SENATE BILL NO. 1031

May 11, 2022, Introduced by Senator IRWIN and referred to the Committee on Judiciary and Public Safety.

A bill to amend 1964 PA 170, entitled

"An act to make uniform the liability of municipal corporations, political subdivisions, and the state, its agencies and departments, officers, employees, and volunteers thereof, and members of certain boards, councils, and task forces when engaged in the exercise or discharge of a governmental function, for injuries to property and persons; to define and limit this liability; to define and limit the liability of the state when engaged in a proprietary function; to authorize the purchase of liability insurance to protect against loss arising out of this liability; to provide for defending certain claims made against public officers, employees, and volunteers and for paying damages sought or awarded against them; to provide for the legal defense of public officers, employees, and volunteers; to provide for

reimbursement of public officers and employees for certain legal expenses; and to repeal acts and parts of acts,"

by amending sections 1 and 7 (MCL 691.1401 and 691.1407), section 1 as amended by 2012 PA 50 and section 7 as amended by 2013 PA 173.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Governmental agency" means this state or a political3 subdivision.
- 4 (b) "Governmental function" means an activity that is5 expressly or impliedly mandated or authorized by constitution,
- 6 statute, local charter or ordinance, or other law. Governmental
- 7 function includes an activity performed on public or private
- 8 property by a sworn law enforcement officer within the scope of the
- 9 law enforcement officer's authority, as directed or assigned by his
- 10 or her public employer for the purpose of public safety.
- 11 (c) "Gross negligence" means conduct so reckless as to
- 12 demonstrate a substantial lack of concern for whether an injury
- 13 results.
- (d) (c) "Highway" means a public highway, road, or street that
- 15 is open for public travel. Highway includes a bridge, sidewalk,
- 16 trailway, crosswalk, or culvert on the highway. Highway does not
- 17 include an alley, tree, or utility pole.
- 18 (e) (d) "Municipal corporation" means a city, village, or
- 19 township or a combination of 2 or more of these when acting
- 20 jointly.
- 21 (f) (e) "Political subdivision" means a municipal corporation,
- 22 county, county road commission, school district, community college
- 23 district, port district, metropolitan district, or transportation
- 24 authority or a combination of 2 or more of these when acting

- 1 jointly; a district or authority authorized by law or formed by 1
- 2 or more political subdivisions; or an agency, department, court,
- 3 board, or council of a political subdivision.
- 4 (g) (f) "Sidewalk", except as used in subdivision (c), (d),
- 5 means a paved public sidewalk intended for pedestrian use situated
- 6 outside of and adjacent to the improved portion of a highway
- 7 designed for vehicular travel.
- 8 (h) (g) "State" means this state and its agencies,
- 9 departments, commissions, courts, boards, councils, and statutorily
- 10 created task forces. State includes a public university or college
- 11 of this state, whether established as a constitutional corporation
- 12 or otherwise.
- (i) (h) "Township" means a general law township or a charter
- 14 township.
- (j) (i) "Volunteer" means an individual who is specifically
- 16 designated as a volunteer and who is acting solely on behalf of a
- 17 governmental agency.
- 18 Sec. 7. (1) Except as otherwise provided in this act, a
- 19 governmental agency is immune from tort liability if the
- 20 governmental agency is engaged in the exercise or discharge of a
- 21 governmental function. Except as otherwise provided in this act,
- 22 this act does not modify or restrict the immunity of the state from
- 23 tort liability as it existed before July 1, 1965, which immunity is
- 24 affirmed.
- 25 (2) Except as otherwise provided in this section, and without
- 26 regard to the discretionary or ministerial nature of the conduct in
- 27 question, each officer and employee of a governmental agency, each
- 28 volunteer acting on behalf of a governmental agency, and each
- 29 member of a board, council, commission, or statutorily created task

- 1 force of a governmental agency is immune from tort liability for an
- 2 injury to a person or damage to property caused by the officer,
- 3 employee, or member while in the course of employment or service or
- 4 caused by the volunteer while acting on behalf of a governmental
- 5 agency if all of the following are met:
- 6 (a) The officer, employee, member, or volunteer is acting or
- 7 reasonably believes he or she is acting within the scope of his or
- 8 her authority.
- **9** (b) The governmental agency is engaged in the exercise or
- 10 discharge of a governmental function.
- 11 (c) The officer's, employee's, member's, or volunteer's
- 12 conduct does not amount to gross negligence that is the a proximate
- 13 cause of the injury or damage.
- 14 (3) Subsection (2) does not alter the law of intentional torts
- 15 as it existed before July 7, 1986.
- 16 (4) This act does not grant immunity to a governmental agency
- 17 or an employee or agent of a governmental agency with respect to
- 18 providing medical care or treatment to a patient, except medical
- 19 care or treatment provided to a patient in a hospital owned or
- 20 operated by the department of community—health and human services
- 21 or a hospital owned or operated by the department of corrections
- 22 and except care or treatment provided by an uncompensated search
- 23 and rescue operation medical assistant or tactical operation
- 24 medical assistant.
- 25 (5) A judge, a legislator, and the elective or highest
- 26 appointive executive official of all levels of government are
- 27 immune from tort liability for injuries to persons or damages to
- 28 property if he or she is acting within the scope of his or her
- 29 judicial, legislative, or executive authority.

- 1 (6) A guardian ad litem is immune from civil liability for an
- 2 injury to a person or damage to property if he or she is acting
- 3 within the scope of his or her authority as guardian ad litem. This
- 4 subsection applies to actions filed before, on, or after May 1,
- **5** 1996.
- **6** (7) The immunity provided by this act does not apply to
- 7 liability of a governmental agency under the MISS DIG underground
- 8 facility damage prevention and safety act, 2013 PA 174, MCL 460.721
- 9 to 460.733.
- 10 (8) As used in this section:
- 11 (a) "Gross negligence" means conduct so reckless as to
- 12 demonstrate a substantial lack of concern for whether an injury
- 13 results.
- 14 (a) (b) "Search and rescue operation" means an action by a
- 15 governmental agency to search for, rescue, or recover victims of a
- 16 natural or manmade disaster, accident, or emergency on land or
- 17 water.
- 18 (b) (c) "Search and rescue operation medical assistant" means
- 19 an individual licensed to practice 1 or more of the occupations
- 20 listed in subdivision $\frac{(e)}{(e)}$, acting within the scope of the
- 21 license, and assisting a governmental agency in a search and rescue
- 22 operation.
- (c) (d) "Tactical operation" means a coordinated, planned
- 24 action by a special operations, weapons, or response team of a law
- 25 enforcement agency that is 1 of the following:
- 26 (i) Taken to deal with imminent violence, a riot, an act of
- 27 terrorism, or a similar civic emergency.
- 28 (ii) The entry into a building, area, watercraft, aircraft,
- 29 land vehicle, or body of water to seize evidence, or to arrest an

- individual for a felony, under the authority of a warrant issued by
 a court.
- (iii) Training for the team.
- 4 (d) (e) "Tactical operation medical assistant" means an
- 5 individual licensed to practice 1 or more of the following, acting
- 6 within the scope of the license, and assisting law enforcement
- 7 officers while they are engaged in a tactical operation:
- 8 (i) Medicine, osteopathic medicine and surgery, or as a
- 9 registered professional nurse, under article 15 of the public
- 10 health code, 1978 PA 368, MCL 333.16101 to 333.18838.
- (ii) As an emergency medical technician, emergency medical
- 12 technician specialist, or paramedic under part 209 of the public
- 13 health code, 1978 PA 368, MCL 333.20901 to 333.20979.