HOUSE SUBSTITUTE FOR SENATE BILL NO. 511

A bill to create the Michigan first-time home buyer savings program; to provide for first-time home buyer savings accounts; to prescribe the powers and duties of certain state agencies, boards, and departments; to allow certain tax deductions; and to provide for penalties and remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "Michigan first-time home buyer savings program act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Account holder" means an individual who establishes,
- 5 individually or jointly with 1 or more other individuals, an
- 6 account with a financial institution for which the account holder
- 7 claims a first-time home buyer savings account status on his or her

- 1 income tax return.
- 2 (b) "Allowable closing costs" means a disbursement listed on a

2

- 3 settlement statement for the purchase of a single-family residence
- 4 in this state by a qualified beneficiary.
- 5 (c) "Department" means the department of treasury.
- 6 (d) "Eligible costs" means the down payment and allowable
- 7 closing costs for the purchase of a single-family residence in this
- 8 state by a qualified beneficiary.
- 9 (e) "Financial institution" means any bank, trust company,
- 10 savings institution, industrial loan association, consumer finance
- 11 company, credit union, or any benefit association, insurance
- 12 company, safe deposit company, money market mutual fund, broker, or
- 13 similar entity authorized to do business in this state.
- 14 (f) "First-time home buyer" means an individual who is a
- 15 resident of this state and has not owned or purchased, either
- 16 individually or jointly, a single-family residence during a period
- 17 of 3 years prior to the date of the purchase of a single-family
- 18 residence.
- 19 (g) "First-time home buyer savings account" or "account" means
- 20 an account with a financial institution that an account holder
- 21 designates as a first-time home buyer savings account status on his
- 22 or her income tax return pursuant to this act for the purpose of
- 23 paying or reimbursing eliqible costs for the purchase of a single-
- 24 family residence in this state by a qualified beneficiary.
- 25 (h) "Principal residence" means that term as defined in
- 26 section 7dd of the general property tax act, 1893 PA 206, MCL
- **27** 211.7dd.

- (i) "Program" means the first-time home buyer savings program
 established pursuant to this act.
- 3 (j) "Qualified beneficiary" means a first-time home buyer who
- 4 is designated as the beneficiary of an account designated by the
- 5 account holder as a first-time home buyer savings account.
- 6 (k) "Qualified withdrawal" means a withdrawal from an account
- 7 that is not subject to a penalty under this act or taxation under
- 8 the income tax act of 1967, 1967 PA 281, MCL 206.1 to 206.713, and
- 9 that meets any of the following:
- 10 (i) A withdrawal from an account to pay the eligible costs of
- 11 the qualified beneficiary incurred after the account is
- 12 established.
- (ii) A withdrawal made as the result of the death or
- 14 disability of the qualified beneficiary of an account.
- 15 (l) "Settlement statement" means the statement of receipts and
- 16 disbursements for a transaction related to real estate, including a
- 17 statement prescribed under the real estate settlement procedures
- 18 act of 1974 (RESPA), 12 USC 2601 to 2617, or an executed sales
- 19 agreement for the purchase of a manufactured home being conveyed as
- 20 personal property.
- 21 (m) "Single-family residence" means a single-family residence
- 22 owned and occupied by a qualified beneficiary as the qualified
- 23 beneficiary's principal residence. Single-family residence includes
- 24 a manufactured home, trailer, mobile home, condominium unit, or
- 25 cooperative.
- (n) "Treasurer" means the state treasurer.
- 27 Sec. 5. (1) The first-time home buyer savings program is

- 1 established in the department. The purposes, powers, and duties of
- 2 the first-time home buyer savings program are vested in and shall
- 3 be exercised by the treasurer or the designee of the treasurer.
- 4 (2) Beginning January 1, 2019 and through December 31, 2025,
- 5 any individual may open an account with a financial institution and
- 6 designate the account, in its entirety, as a first-time home buyer
- 7 savings account to be used to pay or reimburse a qualified
- 8 beneficiary's eligible costs for the purchase of a single-family
- 9 residence in this state. An account holder shall designate a first-
- 10 time home buyer as the qualified beneficiary of the first-time home
- 11 buyer savings account. The account holder may designate himself or
- 12 herself as the qualified beneficiary and may change the designated
- 13 qualified beneficiary at any time, but there may not be more than 1
- 14 qualified beneficiary at any 1 time.
- 15 (3) An individual may jointly own a first-time home buyer
- 16 savings account with another person if the joint account holders
- 17 file a joint return under part 1 of the income tax act of 1967,
- 18 1967 PA 281, MCL 206.1 to 206.532. An individual may be the account
- 19 holder of more than 1 first-time home buyer savings account.
- 20 However, an account holder cannot have multiple accounts that
- 21 designate the same qualified beneficiary. An individual may be
- 22 designated as the qualified beneficiary on more than 1 first-time
- 23 home buyer savings account.
- 24 (4) Only cash and marketable securities may be contributed to
- 25 a first-time home buyer savings account. Subject to the limitation
- 26 under section 11, persons other than the account holder may make
- 27 contributions to a first-time home buyer savings account.

- 1 Sec. 7. (1) The account holder is responsible for the use or
- 2 application of funds in a first-time home buyer savings account.
- 3 The account holder shall not use funds held in an account to pay
- 4 expenses of administering the account, except that a service fee
- 5 may be deducted from the account by a financial institution in
- 6 which the account is held. An account holder may withdraw funds, in
- 7 whole or in part, from a first-time home buyer savings account and
- 8 deposit the funds in a new first-time home buyer savings account
- 9 held by a different financial institution or the same financial
- 10 institution.
- 11 (2) An account holder shall submit, with the account holder's
- 12 income tax return filed under part 1 of the income tax act of 1967,
- 13 1967 PA 281, MCL 206.1 to 206.532, all of the following to the
- 14 department, on forms prescribed by the department:
- 15 (a) Detailed information regarding the first-time home buyer
- 16 savings account, including a list of transactions for the account
- 17 during the tax year.
- 18 (b) The Form 1099 issued by the financial institution for the
- 19 account.
- (c) Upon a withdrawal of funds from a first-time home buyer
- 21 savings account, a detailed account of the eligible costs toward
- 22 which the account funds were applied and a statement of the amount
- 23 of funds remaining in the account, if any.
- 24 (3) The treasurer may promulgate rules to implement the
- 25 program in accordance with the administrative procedures act of
- 26 1969, 1969 PA 306, MCL 24.201 to 24.328. The rules shall not apply
- 27 to, or impose administrative, reporting, or other obligations or

- 1 requirements on, financial institutions-related accounts for first-
- 2 time home buyer savings accounts.
- **3** (4) The department shall prepare the following forms for each
- 4 of the following to be filed with an income tax return filed under
- 5 part 1 of the income tax act of 1967, 1967 PA 281, MCL 206.1 to
- 6 206.532, as required under subsection (2):
- 7 (a) The designation of an account with a financial institution
- 8 to serve as a first-time home buyer savings account.
- 9 (b) The designation of a qualified beneficiary of a first-time
- 10 home buyer savings account.
- 11 (c) To annually submit to the department detailed information
- 12 regarding the first-time home buyer savings account, including, but
- 13 not limited to, a list of transactions for the account during the
- 14 tax year, and identifying any supporting documentation that is
- 15 required to be maintained by the account holder.
- 16 (5) The department may prepare and distribute informational
- 17 materials on the Michigan first-time home buyer savings program to
- 18 financial institutions and potential home buyers to publicize the
- 19 availability of the program.
- 20 Sec. 9. (1) A financial institution is not required to do any
- 21 of the following:
- 22 (a) Designate an account as a first-time home buyer savings
- 23 account, or designate the qualified beneficiaries of an account, in
- 24 the financial institution's account contracts or systems or in any
- 25 other way.
- 26 (b) Track the use of money withdrawn from a first-time home
- 27 buyer savings account.

- 1 (c) Allocate funds in a first-time home buyer savings account
- 2 among joint account holders or multiple qualified beneficiaries.
- 3 (d) Report any information to the department that is not
- 4 otherwise required by law.
- 5 (2) A financial institution is not responsible or liable for
- 6 any of the following:
- 7 (a) Determining or ensuring that an account satisfies the
- 8 requirements to be a first-time home buyer savings account.
- 9 (b) Determining or ensuring that funds in a first-time home
- 10 buyer savings account are used for eligible cost.
- 11 (c) Reporting or remitting taxes or penalties related to the
- 12 use of a first-time home buyer savings account.
- 13 (3) Upon being furnished proof of the death of the account
- 14 holder and any other information required by the contract governing
- 15 the first-time home buyer savings account, a financial institution
- 16 shall distribute the principal and accumulated interest or other
- 17 income in the account in accordance with the terms of the contract
- 18 governing the account.
- 19 Sec. 11. (1) The maximum account balance limit for a first-
- 20 time home buyer savings account shall not exceed a maximum of
- 21 \$50,000.00. Accounts may continue to accrue earnings if the total
- 22 balance has reached the maximum account balance limit and shall not
- 23 be considered to have exceeded the maximum account balance limit
- 24 under this subsection.
- 25 (2) Contributions to and interest earned on a first-time home
- 26 buyer savings account are exempt from taxation as provided in
- 27 section 30 of the income tax act of 1967, 1967 PA 281, MCL 206.30.

- 1 (3) Qualified withdrawals made from first-time home buyer
- 2 savings accounts are exempt from taxation as provided in section 30
- 3 of the income tax act of 1967, 1967 PA 281, MCL 206.30.
- 4 Sec. 13. (1) If funds are withdrawn from an account for any
- 5 purpose other than the payment of eligible costs by or on behalf of
- 6 a qualified beneficiary, there is a penalty equal to 10% of the
- 7 amount withdrawn. The penalty shall be paid to the department.
- 8 (2) The penalty does not apply if the funds withdrawn satisfy
- 9 any of the following:
- 10 (a) Withdrawn by reason of the qualified beneficiary's death
- 11 or disability.
- 12 (b) A disbursement of assets of the account pursuant to a
- 13 filing for protection under the United States bankruptcy code, 11
- **14** USC 101 to 1330.
- 15 (c) Transferred from an account established pursuant to this
- 16 act into another account established pursuant to this act for the
- 17 benefit of another qualified beneficiary as provided in section 7.
- 18 Enacting section 1. This act takes effect January 1, 2019.
- 19 Enacting section 2. This act does not take effect unless
- 20 Senate Bill No. 512 of the 99th Legislature is enacted into law.