Legislative Analysis



ALLOW PROSECUTION FOR CRIMINAL SEXUAL CONDUCT IF SPOUSE IS MENTALLY INCAPACITATED

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

House Bill 4699 as reported from committee

Sponsor: Rep. Laurie Pohutsky

Committee: Judiciary Complete to 6-15-22

Analysis available at http://www.legislature.mi.gov

SUMMARY:

House Bill 4699 would amend the Michigan Penal Code to eliminate the bar against prosecution for a criminal sexual conduct offense involving a legal spouse solely because the spouse is mentally incapacitated.

Under Michigan law, a person can be charged and convicted for criminal sexual conduct (CSC) in the first through fourth degrees or assault with intent to commit CSC in the first through fourth degrees even if the victim is his or her legal spouse. However, a person cannot be charged or convicted solely because his or her legal spouse is under 16 years of age, *mentally incapable*, or *mentally incapacitated*.

Mentally incapacitated means that a person is rendered temporarily incapable of appraising or controlling his or her conduct due to the influence of a narcotic, anesthetic, or other substance administered to that person without his or her consent or due to any other act committed upon that person without his or her consent.

Mentally incapable means that a person suffers from a mental disease or defect that renders that person temporarily or permanently incapable of appraising the nature of his or her conduct.

The bill would remove "mentally incapacitated" from the provision described above and provide that a person cannot be charged or convicted for a CSC offense solely because his or her legal spouse is under 16 years of age or mentally incapable.

MCL 750.520*l*

FISCAL IMPACT:

House Bill 4699 would have an indeterminate fiscal impact on the state and on local units of government.

To the extent that its provisions result in an increase in felony convictions, the bill would result in increased costs related to state prisons and state probation supervision. In fiscal year 2020, the average cost of prison incarceration in a state facility was roughly \$42,200 per prisoner, a figure that includes various fixed administrative and operational costs. State costs for parole and felony probation supervision averaged about \$4,300 per supervised offender in the same year. Those costs are financed with state general fund/general purpose revenue.

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Any fiscal impact on local court systems would depend on how provisions of the bill affected court caseloads and related administrative costs. It is difficult to project the actual fiscal impact to courts due to variables such as law enforcement practices, prosecutorial practices, judicial discretion, case types, and complexity of cases.

Any increase in penal fine revenue would increase funding for public and county law libraries, which are the constitutionally designated recipients of those revenues.

POSITIONS:

Representatives of the following entities testified in support of the bill (11-2-21):

- Michigan Coalition to End Domestic and Sexual Violence
- Wayne County Prosecutor's Office

The following entities indicated support for the bill:

- Department of Attorney General (11-2-21)
- Michigan Domestic and Sexual Violence Prevention and Treatment Board (11-2-21)
- Prosecuting Attorneys Association of Michigan (5-17-22)
- Michigan Junior League—State Public Affairs Committee (5-17-22)
- ACLU of Michigan (11-2-21)
- The American Association of University Women of Michigan (11-2-21)
- Michigan Poverty Law Program (11-2-21)

Legislative Analyst: Susan Stutzky Fiscal Analyst: Robin Risko

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations and does not constitute an official statement of legislative intent.