districts in funding and broaden pupil eligibility to include reduced lunch, in addition to free lunch, and homeless and migrant students. 	150,000,000
 Foundation Allowance. Governor proposed to increase the foundation allowance between \$50 and \$100 per pupil, using the "2x" formula. New minimum foundation allowance would be \$7,611, and new basic foundation allowance would be \$8,279 per pupil. 	128,000,000
3. MPSERS UAAL Rate Cap Increase Due to Lower Assumed Rate of Return (AROR). Governor proposed to increase the MPSERS unfunded actuarial accrued liabilities rate cap costs by \$90.9 million above what the costs otherwise would have been, due to the proposal to lower the AROR on investments in the school retirement system, from 8.0% to 7.5% over two years.	90,884,000
4. MPSERS Normal Cost Increase Due to Lower AROR. Governor proposed to use one-time revenue to hold schools harmless from the increase in normal costs due to the proposal to lower the AROR on investments in the school retirement system over two years.	48,969,000
 Per-Pupil Added Payment for High School Pupils. Governor proposed an extra estimated \$50 per high school pupil to recognize the higher costs of educating high school students. 	22,000,000
 CTE Equipment Upgrades. Governor proposed to increase funding for equipment upgrades in career and technical education programs by \$16.8 million, to \$20.0 million total. 	16,800,000
 Declining Enrollment. Governor proposed a new categorical to provide additional funding to districts that have lost at least 5% of enrollment over the prior two years. 	7,000,000

8	Educator Evaluations. Governor proposed the second of two years of funding for the training of personnel to complete educator evaluations.	7,000,000
9	School Drinking Water Tests. Governor transferred this program from the Department of Education budget to School Aid, to pay for tests of water at public and nonpublic schools.	4,500,000
10	Center for Educational Performance and Information (CEPI). Governor increased GF/GP funding to backfill Federal funds that had been supporting the Center via a work project, and which have now been expended.	4,000,000
11.	Partnership Model Districts. Governor proposed a new program to assist districts identified to partner with other organizations to coordinate resources and improve student achievement. Eligible districts would include those with a building earning an "F" grade in the accountability system and meeting other eligibility criteria.	3,000,000
12	Intermediate District Early Literacy Coaches. Governor proposed doubling the funding for early literacy coaches at intermediate districts due to higher-than-anticipated costs.	3,000,000
13	Technology Regional Data Hubs. Governor proposed a new program to integrate local data systems based on common standards, with the goal to provide for actionable use of data by districts and intermediate districts through common reports and dashboards and for efficiently providing information to meet State and Federal reporting.	2,200,000
14	Comprehensive Science, Technology, Engineering, and Math (STEM) Grants. Governor increased funding for competitive STEM grants from \$1.0 million to \$3.0 million.	2,000,000
15	Year-Round Schools/Balanced Calendar. Governor proposed doubling the funding for year-round schools to expand to balanced calendar, from \$1.5 million to \$3.0 million.	1,500,000
16	Cybersecurity Competitions. Governor proposed a new program for grants to expand opportunities to improve computer science skills by participating in events hosted by Merit Network or the Air Force, with funding for coaches and registration and travel fees.	500,000
17	Integrated Behavior and Learning Support (MiBLSi). Governor proposed increasing this funding from \$1,125,000 to \$1,600,000 to continue implementing task for recommendations.	475,000
18	MPSERS Rate Cap Technical Cost Savings (w/o Change to AROR). In the absence of the proposed reduction in the AROR, there would have been savings in the categorical that pays the cost for the unfunded accrued liabilities above the rate cap of 20.96% of payroll.	(112,900,000)
19	Cap Funding for Shared-Time Programs. Governor proposed capping the amount of funding available for pupils in shared-time programs at \$60.0 million, a \$55.0 million reduction from the estimated FY 2016-17 spending level of \$115.0 million.	(55,000,000)
20	Technical Adjustments. Governor included technical savings in foundation allowance costs (\$45.0 million), special education (\$9.9 million), renaissance zone reimbursement (\$2.0 million), and school bond loan fund debt service (\$1.0 million), and included technical cost increases in cash flow borrowing (\$3.5 million), school breakfast (\$2.0 million), and promise zone reimbursement (\$0.5 million).	(51,900,000)
21	Federal Grants. Governor reduced Federal grant appropriation authority to align with projected grants to be received.	(91,689,200)
22	Cyber Schools' Foundation Allowance 20% Reduction. Governor reduced cyber schools' foundation allowances 20%, or roughly \$1,500 per pupil.	(16,000,000)

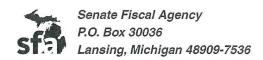
23. Program Eliminations. Governor eliminated: computer adaptive tests (\$4.0 million), gang prevention and intervention (\$3.0 million), consolidation innovation (\$3.0 million), nonpublic schools reimbursement for mandates (\$2.5 million), student transition grants in dissolved districts (\$1.9 million), financial data analysis tools (\$1.5 million), online algebra tool (\$1.5 million), Michigan Education Corps (\$1.0 million), strict discipline academies (\$750,000), dropout recovery (\$750,000), competency-based transcript (\$500,000), Detroit Pre-college Engineering Program (\$340,000), Marshall's cooperative education grant (\$300,000), Van Buren ISD's partnership grant with its health department (\$250,000), 10 Cents a Meal (\$250,000), Science Olympiad (\$250,000), Van Andel Education Institute (\$250,000), kindergarten readiness assessment (\$185,000), early learning collaborative (\$175,000), conductive learning center study (\$150,000), and culinary education (\$79,000).	(22,589,000)
24. Flint Water Emergency. Governor reduced funding from \$10.1 million to \$8.7 million, and changed the fund source from GF/GP to School Aid Fund.	(1,412,500)
25. Youth ChalleNGe. Governor reduced funding from \$1.6 million to \$1.5 million.	(110,000)
26. College Readiness Outreach. Governor reduced funding from \$3.05 million to \$3.0 million by eliminating a \$50,000 earmark for outreach on dual enrollment programming.	(50,000)
27. Economic Adjustments. Includes \$69,400 Gross and \$42,800 GF/GP for economic adjustments.	69,400
Total Changes	\$140,246,700
FY 2017-18 Governor's Recommendation	\$14,302,088,800

Boilerplate Changes from FY 2016-17 Year-to-Date:

- 1. **Section 20m Calculations Rolled into Base.** Governor proposed to roll the majority of the estimated costs under Section 20m (the portion of the foundation allowance increase in FY 2016-17 that exceeded inflation) into the base funding for affected districts, to the extent allowed by the estimate for the inflation measure used in FY 2017-18. (Sections 20m and 22b)
- 2. **School Reform Office.** Governor proposed to broaden the list of sections for which a chief executive officer may operate in schools to include Sections 391(3), 507(6), 528(6), or 561(6) of the Revised School Code. (Sec. 21)
- 3. **Shared-Time Pupil Payments.** Governor removed payments for shared-time pupils from Sections 22a and 22b (foundation allowance sections) and into a new Section 23f. (Sections 22a, 22b, 23f)
- 4. At Risk. Governor broadened both the districts eligible for At Risk (to include all districts) and the pupils eligible (to include those who are "economically disadvantaged"). Economically disadvantaged would include students eligible for free or reduced-price meals, those whose families are receiving supplemental nutrition or TANF assistance, those who are homeless or migrant, and those who are in foster care. (Current law only counts students eligible for free meals.) In addition, Governor changed the payment calculation from 11.5% of a district's foundation allowance to 11.5% of the statewide average (with districts above the basic capped at the basic for this calculation). Also, Governor required districts to use the funds to address chronic absenteeism, ensuring that economically disadvantaged students do not score worse as a group than non-disadvantaged students on English language arts and math assessments, and ensuring that at least 65% of high school pupils take CTE, advanced placement, or international baccalaureate classes. Other language changes would allow districts to use up to 5% for professional development on multi-tiered systems of supports, would require MDE to calculate reports on the top 30%/bottom 30% of math and English language arts exams, and would replace the formula triggered for mandatory spending in certain categories with a different process and metrics. (Sec. 31a)
- 5. **Great Start Readiness Program (GSRP).** Governor included GSRP workgroup recommendations that change the source of data for estimating need in each intermediate district, that require a calculation of statewide unmet need, and that would direct any additional funds to ISDs whose percentage served was less than the statewide average. Governor removed language allowing ISDs to offer services to children in families whose income was at or below 300% of the Federal poverty level (FPL) if there was no waiting list for kids served at 250% of FPL. Included language providing that funding to each ISD is the lesser of the previous number of children served or capacity. (Sections 32d and 39)

- 6. **Early Literacy.** Governor removed language capping the number of years allowed for funding of professional development and grants to administer diagnostic tools in early literacy programs. (Sec. 35a(2) and (3))
- 7. Career and Technical Education (CTE). Governor made slight changes to the calculation of average CTE costs for the purpose of reimbursing districts, and removed legislative intent language to reimburse districts with early/middle college programs for the added costs of providing both a high school diploma and postsecondary degree or certificate. (Section 61a)
- 8. **CTE Equipment Upgrades.** Governor increased funding and restructured the formulaic program to be a competitive grant program, with grants at least \$250,000 and up to \$1,000,000. Included language prescribing what would be required to be included in each grant application for equipment upgrades. (Sec. 61c)
- 9. **Educator Evaluations.** Governor added language specifying that local activities funded under the section may include training for evaluators and observers, professional learning for teachers, principals, and other school leaders, and the purchase of licenses, technology, and other materials to fully implement locally-chosen evaluation tools. (Sec. 95a)
- 10. **Michigan Virtual University.** Governor added an earmark of up to \$500,000 of existing funding to support the expansion of new online and blended educator professional development programs working with MAISA. (Sec. 98)
- 11. **Math and Science Education.** Governor restructured funding for the 33 existing math and science centers, replacing them with a network of 10 regional MiSTEM centers aligned with prosperity regions. (Sec. 99s)
- 12. **Assessments.** Governor required the Department to collaborate with CEPI to develop or select an online reporting tool for student-level assessment data. Also required the Department to begin the development and piloting of English language arts and math tests for statewide benchmark assessments three times a year. (Sections 104 and 104c)

Date Completed: 2-14-17 Fiscal Analyst: Kathryn Summers





ANALYSIS

Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 134 (as introduced) Committee: Appropriations

			CHANGES FY 2016-17 YEA	_
FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2016-17 YEAR-TO-DATE	FY 2017-18 GOV.'S REC.	AMOUNT	PERCENT
FTE Positions	N/A	N/A	0.0	0.0
GROSS	395,925,600	398,167,600	2,242,000	0.6
Less:				
Interdepartmental Grants Received	0	0	0	0.0
ADJUSTED GROSS	395,925,600	398,167,600	2,242,000	0.6
Less:				
Federal Funds	0	0	0	0.0
Local and Private	0	0	0	0.0
TOTAL STATE SPENDING	395,925,600	398,167,600	2,242,000	0.6
Less:				
Other State Restricted Funds	260,414,800	395,142,600	134,727,800	51.7
GENERAL FUND/GENERAL PURPOSE	135,510,800	3,025,000	(132,485,800)	(97.8)
PAYMENTS TO LOCALS	395,925,600	398,167,600	2,242,000	0.6

FY 2016-17 Year-to-Date Gross Appropriation	\$395,925,600
Changes from FY 2016-17 Year-to-Date:	
 Funding Shift. The Governor shifted \$133,510,800 from GF/GP to the School Aid Fund (SAF), thereby funding community college operations and renaissance zone reimbursements entirely from the SAF. 	0
2. Independent Part-Time Student Grants. The Governor included \$2.0 million GF/GP to initiate a revised version of the Independent Part-Time Student Grants program created by Public Act 102 of 1986. The grants were established to foster the pursuit of postsecondary education by part-time students who have financial need. The maximum grant was \$600 per academic year for not more than two 12-month periods at any educational institution. The last year these grants received funding was in FY 2008-09, when grants totaled \$2.6 million. The Governor is proposing amendments to Public Act 102 to revise the grant program by limiting grants to community college students, removing the \$600 limit and providing the Department of Treasury with the authority to set the limit each academic year, and changing the two-year limit on receiving grants to three-years.	2,000,000
3. Michigan Transfer Network Enhancements. The Governor included \$1,025,000 GF/GP for improvements to the Michigan Transfer Network (MTN). The MTN website helps students, advisers, and the general public to view transfer course equivalencies between Michigan colleges and universities. The MTN is sponsored by the Michigan Association of Collegiate Registrars and Admissions Officers and hosted by Michigan State University. The enhancement funding will provide for a new Michigan Transfer Network website, including a new course equivalency database, information about the Michigan Transfer Agreement, and associate to bachelor's degree transfer pathways that allow a student to maximize coursework at community colleges and universities.	1,025,000

FY 2017-18 Governor's Recommendation	\$398,167,600
Total Changes	\$2,242,000
 Renaissance Zone Reimbursements. The appropriation is reduced from \$5.1 million to \$3.1 million based on projected payments. 	(2,000,000)
4. Michigan Public School Employees' Retirement System (MPSERS). Adjustments include an increase of \$6,705,000 (SAF) related to decreasing the assumed rate of return for the UAAL; a one-time increase of \$3,612,000 (SAF) due to decreasing the assumed rate of return for the normal cost hold harmless; and a decrease of \$9,100,000 (SAF) due to investment gains and positive health experience.	1,217,000

Boilerplate Changes from FY 2016-17 Year-to-Date:

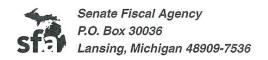
- 1. Independent Part-Time Student Grants. The Governor included language stating that the \$2.0 million appropriation is subject to Public Act 102 of 1986. (The Governor is proposing amendments to that act that limits the grant to community college students, requires a prerequisite of 15 credit hours completed within a certificate or degree program, and changes the set \$600 grant to one set by the Department of Treasury.) If applicants exceed available funding, funds will be given to persons with the greatest financial needs. Includes reporting requirements. Requires compliance with reporting to receive funds in FY 2018-19. ((Sec. 201 (7) & (8))
- 2. **Michigan Transfer Network Website Enhancements.** Provides that appropriation is one-time and for the purpose of enhancement to the website to improve the transfer of college credit among Michigan's postsecondary institutions. Requires updates on use of funds to State Budget Director, subcommittees, and fiscal agencies upon request. ((Sec. 201 (9))
- 3. Payment Distribution Schedule. Provides for payment schedule. If the State Budget Director determines that a community college failed to submit Activities Classification Structure (ACS) data to the Center Educational Performance and Information (CEPI) by November 1, or failed to submit its longitudinal data system data set, the State Treasurer shall withhold the monthly installments from that community college until those data are submitted. The State Budget Director is required to shall notify the community college subcommittee chairs at least 10 days before withholding funds from any community college. The Governor included other statutorily required reports to the conditions for receiving monthly payments (college credit opportunity data set, annual independent audit, tuition and fees report, number and type of degrees and certificates report), and removed the prior notice to subcommittee chairs requirement. (Sec. 206)
- 4. Transparency. Requires community colleges to make available through links on website homepages annual operating budgets, links to the most recent activities classification structure report, current collective bargaining agreements, health care plans, audits and financial reports, projected general fund revenue and expenditures and debt service obligations, estimated costs incurred due to Affordable Health Care Act (ACA), board of trustees resolution regarding compliance with best practices, and opportunities for earning college credit through dual enrollment. Provides that the State Budget Director determines compliance and allows for withholding of State aid payments for noncompliance. The Governor eliminated estimated costs of ACA, and the State Budget Director's authority to determine compliance and withhold funds for failure to comply with transparency site requirements. The Governor also eliminated the requirement for college governing board resolution on compliance with best practices. (Sec. 209)
- 5. Block Transfers. Requires report from the Michigan Community College Association (MCCA) and the Michigan Association of State Universities (MASU) on the implementation of the Michigan Transfer Agreement (30 block credits). The language requires the report to include clear timelines for establishing transfer pathways. The Governor modified current reporting requirements by specifically including alignment of learning outcomes in gateway mathematics courses in the quantitative reasoning, college algebra and statistics pathways and transferability of mathematics gateway courses. Language is also clarified to require not only timelines for "establishment" but also "implementation" of transfer pathways. (Sec. 210b)
- 6. **ACS Database.** Requires CEPI to establish, maintain, and coordinate the State community college database. The Governor eliminated the provision requiring CEPI to assist community colleges in complying with audits under this section or federal law. (Sec. 217)

- 7. **Reporting Requirements.** Sections providing for various college reports (audits, tuition and fees, etc.). Modifies and clarifies CEPI responsibilities for collecting information, distributing reports to recipient, and use of the P-20 Longitudinal Data System. Ties into changes in Section 206 regarding compliance with reporting requirements. (Sec. 222, Sec. 224, Sec. 225, Sec. 226)
- 8. **Indian Tuition Waiver.** The Governor, for reporting purposes, changed the reference from "fiscal" year to "academic" year, included continuing education students in number of waiver students reported, and defined "withdrawal" as any student awarded the waiver who withdraws from the institution at any point during the term, regardless of enrollment in subsequent terms. (Sec. 223)
- 9. Deleted Provisions. Governor deleted: Anticipated appropriations for subsequent fiscal year (Sec. 201a); prohibits use of appropriations for construction or maintenance of self-liquidating projects and requires compliance with Section 238 if the Management and Budget Act and Joint Capital Outlay Subcommittee use and finance requirements -- includes penalty for noncompliance (Sec. 208); encourages community colleges to achieve efficiencies through cost containment measures and collaborations (Sec. 212); prohibition on use of appropriations for purchase or lease of foreign automobiles (Sec. 227); and prohibition on disciplinary action against an employee for communicating with a member of the Legislature or legislative staff (Sec. 228).

Date Completed: 2-14-17 Fiscal Analyst: Bill Bowerman

Table 1: FY 2017-18 Community College Appropriations: Governor's Recommendation

Callana	FY 2016-17	Total Formula	Non-Formula	Total	FY 2017-18	Percent
College	Year-To-Date	Distribution	Adjustments	Adjustments	Appropriation	Change
Alpena	\$5,544,700	\$0		\$0	\$5,544,700	0.0%
Bay de Noc	5,560,900	0		0	5,560,900	0.0%
Delta	14,907,700	ő		0	14,907,700	0.0%
Glen Oaks	2,586,900	Ö		0	2,586,900	0.0%
Gogebic	4,577,800	0		0	4,577,800	0.0%
Grand Rapids	18,450,500	0		0	18,450,500	0.0%
Henry Ford	22,176,000	0		0	22,176,000	0.0%
•	12,397,600	0		0	12,397,600	0.0%
Jackson Kalamataa Vallau		0		0		
Kalamazoo Valley	12,873,900				12,873,900	0.0%
Kellogg	10,087,500	0		0	10,087,500	0.0%
Kirtland	3,270,000	0		0	3,270,000	0.0%
Lake Michigan	5,492,800	0		0	5,492,800	0.0%
Lansing	31,677,300	0		0	31,677,300	0.0%
Macomb	33,681,800	0		0	33,681,800	0.0%
Mid Michigan	4,834,100	0		0	4,834,100	0.0%
Monroe	4,636,700	0		0	4,636,700	0.0%
Montcalm	3,343,100	0		0	3,343,100	0.0%
Mott	16,115,500	0		0	16,115,500	0.0%
Muskegon	9,150,600	0		0	9,150,600	0.0%
North Central	3,290,400	0		0	3,290,400	0.0%
Northwestern	9,318,000	0		0	9,318,000	0.0%
Oakland	21,770,900	0		0	21,770,900	0.0%
Schoolcraft	12,909,300	0		0	12,909,300	0.0%
Southwestern	6,732,500	0		0	6,732,500	0.0%
St. Clair	7,259,300	0		0	7,259,300	0.0%
Washtenaw	13,534,000	0		0	13,534,000	0.0%
Wayne County	17,234,200	0		0	17,234,200	0.0%
West Shore	2,478,000	0		0	2,478,000	0.0%
Subtotal Operations:	\$315,892,000	\$0	\$0	\$0	\$315,892,000	0.0%
MDOCDO Delines Health Original	4 700 000		-		4 700 000	0.00/
MPSERS Retiree Health Care	1,733,600		(0.005.000)	0	1,733,600	0.0%
MPSERS Reform Costs	73,200,000		(2,395,000)	(2,395,000)	70,805,000	(3.3%)
Renaissance Zone Reimbursements	5,100,000		(2,000,000)	(2,000,000)	3,100,000	(39.2%)
Independent Part-Time Student Grants	0		2,000,000	2,000,000	2,000,000	
Michigan Transfer Network Enhancements (one-time)	0		1,025,000	1,025,000	1,025,000	
MPSERS Normal Cost Hold Harmless (one-time)	0		3,612,000	3,612,000	3,612,000	
Total Appropriations:	\$395,925,600	\$0	\$2,242,000	\$2,242,000	\$398,167,600	0.6%
State School Aid Fund	260,414,800	0	134,727,800	134,727,800	\$395,142,600	51.7%
GF/GP	\$135,510,800	\$0	(\$132,485,800)	(\$132,485,800)	\$3,025,000	(97.8%)





Telephone: (517) 373-2768

Fax: (517) 373-1986

Senate Bill 138 (as introduced) Committee: Appropriations

			CHANGES FY 2016-17 YEA	-
FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2016-17 YEAR-TO-DATE	FY 2017-18 GOV.'S REC.	AMOUNT	PERCENT
FTE Positions	N/A	N/A	0.0	0.0
GROSS	1,582,640,400	1,637,224,400	54,584,000	3.4
Less:				
Interdepartmental Grants Received	0	0	0	0.0
ADJUSTED GROSS	1,582,640,400	1,637,224,400	54,584,000	3.4
Less:				
Federal Funds	101,526,400	111,526,400	10,000,000	9.8
Local and Private	0	0	0	0.0
TOTAL STATE SPENDING	1,481,114,000	1,525,698,000	44,584,000	3.0
Less:				
Other State Restricted Funds	237,209,500	235,743,500	(1,466,000)	(0.6)
GENERAL FUND/GENERAL PURPOSE	1,243,904,500	1,289,954,500	46,050,000	3.7
PAYMENTS TO LOCALS	0	0	0	0.0

FY 2016-17 Year-to-Date Gross Appropriation	\$1,582,640,400
Changes from FY 2016-17 Year-to-Date:	
 University Operations. The Governor included an overall \$35.0 million GF/GP (2.5%) increase for university operations. The formula continues performance metrics used in FY 2016-17. Half of the funding increase proportional to FY 2010-11 (across-the-board). Prerequisites for receiving performance funding are continued. Tuition restraint is set at the greater of 3.8% or \$475 (FY 2016-17 tuition restraint was 4.2%). Details of allocations by university are included in Table 1. 	35,000,000
 MSU AgBioResearch. MSU AgBioResearch performs agricultural research to promote efficient production, marketing, distribution, and use of farm products. The Governor included a 2.5% GF/GP increase for MSU AgBioResearch, increasing funding from \$33,243,100 to \$34,074,200. 	831,100
3. MSU Extension. MSU Extension identifies and solves farm, home, and community problems through the practical application of research findings. MSU Extension operates Michigan's Expanded Food and Nutrition Education Program (EFNEP), serves as a resource for youth 4-H programs, and provides information on family financial planning. The Governor included a 2.5% GF/GP increase for MSU Extension, increasing funding from \$28,672,600 to \$29,391,500.	718,900
4. Competitive Scholarships. Public Act 208 of 1964 established State competitive scholarships. Undergraduate students at Michigan two-year and four-year, public and private institutions are eligible for up to 10 semesters if they have financial need and a qualifying ACT score. The Governor is recommending increasing funding by 8.0 million GF/GP, from \$18,361,700 to \$26,361,700	8,000,000

То	tal Changes	\$54,584,000
10.	One-Time Appropriation. The FY 2016-17 budget included a one-time appropriation for the MSU Diagnostic Center for Population and Animal Health (DCPAH).	(500,000)
9.	MSU Agriculture Workforce Initiative . The Governor recommended one-time funding of \$1.2 million GF/GP to develop a food-processing curriculum and expand partnerships with community colleges. The Initiative provides direct support for Michigan's agriscience programs and teachers. Funding will also be used to expand educational and training opportunities in animal agriculture (swine, dairy and meat industries) to improve food-borne illness detection, quality control, production monitoring and distribution related to food safety. The funding represents a portion of the \$2.5 million requested by MSU.	1,200,000
8.	MSU Animal Agriculture Initiative. The Animal Agriculture Initiative is a partnership between livestock producers, industry groups, MSU and the Michigan Department of Agriculture and Rural Development. The initiative develops sustainable farm production practices, environmentally sound manure management systems, efficient new energy sources, safer food products and more humane animal care systems based on science. The one-time funding grant of \$2.5 million GF/GP recommended by the Governor represents a portion of the \$3.5 million request from MSU. It will fund new and continuing projects directly tied to problems limiting growth and sustainability of Michigan animal agriculture industries, provide investments in infrastructure and operations to support ongoing animal agriculture research, and support emergency funding to quickly address emerging issues.	2,500,000
7.	Michigan Public School Employees' Retirement System (MPSERS). Adjustments for the seven universities (Central, Eastern, Ferris, Lake Superior, Michigan Tech, Northern, and Western) include an increase of \$2,411,000 (SAF) due to decreasing the assumed rate of return for the UAAL; a one-time increase of \$419,000 (SAF) due to decreasing the assumed rate of return for the normal cost offset; and a decrease of \$4,296,000 (SAF) due to investment gains and positive health experience.	(1,466,000)
6.	Tuition Incentive Program (TIP). The TIP is a financial aid program targeted toward low-income middle school and high school students. It was established in FY 1986-87 through language in the Department of Social Services appropriation bill and was transferred to the Higher Education budget in FY 1992-93. The TIP provides an incentive to students to complete high school and go on to college by pledging to pay their tuition and fees for associate degree or certificate programs (Phase I), as well as up to \$2,000 at a four-year institution (Phase II). Students in grades 6 through 12 who are Medicaid-eligible for 24 months in a 36-consecutive-month period can qualify for TIP. The Governor increased funding from \$53.0 million to \$58.3 million, funded from Federal Temporary Assistance for Needy Families (TANF). A supplemental of \$2.6 million (TANF) is also recommended for FY 2016-17 based on projected costs. The Governor is recommending additional limits to the program in FY 2018-19. (See item #8 in boilerplate changes.) A \$4.7 funding shift from General Fund to TANF is also included in the Governor's FY 2017-18 recommendation.	5,300,000
	Tuition Grants. Public Act 313 of 1966 established Tuition Grants. Undergraduate students at Michigan two-year and four-year private institutions are eligible for up to 10 semesters, if they have financial need. The Governor recommended increasing funding by \$3.0 million GF/GP, from \$35,021,500 to \$38,021,500.	3,000,000
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Boilerplate Changes from FY 2016-17 Year-to-Date:

- 1. **P-20 Education Longitudinal Data System.** A public university receiving funds in section 236 shall cooperate with all measures taken by the State to develop, operate, and maintain the statewide P-20 longitudinal data system described in section 94a. Governor removed "shall cooperate with all measures taken"; and replaced with "provide its longitudinal data system data set for the preceding academic year ...". (Sec. 244)
- 2. **Budget Transparency.** Requires public university to maintain a public transparency website available through a link on its website homepage with specified budget and other information. Governor removed State Budget Director's authority to determine compliance and withhold funds for noncompliance. (Sec. 245)

- 3. Children of Veterans and Officer's Survivor Tuition Grant Programs. The Governor included new language providing that the funds appropriated for the programs shall be supported with revenue from the restricted account created in section 5 of the Children of Veterans Tuition Grant Act and unexpended funds remaining in the restricted account at the end of the fiscal year shall not lapse to the general fund. The general fund/general purpose funds appropriated for the grant programs shall also be deposited into the restricted account as required in section 5 of the Children of Veterans Tuition Grant Act. Funds deposited into the restricted account are appropriated and available for allocation as required in the Children of Veterans Tuition Grant act. (Sec. 249)
- 4. **Financial Aid Requirement.** The Governor added new language stating that to be considered eligible for any scholarship or grant financial aid program administered by treasury the student must file the free application for federal student aid (FAFSA) annually. (Sec. 250)
- 5. **State Competitive Scholarship Program**. Provides that grants for the State Competitive Scholarship Program shall be distributed pursuant to 1964 PA 208, MCL 390.971 to 390.981 and provides other criteria. Current law provides that the Department of Treasury determines an actual maximum state competitive scholarship award per student, which shall be not less than \$575.00. The Governor increased the per student award stated in this section from \$575 to \$1,000. (Sec. 251)
- 6. **State Tuition Grant Program.** Provides that grants for the State Tuition Grant Program shall be distributed pursuant to 1966 PA 313 and provides other criteria. Current law provides that the Department of Treasury determines an actual maximum state tuition grant award per student, which shall not be less than \$1,512. The Governor increased the per student award stated in this section from \$1,512 to \$2,000; beginning with FY 2018-19 changed application due date in June 1; limited grants to not more than ten semesters, or if an eligible applicant has not completed using the grant with ten years after eligibility is determined, whichever occurs first; eliminated carryforward authorization for unexpended funds; and updated date references. (Sec. 252)
- 7. **Student Financial Aid Distribution.** Sets quarterly distribution schedule for the State Competitive Scholarship, Tuition Incentive, and Tuition Grant programs. The Governor modified schedule for Tuition Incentive Program to 65% the first quarter and 35% the second quarter. (Sec. 254)
- 8. **Tuition Incentive Program.** Provides criteria for the Tuition Incentive Program. The Governor modified this section by providing:
 - Students must be enrolled in a certificate or associate degree program and taking classes within the
 program of study for a certificate or associate degree. Tuition will not be covered for courses outside of a
 certificate or associate degree program.
 - For students attending a 5 year middle college approved by the Michigan Department of Education, be less than 21 years of age when he or she graduates from high school instead of the current age limit of less than 20 years old.
 - All eligibility expires six years from High School graduation or equivalency certificate.
 - The Department will only accept standard per-credit hour tuition billings.
 - Beginning in FY 2018-19, persons enrolled in public universities will receive a maximum per credit payment
 that does not exceed two times the average community college in-district per credit tuition rate for the
 immediately preceding academic year.
 - New reporting requirements on student success, P-20 Longitudinal Data, and Pell grants.
 - Beginning with FY 2018-19, requires Treasury to withhold funding from students who attend institutions that do not comply with reporting requirements. (Sec. 256)
- 9. **AgBioResearch and MSU Extension.** Requires annual report on and specifies goals. The Governor increased the metric goals for increasing the sector's total economic impact and increasing agricultural exports. The metric for increasing jobs in the food and agriculture sector by ten percent was eliminated. (Sec. 263a)
- 10. Tuition Restraint. The Governor changed the cap from 4.2%, to the greater of 3.8% or \$475; eliminated language that states "fee" includes the annual amount a student is charged for coverage by the university-affiliated group health insurance policy; removed provision that stated universities exceeding the cap will not receive planning or construction authorizations for a State funded capital outlay project in the subsequent two fiscal years; removed provision stating that other sanctions may be imposed at any time by the Legislature for universities exceeding tuition cap, and updated date references. (Sec. 265)

- 11. **Performance Funding.** The Governor updated Carnegie classifications categories for research; eliminated legislative intent that, beginning in the 2016-17 State fiscal year, a university classified as improving is assigned a score of 1; and updated date references. (Sec. 265a)
- 12. **Indian Tuition Waiver.** The Governor removed a legislative intent statement that funds be allocated from the General Fund for unfunded North American Indian tuition waiver costs incurred by public universities. The Governor also, for reporting purposes, changed the reference from "fiscal" year to "academic" year, included continuing education students in number of waiver students reported, and defined "withdrawal" as any student awarded the waiver who withdraws from the institution at any point during the term, regardless of enrollment in subsequent terms. (Sec. 268)
- 13. **Unexpended Grant Funds.** Modified reporting requirements for select student support services, college/university partnerships, visiting professors programs and the educator development program to provide information on amount of unobligated and unexpended funds remaining funds as of March 31, 2018, and a plan to expend the remaining funds by the end of the fiscal year. (Sec, 282)
- 14. Academic Progress Reports High Schools and Community Colleges. Process for providing information to high schools and community colleges regarding the academic progress of former students. The Governor modified based on use of data provided to CEPI and the P-20 Longitudinal Data System. (Sec. 283 and Sec. 284)
- 15. **Deleted Provisions.** The Governor removed the following sections: intent regarding appropriations for the next fiscal year (Sec. 236a); provision stating the acceptance and use of Federal or private funds does not place an obligation upon the Legislature to continue the purposes for which the funds are made available (portion of Sec. 242); intent regarding protection/preservation of U of M Douglas Lake Biological Station (Sec. 261); discouraged instruction activity (Sec. 271a); human embryonic stem cell research report (Sec. 274); Yellow Ribbon GI Education Enhancement Program notice/reporting requirement and legislative intent reference (portion of Sec. 275); and prohibits use of funds for the construction or maintenance of a self-liquidating project, requires compliance with Section 238 of 1984 PA 431 and Joint Capital Outlay Subcommittee use and finance requirements, and includes penalty provisions. (Sec. 275a)

Date Completed: 2-16-17 Fiscal Analyst: Bill Bowerman

Table 1: FY 2017-18 Higher Education Appropriation: Governor's Recommendation

Page			Formula Adjustments									
Valer		EV 2016-17					Total			Dollar		Annron
				Critical	Research &	Carnegie		Other	FY 2017-18		Percent	
Eastem	University	Appropriation	Proportional	Skills	Develop.	•	Distribution	Changes	Gov. Rec.	FY 2016-17	Change	FYES**
Fernis 6, 22,259,000	Central	\$83,925,500	987,302	197,644	17,981	958,221	2,161,100		\$86,086,600	\$2,161,100	2.6%	\$4,138
Grand Valley 68,227,900 78,0808 311,079 0 1,265,502 2,346,200 79,088,100 2,346,200 3,496,316 1,356,700 13,567,400 156,605 40,528 40,529 50,529 1,329,500 1,328,500	Eastern	73,593,800	936,715	207,549	4,838	821,053	1,970,200		75,564,000	1,970,200	2.7%	4,387
Lake Superior 13,567,400 156,405 40,528 0 6,618 29,600 13,827,000 298,600 1,9% 6,997 Michigan State 275,862,100 3,948,571 683,448 502,678 2,039,895 6,721,300 282,563,400 6,721,300 2,5% 7,326 Northern 46,279,200 556,171 129,897 0 3310,462 1,1193,400 49,200,00 1,194,000 2,5% 7,326 Northern 46,279,200 556,171 129,897 0 0 387,172 1,072,700 556,470 1,140,00 2,5% 53,600 51,504,700 1,140,00 2,504,700 1,140,00 2,504,70	Ferris	52,259,900	599,035	312,534	0	757,889	1,669,500		53,929,400	1,669,500	3.2%	4,447
Michigan State 275,862,100 3,495,271 683,448 502,678 2,039,895 6,721,300 225,854,000 6,721,300 2,4% 6,105 Michigan Tech 48,097,500 590,472 212,373 80,089 310,462 1,193,400 49,290,900 1,193,400 2,5% 7,326 6,414 Charles 46,279,200 586,171 129,397 0 387,772 1,077,700 47,381,900 1,702,700 2,3% 6,414 Charles 46,279,200 586,171 129,397 1 0,381,300 15,684,700 1,644,000 3,194,410 341,645 107,115 0 306,44 61,100 29,292,110 81,100 23,39 2,800 10,076 0 306,44 61,100 29,292,110 81,100 23,39 3,589, 30 100,780 1 0,076,000 1 0,076,	Grand Valley											
Michigan Tech 48,097.500 590,472 212,373 80,080 310,462 1,193,400 44,229,090 1,193,400 2,5% 7,325 6,414 Oskland 49,920,700 625,427 279,535 13,385 725,545 1,644,000 51,564,700 1,644,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 2,890 2,914,000 3,3% 3,980 3,980,590 2,24,890 2	Lake Superior	13,567,400	156,405	40,528	0	62,618	259,600		13,827,000	259,600	1.9%	6,997
Norther	Michigan State	275,862,100	3,495,271	683,448	502,678	2,039,895	6,721,300		282,583,400	6,721,300	2.4%	6,105
Castand Cast	Michigan Tech	48,097,500	590,472	212,373	80,089	310,462	1,193,400		49,290,900	1,193,400	2.5%	7,326
Saginaw Valley	Northern	46,279,200	556,171	129,387	0	387,172	1,072,700		47,351,900	1,072,700	2.3%	6,414
UM-Ann Arbor 308,639,000 3,896,556 698,655 1,074,499 1,767,908 7,437,500 316,076,500 7,437,500 2,4% 7,234 UM-Dearborn 24,803,300 304,650 100,780 0 367,869 773,300 25,576,600 773,300 3,1% 3,711 3,711 1,771	Oakland	49,920,700	625,427	279,535	13,385	725,645	1,644,000		51,564,700	1,644,000	3.3%	2,890
M-Dearborn 24,803,300 304,650 100,780 0 367,869 773,000 25,576,600 773,300 3,1% 3,471 M-Flint 22,549,300 25,649,300 25,649,300 25,676,800 24,980 24,980 773,100 3,881,600 23,189,00 640,600 2,874 2419,900 109,866,00 2,419,900 2,984,100 3,881,600 2,0% 8,349 3,463 3	Saginaw Valley	29,114,000	341,545	107,115	0	366,464	815,100		29,929,100	815,100	2.8%	3,597
UM-Flint 12,549,300 257,483 133,838 0 249,256 640,600 23,189,900 640,600 2.8% 3.483 3.88	UM-Ann Arbor	308,639,000	3,896,556	698,665	1,074,499	1,767,908	7,437,500		316,076,500	7,437,500	2.4%	7,234
Wayne State 196,064,500 2,538,795 220,890 224,980 797,115 3,881,600 199,946,100 3,881,600 2.0% 8,949 Western 107,440,900 1,350,552 225,736 225,736 225,995 789,597 2,419,900 23,98 21,949,900 2.3% 5,519 Subtotal University Operations: \$1,400,345,000 \$17,499,997 \$3,888,889 \$1,944,445 \$11,666,666 \$35,000,000 \$0 \$1,435,345,000 \$36,000,000 2.2% \$5,503 MPSERS Reimbursement 5,890,000 \$1,400,345,000 \$17,499,997 \$3,888,889 \$1,944,445 \$11,666,666 \$35,000,000 \$4,005,000 \$183,100 \$2.0% \$2.5% \$5,503 MSU Statemstroin 2,867,500 2,2691,500 2,2691,500 2,2691,500 2,2691,500 0	UM-Dearborn	24,803,300	304,650	100,780	0	367,869	773,300		25,576,600	773,300	3.1%	3,771
Vestern 107,440,900 1,350,562 253,736 25,995 789,597 2,419,900 109,860,800 2,419,900 2.3% 5,519	UM-Flint	22,549,300	257,483	133,836	0	249,256	640,600		23,189,900	640,600	2.8%	3,463
Subtotal University Operations: \$1,400,345,000 \$17,499,997 \$3,888,889 \$1,944,445 \$11,666,666 \$35,000,000 \$0 \$1,435,345,000 \$35,000,000 \$2.5% \$5,503	Wayne State	196,064,500	2,638,795	220,680	224,980	797,115	3,881,600		199,946,100	3,881,600	2.0%	8,949
MPSERS Reimbursement	Western	107,440,900	1,350,562	253,736	25,995	789,597	2,419,900		109,860,800	2,419,900	2.3%	5,519
MSU AgBioResearch 33,243,100 2.5% MSU Extension 28,672,600 718,900 22391,500 718,900 2.5% Higher Education Database 200,000 0 0 0 0 0 0 0 0	Subtotal University Operations:	\$1,400,345,000	\$17,499,997	\$3,888,889	\$1,944,445	\$11,666,666	\$35,000,000	\$0	\$1,435,345,000	\$35,000,000	2.5%	\$5,503
MSU AgBioResearch 33,243,100 2.5% MSU Extension 28,672,600 718,900 22391,500 718,900 2.5% Higher Education Database 200,000 0 0 0 0 0 0 0 0	MPSERS Reimbursement	5,890.000						(1,885,000)	4,005,000	(1,885,000)	(32.0%)	
Higher Education Database 200,000 115,000 0 0,0% Midwest Higher Ed Compact 115,000 115,000 0 0,0% Midwest Higher Ed Compact 115,000 115,000 0 0,0% Midwest Higher Ed Compact 115,000 0 0,0% MSU Veterinary Lab 500,000 0 (500,000) 0 (500,000) 0 (500,000) MSU Veterinary Lab 500,000 419,000 419,000 419,000 419,000 419,000 MSU Agriculture Morkforce Initiative 0 419,000 419,000 419,000 419,000 419,000 419,000 MSU Agriculture Workforce Initiative 0 1,200,000 1,200,000 2,500,000 2,500,000	MSU AgBioResearch	33,243,100						831,100	34,074,200	831,100	2.5%	
Midwest Higher Ed Compact	MSU Extension	28,672,600						718,900	29,391,500	718,900	2.5%	
King-Chavez-Parks 2,691,500 0 0,0%	Higher Education Database	200,000						0	200,000	0	0.0%	
MSU Veterinary Lab 500,000 (500,000) (100,0%) MPSERS Normal Cost Offset 0 419,000 419,000 419,000 419,000 419,000	Midwest Higher Ed Compact	115,000						0	115,000	0	0.0%	
MPSERS Normal Cost Offset 0 MSU Animal Agriculture Initiative 0 MSU Agriculture Workforce Initiative 0 1,200,000 2,500,000	King-Chavez-Parks	2,691,500						0	2,691,500	0	0.0%	
MSU Animal Agriculture Workforce Initiative 0 MSU Agriculture Workforce Initiative 0 1,200,000 2,500,000 2,500,000 2,500,000 2,500,000 1,200,000 1	MSU Veterinary Lab	500,000						(500,000)	0	(500,000)	(100.0%)	
MSU Agriculture Workforce Initiative 0	MPSERS Normal Cost Offset	0						,	419,000			
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School Aid Fund State GF/GP \$237,109,500 \$1,234,547,700 0 \$17,499,997 0 \$3,888,889 0 \$1,944,445 0 \$11,666,666 0 \$35,000,000 0 \$4,750,000 (1,466,000) \$4,750,000 235,643,500 \$4,750,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000 235,643,500 \$4,750,000 (1,466,000) \$4,750,000 235,643,500 \$4,000,000 (1,466,000) \$4,750,000 235,643,500 \$4,000,000 (1,466,000) \$4,750,000 235,643,500 \$4,000,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000 (1,466,000) \$4,750,000	MSU Agriculture Workforce Initiative	0						1,200,000	1,200,000	1,200,000		
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State Competitive Scholarships	State GF/GP	\$1,234,547,700	\$17,499,997	\$3,888,889	\$1,944,445	\$11,666,666	\$35,000,000	\$4,750,000	\$1,274,297,700	\$39,750,000	3.2%	
Tuition Grants 35,021,500 3,000,000 38,021,500 3,000,000 8,6% Tuition Incentive Program (TIP) 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 53,000,000 00,0% Project Gear-Up												
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TOTAL ALL FUNDS \$1,582,640,400 \$17,499,997 \$3,888,889 \$1,944,445 \$11,666,666 \$35,000,000 \$19,584,000 \$1,637,224,400 \$54,584,000 3.4% TOTAL FEDERAL 101,526,400 0 0 0 0 10,000,000 111,526,400 10,000,000 9.8% TOTAL STATE RESTRICTED 237,209,500 0 0 0 0 0 (1,466,000) 235,743,500 (1,466,000) (0.6%)	TOTAL HIGHER EDUCATION											
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TOTAL STATE RESTRICTED 237,209,500 0 0 0 0 (1,466,000) 235,743,500 (1,466,000) (0.6%)						. , ,	. , ,	. , ,	. , , ,			
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	TOTAL STATE GF/GP	\$1,243,904,500		\$3,888,889	-		-				3.7%	