SENATE BILL NO. 1035

July 23, 2020, Introduced by Senator RUNESTAD and referred to the Committee on Finance.

A bill to amend 1967 PA 281, entitled "Income tax act of 1967," $\,$

by amending sections 325, 687, and 701 (MCL 206.325, 206.687, and 206.701), section 325 as amended by 2011 PA 38, section 687 as added by 2011 PA 38, and section 701 as amended by 2011 PA 311, and by adding chapter 18.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 325. (1) A taxpayer required to file a return under this part may be required to furnish a true and correct copy of any tax return or portion of any tax return and supporting schedules that

- the taxpayer has filed under the provisions of the internal revenue
 code.
- 3 (2) A-Except as provided in subsection (3), a taxpayer shall
- 4 file an amended return with the department showing any final
- 5 alteration in, or modification of, the taxpayer's federal income
- 6 tax return that affects the taxpayer's taxable income under this
- 7 part and of any similarly related recomputation of tax or
- 8 determination of deficiency under the internal revenue code. If an
- 9 increase in taxable income results from a federal audit that
- 10 increases the taxpayer's federal income tax by less than \$500.00,
- 11 the requirement under this subsection to file an amended return
- 12 does not apply but the department may assess an increase in tax
- 13 resulting from the audit. The amended return shall be filed within
- 14 120 days after the final alteration, modification, recomputation,
- 15 or determination of deficiency. If the department finds upon all
- 16 the facts that an additional tax under this part is owing, the
- 17 taxpayer shall immediately pay the additional tax. If the
- 18 department finds that the taxpayer has overpaid the tax imposed by
- 19 this part, a credit or refund of the overpayment shall immediately
- 20 be made as provided in section 30 of 1941 PA 122, MCL 205.30. This
- 21 subsection does not apply to the reporting of a final federal
- 22 adjustment arising from a partnership level audit or an
- 23 administrative adjustment request required to be reported under
- 24 chapter 18.
- 25 (3) For tax years that begin on and after January 1, 2018, a
- 26 partnership that is not subject to chapter 18, but has determined
- 27 that the partners' share of income, deductions, and credits
- 28 previously reported to its partners and included in a return filed
- 29 under this part requires adjustment, may, at the discretion of the

- 1 department, file a report with the department and pay the tax due
- 2 or claim a refund on behalf of its partners in a manner similar to
- 3 the process set forth in chapter 18.
- 4 (4) As used in this section, "administrative adjustment
- 5 request", "final federal adjustment", and "partnership level audit"
- 6 mean those terms as defined in section 721.
- 7 Sec. 687. (1) A taxpayer required to file a return under this
- 8 part may be required to furnish a true and correct copy of any
- 9 return or portion of any return filed under the provisions of the
- 10 internal revenue code.
- 11 (2) A—Except as provided in subsection (3), a taxpayer shall
- 12 file an amended return with the department showing any alteration
- 13 in or modification of a federal income tax return that affects its
- 14 tax base under this part. The amended return shall be filed within
- 15 120 days after the final determination by the internal revenue
- 16 service. This subsection does not apply to the reporting of a final
- 17 federal adjustment arising from a partnership level audit or an
- 18 administrative adjustment request required to be reported under
- 19 chapter 18.
- 20 (3) For tax years that begin on and after January 1, 2018, a
- 21 partnership that is not subject to chapter 18, but has determined
- 22 that the partners' share of income, deductions, and credits
- 23 previously reported to its partners and included in a return filed
- 24 under this part requires adjustment, may, at the discretion of the
- 25 department, file a report with the department and pay the tax due
- 26 or claim a refund on behalf of its partners in a manner similar to
- 27 the process set forth in chapter 18.
- 28 (4) As used in this section, "administrative adjustment
- 29 request", "final federal adjustment", and "partnership level audit"

mean those terms as defined in section 721.

- 2 Sec. 701. As used in this part:chapter:
- 3 (a) "Casino" means that term as defined in section 110.
- 4 (b) "Casino licensee" means a person licensed to operate a
- 5 casino under the Michigan gaming control and revenue act, Gaming
- 6 Control and Revenue Act, 1996 IL 1, MCL 432.201 to 432.226.
- 7 (c) "Eligible production company" means that term as defined
- 8 under section 455 of the Michigan business tax act, 2007 PA 36, MCL
- **9** 208.1455.

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- 10 (d) "Flow-through entity" means an entity that for the
- 11 applicable tax year is treated as an S corporation under section
- 12 1362(a) of the internal revenue code, a general partnership, a
- 13 limited partnership, a limited liability partnership, or a limited
- 14 liability company, that for the applicable tax year is not taxed as
- 15 a corporation for federal income tax purposes. Flow-through entity
- 16 does not include any entity disregarded under section 699.
- 17 (e) "Member" means a shareholder of an S corporation, a
- 18 partner in a general partnership, a limited partnership, or a
- 19 limited liability partnership, a member of a limited liability
- 20 company, or a beneficiary of a trust, that is a flow-through
- 21 entity.
- (f) "Nonresident" means an individual who is not a resident of
- 23 or domiciled in this state, a business entity that does not have
- 24 its commercial domicile in this state, or a trust not organized in
- 25 this state.
- 26 (g) "Partnership" means a taxpayer that is required to or has
- 27 elected to file as a partnership for federal income tax purposes.
- (h) "Publicly traded partnership" means that term as defined
- 29 under section 7704 of the internal revenue code.

- 1 (i) "Race meeting licensee" and "track licensee" mean a person
- 2 to whom a race meeting license or track license is issued pursuant
- 3 to section 8 of the horse racing law of 1995, 1995 PA 279, MCL
- 4 431.308.
- 5 (j) "S corporation" means a corporation electing taxation
- 6 under subchapter S of chapter 1 of subtitle A of the internal
- 7 revenue code, sections 1361 to 1379 of the internal revenue code.
- 8 CHAPTER 18
- 9 Sec. 721. As used in this chapter:
- 10 (a) "Administrative adjustment request" means an
 11 administrative adjustment request filed by a partnership under
- 12 section 6227 of the internal revenue code.
- 13 (b) "Audited partnership" means a partnership subject to a
- 14 partnership level audit resulting in a federal adjustment.
- 15 (c) "Corporate partner" means a partner, other than a unitary
- 16 business group, that is subject to tax under chapter 11, including
- 17 a partner that has unrelated business activity.
- 18 (d) "Direct partner" means a partner that holds an interest
- 19 directly in a partnership or pass-through entity.
- 20 (e) "Exempt partner" means a partner that is exempt from
- 21 taxation under this act and does not have unrelated business
- 22 activity.
- 23 (f) "Federal adjustment" means a change to an item or amount
- 24 determined under the internal revenue code that is used by a
- 25 taxpayer to compute tax liability under this act whether that
- 26 change results from action by the IRS, including a partnership
- 27 level audit, or the filing of an amended federal return, federal
- 28 refund claim, or an administrative adjustment request by the
- 29 taxpayer. A federal adjustment is positive to the extent that it

- 1 increases tax due under this act and is negative to the extent that 2 it decreases the tax due under this act.
- 3 (g) "Federal adjustments report" includes methods or forms
 4 required by the department for use by a taxpayer to report final
 5 federal adjustments, including an amended tax return or information
 6 return.

- (h) "Federal partnership representative" means the person the partnership designates for the reviewed year as the partnership's representative, or the person the IRS has appointed to act as the federal partnership representative, pursuant to section 6223 of the internal revenue code.
 - (i) "Final determination date" means the following:
- (i) Except as provided in subparagraphs (ii) and (iii), if the federal adjustment arises from a partnership level audit, the final determination date is the first day on which no federal adjustments arising from that audit remain to be finally determined, whether by IRS decision with respect to which all rights of appeal have been waived or exhausted, by agreement, or, if appealed or contested, by a final decision with respect to which all rights of appeal have been waived or exhausted. For agreements required to be signed by the IRS and the taxpayer, the final determination date is the date on which the last party signed the agreement.
- (ii) For federal adjustments arising from a partnership level audit, if the taxpayer filed as a person included in a unitary business group, the final determination date means the first day on which no related federal adjustments arising from that audit remain to be finally determined, as described in subparagraph (i), for the entire unitary business group.
- 29 (iii) If the federal adjustment results from filing an

- 1 administrative adjustment request, the final determination date
- 2 means the day on which the administrative adjustment request was
- 3 filed.
- 4 (j) "Final federal adjustment" means a federal adjustment
- 5 after the final determination date for that federal adjustment has
- 6 passed.
- 7 (k) "Indirect partner" means a partner in a partnership or
- 8 pass-through entity that itself holds an interest directly, or
- 9 through another indirect partner, in a partnership or other pass-
- 10 through entity.
- 11 (l) "IRS" means the Internal Revenue Service of the United
- 12 States Department of the Treasury.
- (m) "Nonresident partner" means an individual, estate, or
- 14 trust partner that is not a resident partner.
- 15 (n) "Partner" means a person that holds an interest directly
- 16 or indirectly in a partnership or pass-through entity.
- 17 (o) "Partnership" means an entity subject to taxation under
- 18 subchapter K of the internal revenue code.
- 19 (p) "Partnership level audit" means an examination by the IRS
- 20 at the partnership level pursuant to sections 6221 to 6241 of the
- 21 internal revenue code, which results in federal adjustments.
- (q) "Pass-through entity" means an S corporation, partnership,
- 23 limited partnership, limited liability partnership, or limited
- 24 liability company.
- 25 (r) "Resident" means that term as defined in section 18.
- 26 (s) "Resident partner" means an individual, estate, or trust
- 27 that is a resident for the relevant tax year.
- 28 (t) "Reviewed year" means the tax year of a partnership that
- 29 is subject to a partnership level audit from which federal

- 1 adjustment arises.
- 2 (u) "Taxpayer" means all of the following:
- 3 (i) Any person subject to the taxes imposed by part 1 or 4 subject to the withholding requirements under chapter 17.
- 5 (ii) A corporation, insurance company, financial institution,
- 6 or unitary business group, that is liable for a tax, interest, or
- 7 penalty under part 2. As used in this subparagraph, "corporation",
- 8 "insurance company", and "financial" institution" mean those terms
- 9 as defined in part 2.
- 10 (iii) A partnership subject to a partnership level audit or a
- 11 partnership that has made an administrative adjustment request, as
- 12 well as a tiered partner of that partnership.
- 13 (v) "Tiered partner" means any partner that is a partnership
- 14 or other pass-through entity.
- 15 (w) "Unitary business group" means that term as defined in
- 16 section 611.
- 17 Sec. 723. (1) Except for adjustments required to be reported
- 18 for federal purposes under section 6225(a)(2) of the internal
- 19 revenue code, partnerships and partners shall report final federal
- 20 adjustments arising from a partnership level audit or an
- 21 administrative adjustment request and make payments as required
- 22 under this section.
- 23 (2) With respect to an action required or permitted to be
- 24 taken by a partnership under this section and any other proceeding
- 25 or action permitted under this chapter or 1941 PA 122, MCL 205.1 to
- 26 205.31, the state partnership representative for the reviewed year
- 27 has the sole authority to act on behalf of the partnership. The
- 28 partnership's direct partners and indirect partners are bound by
- 29 those actions. The state partnership representative for the

- 1 reviewed year is the partnership's federal partnership
- 2 representative unless the partnership designates in writing another
- 3 person as its state partnership representative. The department may
- 4 establish reasonable qualifications and procedures for designating
- 5 a person, other than the federal partnership representative, to be
- 6 the state partnership representative.
- 7 (3) Except for final federal adjustments subject to a properly
- 8 made election under subsection (4), final federal adjustments must
- 9 be reported as follows:
- 10 (a) No later than 90 days after the final determination date,
- 11 the partnership shall do all of the following:
- 12 (i) File a completed federal adjustments report, including
- 13 information as required by the department.
- 14 (ii) Report to each of its direct partners for the reviewed
- 15 year their distributive share of the final federal adjustments
- 16 including information as required by the department.
- 17 (iii) Submit a payment on behalf of any nonresident partner
- 18 previously included on a composite return for the reviewed year for
- 19 the additional amount of tax that would have been due had the final
- 20 federal adjustments been reported properly as required.
- 21 (b) If the increase in the amount of tax due that results from
- 22 the partnership level audit is \$25.00 or more, no later than 180
- 23 days after the final determination date, each direct partner for
- 24 that reviewed year that is a corporate partner, resident partner,
- 25 or nonresident partner that is not included in the payment under
- 26 subdivision (a) (iii) shall file a federal adjustments report
- 27 reporting that partner's share of the adjustments reported under
- 28 subdivision (a) (ii) and pay any additional amount of tax due as if
- 29 final federal adjustments had been properly reported, plus any

- 1 penalty and interest as provided under 1941 PA 122, MCL 205.1 to
- 2 205.31. If the department determines that the taxpayer has overpaid
- 3 the tax imposed by this act, a credit or refund of the overpayment
- 4 shall be issued immediately as provided in section 30 of 1941 PA
- 5 122, MCL 205.30.
- 6 (4) An audited partnership that makes an election under this
- 7 subsection is subject to the laws related to reporting, assessment,
- 8 payment, and collection of the tax calculated under this act and
- 9 under 1941 PA 122, MCL 205.1 to 205.31, and shall do all of the
- 10 following:
- 11 (a) No later than 90 days after the final determination date,
- 12 file a completed federal adjustments report, including information
- 13 as required by the department, and notify the department that it is
- 14 making the election under this subsection.
- 15 (b) No later than 180 days after the final determination date,
- 16 pay an amount equal to the sum of the following, along with any
- 17 penalty and interest as provided in 1941 PA 122, MCL 205.1 to
- 18 205.31, in lieu of taxes owed by its direct partners and indirect
- 19 partners:
- 20 (i) Exclude from final federal adjustments both the share of
- 21 these adjustments attributed to direct exempt partners not subject
- 22 to tax under this act and, if reasonably identified by the audited
- 23 partnership, the share of final federal audit adjustments
- 24 attributed to any direct or indirect corporate partner that is
- 25 included in a unitary business group with the audited partnership
- 26 for apportionment purposes as provided under section 663.
- 27 (ii) For the shares of the final federal adjustments remaining
- 28 after the exclusion under subparagraph (i) that are attributed to
- 29 direct corporate partners, determine the amount of shares that are

- 1 allocated or apportioned to this state under part 2 and multiply
- 2 that share amount by the tax rate imposed under section 623 for the
- 3 reviewed year.
- 4 (iii) For the shares of the final federal adjustments remaining
- 5 after the exclusions under subparagraphs (i) and (ii) that are
- 6 attributed to direct tiered partners as follows:
- 7 (A) Determine, as prescribed by the department, the amount of
- 8 shares that are attributed to an indirect corporate partner and
- 9 that are allocated or apportioned to this state under part 2 and
- 10 multiply that share amount by the tax rate imposed under section
- 11 623 for the reviewed year.
- 12 (B) Determine, as prescribed by the department, the amount of
- 13 shares that are attributed to an indirect resident or nonresident
- 14 partner and that are allocated or apportioned to this state under
- 15 part 1 and multiply that share amount by the tax rate imposed under
- 16 section 51 for the reviewed year.
- 17 (C) For the remaining shares of final federal adjustments that
- 18 are not attributed under sub-subparagraph (A) or (B), determine the
- 19 amount of shares allocated or apportioned to this state under part
- 20 2 and multiply that share amount by the tax rate imposed under
- 21 section 623 for the reviewed year.
- 22 (iv) For the shares of the final federal adjustments remaining
- 23 after the exclusions under subparagraphs (i), (ii), and (iii) that are
- 24 attributed to direct partners subject to the tax under part 1,
- 25 determine the amount of shares that are allocated and apportioned
- 26 to this state under part 1 and multiply that share amount by the
- 27 tax rate imposed under section 51 for the reviewed year.
- 28 (5) The direct and indirect partners of an audited partnership
- 29 that are tiered partners, and all of the partners of those tiered

- 1 partners that are subject to tax under this act are subject to the
- 2 reporting and payment requirements of subsection (3) and the tiered
- 3 partners are entitled to make the elections provided in subsections
- 4 (4) and (6). The tiered partners or their partners shall make
- 5 required reports and payments no later than 90 days after the time
- 6 for filing and furnishing statements to tiered partners and their
- 7 partners as established under section 6226 of the internal revenue
- 8 code.
- 9 (6) An audited partnership or tiered partner shall submit an
- 10 application to the department, in a form and manner as prescribed
- 11 by the department, for an alternative reporting and payment method
- 12 within the time allowed for an election under subsection (3) or
- 13 (4), as applicable. Upon approval of the application, an audited
- 14 partnership or tiered partner may enter into an agreement with the
- 15 department to utilize an alternative reporting and payment method,
- 16 including applicable time requirements or any other provision of
- 17 this section, if the audited partnership or tiered partner
- 18 demonstrates that the requested method will reasonably provide for
- 19 the reporting and payments of taxes, penalties, and interest due
- 20 under this section.
- 21 (7) An election made under subsection (4) or (6) is
- 22 irrevocable, unless the department, in its discretion, determines
- 23 otherwise. If properly reported and paid by the audited partnership
- 24 or tiered partner, the amount determined under subsection (4)(b) or
- 25 alternatively under subsection (6) is considered paid in lieu of
- 26 taxes owed by its direct and indirect partners, to the extent
- 27 applicable, on the same final federal adjustments. The direct
- 28 partners or indirect partners may not take any deduction or credit
- 29 under this act against this amount or claim a refund of the amount.

- 1 This subsection does not preclude a direct resident partner from
- 2 claiming a credit against taxes paid to this state under this act,
- 3 any amounts paid by the audited partnership or tiered partner on
- 4 the resident partner's behalf to another state or local tax
- 5 jurisdiction in accordance with section 255. If a partnership or
- 6 tiered partner fails to timely make any report or payment as
- 7 required under this section, the department may assess direct
- 8 partners or indirect partners for taxes owed as determined based on
- 9 the best information available.
- 10 (8) If a taxpayer files a federal adjustments report or an
- 11 amended return as required and within the time period specified in
- 12 this section, the department may not assess additional tax,
- 13 interest, and penalties arising from final federal adjustments
- 14 after the expiration of the limitations period specified in section
- 16 federal adjustments report within the time period specified in this
- 17 section or the taxpayer files a federal adjustments report that
- 18 omits adjustments or understates the correct amount of tax owed,
- 19 the department may assess additional tax, interest, and penalties
- 20 arising from those federal adjustments if the department issues a
- 21 notice of assessment to the taxpayer within 6 years after the final
- 22 determination date.
- 23 (9) A taxpayer that expects to owe additional tax as a result
- 24 of a pending partnership level audit may make payments, as
- 25 prescribed by the department, prior to the due date of the federal
- 26 adjustments report. The department shall credit any payments
- 27 against any tax liability ultimately found to be due under the
- 28 federal adjustments report and any payments made limit the accrual
- 29 of further statutory interest on that amount.

- 1 (10) Except for final federal adjustments required to be
- 2 reported for federal purposes under section 6224(a)(2) of the
- 3 internal revenue code, a taxpayer may file a claim for a refund or
- 4 credit of the overpayment of the tax arising from federal
- 5 adjustments made by the IRS before the expiration of the statute of
- 6 limitations established under section 27a of 1941 PA 122, MCL
- 7 205.27a. For a taxpayer that is a partnership, any claim for a
- 8 refund or credit under this section must be made within 2 years of
- 9 the final determination date of the federal adjustment.
- 10 (11) The time periods provided for in this section may be
- 11 extended as provided under either of the following:
- 12 (a) Automatically, upon written notice to the department, by
- 13 60 days for an audited partnership or tiered partner that has
- 14 10,000 or more direct partners.
- 15 (b) By written agreement between the taxpayer and the
- 16 department.
- 17 (12) The department may promulgate rules to implement this
- 18 section and establish procedures and interim time periods for the
- 19 reports and payments required by tiered partners and their partners
- 20 and for making the elections under this section. To the extent
- 21 practicable, the department shall establish rules and regulations
- 22 that conform as closely as possible to the federal rules and
- 23 procedures.
- Sec. 725. This chapter is effective and applies to all tax
- 25 years that begin on and after January 1, 2018.
- 26 Enacting section 1. This amendatory act is intended to be
- 27 retroactive and apply to all tax years that begin on and after
- 28 January 1, 2018.