SENATE BILL NO. 888

February 24, 2022, Introduced by Senators ANANICH, SHIRKEY, HOLLIER, BULLOCK, WOJNO, GEISS and HORN and referred to the Committee on Economic and Small Business Development.

A bill to create the blockchain and cryptocurrency commission and prescribe its powers and duties; and to provide for the powers and duties of certain state and local governmental officers and entities.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act may be cited as the "blockchain and
 cryptocurrency commission act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Blockchain" means a mathematically secured,

- 1 chronological, and decentralized ledger or database.
- 2 (b) "Commission" means the blockchain and cryptocurrency
- 3 commission created under section 3.
- 4 (c) "Cryptocurrency" means digital currency in which
- 5 encryption techniques are used to regulate the generation of units
- 6 of currency and verify the transfer of funds, and that operates
- 7 independently of a central bank.
- 8 Sec. 3. (1) The blockchain and cryptocurrency commission is
- 9 created in the department of licensing and regulatory affairs.
- 10 (2) The commission must consist of the following members:
- 11 (a) One individual who is appointed by the speaker of the
- 12 house of representatives.
- 13 (b) One individual who is appointed by the minority leader of
- 14 the house of representatives.
- 15 (c) One individual who is appointed by the majority leader of
- 16 the senate.
- 17 (d) One individual who is appointed by the minority leader of
- 18 the senate.
- 19 (e) The attorney general or his or her designee.
- 20 (f) The director of the department of treasury or his or her
- 21 designee.
- 22 (q) The director of the department of technology, management,
- 23 and budget or his or her designee.
- 24 (h) One individual from a cryptocurrency company who is
- 25 appointed by the governor.
- 26 (i) One individual from a cryptocurrency exchange who is
- 27 appointed by the governor.
- 28 (j) One individual from a company with a business model that
- 29 uses blockchain for non-cryptocurrency transaction purposes who is

- 1 appointed by the governor.
- 2 (k) Two individuals from institutions of higher education in3 this state who are appointed by the governor.
- f 4 (1) One individual who is appointed by the chair of the house of representatives financial services committee.
- 6 (m) One individual who is appointed by the chair of the senate7 insurance and banking committee.
- 8 (n) One individual who is appointed by the chair of the house9 of representatives regulatory reform committee.
- 10 (o) One individual who is appointed by the chair of the senate
 11 regulatory reform committee.
- 12 (3) The first members of the commission must be appointed13 within 45 days after the effective date of this act.
- 14 (4) The term of a member of the commission is 2 years or until 15 a successor is appointed. If a vacancy occurs on the commission, 16 the vacancy must be filled for the unexpired term in the same 17 manner as the original appointment under subsection (2).
- 18 (5) The appointing official under subsection (2) may remove a
 19 member of the commission who was appointed by that official for
 20 incompetence, dereliction of duty, malfeasance, misfeasance, or
 21 nonfeasance in office, or any other good cause.
- 22 (6) The governor shall call the first meeting of the
 23 commission. At the first meeting, the commission shall elect a
 24 member as a chairperson and may elect other officers that it
 25 considers necessary or appropriate. The commission shall meet at
 26 least quarterly, or more frequently at the call of the chairperson
 27 or at the request of 9 or more members.
- (7) A majority of the members of the commission constitute aquorum for transacting business. A vote in favor by 9 of the

- 1 members of the commission serving is required for any action of the
 2 commission.
- 3 (8) The commission shall conduct its business in compliance4 with the open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- (9) A writing that is prepared, owned, used, possessed, or
 retained by the commission in performing an official function is
 subject to the freedom of information act, 1976 PA 442, MCL 15.231
 to 15.246.
- 9 (10) A member of the commission is not entitled to
 10 compensation for service on the commission, but the department of
 11 licensing and regulatory affairs may reimburse a member for actual
 12 and necessary expenses incurred in serving.
 - (11) The commission shall do all of the following:
- (a) Investigate blockchain and cryptocurrency to develop a master plan of recommendations for fostering an expansion of blockchain technology and the cryptocurrency industry in this state.
- 18 (b) Examine all of the following:

13

- 19 (i) The feasibility, validity, risks, and admissibility,
 20 including privacy risks and benefits of using blockchain technology
 21 in state and local government and Michigan-based businesses. Both
 22 of the following apply to the commission's examination described in
 23 this subparagraph:
- 24 (A) For government use, the commission's examination must 25 include, but is not limited to, all of the following:
- 26 (I) Consideration of government records and delivery of 27 services.
- 28 (II) Consideration of court proceedings.
- 29 (III) Consideration of statewide registries including for

- 1 firearms; marihuana and opiates; and election nominating petitions,
 2 voter records, and election results.
- 3 (B) For business use, the commission's examination must
- 4 include, but is not limited to, consideration of the advisability
- 5 of allowing corporate records to be maintained using blockchain
- 6 technology, including any security requirements necessary to ensure
- 7 the accuracy of the corporate records.
- 8 (ii) The need for modifications to the definition of blockchain
- 9 in this act and to other laws of this state to effect the
- 10 appropriate deployment of blockchain technology.
- 11 (iii) The impact of the proliferation of the cryptocurrency
- 12 industry on state revenues and the need to restructure this state's
- 13 tax framework, including the advisability of taxing cryptocurrency
- 14 transactions as part of the sales tax.
- 15 (iv) The advisability of government agencies and relevant
- 16 business enterprises, including, but not limited to, cannabis
- 17 retail stores, accepting payment in cryptocurrency.
- 18 (v) The feasibility of regulating the energy consumption
- 19 associated with cryptocurrency.
- 20 (vi) The best practices for enabling blockchain technology and
- 21 cryptocurrency transactions to benefit this state, Michigan-based
- 22 businesses, and residents of this state, including an examination
- 23 of historical barriers to entry and participation in emerging
- 24 technologies and markets for individuals underrepresented in these
- 25 industries and markets.
- 26 (vii) The state agencies best equipped to provide oversight of
- 27 blockchain technology and the cryptocurrency industry.
- 28 (viii) Any other related topic that the commission may choose to
- 29 examine in relation to blockchain or cryptocurrency.

- (c) Take input from a broad range of stakeholders with a
 diverse range of interests affected by state policies governing
 emerging technologies, privacy, business finance, the courts, the
 legal community, and state and local government.
- (d) Not later than 1 year after all appointments to the commission have been made, submit a report to the senate and house of representatives that contains the result of the commission's investigation and the commission's master plan of recommendations to foster a positive blockchain and cryptocurrency economic environment, together with drafts of legislation necessary to

11

effect the recommendations.