FY 2021-22: DEPARTMENT OF EDUCATION Summary: As Reported by House Subcommittee House Bill 4408 (H-1)



Analysts: Samuel Christensen, Emily Hatch and Jacqueline Mullen

	FY 2020-21 YTD	FY 2021-22	FY 2021-22	FY 2021-22	FY 2021-22	Difference: House From FY 2020-21 YTD	
	as of 2/11/21	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$0	\$0	\$0			\$0	
Federal	343,701,700	344,304,100	91,715,700			(251,986,000)	(73.3)
Local	5,872,100	5,870,300	5,870,300			(1,800)	0.0
Private	2,239,300	2,238,500	1,197,800			(1,041,500)	(46.5)
Restricted	9,815,500	9,785,400	3,327,700			(6,487,800)	(66.1)
GF/GP	90,067,100	168,893,100	33,271,500			(56,795,600)	(63.1)
Gross	\$451,695,700	\$531,091,400	\$135,383,000			(\$316,312,700)	(70.0)
FTEs	620.5	621.0	615.5			(5.0)	(0.8)

Notes: (1) FY 2020-21 year-to-date figures include mid-year budget adjustments through February 11, 2021. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The State Board of Education is an eight-member elected board constitutionally mandated to provide leadership and supervision for public education in Michigan. The Michigan Department of Education (MDE) is the administrative arm of the Board charged with implementing state and federal educational mandates and administering programs. Major responsibilities of the MDE include developing and overseeing the K-12 school system, certifying teachers, disbursing funds to educational organizations and libraries, providing technical assistance to school districts and libraries, and providing early education and child day care support for low-income and other qualifying families.

	FY 2020-21	FY 2021-22
	Year-to-Date	House
Major Budget Changes from FY 2020-21 YTD Appropriations	<u>(as of 2/11/21</u>	<u>Change</u>

Generally, the House Subcommittee Recommendation appropriates the equivalent of one quarter of the anticipated annual appropriation, except in areas such as payments to locals and the Michigan Schools for the Deaf and Blind unit, which incorporate the full annual appropriation. For major budget changes listed below the quartered appropriations are annualized for comparison purposes.

1. Unclassified Reduction	FTE	6.0	(5.0)
Executive does not include.	Gross	NA	(\$796,700)
House reduces \$796,700 Gross (\$613,900 GF/GP) and 5.0 FTEs to	Federal	NA	(90,500)
Unclassified Salaries. The remaining funding includes \$225,900 GF/GP	Restricted	NA	(92,300)
and 1.0 FTE position for the state superintendents' position. This change also includes a net zero fund source shift of \$72,400 between the Unclassified Salaries and State Board/Superintendent line items.	GF/GP	NA	(\$613,900)
2. One-Time Appropriation – Child Care Investment Plan	Gross	NA	\$0
Executive Provides \$78.0 million GF/GP in one-time funding to continue implementing the child care investment plan from the FY 2020-21 Supplemental Recommendation noted below. House does not include.	GF/GP	NA	\$0

Major Budget Changes from FY 2020-21 YTD Appropriations		FY 2020-21 Year-to-Date (as of 2/11/21	FY 2021-22 House <u>Change</u>
 3. Teacher Recruitment Program Executive provides \$2.9 million GF/GP and authorizes 0.5 FTE positions in the Educator Excellence Operations line item and provides MDE three allocations to address teacher recruitment as follows: Allocates \$1.8 million and 0.5 FTE positions to comply with boilerplate Sec. 233 that requires MDE to implement a training program for students in grades 9 to 12 who are interested in teaching and are members of groups underrepresented in the teaching profession. Eligible program expenses include, but are not limited to, tuition, stipends, scholarships, books, and transportation. Allocates \$800,000 for existing teachers to participate in a competitive grant program that would award up to \$8,000 per teacher to facilitate movement into high demand and critical shortage fields. Educator preparation institutions that participate would create a custom program for teachers to complete in one year. Allocates \$320,000 to cover the cost of up to 2,000 teaching license renewals for former teachers, and requires MDE to reduce the hours 	FTE Gross Federal Restricted GF/GP	48.0 \$10,989,700 4,668,000 4,295,100 \$2,026,600	\$0 0 0 \$0
of professional learning required for returning teachers. <u>House</u> does not include.			
4. Michigan's Poet Laureate Executive provides \$100,000 GF/GP to support a Michigan Poet Laureate program with funding for travel and events to promote poetry, the spoken word, and the literary arts. House does not include.	FTE Gross Restricted GF/GP	31.0 \$4,956,400 300,000 \$4,656,400	0.0 \$0 0 \$0
5. Office of Great Start Line Item Roll Up: Child Development and Care Contracted Services and T.E.A.C.H. Early Childhood Michigan Scholarship program Executive transfers \$17.4 million of federal funding from two line items, Child Development and Care Contracted Services (\$12.4 million) and T.E.A.C.H. Early Childhood Michigan Scholarship program (\$5.0 million), to the Office of Great Start Operations. Both of these programs were included as individual line items in the FY 2019-20 budget to separate their functions and appropriations from the Office of Great Start Operations. House maintains current law.	FTE Gross Federal Private Restricted GF/GP	65.0 \$13,564,300 11,394,400 250,000 64,600 \$1,855,300	0.0 \$0 0 0 0 \$0
6. Child Development and Care (CDC) – State Matching Fund Decrease Executive replaces \$1.0 million GF/GP with a corresponding amount of federal funds for the CDC program's matching funds in order to align GF/GP with the estimated amount needed to draw down the full federal Child Care Development Fund (CCDF) award. This represents an estimate because the final federal allocation for Michigan has not been appropriated at the federal level. House concurs with Executive.	Gross Federal GF/GP	\$241,622,000 202,190,700 \$39,431,300	\$0 1,019,600 (\$1,019,600)
7. Economic Adjustments Executive reflects decreased costs of \$599,300 Gross (\$149,400 GF/GP) for negotiated salary and wage increases (2.0% on October 1, 2021 and 1.0% on April 1, 2022), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments. House decreases by an additional \$1,800 federal for a total reduction of \$601,100 Gross. The reduction aligns the interdepartmental grant (IDG) that the Department of Licensing and Regulatory Affairs and Department of Health and Human Services receive through the MDE External Support line item.	Gross Federal Local Private Restricted GF/GP	NA NA NA NA NA	(\$601,100) (419,000) (1,800) (800) (30,100) (\$149,400)

Major Boilerplate Changes from FY 2020-21

Executive DELETED but House RETAINED the following boilerplate sections:

- FTE Vacancies and Remote Work Report (Sec. 216)
- State Administrative Board Transfer (Sec. 218)
- Report on Policy Changes Made to Implement Public Acts Affecting Department (Sec. 221)
- Communication with the Legislature (Sec. 222)
- Records Retention (Sec. 223)
- Expending Available Work Project Authorization (Sec. 224)
- Federal Accountability Plans (Sec. 229)
- Nonpublic School Mandates (Sec. 230)
- Due Process Hearings (Sec. 409)
- Felony Conviction Files (Sec. 501)
- Early Childhood Investment Corporation Annual Report (Sec. 1003)
- CDC T.E.A.C.H. Early Childhood Michigan Scholarship Program (Sec. 1004)
- CDC Funding Changes (Sec. 1010)

Sec. 210. Contingency Funds - DELETED

Appropriates \$5.0 million federal, \$400,000 state restricted, \$250,000 local, and \$1.5 million private in contingency funds, which must be transferred appropriately by the legislature prior to expenditure.

<u>Executive</u> revises the amount of contingency funds, which must be transferred by the legislature prior to expenditure as follows: revises federal from \$5.0 million to \$10.0 million; revises state restricted from \$400,000 to \$700,000; maintains local at \$250,000; and revises private from \$1.5 million to \$3.0 million. House deletes this section.

Sec. 213 Department Scorecard - REVISED

Requires MDE to maintain on a publicly accessible website a department scorecard that identifies, tracks, and updates key metrics used to monitor and improve department performance.

<u>Executive</u> maintains current law. <u>House</u> revises this section to reference the MDE effectiveness survey required under Sec. 235.

Sec. 219 Kindergarten Entry Assessment Participation - DELETED

Requires MDE to ensure that the kindergarten entry assessment include a method for information to be provided regarding a child's participation in the Great Start Readiness Program.

Executive and House delete this section.

Sec. 225 Severance Pay Reporting - NEW

<u>House</u> requires MDE to report on any amounts of severance pay for high-ranking department officials within 14 days of the severance agreement signing, maintain a website that posts severance pay in excess of 6 weeks wages, and reports the total amount of severance pay for FY-2020-21.

Sec. 227 Vaccine Passport - NEW

<u>House</u> requires that MDE not require proof of COVID-19 vaccination as a condition of accessing state services or facilities, produce a vaccine passport, or provide this information to an outside entity for the purpose of creating a vaccine passport.

Sec. 231 Child Protection Law Reporting - DELETED

Requires MDE to report to districts, ISDs, and PSAs task force recommendations for reducing child sexual abuse as required by section 12b of the Child Protection Law, MCL 722.632b.

Executive and House delete this section.

Sec. 233. Teacher Recruitment Program - DELETED

Requires MDE to implement a training program for pupils in grades 9 to 12 who are interested in teaching and are members of groups underrepresented in the teaching profession.

Executive revises the requirements MDE must do to implement a training program for students in grades 9 to 12 who are interested in teaching and are members of groups of underrepresented in the teaching profession as follows: revises from creating a process for nomination and admission of students to the program to recruiting districts to make the program available for their students and implementing a competitive grant to support program costs; maintains the requirement to advertise the program; revises to add that MDE would "provide districts with resources" to invite teacher preparation programs in Michigan to participate in the training program; revises to add that the required conferences for students in the program take place in at least three geographically convenient locations from providing no minimum number of locations; revises the recipients of available research and resources from students and postsecondary institutions to districts offering the training program. House deletes this section.

Major Boilerplate Changes from FY 2020-21

Sec. 234 College Acceleration Program Report - DELETED

Requires MDE to complete a study by May 1, 2021 regarding issues of school enrollment, performance, and outcomes related to college acceleration programs.

Executive and House delete this section.

Sec. 235 Effectiveness Survey - NEW

<u>House</u> requires MDE to administer, and report on the results of, an effectiveness survey administered to educators and related stakeholders who interact with the department. Results must be updated on the MDE scorecard, as required under Section 213, on a monthly basis.

Sec. 1009. CDC Increase to Eligibility Entrance Threshold - REVISED

Requires MDE to set the entrance income threshold for the CDC program at 130% of the federal poverty guidelines from October 1, 2020 to December 31, 2020, and then revise the entrance income threshold to 150% of the federal poverty guidelines from January 1, 2021 to September 30, 2021.

<u>Executive</u> revises to increase the entrance income threshold for the CDC program from 150% of the federal poverty guidelines to 200%. (As noted above in Major Budget Changes this change would be funded through a combination of FY 2020-21 federal authorization appropriations and FY 2021-22 one-time GF/GP appropriations. The child care investment plan would increase the entrance income threshold from 150% to 200% of the federal poverty guidelines from April 1, 2021 to September 30, 2022, and then permanently set the threshold at 160% of the federal poverty guidelines in FY 2022-23.) <u>House</u> revises to increase the entrance income threshold for the CDC program from 150% of the federal poverty guidelines to 180%.

Sec. 1101 Educare - DELETED

Requires MDE to award funds from part 1 to an early childhood collaborative that serves students in Genesee County to continue the expansion of early childhood services because of a drinking water declaration of emergency. Executive and House delete this section.