## **HOUSE BILL NO. 5393**

October 13, 2021, Introduced by Reps. Slagh, Outman, Howell, Huizenga, Green, Eisen, VanSingel, LaFave, Steenland, O'Neal, Hertel, Cherry, Sneller, Brann, Hoitenga, Bezotte, Carra, Calley and Meerman and referred to the Committee on Regulatory Reform.

A bill to amend 1972 PA 382, entitled "Traxler-McCauley-Law-Bowman bingo act,"

by amending sections 2, 3, 3a, 4, 4a, 5d, 9, 12, 13, 14, 15, and 16 (MCL 432.102, 432.103, 432.103a, 432.104, 432.104a, 432.105d, 432.109, 432.112, 432.113, 432.114, 432.115, and 432.116), sections 2, 3, 3a, 4, 4a, 9, 12, 13, 14, 15, and 16 as amended by 2019 PA 159 and section 5d as added by 1999 PA 108.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 2. As used in this act:

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(a) "Active service" and "active state service" mean those

- terms as defined in section 105 of the Michigan military act, 1967PA 150, MCL 32.505.
- 3 (b) "Advertising" means all printed matter, handouts, flyers,
  4 radio broadcasts, television broadcasts, signs, billboards, and
  5 other media used to promote an event.

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- (c) "Bingo" means a game of chance commonly known as bingo in which prizes are awarded on the basis of designated numbers or symbols conforming to numbers or symbols selected at random.
- 9 (d) "Board" means the Michigan gaming control board created by
  10 section 4 of the Michigan gaming control and revenue act, Gaming
  11 Control and Revenue Act, 1996 IL 1, MCL 432.204.
- 12 (e) "Bureau" means the bureau of state lottery as created by
  13 section 5 of the McCauley-Traxler-Law-Bowman-McNeely lottery act,
  14 1972 PA 239, MCL 432.5.
- 15 (f) "Charity game" means the random resale of a series of
  16 charity game tickets.
  - (g) "Charity game ticket" means a ticket commonly referred to as a break-open ticket or pull-tab that is approved and acquired by the bureau and is distributed and sold by the bureau or a supplier to a qualified organization, a portion of which is removed to discover whether the ticket is a winning ticket.
  - (h) "Commissioner" means the commissioner of state lottery appointed under section 7 of the McCauley-Traxler-Law-Bowman-McNeely lottery act, 1972 PA 239, MCL 432.7.
- (i) "Coverall pattern" means a pattern required to win a bingogame in which all numbers on a bingo card are required to becalled.
- (j) "Educational organization" means an organization in thisstate that is organized not for pecuniary profit, whose primary

- purpose is educational in nature and designed to develop the capabilities of individuals by instruction in any public or private elementary or secondary school that complies with the revised school code, 1976 PA 451, MCL 380.1 to 380.1852, or any private or public college or university that is organized not for pecuniary profit and that is approved by the state board of education.
  - (k) "Equipment" means the objects and mechanical, electromechanical, or electronic devices used to determine or assist in determining the winners of prizes at an event.

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- (1) "Event" means, in article 1, an occasion of bingo games, an internet raffle, a raffle, a charity game, or a numeral game conducted under a license issued under article 1, and in article 2, an occasion of a millionaire party conducted under a license issued under article 2.
- 15 (m) "Executive director" means the executive director of the
  16 board, appointed under section 4 of the Michigan gaming control and
  17 revenue act, Gaming Control and Revenue Act, 1996 IL 1, MCL
  18 432.204.
- (n) "Fraternal organization" means an organization in this
  state, other than a college fraternity or sorority, that meets all
  of the following criteria:
  - (i) Is organized not for pecuniary profit.
- 23 (ii) Is a branch, lodge, or chapter of a national or state
  24 organization or, only for the purpose of conducting a small raffle
  25 or a large raffle under this act, if not a branch, lodge, or
  26 chapter of a national or state organization, is exempt from
  27 taxation under section 501(c) of the internal revenue code of 1986,
  28 26 USC 501.
  - (iii) Exists for the common purpose, brotherhood, or other

interests of its members.

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- (o) "Internet" means the international computer network of interoperable packet-switched data networks, inclusive of such additional technological platforms as mobile, satellite, and other electronic distribution channels.
- (p) "Internet raffle" means an event for which electronic raffle tickets are sold through the internet and at which a winner or winners are determined by a method that is approved in writing by the board, and a preannounced prize is awarded. Internet raffle does not include a raffle, large raffle, or small raffle. As used in this subdivision, "prize" does not include money.
  - Sec. 3. As used in this act:
- 13 (a) "Large bingo" means a series of bingo occasions that occur 14 on a regular basis during which the total value of all prizes 15 awarded for bingo games at a single occasion does not exceed 16 \$3,500.00 and the total value of all prizes awarded for 1 bingo 17 game does not exceed \$1,100.00, except that a prize awarded through 18 a Michigan progressive jackpot bingo game is not subject to these 19 limitations.
  - (b) "Large raffle" means an event where at which the total value of all prizes awarded through raffle drawings exceeds \$500.00 per occasion.
    - (c) "Licensee" means a person, including a qualified organization, licensed under this act.
  - (d) "Location" means, except as otherwise provided in section 5d, a building, enclosure, part of a building or enclosure, or a distinct portion of real property that is used for the purpose of conducting an event. Location includes all components or buildings that compose 1 architectural entity or that serve a unified

1 functional purpose.

- (e) "Manufacturer" means a person licensed under section 11c who that manufactures numeral game tickets for sale to suppliers for use in an event.
- (f) "Member" means an individual who qualified for membership in a qualified organization under its bylaws, articles of incorporation, charter, rules, or other written statement.
- (g) "Michigan national guard" and "military" mean those terms as defined in section 105 of the Michigan military act, 1967 PA 150, MCL 32.505.
- (h) "Michigan progressive jackpot" means a bingo game conducted in conjunction with a licensed large bingo occasion in which the value of the prize is carried forward to the next bingo occasion if no player wins in a predetermined number of allowable calls. Michigan progressive jackpot may include bingo games conducted by more than 1 licensee that are linked together for the purpose of a common jackpot prize and consolation prize as prescribed by the commissioner.
- (i) "Millionaire party" means an event at which wagers are placed on games of chance customarily associated with a gambling casino through the use of imitation money or chips that have a nominal value equal to or greater than the value of the currency for which they can be exchanged.
- (j) "Numeral game" means the random resale of a series of numeral game tickets.
- (k) "Numeral game ticket" means a paper strip on which preprinted numerals are covered by folding the strip and banding the folded strip with a separate piece of paper, so that on breaking the paper that bands the folding folded strip the

- purchaser discovers whether the ticket is a winning ticket.
- 2 (l) "Occasion" means a single day for which a license to3 conduct games is issued under this act.
  - Sec. 3a. As used in this act:

- 5 (a) "Person" means an individual, firm, association,6 corporation, or other legal entity.
  - (b) "Principal officer" means the highest ranking officer of the qualified organization according to its written constitution, charter, articles of incorporation, or bylaws.
  - (c) "Prize" means anything of value, including, but not limited to, money or merchandise that is given to a player for attending or winning a game at an event. A nonmonetary item is valued at its retail value. Prize does not include advertising given away by a qualified organization in accordance with rules promulgated under this act.
- - (i) A bona fide religious, educational, service, senior citizens, fraternal, or veterans' organization that operates without profit to its members and that either has been in existence continuously as an organization for a period of 5 years or is exempt from taxation under section 501(c) of the internal revenue code of 1986, 26 USC 501(c).
  - (ii) Only for the purpose of conducting a small raffle or a large raffle under this act, a component of the military or the Michigan national guard whose members are in active service or active state service.
- (e) "Qualified organization" does not include a candidatecommittee, political committee, political party committee, ballot

question committee, independent committee, or any other committee as defined by, and organized under, the Michigan campaign finance act, 1976 PA 388, MCL 169.201 to 169.282.

- (f) "Raffle" means an event for which raffle tickets are sold and at which a winner or winners are determined, either by randomly selecting stubs from all of the raffle tickets sold for an event or by an alternative method that is approved in writing by the bureau, board, and a preannounced prize is awarded.
  - (g) "Religious organization" means any of the following:
- (i) An organization, church, body of communicants, or group in this state that is organized not for pecuniary profit and that gathers in common membership for mutual support and edification in piety, worship, and religious observances.
- (ii) A society of individuals in this state that is organized not for pecuniary profit and that unites for religious purposes at a definite place.
- 17 (iii) A church-related private school in this state that is18 organized not for pecuniary profit.
  - (h) "Senior citizens organization" means an organization in this state that is organized not for pecuniary profit, that consists of at least 15 members who are 60 years of age or older, and that exists for their mutual support and for the advancement of the causes of elderly or retired persons.
    - (i) "Service organization" means either of the following:
  - (i) A branch, lodge, or chapter in this state of a national or state organization that is organized not for pecuniary profit and that is authorized by its written constitution, charter, articles of incorporation, or bylaws to engage in a fraternal, civic, or service purpose in this state.

- 1 (ii) A local civic organization in this state that is organized 2 not for pecuniary profit; that is not affiliated with a state or 3 national organization; that is recognized by resolution adopted by 4 the local governmental subdivision in which the organization 5 conducts its principal activities; whose constitution, charter, 6 articles of incorporation, or bylaws contain a provision for the 7 perpetuation of the organization as a nonprofit organization; whose 8 entire assets are used for charitable purposes; and whose 9 constitution, charter, articles of incorporation, or bylaws contain 10 a provision that all assets, real property, and personal property 11 must revert to the benefit of the local governmental subdivision 12 that granted the resolution or another nonprofit organization on 13 dissolution of the organization.
  - (j) "Small bingo" means a series of bingo occasions that occur on a regular basis during which the total value of all prizes awarded for bingo games at a single occasion does not exceed \$300.00 and the total value of all prizes awarded for a single bingo game does not exceed \$25.00.

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- (k) "Small raffle" means an event during which the total value of all prizes awarded through raffle drawings does not exceed \$500.00 during 1 occasion.
- (l) "Special bingo" means a single or consecutive series of bingo occasions during which the total value of all prizes awarded for bingo games at a single occasion does not exceed \$3,500.00 and the total value of all prizes awarded for a single bingo game does not exceed \$1,100.00.
- (m) "Supplier" means a person licensed under this act to rent,
  sell, or lease equipment or to sell charity game or numeral game
  tickets to qualified organizations licensed under this act.

- 1 (n) "Veterans' organization" means an organization in this
- 2 state, or a branch, lodge, or chapter in this state of a state
- 3 organization or of a national organization chartered by the
- 4 Congress of the United States, that is organized not for pecuniary
- 5 profit, the membership of which consists of individuals who were
- 6 members of the armed services or armed forces of the United States.
- 7 Veterans' organization includes an auxiliary of a veterans'
- 8 organization that is a national organization chartered by the
- 9 Congress of the United States.
- 10 Sec. 4. (1) An applicant for a license to conduct a bingo,
- 11 raffle, charity game, or numeral game event shall submit to the
- 12 bureau a written application on a form prescribed by the
- 13 commissioner.
- 14 (2) The application under subsection (1) must include all of
- 15 the following:
- 16 (a) The name and address of the applicant organization.
- 17 (b) The name and address of each officer of the applicant
- 18 organization.
- 19 (c) The location at which the applicant will conduct the
- 20 event.
- 21 (d) The day or dates of the event.
- (e) The member or members of the applicant organization who
- 23 will be responsible for the conduct of the event.
- 24 (f) Sufficient facts relating to the applicant's incorporation
- or organization to enable the commissioner to determine whether the
- 26 applicant is a qualified organization.
- 27 (g) A sworn statement attesting to the nonprofit status of the
- 28 applicant organization, signed by the principal officer of the
- 29 organization.

- 1 (h) Other information the commissioner considers necessary.
  - (3) An applicant for a license to conduct an internet raffle or raffle shall submit to the board a written application on a form prescribed by the executive director.
  - (4) The application under subsection (3) must include all of the following:
    - (a) The name and address of the applicant organization.
    - (b) The name of each officer of the applicant organization.
- 9 (c) The location at which the applicant will conduct the 10 event.
  - (d) The day or dates of the event.

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- (e) Sufficient facts relating to the applicant's incorporation or organization to enable the executive director to determine whether the applicant is a qualified organization.
- Sec. 4a. (1) Except as provided in subsections (2) and (3), if the commissioner determines that an applicant under section 4 is a qualified organization, is not ineligible under section 18, and has paid to the bureau the appropriate fee, the commissioner may issue 1 or more of the following licenses:

20		License	Fee
21	(a)	Large bingo\$	150.00
22	(b)	Small bingo\$	55.00
23	(C)	Special bingo\$	25.00
24	<del>(d)</del>	<pre>Large raffle \$</pre>	<del>50.00 per</del>
25			<del>drawing date</del>
26	<del>(e)</del>	Small raffle \$	<del>15.00</del>
27	$\frac{(i)}{}$	One to 3 drawing dates \$	<del>15.00</del>
28	<del>(ii)</del>	Four or more drawing dates \$	<del>5.00 per</del>
29			<del>drawing date</del>

1	(d) <del>(f)</del> Annual charity game	\$ 200.00
2	(e) <del>(g)</del> Special charity game	\$ 15.00 per day
3	(f) <del>(h)</del> Numeral game	\$ 15.00 per day

- (2) Under extreme hardship conditions as determined by the commissioner, the commissioner may waive 1 or more requirements for a person to be a qualified organization under section 3a(d) to permit the licensing of a special bingo or raffle event, if all of the following conditions are met:
- (a) The organization applying for the license is a nonprofit organization.
- (b) The entire proceeds of the event, less the actual reasonable expense of conducting the event, are donated or used for a charitable purpose, organization, or cause.
- (c) None of the individuals connected with the conduct of the event is compensated in any manner for his or her participation.
- (d) The organization complies with all other applicable provisions of this article and rules promulgated under this article.
- (3) Under extreme hardship conditions as determined by the commissioner, the commissioner may allow an individual or a group of individuals to obtain a license to conduct a special bingo event or raffle—if all of the following conditions are met:
- (a) The entire proceeds of the event, less the actual reasonable expense of conducting the event, are donated or used for a charitable purpose, organization, or cause.
- (b) None of the individuals connected with the conduct of the event is compensated in any manner for his or her participation.
- (c) The individual or group of individuals complies with allother applicable provisions of this article and the rules

promulgated under this article.

(4) Except as provided in subsections (5) and (6), if the executive director determines that an applicant under section 4 is a qualified organization, is not ineligible under section 18, and has paid to the board the appropriate fee, the executive director may issue 1 or more of the following licenses:

7		License	Fee
8	(a)	Large raffle	\$ 50.00 per
9			drawing date
10	(b)	Small raffle	\$ 15.00
11	(i)	One to 3 drawing dates	\$ 15.00
12	(ii)	Four or more drawing dates	\$ 5.00 per
13			drawing date
14	(c)	Internet raffle	\$ 50.00

- (5) Under extreme hardship conditions as determined by the executive director, the executive director may waive 1 or more requirements for a person to be a qualified organization under section 3a(d) to permit the licensing of an internet raffle or raffle event, if all of the following conditions are met:
- (a) The organization applying for the license is a nonprofit organization.
- (b) The entire proceeds of the event, less the actual reasonable expense of conducting the event, are donated or used for a charitable purpose, organization, or cause.
- (c) None of the individuals connected with the conduct of the event is compensated in any manner for his or her participation.
- 27 (d) The organization complies with all other applicable 28 provisions of this article and rules promulgated under this 29 article.

- (6) Under extreme hardship conditions as determined by the executive director, the executive director may allow an individual or a group of individuals to obtain a license to conduct an internet raffle or raffle if all of the following conditions are met:
- (a) The entire proceeds of the event, less the actual reasonable expense of conducting the event, are donated or used for a charitable purpose, organization, or cause.
- (b) None of the individuals connected with the conduct of the event is compensated in any manner for his or her participation.
- (c) The individual or group of individuals complies with all other applicable provisions of this article and the rules promulgated under this article.
- (7) (4) Each event license issued to a qualified organization under this section is valid for only the location included on the license.
- (8)  $\overline{(5)}$  A license issued under this section is not assignable or transferable.
  - (9) (6) A licensee shall ensure that the events conducted under a license issued under this section are conducted in compliance with the applicable provisions of this article and rules promulgated under this article.
  - (10) (7)—Except as otherwise provided in this section, a licensee shall only conduct events licensed under this section during the hours and on the date or dates stated on the license.
- (11) (8)—In connection with an application for a small raffle license, or a large raffle license, or an internet raffle license, in determining whether a fraternal organization that is not a branch, lodge, or chapter of a national or state organization is a

- qualified organization, the commissioner executive director shall only consider whether the organization meets requirements that are applicable under this article that are unrelated to whether the organization is a branch, lodge, or chapter of a national or state organization.
- Sec. 5d. (1) A qualified organization may apply for anunlimited number of small and large raffle licenses.

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- 8 (2) Only 1 small raffle license may be issued for a location9 each day.
  - (3) All drawing locations shall must be the same if a small raffle license is issued for more than 1 date.
  - (4) A qualified organization is excused from the requirements of obtaining a license under this act if the qualified organization is sponsoring a single gathering and conducts a raffle before which there is no presale of tickets and the total aggregate retail value of the prize or prizes to be awarded that day is \$100.00 or less.
  - (5) A qualified organization may apply for an internet raffle license.
  - (6) The holder of an internet raffle license shall conduct an internet raffle through an internet raffle platform approved by the board. An internet raffle platform is considered to be the location where an event under this subsection is conducted. As used in this subsection, "internet raffle platform" means an integrated system of hardware, software, applications, including mobile applications, and servers through which a qualified organization may conduct an internet raffle.
- Sec. 9. (1) Except as provided in subsection (2), the entire net proceeds of an event conducted under a license issued under this article must be devoted exclusively to the lawful purposes of

- 1 the licensee. A licensee shall not incur or pay an item of expense
- 2 in connection with holding, operating, or conducting an event
- 3 except the following expenses in amounts that the commissioner or,
- 4 for an internet raffle or raffle event, the executive director
- 5 determines to be reasonable:
- (a) The purchase or rental of equipment necessary for
   conducting an event and payment of services reasonably necessary
   for the repair of equipment.
  - (b) Cash prizes or the purchase of prizes of merchandise.
  - (c) Rental of the location at which the event is conducted.
- 11 (d) Janitorial services.

commissioner.

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- 12 (e) The fee required for issuance or reissuance of a license
  13 to conduct the event.
- 14 (f) Other reasonable expenses incurred by the licensee, not
  15 inconsistent with this article, as permitted by rule of the
- 17 (2) A qualified organization described in section 3a(d)(ii)

  18 shall use the entire net proceeds of an event, after paying items

  19 of expense incurred in reasonable amounts in connection with the

  20 holding, operating, or conducting of the event and listed in

  21 subsection (1), only for the expense of training or purchasing

  22 goods or services for the support of the activities of the

  23 component.
- Sec. 12. (1) The Except as otherwise provided in subsection

  (3), the bureau shall enforce and supervise the administration of
  this article. The Except as otherwise provided in subsection (3),
  the commissioner shall employ personnel as necessary to implement
  this article.
- 29 (2) The Except as otherwise provided in subsection (3), the

- 1 bureau may select fraternal organizations that are not a branch,
- 2 lodge, or chapter of a national or state organization to audit to
- 3 ensure that the organizations are in compliance with this article.
- 4 (3) For internet raffles and raffles, all of the following 5 apply:

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- (a) The board shall enforce and supervise the administration of this article.
- (b) The executive director shall employ personnel as necessary to implement this article.
- 10 (c) The board may select fraternal organizations that are not 11 a branch, lodge, or chapter of a national or state organization to 12 audit to ensure that the organizations are in compliance with this 13 article.
- Sec. 13. (1) The Except as otherwise provided in subsection

  (2), the commissioner shall promulgate rules pursuant to the

  administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to

  24.328, to implement this article.
  - (2) For internet raffles and raffles, not later than 90 days after the effective date of the amendatory act that added this subsection, the executive director shall promulgate rules pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, to implement this article.
- Sec. 14. (1) A—Except as otherwise provided in this section, a
  licensee under this article shall keep a record of each event as
  required by the commissioner. A—Except as otherwise provided in
  this section, a licensee shall allow a representative authorized by
  the bureau to inspect a record kept under this subsection and all
  financial accounts into which proceeds from events are deposited or
  transferred during reasonable business hours.

- (2) A-Except as otherwise provided in this section, a licensee under this article shall file with the commissioner a financial statement signed by the principal officer of the qualified organization of receipts and expenses related to the conduct of each event as required by rule promulgated under this article. If the revenue from a bingo, raffle, numeral game, or charity game event is represented to be used or applied by a licensee under this article for a charitable purpose, the licensee shall file a copy of the financial statement with the attorney general under the supervision of trustees for charitable purposes act, 1961 PA 101, MCL 14.251 to 14.266.
  - (3) A Except as otherwise provided in this section, a licensee under this article shall allow an authorized representative of the bureau or the department of state police or a law enforcement officer of a political subdivision of this state to inspect the location or an intended location during business hours.

- (4) An internet raffle licensee or raffle licensee under this article shall keep a record of each event as required by the executive director. An internet raffle licensee shall allow a representative authorized by the board to inspect a record kept under this subsection and all financial accounts into which proceeds from events are deposited or transferred during reasonable business hours.
- (5) An internet raffle licensee or raffle licensee under this article shall file with the executive director a financial statement signed by the principal officer of the qualified organization of receipts and expenses related to the conduct of each event as required by rule promulgated under this article. If the revenue from an internet raffle or raffle event is represented

to be used or applied by a licensee under this article for a

charitable purpose, the internet raffle licensee or raffle licensee

shall file a copy of the financial statement with the attorney

general under the supervision of trustees for charitable purposes

act, 1961 PA 101, MCL 14.251 to 14.266.

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- (6) An internet raffle licensee or raffle licensee under this article shall allow an authorized representative of the board or the department of state police or a law enforcement officer of a political subdivision of this state to inspect the location or an intended location during business hours.
- Sec. 15. (1) The Except as otherwise provided in subsection

  (2), the commissioner shall report annually to the governor and the

  legislature about the operation of events licensed under this

  article, abuses that the bureau may have encountered, and

  recommendations for changes in this act.
  - (2) The executive director shall report annually to the governor and the legislature about the operation of internet raffle and raffle events licensed under this article, abuses that the board may have encountered, and recommendations for changes in this act.
- 21 Sec. 16. (1) The Except as otherwise provided in subsection 22 (2), the commissioner may deny, suspend, summarily suspend, or 23 revoke a license issued under this article if the licensee or an officer, director, agent, member, or employee of the licensee 24 25 violates this article or a rule promulgated under this article. The Except as otherwise provided in subsection (2), the commissioner 26 27 may summarily suspend a license for a period of not more than 60 28 days pending prosecution, investigation, or public hearing.
  - (2) The executive director may deny, suspend, summarily

- suspend, or revoke an internet raffle license or raffle license issued under this article if the licensee or an officer, director, agent, member, or employee of the licensee violates this article or a rule promulgated under this article. The executive may summarily suspend an internet raffle license for a period of not more than 60 days pending prosecution, investigation, or public hearing.
- (3) (2)—A proceeding to suspend or revoke a license under this article is a contested case governed by the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- (4) (3)—On petition of the commissioner, or for internet raffles or raffles, on petition of the executive director, the circuit court after a hearing may issue subpoenas to compel the attendance of witnesses and the production of documents, papers, books, records, and other evidence before it in a matter over which it has jurisdiction, control, or supervision. If a person subpoenaed to attend in any such proceeding or hearing fails to obey the command of the subpoena without reasonable cause, or if a person in attendance in any such proceeding or hearing refuses, without lawful cause, to be examined or to answer a legal or pertinent question or to exhibit a book, account, record, or other document when ordered to do so by the court, that person may be punished as being in contempt of the court.
- (5) (4) With approval of the commissioner, a bingo hall licensee, in lieu of a suspension of its license, may elect to pay a fine equal to the amount of rent that would have been paid by bingo licensees during the period of the suspension. The bingo hall licensee shall pay this fine to the bureau on or before the date agreed to in the suspension agreement entered into by the bureau and the bingo hall licensee.